

File No. Dossier 25-5-7-2-SALMON
Volume 9 From-De 81-04-01 To-À 81-07-31
VOLS ACCESSION NO. 8731

CLASSIFIED

SECRET

CLASSIFIÉ



8731

25-5-7-2-SALMON
Vol 9

TITLE—TITRE:

BOUNDARIES
WATER
HIGH SEAS
FISHERIES
HIGH SEAS SALMON FISHERIES

FRONTIERES
EAUX
HAUTES MERS
PECHES
PECHES DU SALMON EN HAUTE MER

Retention period-Période de retention:

30Y (5A-25D) J

SECRET

**CLASSE
SECRET**

NCR RECORDS CENTRE
OTTAWA
CENTRE DE DOCUMENTS RCN
NATIONAL ARCHIVES OF CANADA

DEPARTMENT
OF
EXTERNAL AFFAIRS

MINISTÈRE
DES
AFFAIRES EXTÉRIEURES

N.A.R.C.

FRC:

2011

FRCLOC:

BOX: 940



Government of Canada
Gouvernement du Canada

CLOSED VOLUME VOLUME COMPLET

DATED FROM
À COMPTER DU 81-04-01

TO
JUSQU'AU 81-07-31

AFFIX TO TOP OF FILE - À METTRE SUR LE DOSSIER

DO NOT ADD ANY MORE PAPERS - NE PAS AJOUTER DE DOCUMENTS

FOR SUBSEQUENT CORRESPONDENCE SEE - POUR CORRESPONDANCE ULTÉRIEURE VOIR

FILE NO. - DOSSIER N°

25-5-7-2-SALMON

VOLUME

10

ACTC FILE DIARY CIRC DIV MESSAGE

FM/DE	PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
	LIEU	MINISTÈRE	N° D'ORIG.		25-3-7-2-SALMON	
	OTT	EXTAFF	GEB2328	31JUL81		CONFID
						PRECEDENCE
TO/A	COPEN BREEC		DEL BY 030900		JUL 31 22 23 '81	
INFO	WSHDC LDN BONN PARIS ROME DUBLN GENEV BRU HAGUE ITCOTT/ROC/OGR/FPS FANDOOTT/APPLEBAUM/MELTZER FINOTT/IER					

DISTR.

FLP FLO ECO WJJ JMT

REF

SUB/SUJ

ATLANTIC SALMON CONVENTION MEETING - GENEVA AUG.12-13

GRATEFUL YOU ADVISE DANISH & EEC AUTHORITIES THAT AS ADOPTION OF QUOTA OF 1,270 MT FOR TAKING OF SALMON OFF WEST GREENLAND WOULD INVOLVE SUBSTANTIAL INCREASE IN NUMBER OF SALMON OF CDN ORIGIN, THIS WOULD OF NECESSITY REQUIRE COMPLETE REVIEW BY CDA OF OUR STRATEGY WITH RESPECT TO ATLANTIC SALMON CONVENTION. SUCH

A REVIEW WOULD NOT/NOT BE UNDERTAKEN PRIOR TO EVENSEN MEETING IN GENEVA. ACCORDINGLY, IF DANES PROCEED WITH REGULATION OF 1,270, CDA WOULD BE UNABLE TO SEND DEL TO GENEVA ^{FOR} MEETING.

2. FOR YOUR INFO ONLY, IN VIEW OF STRONG USA INTEREST IN ACHIEVING PROGRESS AT GENEVA SESSION, KRONMILLER ^(OF STATE DEPT) INFORMED DFO JUL 31 HE WILL APPROACH DANES DIRECTLY TO TRY TO HEAD OFF 1,270 MT DETERMINATION.

3. YOUR CONTACTS SHOULD ALSO BE AWARE THAT IF 1,270 IS ADOPTED THIS WILL AFFECT PROSPECTS FOR IMPLEMENTATION OF LTA IN 1981. IN PARTICULAR FANDO WOULD OPPOSE ACTION TO PROVIDE ALLOCATIONS IN 1981 SHOULD IT BE DECIDED BY BOTH CDA AND EC TO PROCEED WITH LTA.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG..... A.F. Bürger /apw.....

GEB

6-8782

SIG..... A. F. BÜRGER.....

RF

fly
4/8

C O N F I D E N T I A L

FM EXTOTT GEB2328 31JUL81

TO COPEN DELIVER BY 040900 BREEC DELIVER BY 030900

INFO WSHDC LDN BONN PARIS ROME DUBLN GENEV BRUSSELS HAGUE ITCOTT/ROC/OGR/FPE
FINOTT/IER

BH FANDOOTT/APPLEBAUM/MELTZER DE OTZ

DISTR FLP FLO ECO WJJ JMT

---ATLANTIC SALMON CONVENTION MEETING-GENEV

ACC	152158	REF
FILE	25-5-7-2-SALMON	DOSSIER
BY HAND		PAR PORTEUR
ATTN	2-13AUG 25-5-5-CDA-DANMARK	

GRATEFUL YOU ADVISE DANISH AND EEC AUTHORITIES THAT AS ADOPTION
OF QUOTA OF 1,270 MT FOR TAKING OF SALMON OFF WEST GREENLAND
WOULD INVOLVE SUBSTANTIAL INCREASE IN NUMBER OF SALMON OF CDN
ORIGIN, THIS WOULD OF NECESSITY REQUIRE COMPLETE REVIEW BY CDA
OF OUR STRATEGY WITH RESPECT TO ATLANTIC SALMON CONVENTION. SUCH
A REVIEW WOULD NOT/NOT BE UNDERTAKEN PRIOR TO EVENSEN MEETING
IN GENEV. ACCORDINGLY, IF DANES PROCEED WITH REGULATION OF
1,270, CDA WOULD BE UNABLE TO SEND DEL TO GENEV FOR MEETING.

2. FOR YOUR INFO ONLY. IN VIEW OF STRONG USA INTEREST IN
ACHIEVING PROGRESS AT GENEV SESSION, KRONMILLER (OF STATE DEPT) INFORMED
DFO 31JUL HE WILL APPROACH DANES DIRECTLY TO TRY TO HEAD OFF 1,270
MT DETERMINATION.

3. YOUR CONTACTS SHOULD ALSO BE AWARE THAT IF 1,270 IS ADOPTED
THIS WILL AFFECT PROSPECTS FOR IMPLEMENTATION OF LTA IN 1981.
IN PARTICULAR FANDO WOULD OPPOSE ACTION TO PROVIDE ALLOCATIONS
IN 1981 SHOULD IT BE DECIDED BY BOTH CDA AND EC TO PROCEED WITH LTA.

CCC/279 312223Z GEB2328

DATE	
ACC	
FILE	25-5-1-2-SALMON
BY HAND	PAT PORTER
ATTN:	

TELEGRAM RETRANSMIT FORM

COMCENTRE: PLEASE REPEAT TELEGRAM NUMBER. 2012....FROM.. FLO.....DATED. 29 JUL 81....
CLASSIFICATION.... CONFIDENTIAL.....(COPY ATTACHED)

INFO TO.... ROME WASHDC OSLO HAGUE BRU ITCOTT/ROC/FPB
..... FINOTT/IER FANDOTT/CAMPBELL/APPLEBAUM/MELTZER
.DISTR: .ECO. MIN.. JHT. JMT. GEB.....

..... R.E. Hage FLO 6-5407 July 30, 1981
AUTHORIZING OFFICER DIV PHONE DATE

NOTE: IT IS THE RESPONSIBILITY OF THE AUTHORIZING OFFICER TO ATTACH A COPY OF
TELEGRAM TO THIS FORM.

C O N F I D E N T I A L

FM EXTOTT FLO2012 29JUL81

TO BREEC COPEN LDN BONN DUBLIN PARIS DELIVER 300900

INFO FANDOOTT/APPLEBAUM ITCOTT/ROC/OGR/FPB FINOTT/IER

DISTR GEB ECO

REF OURTEL 2003 28JUL

---ATLANTIC SALMON

TAKE NO/NO ACTION REFTTEL PENDING FURTHER INSTRUCTIONS.

2. FOR BREEC: REF YOURTEL YCGR2220 28JUL TO GEB, WE AGREE WITH
PARA 6 AND WILL BE SENDING INSTRUCTIONS FOR DELIVERY 310900.

AF BURGER/SBW

GEB

6-8782

A. F. Burger
BURGER

OMB123/29/279

MESSAGE

DATE	JUL 29 22 07 '81	
ACC	FILE	REF
FILE	25-5-7-2-SALMON	
BY HAND	PAR PORTEUR	

C O N F I D E N T I A L

FM EXTOTT FL02012 29JUL81

TO BREEC COPEN LDN BONN DUBLIN PARIS DELIVER 300900

INFO FAND00TT/APPLEBAUM ITCOTT/ROC/OGR/FPB FINOTT/IER

DISTR GEB ECO

REF OURTEL 2003 28JUL

---ATLANTIC SALMON

TAKE NO/NO ACTION REFTEL PENDING FURTHER INSTRUCTIONS.

2. FOR BREEC: REF YOURTEL YCGR2220 28JUL TO GEB, WE AGREE WITH
PARA 6 AND WILL BE SENDING INSTRUCTIONS FOR DELIVERY 310900.

AF BURGER/SBW

GEB

6-8782

A. F. Burger
BURGER

000570

MESSAGE

8/11/01 3/02/97

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.	29JUL81		
FM/DE	OTT	EXT	FLO-2008		UNCLASS.

TO/A	COPEN	JUL 30 17 32 '81	PRECEDENCE
------	-------	------------------	------------

INFO	FANDOOT CAMPBELL/APPLEBAUM/DUHOUX	DATE	
		ACC	REF
		FILE	DOSSIER
		25-5-5-CA-DNMARK	
		BY HAND	PAR PORTEUR

DISTR.	GEB	ATTN:	25-5-7-2-SALMON
--------	-----	-------	-----------------

REF YOURTEL YJGR0829 25JUNE81

-- SALMON SAMPLING IN WEST GREENLAND

FLG APPROVAL BY DANISH AUTHORITIES CDN TEAM

OF THREE (REDDIN, BURFITT, SHORT) WILL ARRIVE GODTHAAB

AUG 26 TO LINK UP WITH DANISH SCIENTIST J. MOLLER JENSEN.

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG..... G. Duhoux/ab	International Dir.	5-2193	SIG.....

B. Applebaum

MESSAGE

DATE	28/29/81
ACC	147310
FILE	25-5-7-2-SALMON
BY HAND	JUL 28 21 56 '81
ATTN:	

PLACE	DEPARTMENT	ORIG. NO.	DATE
LIEU	MINISTÈRE	N° D'ORIG.	28 JUL 81
FM/DE	EXTOTT	FLO-2003	

SECURITY
SÉCURITÉ

Confidential

PRECEDENCE

TO/A BREEC COPEN LDN BONN DUBLIN PARIS

DELIVER BY 0900
JULY 29, 1981

INFO ROME WASHDC OSLO HAGUE BRU ITCOTT/ROC/FPB
FINOTT/IER FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER

DISTR. ECO MIN INT JMT GEB

REF YOURTEL YJGR 0878 13 JUL 81
SUBJ ATLANTIC SALMON

REVIEW OF RESULTS OF COPEN MTG JULY 09/81 HAS
RESULTED IN FOLLOWING CONCLUSIONS FOR CDN ACTION IF DANES
PROCEED WITH CURRENT PROPOSAL TO ALLOW SALMON CATCH OFF
WEST GRNLND HIGHER THAN 1232 MT WITH AUG 25 STARTING DATE:
(A) ASSUMING LTA IS APPROVED BY EEC BEFORE END OF 1981, AND
CDN GOVT THEN PREPARED TO ACCEPT LTA, LATTER ACCEPTANCE WILL
NOT BE EFFECTIVE UNTIL BEGINNING 1982 I.E. NO ALLOCATIONS WILL
BE MADE UNDER LTA IN 1981,
(B) CANDEL WILL NOT ATTEND ATLANTIC SALMON CONV NEGS SCHEDULED
FOR GENEVA AUG 12-13.

2. GRATEFUL YOU SO INFORM HOST AUTHORITIES, AND REQUEST
THEIR COOPERATION TO MAINTAIN STATUS QUO ON ATLANTIC SALMON
CATCH OFF WEST GRNLND ON BASIS OF LTA AND PENDING CONCLUSION
OF ATLANTIC SALMON CONV NEGS. IT SHLD BE MADE CLEAR THAT CDN

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG. B. Applebaum (5-2037) July 27, 1981			SIG. J. P. Lach

- 2 -

AUTHORITIES VIEW WITH CONCERN ACTION CURRENTLY CONTEMPLATED BY
DANISH AUTHORITIES ^{UNILATERALLY TO} ~~TO~~ CHANGE STATUS QUO OFF WEST GRNLND,
JEOPARDIZING LTA, AND RAISING SERIOUS QUESTIONS IN MINDS OF
CDN AUTHORITIES ABOUT APPROACH TO BE TAKEN IN NEGS ON ATLANTIC
SALMON CONV.

CONFIDENTIAL

FM BREEC YCGR2220 28JUL81

TO EXTOTT GEB DELIVER BY 280900

INFO BRU PARIS LDN BONN ROME HAGUE DUBLN COPEN WSHDC GENEV

FINOTT/IER ITCOTT/OGR/ROC/FPB

BH FANDOOTT/CAMPBELL/SCHWEIGER DE OTZ

BAG HMBERG DE BON ATHNS DE PAR

DIST ECO FLO JMT MCC WJJ SER

REF OURTEL YCGR2202 JUL24

DATE	
ACC	REF
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

---EC FISHERIES COUNCIL:SALMON QUOTA

FISHERIES COUNCIL JUL27 DID NOT/NOT ADOPT COMMISSION PROPOSAL TO ESTABLISH WEST GREENLAND SALMON QUOTA OF 1270. IT WILL BE FOR DANES NOW TO ADOPT NATIONAL MEASURE SUBJ TO COUNCIL APPROVAL. SINCE DANES WERE PREPARED TO ACCEPT COMMISSION APPROVAL. SINCE DANES WERE PREPARED TO ACCEPT COMMISSION PROPOSAL FOR 1270, AUG25 OPENING DATE AND IMPOSITION OF 140 MM MESH SIZE AS OF NOV1 COMMISSION ASSUMES THAT THEIR NATIONAL MEASURE WILL BE IDENTICAL TO COMMISSION PROPOSAL.

2. LEIGH/DG-XIV INFORMS US THAT PROPOSAL FOR SALMON QUOTA WAS INCLUDED IN COMMISSIONS PROPOSAL FOR 1981 TAC GENERALLY COVERING ALL SPECIES FISHED IN CTY WATERS. SINCE COUNCIL WAS NOT/NOT PREPARED TO AGREE TO THIS GENERAL PROPOSAL ON TAC THERE IS NO/NO COMMISSION TAC AFFECTING SALMON.

3. MAJOR ITEM OF DISCUSSION ON TACS WAS COMMISSION PROPOSAL TO ESTABLISH HERRING TAC FOR NORTH SEA AND WEST OF SCOTLAND. ESTABLISHMENT

...2

PAGE TWO YCGR2220 CONF

OF TAC WOULD HAVE REPLACED BAN ON HERRING FISHING ENFORCE FOR LAST 4 YEARS. COMMISSION PROPOSAL WAS OPPOSED BY BELGIUM AND DENMARK ON GROUNDS THAT PROPOSED SHARE ALLOCATED TO THEM WAS TOO SMALL; BY IRELAND CONCERNED THAT AGREEMENT TO HERRING TAC AT THIS STAGE WOULD PROVE COSTLY TO IRISH IN FALL WHEN DECISIONS ON QUOTA ALLOCATIONS AS PART OF CFP WILL BE CONSIDERED AND BY FRENCH WHO FELT THAT ON COMMERCIAL GROUNDS NO/NO HERRING TAC SHOULD BE ESTABLISHED.

4. ON THIRD COUNTRY AGREEMENTS, COUNCIL AGREED TO 1981 NORWEGIAN AGMT AND 3 MONTH EXTENSION OF SENEGAL AGMT. THERE WAS NO/NO MOVEMENT ON AGMT WITH FAROE ISLANDS, SWEDEN OR CDA AND INDEED NO/NO REAL DISCUSSION IN VIEW OF MAINTENANCE OF UK RESERVE ON ALL THESE AGMTS.

5. LEIGH INFORMS US THAT THERE WAS SIMILARLY NO/NO DISCUSSION OF PROPOSALS OF REFORMED MARKET ORGANIZATION OR COMMISSION DECISION APPROVED BY FISHERIES MANAGEMENT CTTEE TO ENFORCE REF PRICES ON FROZEN COD FOR UK AND IRELAND.

6. YOURTEL GEB2263 JUL24 THAT WE COULD EXPECT INSTRUCTIONS PURSUANT TO RECOMMENDATIONS IN OUR REFTTEL. IT SEEMS TO US PRUDENT TO DEFER ACTION ON YOURTEL GEB2264 RE GATT ASPECTS UNTIL CDN REACTION IN ITS ENTIRETY HAS BEEN DECIDED. DO YOU AGREE.

CCC/216 281236Z YCGR2220

HJS
to
WJF

DATE	
ACC	157037
REF	
FILE	25-8-5-00A-100
DOSSIER	
B HAND	PAR PORTEUR
100-5-10-100-100	

C O N F I D E N T I A L

FM BREEC YCGR2220 28JUL81

TO EXTOTT GEB DELIVER BY 280900

INFO BRU PARIS LDN BONN RCME HAGUE DUBLN COPEN WSHDC GENEV

FINOTT/IER ITCOTT/OGR/ROC/FPB

BH FANDOOTT/CAMPBELLE/SCHWEIGER DE OTZ

BAG HMERG DE BON ATHNS DE PAR

DIST ECO/FLO JMT MCC WJJ SER

REF OURTEL YCGR2202 JUL24

---EC FISHERIES COUNCIL:SALMON QUOTA

FISHERIES COUNCIL JUL27 DID NOT/NOT ADOPT COMMISSION PROPOSAL TO ESTABLISH WEST GREENLAND SALMON QUOTA OF 1270. IT WILL BE FOR DANES NOW TO ADOPT NATIONAL MEASURE SUBJ TO COUNCIL APPROVAL. SINCE DANES WERE PREPARED TO ACCEPT COMMISSION APPROVAL. SINCE DANES WERE PREPARED TO ACCEPT COMMISSION PROPOSAL FOR 1270, AUG25 OPENING DATE AND IMPOSITION OF 140 MM MESH SIZE AS OF NOV1 COMMISSION ASSUMES THAT THEIR NATIONAL MEASURE WILL BE IDENTICAL TO COMMISSION PROPOSAL.

2. LEIGH/DG-XIV INFORMS US THAT PROPOSAL FOR SALMON QUOTA WAS INCLUDED IN COMMISSIONS PROPOSAL FOR 1981 TAC GENERALLY COVERING ALL SPECIES FISHED IN CTY WATERS. SINCE COUNCIL WAS NOT/NOT PREPARED TO AGREE TO THIS GENERAL PROPOSAL ON TAC THERE IS NO/NO COMMISSION TAC AFFECTING SALMON.

3. MAJOR ITEM OF DISCUSSION ON TACS WAS COMMISSION PROPOSAL TO ESTABLISH HERRING TAC FOR NORTH SEA AND WEST OF SCOTLAND. ESTABLISHMENT

...2

PAGE TWO YCGR2220 CONF

OF TAC WOULD HAVE REPLACED BAN ON HERRING FISHING ENFORCE FOR LAST 4 YEARS. COMMISSION PROPOSAL WAS OPPOSED BY BELGIUM AND DENMARK ON GROUNDS THAT PROPOSED SHARE ALLOCATED TO THEM WAS TOO SMALL; BY IRELAND CONCERNED THAT AGREEMENT TO HERRING TAC AT THIS STAGE WOULD PROVE COSTLY TO IRISH IN FALL WHEN DECISIONS ON QUOTA ALLOCATIONS AS PART OF CFP WILL BE CONSIDERED AND BY FRENCH WHO FELT THAT ON COMMERCIAL GROUNDS NO/NO HERRING TAC SHOULD BE ESTABLISHED.

4. ON THIRD COUNTRY AGREEMENTS, COUNCIL AGREED TO 1981 NORWEGIAN AGMT AND 3 MONTH EXTENSION OF SENEGAL AGMT. THERE WAS NO/NO MOVEMENT ON AGMT WITH FAROE ISLANDS, SWEDEN OR CDA AND INDEED NO/NO REAL DISCUSSION IN VIEW OF MAINTENANCE OF UK RESERVE ON ALL THESE AGMTS.

5. LEIGH INFORMS US THAT THERE WAS SIMILARLY NO/NO DISCUSSION OF PROPOSALS OF REFORMED MARKET ORGANIZATION OR COMMISSION DECISION APPROVED BY FISHERIES MANAGEMENT CTTEE TO ENFORCE REF PRICES ON FROZEN COD FOR UK AND IRELAND.

6. YOURTEL GEB2263 JUL24 THAT WE COULD EXPECT INSTRUCTIONS PURSUANT TO RECOMMENDATIONS IN OUR REFTL. IT SEEMS TO US PRUDENT TO DEFER ACTION ON YOURTEL GEB2264 RE GATT ASPECTS UNTIL CDN REACTION IN ITS ENTIRETY HAS BEEN DECIDED. DO YOU AGREE.

CCC/216 281236Z YCGR2220

C O N F I D E N T I A L

FM EREEC YCGR2202 24JUL81

TO EXTOTT GEB DELIVER BY 240900

INFO ITCOTT/ATR/ROC/OCR/FPB FINCTT/IER DELIVER BY 240900

PARIS LDN BONN ROME COPEN DUBLN BRU HAGUE ATHNS GENEV

BE FANDOTT/CAMPBELL DELIVER BY 240900

DISTR WJJ JMT MCC ECO (FLO SER

REF OURTELS YCGR2165 2166 JUL23

---CDA-EC FISHERIES

WITH ITS DE ISIONS JUL22 BOTH TO ENFORCE REFERENCE PRICES AND TO SET
QUOTA FOR ATLANTIC SALMON HIGHER THAN THAT PROVIDED FOR IN LTA,
EURCOM HAS TAKEN MEASURE OF OUR FISHERIES RELATIONSHIP AND DECIDED
THAT WHAT COUNTS MOST NOW ARE POLITICAL BENEFITS OF SATISFYING U.K.
ON REF PRICES AND DENMARK ON SALMON. IN OUR VIEW A CLEAR RESPONSE IS
REQUIRED.

2. WE SEEM TO HAVE EXHAUSTED ALL POSSIBILITIES OF PERSUADING EC
THAT SUCH ACTIONS ARE UNJUSTIFIED. WITH RESPECT TO REFERENCE PRICES
COMMISSIONS DECISION TO INCLUDE IRELAND AND FRANCE IN SCOPE OF THE
MEASURE ENSURE THAT NECESSARY APPROVAL WILL BE FORTHCOMING IN
COUNCIL SHOULD ANOTHER M/S, E.G. FGR CHOOSE TO OBJECT. WITH RESPECT TO
SALMON IT IS EVIDENT THAT OVER-RIDING IMPORTANCE TO EC OF MAKING

...2

4/10

ACC	151817	REF
FILE	25-5-5 CDA-EC	DOSSIER
BY HAND	25-5-7-2 - Salmon	PAR-PORTEUR
ATTN:		

PAGE TWO YCGR2202 CONF

GESTURE TO GREENLAND IN VIEW OF ITS FORTHCOMING REFERENDUM ON ITS CTV
RELATIONSHIP, AND NEED TO KEEP DANES REASONABLE GIVEN HARD DECISIONS
ON CFP, MEANS THAT DESPITE CERTAIN MISGIVINGS AMONG OTHER M/S NO/NO
SERIOUS OPPOSITION TO ESTABLISHMENT OF 1270 QUOTA SHOULD BE
ANTICIPATED AT JUL27 COUNCIL. BEARING IN MIND DISCUSSION OF THESE
ISSUES DURING HAERKAMP VISIT, TOGETHER WITH RECENT BILATERAL
CONSULTATIONS WITH DANES, ANOTHER ATTEMPT TO FORESTALL COUNCIL ACTION
WOULD ALMOST CERTAINLY BE FUTILE.

3. GIVEN SERIOUSNESS OF SITUATION FOR CDN INTERESTS A VIGOROUS AND
PROMPT CDN RESPONSE IS NONETHELESS REQUIRED. THIS SHOULD ADDRESS
IMPLICATIONS OF THESE TWO ACTIONS FOR OUR FISHERIES RELATIONSHIP.
IT WOULD BE HIGHLY DESIRABLE TO DELIVER THIS MESSAGE IN TIME FOR
JUL27 FISH COUNCIL TO ENSURE THAT AT HIGHEST LEVEL THERE IS NO/NO
MISUNDERSTANDING OF SERIOUS CONSEQUENCES FOR OUR FISHERIES
RELATIONSHIP OF CTV ACTIONS ON REFERENCE PRICES AND SALMON QUOTA.

4. WE RECOMMEND THAT THIS MESSAGE CONTAIN FOLLOWING THREE ELEMENTS:
FIRST, A CLEAR STATEMENT THAT THESE CTV ACTIONS UNILATERALLY CHANGE
BASIS ON WHICH LTA WAS NEGOTIATED. BY ENFORCING REFERENCE PRICES EC
ARROGATES RIGHT TO ALTER CONDITIONS OF ACCESS FOR CDN EXPORTS AND
MAKES MORE OBNOXIOUS EXISTENCE OF TARIFF PREFS FAVOURING OUR
COMPETITORS. BY SETTING SALMON QUOTA AT 1270 EC IS DISREGARDING
SCIENTIFIC ADVICE AND BREACHING BOTH LETTER AND SPIRIT OF LTA WHICH
SEEKS TO RECORD OUR COMMON INTEREST IN CONSERVATION OF THIS STOCK.

...3

PAGE THREE YCGR2202 CONFD

SECOND, AN INDICATION THAT CDN OFFICIALS HAVE CONCLUDED THAT THESE EC ACTIONS VITIATE ADVANTAGES WHICH CDA EXPECTED TO OBTAIN FROM APPROVAL OF LTA. ACCORDINGLY IT IS NO/NO LONGER POSSIBLE FOR CDN OFFICIALS TO RECOMMEND THAT MINISTERS APPROVE LTA IN ITS PRESENT FORM. INSTEAD WE AWAIT EC INITIATIVE WITH RESPECT TO REESTABLISHMENT OF CONTRACTUAL BASIS FOR CONDUCT OF OUR FISHERIES RELATIONSHIP. THIRD, AN INDICATION THAT IN CDN VIEW EC IMPORT REGIME IS NOT/NOT COMPATIBLE WITH EC GATT OBLIGATIONS AND THAT THIS MATTER WILL BE BROUGHT BEFORE GATT CPS AT EARLY DATE.

5. THIS MESSAGE SHOULD TAKE FORM OF NOTE VERBALE TO EURCOM TO BE DELIVERED IF POSSIBLE MON, JUL 27. YOU WILL WISH TO CONSIDER WHETHER WE OR OUR POSTS SHOULD SPEAK SEPARATELY TO MAJOR M/S INVOLVED.

CCC/014 241323Z YCGR2202

21.7.81
DRAFT

CC : GEB/BURGER
② FLO/STRAUSS
③ Rochon

6 July
4

CONVENTION FOR THE CONSERVATION OF SALMON
IN THE NORTH ATLANTIC OCEAN

DATE	
ACC 152362	REF
FILE 25-5-7-2 - SALMON	DOSSIER
BY HAND	PAR PORTEUR
ATTN:	

THE PARTIES to this Convention,

TAKING into account international law and current developments in international fora relating to anadromous stocks of fish,

RECOGNIZING that a State in whose rivers anadromous stocks originate has the primary interest in and responsibility for such stocks;

RECOGNIZING that a State of origin has an obligation to ensure the conservation of anadromous stocks by the establishment of appropriate regulatory measures, and that a State which permits the capture of salmon originating in the rivers of another State has an obligation to co-operate with that State with regard to the conservation and management of the salmon stocks,

RECOGNIZING that salmon originating in the rivers of different States intermingle in certain parts of the North Atlantic Ocean,

DESIRING to promote the acquisition, analysis and dissemination of scientific information pertaining to salmon stocks in the North Atlantic Ocean,

DESIRING to promote the conservation, restoration and rational management of salmon stocks in the North Atlantic Ocean through international co-operation,

HAVE AGREED as follows:

000581

ARTICLE 1

1. This Convention applies to the salmon stocks which migrate beyond areas of fisheries jurisdiction of coastal States in the Atlantic Ocean north of 36°N latitude throughout their migratory range.

2. Nothing in this Convention shall be deemed to affect the rights, claims or views of any Party with regard to the limits or extent of jurisdiction over fisheries, nor shall it prejudice the views or positions of any Party with respect to the law of the sea.

ARTICLE 2

1. Fishing of salmon stocks subject to this Convention by nationals of the Parties is prohibited beyond 12 nautical miles from the baselines from which the breadth of the territorial sea is measured, except as provided in annex 2.

2. The Parties shall take appropriate action to prevent fishing beyond areas of fisheries jurisdiction of coastal States of salmon stocks subject to this Convention.

3. In particular, the Parties shall invite the attention of any State not a Party to this Convention to any matter relating to the activities of the nationals of that State beyond the areas of fisheries jurisdiction of the Parties which appears to affect adversely the conservation, restoration or rational management of salmon stocks subject to this Convention or the implementation of the Convention.

ARTICLE 3

1. For the purposes of this Convention the Parties agree to establish and maintain an international organization that shall be known as the North Atlantic Salmon Conservation Organization, hereinafter referred to as "the Organization".

2. The objective of the Organization shall be to contribute through consultation and co-operation to the conservation, restoration and rational management of salmon stocks subject to this Convention, taking into account the best scientific evidence available to it.

3. The Organization shall have the following organs:

- (a) a Council,
- (b) three regional Commissions:
 - a North American Commission,
 - a West Greenland Commission and
 - a North-East Atlantic Commission, and
- (c) a Secretary.

4. The Commissions shall exercise their functions within the areas described in annex 1.

5. The Organization shall have legal personality and shall enjoy in the territories of the Parties and in its relations with other international organizations such legal capacity as may be necessary to perform its functions and achieve its ends. The immunities and privileges which the Organization, its officers and staff and representatives of member States shall enjoy in the territory of a Party shall be subject to agreement between the Organization and the Party concerned.

6. The office of the Organization shall be at or at such other place as the Council may decide.

ARTICLE 4

1. The functions of the Council shall be:

(a) to provide a forum for the study, analysis and exchange of information among the Parties on matters concerning the salmon stocks subject to this Convention, and on the achievement of the objectives of the Convention;

(b) to facilitate the co-ordination of the activities of the Commissions and to co-ordinate the activities of the Parties under article 2, paragraphs 2 and 3;

(c) to establish working arrangements with the International Council for the Exploration of the Sea and other appropriate international fisheries and scientific organizations;

(d) to make recommendations to the Parties, the International Council for the Exploration of the Sea or other appropriate scientific organizations concerning the undertaking of scientific research.

(e) to supervise and co-ordinate the administrative, financial and other internal affairs of the Organization, including the relations among its organs;

(f) to co-ordinate the external relations of the Organization; and

(g) to perform such other functions as are conferred on it by this Convention.

2. The Council shall have the authority to make recommendations to the Parties and the Commissions, provided that recommendations to the Parties shall not relate to regulatory measures which the Commissions may propose under articles 7 and 8.

3. The Council shall submit to the Parties an annual report of the activities of the Organization.

ARTICLE 5

1. Each Party shall be a member of the Council.
2. The Council shall elect a President and Vice-President who shall serve for two years. They shall be eligible for re-election, provided that they shall not serve for more than four years in succession. The President and Vice-President shall be chosen from representatives of different Parties.
3. The President of the Council shall be the principal representative of the Organization.
4. The President shall convene a regular annual meeting of the Council and the Commissions at a time and place decided by the Council.
5. Upon the request of a Party with the concurrence of another Party the President shall call meetings of the Council other than annual meetings at such time and place as he may determine.

ARTICLE 6

1. Each member of the Council shall have one vote in its proceedings.

2. Except where otherwise provided, decisions of the Council shall be taken by a three-quarters majority of the votes of the members present and voting. No vote shall be taken unless two thirds of the members are present.

ARTICLE 7

1. The functions of the North American Commission are:

- (a) to provide a forum for consultation and co-operation among the members:
 - (i) on matters related to minimizing catches in areas of fisheries jurisdiction of one member of salmon originating in the rivers of another member, and
 - (ii) in cases where activities established or proposed by one member affect salmon originating in the rivers of another member, inter alia because of biological interactions;
- (b) to propose regulatory measures for the fishing of salmon in areas of fisheries jurisdiction of a member harvesting amounts of salmon significant to another Party in whose rivers that salmon originates, in order to minimize such harvests; and
- (c) to make recommendations to the Council concerning the undertaking of scientific research.

2. Fishing patterns of salmon fisheries in the North American Commission area shall not be altered in a manner which results in the initiation or increase of catches of salmon originating in the rivers of another Party, except with the consent of the latter.

ARTICLE 8

The functions of the West Greenland Commission and the North-East Atlantic Commission are:

- (a) to provide a forum for consultation and co-operation among the respective members concerning conservation, restoration and rational management of salmon stocks subject to this Convention in the individual Commission area;
- (b) to propose regulatory measures for fishing in areas of fisheries jurisdiction of a member of salmon originating in the rivers of other Parties; and
- (c) to make recommendations to the Council concerning the undertaking of scientific research.

ARTICLE 9

In proposing regulatory measures under article 7, paragraph 1 (b), and article 8, subparagraph (b), a Commission shall take into account:

(a) the best available information, including advice from the International Council for the Exploration of the Sea and other appropriate scientific organizations;

(b) measures taken and other factors, both inside and outside the Commission area, that affect the stocks concerned;

(c) the efforts of States of origin to ensure the conservation, restoration and rational management of salmon stocks in their rivers and areas of fisheries jurisdiction, the costs incurred and the social and economic benefits expected in return;

(d) the extent to which the stocks concerned feed in the areas of fisheries jurisdiction of the respective Parties;

(e) the contribution of Parties other than States of origin to the conservation of salmon stocks which migrate into their areas of fisheries jurisdiction by limiting their catches of such stocks or by other measures; and

(f) the interests of communities which are particularly dependent on fishing for salmon.

ARTICLE 10

1. The Parties shall be members of the Commissions as follows:

(a) North American Commission: Canada and the United States of America;

(b) West Greenland Commission: Canada, the European Economic Community, Iceland, Norway, Sweden and the United States of America;

(c) North-East Atlantic Commission: the European Economic Community, the Faroe Islands, Iceland, Norway, Sweden and the United States of America.

2. A Party not expressly mentioned in paragraph 1 (a), (b) or (c) or a Party acceding to this Convention other than those referred to in article 17, paragraph 1, may, at its request and upon the unanimous decision of the Council, become a member of a Commission if it is a State of origin for significant quantities of salmon occurring in the Commission area or if it exercises fisheries jurisdiction in that area.

3. Parties may participate as observers in the deliberations of a Commission of which they are not members.

4. Each Commission shall elect a Chairman and Vice-Chairman who shall serve for two years. They shall be eligible for re-election, provided that they shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be chosen from representatives of different members.

5. Upon the request of a member with the concurrence of another member the Chairman shall call meetings of the Commission other than annual meetings at such time and place as he may determine.

6. Each Commission shall make an annual report of its activities to the Council.

ARTICLE 11

1. Each member of a Commission shall have one vote in its proceedings.

2. Decisions of a Commission shall be taken by the unanimous vote of the members present and voting. No vote shall be taken unless two thirds of the members are present.

ARTICLE 12

1. The Council shall appoint a Secretary, who shall be the chief administrative officer of the Organization.

2. The Secretary shall:

- (a) provide administrative services to the Organization;
- (b) compile and disseminate statistics and reports concerning the salmon stocks subject to this Convention; and
- (c) perform such other functions as the Council may determine.

3. The Council shall determine the Secretary's conditions of employment.

4. The Secretary shall appoint such other staff as the Organization may require. Such staff shall be responsible to the Secretary, subject to the general supervision of the Council.

ARTICLE 13

1. Subject to paragraph 2, regulatory measures proposed by a Commission under article 7, paragraph 1 (a), and article 8, subparagraph (b), shall become binding on the members 90 days after the Commission has proposed them or, if a later date is determined by the Commission, on such date.

2. Any member in whose area of fisheries jurisdiction the regulatory measures would apply may, within 90 days after the Commission has proposed them, lodge an objection to them. In this case, the regulatory measures shall not become binding on that member or any other member that lodges an objection within an additional period of 30 days.

3. Any member may notify the Secretary of its intention not to remain bound by regulatory measures after they have been in force for one year. The regulatory measures shall cease to be binding on that member, and on any other member that so indicates, at the end of 90 days from the date of the notice sent by the Secretary informing the members of the notification.

ARTICLE 14

1. Each Party shall take such action, including the imposition of adequate sanctions for violations, as may be necessary to make effective the provisions of this Convention and to implement any regulatory measures which become binding on it under article 13.

2. Each Party shall transmit to the Council an annual statement of the actions it has taken under paragraph 1. Such statement shall be sent to the Secretary not later than 60 days before the annual meeting of the Council.

ARTICLE 15

1. Each Party shall provide to the Council available catch statistics for salmon taken in its rivers and in its area of fisheries jurisdiction at such intervals as the Council may determine.

2. Each Party shall compile and provide to the Council such other statistics for salmon taken in its rivers and in its area of fisheries jurisdiction as required by the Council. The Council shall decide the scope and form of such statistics and the intervals at which they shall be provided.

3. Each Party shall provide the Council with any other available scientific and statistical information which it requires for the purposes of this Convention.

4. Upon the entry into force of this Convention, each Party shall provide to the Council copies of all laws, regulations and programmes in force or, where appropriate, summaries thereof, relating to the conservation, restoration and rational management of salmon stocks occurring in its rivers and in its area of fisheries jurisdiction.

5. Each year each Party shall notify the Council of:

(a) measures adopted or repealed since its last notification; and

(b) such measures relating to the conservation, restoration and rational management of salmon stocks subject to this Convention as it may commit itself to adopt and to maintain in force for specified periods of time.

6. The notifications referred to in paragraph 5 (a) shall be sent to the Secretary not later than 60 days before the annual meeting of the Council.

ARTICLE 16

1. The Council shall adopt an annual budget for the Organization. The Secretary shall transmit a draft budget to the Parties, together with a schedule of contributions, not later than 60 days before the meeting of the Council at which the budget is to be considered.

2. The Council shall determine the annual contribution of each Party according to the following formula:

(a) 10 % of the budget shall be divided equally among the Parties;

(b) 40 % of the budget shall be divided among the Parties in proportion to their nominal catches of salmon subject to this Convention in the calendar year ending not more than 24 and not less than 18 months before the beginning of the financial year; and

(c) 50 % of the budget shall be divided among the Parties in proportion to the number of Commissions of which each Party is a member.

3. The Secretary shall notify each Party of its contribution. Contributions shall be paid not later than four months after the date of such notification.

4. Contributions shall be payable in the currency of the State in which the office of the Organization is located, unless the Council decides otherwise.

5. The contribution of a Party which has become bound by this Convention during the course of a financial year shall for that year be a part of the annual contribution proportional to the number of complete months remaining in the year.

6. A Party which has not paid its contributions for two consecutive years shall not be entitled to vote under this Convention until it has fulfilled its obligations, unless the Council decides otherwise.

7. The financial affairs of the Organization shall

ARTICLE 17

1. This Convention shall be open for signature from to by [i.e. the parties represented at the Diplomatic Conference on the Conservation of Salmon in the North Atlantic Ocean].

2. This Convention is subject to ratification or approval.

3. This Convention shall be open for accession by the parties referred to in paragraph 1 and, subject to the approval of the Council, by any other State that exercises fisheries jurisdiction in the North Atlantic Ocean or is a State of origin for salmon stocks subject to this Convention.

4. Instruments of ratification, approval or accession shall be deposited with the Depositary.

5. This Convention shall enter into force on the first day of the month following the deposit of instruments of ratification, approval or accession by two members of each Commission, provided that at least one of the two members of each Commission exercises fisheries jurisdiction in the Commission area.

6. For each Party ratifying, approving or acceding to this Convention after the deposit of the requisite instruments of ratification, approval or accession under paragraph 5, it shall enter into force on the date of entry into force of the Convention or on the date of deposit of the instrument of ratification, approval or accession, whichever is the later.

7. The Depositary shall inform the signatories and acceding Parties of the deposit of all instruments of ratification, approval and accession and shall notify the signatories of the date and the Parties in respect of which this Convention enters into force.

8. The Depositary shall call the first meeting of the Council and the Commissions as soon as practicable after the

ARTICLE 18

This Convention shall apply, insofar as the European Economic Community is concerned, to the territories in which the Treaty establishing the European Economic Community is applied and under the conditions laid down in that Treaty.

ARTICLE 19

1. Any Party may propose amendments to this Convention to be considered by the Council. Any such proposed amendment shall be sent to the Secretary not later than 90 days before the meeting at which it is proposed to be considered. The Secretary shall immediately transmit the proposed amendment to the Parties.

2. The adoption of an amendment by the Council shall require the unanimous vote of the Parties present and voting. The text of any amendment so adopted shall be transmitted by the Secretary to the Depositary which shall immediately notify the Parties thereof.

3. An amendment shall enter into force for all Parties 120 days following the date of the notification by the Depositary, unless any Party notifies the Depositary within 90 days of that date that it objects to the amendment, in which case the amendment shall not enter into force for any Party. Any Party which has objected to an amendment may at any time withdraw that objection. If all objections to the amendment are withdrawn, the amendment shall enter into force for all Parties 120 days following the date of the notification by the Depositary of receipt of the last withdrawal.

4. Any Party which becomes bound by this Convention after an amendment has entered into force in accordance with paragraph 3 shall be considered as a Party to the Convention as amended.

5. The Depositary shall immediately notify all Parties of the receipt of notifications of objections to amendments or of withdrawals of objections and the entry into force of amendments.

ARTICLE 20

1. Any Party may withdraw from this Convention on 31 December of any year by giving notice to the Depositary on or before the preceding 30 June. The Depositary shall immediately inform the other Parties of such notice of withdrawal.

2. Any other Party may withdraw from this Convention on the same 31 December by giving notice to the Depositary within 30 days of the date of the Depositary's note informing the Parties of a notice of withdrawal under paragraph 1.

ARTICLE 21

1. The original of this Convention shall be deposited with the, referred to in the Convention as "the Depositary", which shall transmit certified copies thereof to all signatories and acceding Parties.

2. The annexes form an integral part of this Convention.

3. The Depositary shall register this Convention in accordance with article 102 of the Charter of the United Nations.

IN WITNESS WHEREOF the undersigned, being duly authorised thereto, have signed this Convention.

DONE AT, this day of, one thousand nine hundred and eighty, in a single original, in the English and French languages, both texts being equally authoritative.

ANNEX 1

The Commission areas referred to in article 3, paragraph 4, shall be as follows:

(a) North American Commission: waters off the east coast of North America within areas of fisheries jurisdiction of coastal States;

(b) West Greenland Commission: waters west of a line drawn along 44°W longitude south to 50°N latitude, thence due east to 42°W longitude, thence due south, except the area referred to in subparagraph (a);

(c) North-East Atlantic Commission: waters east of the line referred to in subparagraph (b).

ANNEX 2

1. Fishing for salmon beyond 12 nautical miles from the baselines from which the breadth of the territorial sea is measured is permitted only in the following areas:

(a) in the West Greenland Commission area, up to 30 nautical miles from the baselines; and

(b) in the North-East Atlantic Commission area, within the area of fisheries jurisdiction of the Faroe Islands.

2. Each regional Commission established under this Convention may adopt amendments to paragraph 1 with respect to its area. Such amendments shall become binding on the members in accordance with the procedure applicable to proposals for regulatory measures under article 13.

ANNEX 3

1. The catch limit for salmon fishery in the area of fisheries jurisdiction of the Faroe Islands for each of the salmon fishing seasons during the years 1982 to 198.. shall be metric tons.

2. The catch limit established in paragraph 1 may be modified by the North-East Atlantic Commission in accordance with article 8, subparagraph (b), provided that the number of individual salmon caught shall not be substantially increased by comparison with the average number taken in the salmon fishing seasons during the years 197.. to 1980. Such modifications shall be made on the basis of scientific advice concerning the fishing pattern required to achieve this objective.

-oOo-

CTION
SUITE A DONNER
CORRECTED COPY
EXEMPLAIRE CORRIGE

R E S T R I C T E D

FM COPEN YJGR1692 17JUL80

TO EXTOTT GEB

INFO BREEC LDN DUBLN WSHDC

TT FANDOOT/APPLEBAUM DE OTZ

DISTR GEP FLO EIP EBS

REF YOURTELS GEB0424 20FEB AND GEB1545 14JUL

---INNATL ATLANTIC SALMON FOUNDATION(IASF)--VISIT TO COPEN,
10-12AUG,AND GREENLAND

HAVE HIGHEST REGARD FOR EVAN GILL AND PREPARED TO MEET SIX-MAN DEL FROM
IASF WHICH HE ADVISES WILL BE VISITING COPEN AND

GREENLAND IN AUG.SUGGEST THEY CALL ON ME AT CHANCERY AFTERNOON
OF AUG11;GALPIN COULD BRIEF THEM ON ASPECTS OF GREENLAND SALMON
ISSUES OF CONCERN TO EMB.

2.EINAR LEMCHE OF MINISTRYFOR GREENLAND(MFG),SAID TO BE CO-
ORDINATING PROGRAM FOR IASF GROUP(PARA 3 REFTTEL),HAS BEEN ON LEAVE
AND IS AT PRESENT IN BRIGHTON,ENGLAND FOR INTL WHALING COMMISSION
MTG.WE ARE THEREFORE NOT/NOT ABLE TO CONSULT HIM ON THIS SUBJ BUT
WE HAVE SPOKEN TO CHRISTIAN JENSEN,DIPECTOR OF LEMCHES DIVISION IN
MFG,WHO CONFIRMS MFG IS AWARE OF PROPOSED VISIT.JENSEN ASSUMES
LEMCHE HAS WRITTEN TO RIGSOMBUDSMAN TO INFORM HIM AND GREENLAND HOME
RULE AUTHORITIES OF IASF PROJECT(SEE ALSO OURTEL YJGR0246 OF
FEB22/80 IN REPLY TO YOURTEL GEB0424 WHICH FIRST ALERTED US TO IASF
PROPOSAL).

...2

25-5-7-2 SALMON
6 24 9
Chas. H. Bringer
per (yesterday's version
was gubbed)
MAB

GEB	
1	
2	
3	
4	
5	
6	
7	
8	CC-2,1
9	
10	

PAGE TWO YJGR1692 RESTD

3.WE HAVE ALSO SPOKEN TO HENRIK NETTERSTROEM,DIRECTOR OF MFA FOURTH ECONOMIC POLICY DIVISION(CONCERNED INTER ALIA WITH GREENLAND FISHERIES MATTERS),WHO INDICATED MFA HAD NOT/NOT HEARD PREVIOUSLY OF PROPOSED IASF VISIT.NETTERSTROEM SAID HE WOULD CHECK WITH MFG. SEE ALSO OURTEL YJGR0102 OF JAN24/80 RE CONVERSATION WITH NETTERSTROEM ABOUT PROPOSED ATLANTIC SALMON CONVENTION.

4.YOU MAY WISH TO MENTION TO MR GILL FOR HIS OWN INFO THAT,IN CONVERSATION RE IASF VISIT,JENSEN REMARKED HE HAD BEEN QUOTE WARNED AGAINST UNQUOTE IASF GROUP BY ONE OF TWO OTHER EMBASSIES WHOSE NATIONALS ARE TO BE MEMBERS OF GROUP VISITING COPEN AND GREENLAND. SALMON QUOTAS ARE,OF COURSE,SENSITIVE ISSUES,AND INVOLVEMENT OF NGO COULD COMPLICATE INTER-GOVTL RELATIONS.

5.YOU ARE AWARE THAT QUOTE RECREATIONAL FISHING UNQUOTE FOR SALMON IS NOT/NOT CONSIDERED IN GREENLAND AS VALID JUSTIFICATION FOR SALMON QUOTAS FAVOURED BY CDA,USA,ETC.(FOR BACKGROUND SEE OURTEL YJGR2724 OF NOV23/79 AND RELATED CORRESPONDENCE,ESPECIALLY OURTELS YJGR2593 OF NOV09/79 AND YJGR2666 OF NOV16/79).WE THEREFORE DOUBT GREENLAND HOME RULE AUTHORITIES WILL BE ENTHUSIASTIC ABOUT RIGSOMBUDSMAN PROVIDING FACILITIES WHICH IASF GROUP MAY EXPECT IN ORDER TO QUOTE INVESTIGATE EXTENT TO WHICH GREENLANDERS ARE ADHERING TO RESTRICTIONS ON SALMON TAKING BY GPEENLAND NATIVES OFF WEST GREENLAND UNQUOTE.IN THIS REGARD WE WOULD DRAW TO ATTENTION MFG PROMULGATION ORDER NO. 243 OF JUN23/80 RE SALMON FISHERIES

...3

PAGE THREE YJGR1692 RESTD

ON GREENLAND FISHERY TERRITORY, OFFICE TRANSLATION OF WHICH WAS
FORWARDED UNDER COVER OF OUR TRN NO. 166 OF JUN24/80. YOU MAY WISH
TO GIVE SUBSTANCE OF ABOVE TO MR GILL.

6. PRESUME APPOINTMENTS IN COPEN FOR MESSRS CARTER, KREIBERG AND CO.
ARE BEING OR WILL BE ARRANGED BY LEMCHE. HE HAS NOT/NOT, HOWEVER, BEEN
IN TOUCH WITH US ON SUBJ SINCE WE SPOKE TO HIM IN FEB ABOUT CONTENTS
OF YOURTEL GEB0424 AND, GIVEN LOCAL SENSITIVITIES, WE WOULD PREFER
NOT/NOT TO BE INVOLVED IN WHATEVER PROGRAMME IS ARRANGED FOR IASF
VISITORS BY DANISH AUTHORITIES. WOULD BE INTERESTED TO KNOW,
NEVERTHELESS, IF VISITORS ARE SCHEDULED TO CALL ON MR SVEN AAGE
HORSTED, DIRECTOR OF GREENLAND FISHERIES INVESTIGATION (A DEPARTMENT
OF MFG WITH HEADQUARTERS IN COPEN).

7. IT MAY BE OF INTEREST THAT ACCORDING TO CPN DAILY QUOTE POLITIKEN
UNQUOTE OF 17 JUL, QUOTE ATLANTIC SALMON FEDERATION CONSIDERS THAT
SALMON FISHERIES OFF GREENLAND ARE REASON FOR A DECLINE OF TAKINGS
IN IRELAND AND BRITAIN; FIVE EXPERTS WILL GO TO GREENLAND TO EXAMINE
THE MATTER UNQUOTE.

MACPHERSON

CCC/209 180847Z YJGR1692

5

Mr. Gill's phone
number in St. Andrews N.B.
(via ISI operator) is 529-3588

UNCLASSIFIED

FM EXTOTT (GEB1545 14JUL80

TO COPEN

INFO FANDCOTT/APPLEBAUM

DISTR GEP FLO

---INNATL ATLANTIC SALMON FOUNDATION(IASF)-VISIT

EVAN GILL, FORMER AUSSEA, CONTACTED DEPT JUL 8 CONCERNING VISIT
TO COPEN AND GREENLAND OF SIX MAN DEL FROM IASF WHICH WILL BE
VISITING GREENLAND AND DENMARK TO INVESTIGATE EXTENT TO WHICH
GREENLANDERS ARE ADHERING TO RESTRICTIONS ON SALMON TAKING BY
GREENLAND NATIVES OFF WEST GREENLAND FIRST ESTAB UNDER ICNAF
IN 72 AND CURRENTLY EMBODIED IN CDA/EC BILATERAL FISHERIES
AGREEMENT. FOUNDATION IS NGO CONCERNED WITH SALMON CONSERVATION
AND FANDO HAVE APPROACHED DANISH EMB OTT INFORMALLY TO
ADVISE THEM OF IASF INTENTIONS.

2. GROUP IS COMPOSED OF SIX MEMBERS, DR WILFRED M CARTER
(EXEC DIR, IASF CDN SECTION); HENRIK KREIBERG, EXEC DIR,
SUNBURY SHORES ARTS AND NATURE CENTRE, NB, CDA:WM.S.
BREWSTER (VP AND DIR, IASF, USA); ANDREW STOUT (NEW ENGLAND
CO-ORDINATOR, IASF, USA); DEREK MILLS (FORESTRY AND NAT
RESOURCES DEPT, UNIV OF EDINBURGH, SCOTLAND); AND GORDON BIELDY
(SOUTH-WEST WATER AUTHORITY, EXETER, ENGLAND). FIRST TWO ARE
CDN CITIZENS; OTHERS ARE UK AND USA NATIONALS RESPECTIVELY.

3. GILL CLAIMS AMB MACPHERSON MAY HAVE MET KREIBERG IN ST

...2

PAGE TWO GEB1545 UNCLAS

ANDREWS LAST YEAR.HE SUGGESTS THAT IF MISS MACPHERSON WISHES TO BRIEF GROUP OR RECEIVE THEM THIS WOULD BE APPROPRIATE EITHER AUG 10 OR 11.THEY INVITE HER TO PARTICIPATE IN ANY PART OF PROGRAMME(WHICH IS BEING CO-ORDINATED BY EINAR LIMICHE OF MINISTRY OF GREENLAND).DEL ARRIVES COPEN AUG 10 AND DEPARTS AUG 12(TO BE VERIFIED WITH LIMICHE)FOR GREENLAND,PETURNING COPEN AUG 20 AND STAYING UNTIL 22 OR 23.GROUP WILL STAY AT ADVOCAT HOTEL.

4.ADVISE IF YOU WISH US TO FOLLOW UP WITH GILL.

(506)529-3588.

UUU/106 142117Z GEB1545

MESSAGE

OMC 22/10/181

Apple/Fin/Niang/Circ/Dir

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
FM/DE	EXTOTT	FLO-1023	JUL 15/81		UNCLAS CONFIDENTIAL

TO/A	LDN COPEN BREEC	JUL 15 14 33 '81	PRECEDENCE
			DELIVER BY
			1600 HRS

INFO	FANDOOT/CAMPBELL/APPLEBAUM/MELTZER/DOUBLEDAY	DATE	JULY 15/81
		ACC	147718
		FILE	25-5-5-CDA-CC
		DOSSIER	
		BY HAND	PAR PORTEUR
		ATTN	

DISTR.	GEB ECO MIN JHT JMT
--------	---------------------

SUBJ: GREENLAND SALMON QUOTA

ICES WKG. G.P. CHAIRMAN

FYI
^ FOLLOWING IS TEXT OF TEL SENT TO/B.B. PARRISH RE ABOVE
BY (DN SCIENTIST DOUBLEDAY, QUOTE ^
SUBJECT ^ ~~PLEASE FORWARD TO APPROP AUTHORITIES IN OUR EMBASSIES.~~

^ THERE HAS BEEN SOME CONFUSION AMONG THOSE INVOLVED IN
INTERNATIONAL NEGOTIATIONS OVER THE INTERPRETATION OF ADVICE IN
THE REPORT OF THE WORKING GROUP RELATIVE TO MESH SIZE FOR THE
WEST GREENLAND FISHERY.
THE CONFUSION EXISTS OVER THE INTENT OF ADVICE ON PAGE 7,
BEGINNING LINE 6 OF THE DRAFT REPORT, QUOTE. THAT A REGULATORY
RANGE OF ACCEPTABLE MEASURED MESH SIZE OF $\pm 5\%$ OF THE TARGET VALUE
COULD BE ESTABLISHED WITHOUT EXCESSIVE POTENTIAL DEVIATION FROM
THE GOAL OF EQUALIZING THE PROPORTIONS OF CONTINENT OF ORIGIN IN
THE CATCHES AND THE EXPLOITED POPULATION. UNQUOTE THE EEC HAS
INTERPRETED THIS TO MEAN THAT A MESH SIZE OF 134MM, PRESENTLY
SOLD AT WEST GREENLAND, IS WITHIN THE $\pm 5\%$ TOLERANCE LIMIT AND
THEREFORE IN ACCORD WITH THE ICES ADVICE. WE PRESUME THAT THE
EEC INTERPRETATION STEMS FROM DISCUSSIONS WITH FELLOW WORKING
GROUP MEMBERS.

.../2

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG <i>W.D. ...</i>	Fisheries Research Branch	995-5165	<i>W.D. ...</i> 000611

MY INTERPRETATION IS THAT THIS STATEMENT WAS INCLUDED IN THE REPORT WITH THE SOLE INTENT OF SERVING AS A GUIDE FOR ENFORCEMENT/REGULATORY PURPOSES. GIVEN THAT THERE EXISTS A MARGIN OF ERROR IN MANUFACTURING STANDARDS WHICH CAN RESULT IN MESH SIZES DEVIATING FROM SPECIFIED VALUES AND THAT NETTING MATERIAL IS LIKELY TO STRETCH WITH AGE AND WHEN WET, THE WORKING GROUP WAS TRYING TO INDICATE THAT A "DISCRETIONARY" RANGE OF $\pm 5\%$ ABOUT THE TARGET MESH SIZE COULD BE RECOGNIZED IN ENFORCEMENT OF THE TARGET MESH SIZE WITHOUT EXCESSIVE DEVIATION FROM THE GOAL OF EQUALIZING THE PROPORTIONS OF CONTINENT OF ORIGIN IN THE CATCH AND IN THE EXPLOITED POPULATION. THIS DISCRETIONARY RANGE WOULD AVOID PENALIZING FISHERMEN WHO HAD PURCHASED GEAR OF 140MM MESH SIZE, BUT DUE TO ANY OF THE ABOVE FACTORS WERE FOUND OPERATING GEAR WITH ALL OR SOME OF THE MESHES DEVIATING IN SIZE FROM THE TARGET VALUE. THUS THE TARGET MESH SIZE OF 140MM SPECIFIED BY THE WORKING GROUP IS SIMILAR TO A TRAFFIC SPEED LIMIT WITH THE LIMITS DEFINED BY THE $\pm 5\%$ REPRESENTING IN BOTH SITUATIONS THE DISCRETIONARY POWER OF THE ENFORCEMENT OFFICER.

THE CANADIAN NEGOTIATORS HAVE REQUESTED THAT THIS MATTER BE CLARIFIED BY THE ICES WORKING GROUP THROUGH THE PROVISION TO ALL MEMBERS OF THE WORKING GROUP OF AN INTERPRETATION OF THE " $\pm 5\%$ " REFERRED TO IN THE DRAFT REPORT OF THE [WORKING GROUP. ASSUMING YOU AGREE WITH MY INTERPRETATION AS ABOVE, I WOULD BE VERY GRATEFUL IF YOU COULD UNDERTAKE THIS AS SOON AS POSSIBLE. THE KEY POINT WHICH SHOULD BE MADE CLEAR, AS I AM SURE YOU WILL AGREE, IS THAT THE WORKING GROUP'S ADVICE CAN NOT BE INTERPRETED TO MEAN THAT THERE IS NO NEED TO CHANGE THE MESH SIZE TO 140MM IN ORDER TO ACHIEVE THE DESIRED GOAL; OR, PUTTING IT ANOTHER WAY, THAT THE DESIRED GOAL CANNOT BE ACHIEVED UNLESS THE LEGAL MESH SIZE IS CHANGED TO 140MM.

- 3 -

PLEASE TELEX RESPONSE TO ALL MEMBERS OF WORKING GROUP.

SIGNED W.G. DOUBLEDAY UNQUOTE

12/15/81

MESSAGE

AC/1416 Riny Ric/Rin

PLACE	DEPARTMENT	ORIG. NO.	DATE
LIEU	MINISTÈRE	N° D'ORIG.	
EXTOTT		FLO-1022	JUL 15 14 34

DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
ACC	147714	RECONFID
BY HAND	25-5-5-CD4-DILLART	
ATTN:	25-5-7-2 SODIN	

FM/DE

TO/A

COPEN

INFO

FANDOOT/APPLEBAUM/MELTZER/

BREC BONN PARIS CDN HAGUE ROME BRU

11COTT/ROC/TPB TINOTT/ILP

DISTR.

GEB

ECO HIN JHT JMT

SUBJ: GRNLND SALMON QUOTA

GRATEFUL YOU ADVISE DANISH MFA THAT DANISH SCIENTISTS MOLLER JENSEN AND SVEN HORSTED, IN DISCUSSION WITH CDN SCIENTIST DOUBLEDAY AT JUNE 17 NAFO SCIENTIFIC COUNCIL MTG, AGREED THAT MESH SIZE OF 140 MM WITH $\pm 5\%$ TOLERANCE RECOMMENDED BY ICES DOES IN FACT MEAN THAT QUOTE TARGET MESH SIZE SHD BE 140 MM AND THAT $\pm 5\%$ TOLERANCE IS MERELY A LATITUDE FOR ENFORCEMENT UNQUOTE AS EXPRESSED BY CANDEL.

2. BASIL PARRISH, CHAIRMAN OF ICES WKING GRP ON ATLANTIC SALMON, CONCURRED WITH THIS INTERPRETATION IN TEL CON. THIS A.M. AND WILL TELEX CONFIRMATION OF WKING GRP'S INTENT TO ALL PARTIES CONCERNED..

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG. E. Meltzer (5-2193) July 14, 1981	FLO	6-2645	SIG. J. Smith

ACTION
SUITE A DONNER

UNCLASSIFIED

FM BREEC YCTD2124 14JUL81

TO EXTOTT FLO

INFO ITCOTT/ROC FINOTT/IER FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER

COPEN WSHDC OSLO STKHM

DISTR GEB ECO

REF YOURTEL 0789 MAY28

---INNATL SALMON CONVENTION:GENEV MTG

EURCOM ENQUIRED IF OTHER PARTICIPANTS INTEND TO HAVE OFFICIALS

ACCOMPANY HEADS OF DEL FOR GENEV MTG ON INNATL SALMON CONVENTION.

MARCUSSEN WOULD LIKE LEIGH TO JOIN HIM BUT ONLY IF OTHERS WILL ALSO
HAVE MORE THAN ONE PERSON PRESENT.

UUU/216 141641Z YCTD2124

for R 4/8

RF

DATE	
ACC	151902
REF	
FILE	25-5-7-2-SALMON
DOSSIER	
BY HAND	PAR PORTEUR
ATTN:	

for will forward

ACTION

SEITE A DONNER

s.13(1)(a)

Division Phoned KX 0

Person CT

Local Time 1500

C O N F I D E N T I A L

FM COPEN YJGR0889 14JUL81

TO EXTOTT/GEB/FLO DELIVER BY 141400

INFO BREEC BONN PARIS LDN HAGUE ROME BRU ITCOTT/ROC/FPB

FINOTT/IER

BH FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR ECO MIN JHT JMT

REF OURTEL YJGR0878 13JUL

---GREENLAND SALMON QUOTA

AS REQUESTED BY CAMPBELL DURING HIS RECENT VISIT, WE BRIEFED U.S.
EMBASSY COPEN(LORIMER) ON CDN/DANISH INFORMAL MTG OF JUL09, PASSING
ON ONLY INFO SUGGESTED BY CAMPBELL. LORIMER VERY GRATEFUL FOR BRIEFING
AND, WITH MANY APOLOGIES FOR DELAY, [REDACTED]

DATE		REF
ACC	151354	
FILE	25-5-5-CDA-DANMARK	DOSSIER
BY HAND		PAR PORTEUR
ATTN:	25-5-7-2-SALMON	

...2

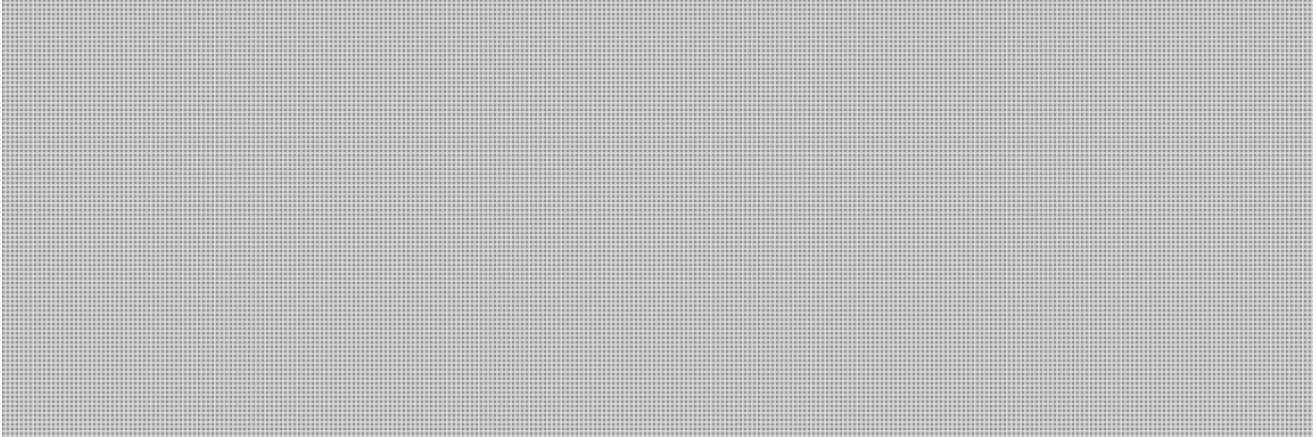
s.13(1)(a)

PAGE TWO YJGR0889 CONF

...3

s.13(1)(a)

PAGE THREE YJGR0889 CONF



TEXT ENDS.

CCC/209 141130Z YJGR0889

ACTION
SUITE A DOWNER

s.13(1)(a)

C O N F I D E N T I A L

FM COPEN YJGR0889 14JUL81

TO EXTOTT/GEB/FLO DELIVER BY 141400

INFO BREEC BONN PARIS LDN HAGUE ROME BRU ITCOTT/ROC/FPB
FINOTT/IER

BH FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR ECO MIN JHT JMT

REF OURTEL YJGR0878 13JUL

---GREENLAND SALMON QUOTA

AS REQUESTED BY CAMPBELL DURING HIS RECENT VISIT, WE BRIEFED U.S
EMBASSY COPEN (LORIMER) ON CDN/DANISH INFORMAL MTG OF JUL09, PASSING
ON ONLY INFO SUGGESTED BY CAMPBELL. LORIMER VERY GRATEFUL FOR BRIEFING
AND, WITH MANY APOLOGIES FOR DELAY, [REDACTED]

...2

①

25-5-7-2 SALMON	
24	9

Division Phoned

Person

Local Time

GEB

PR

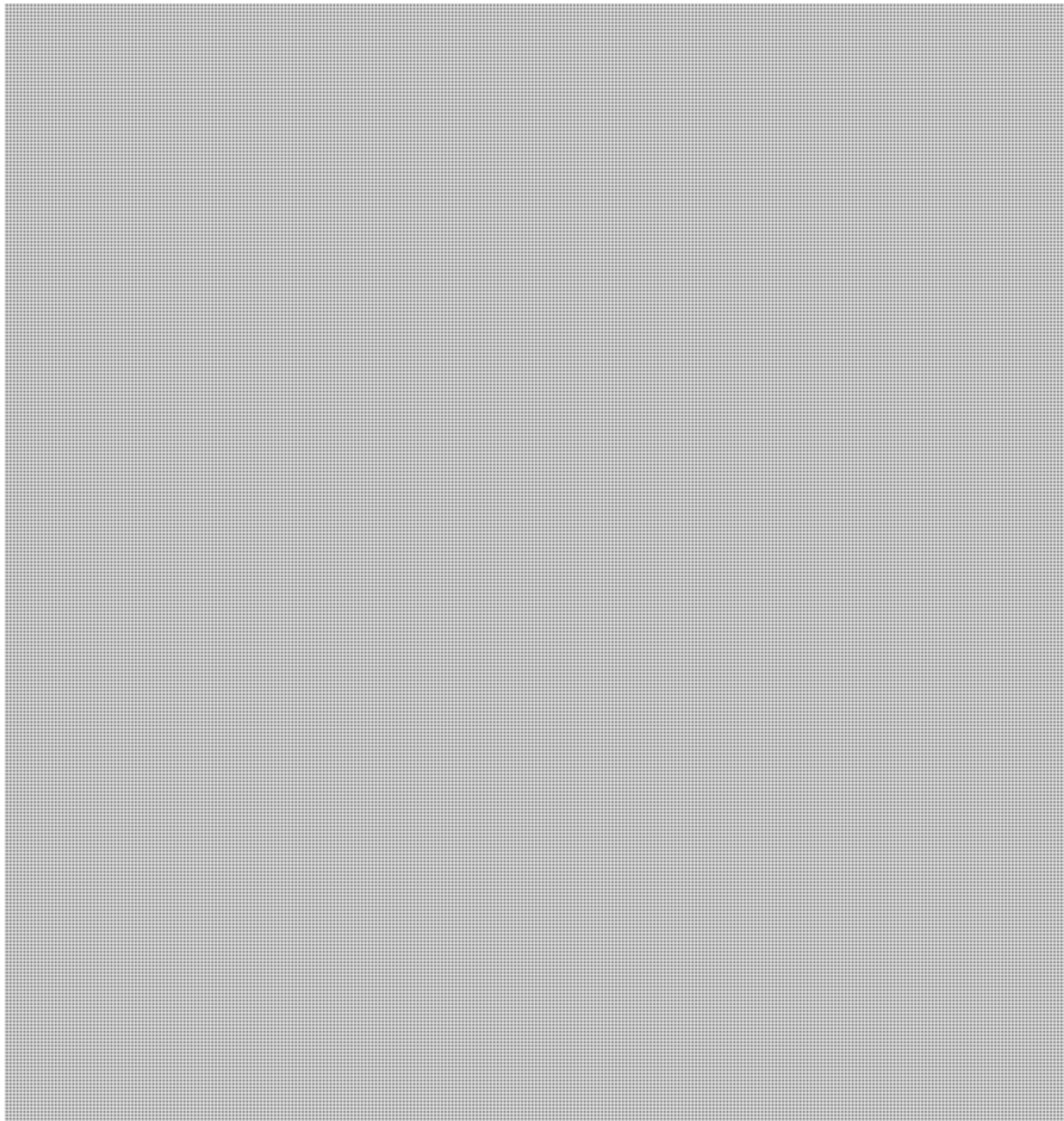
1500

GEB

1
2
3
4
5
6
7
8
9
10

s.13(1)(a)

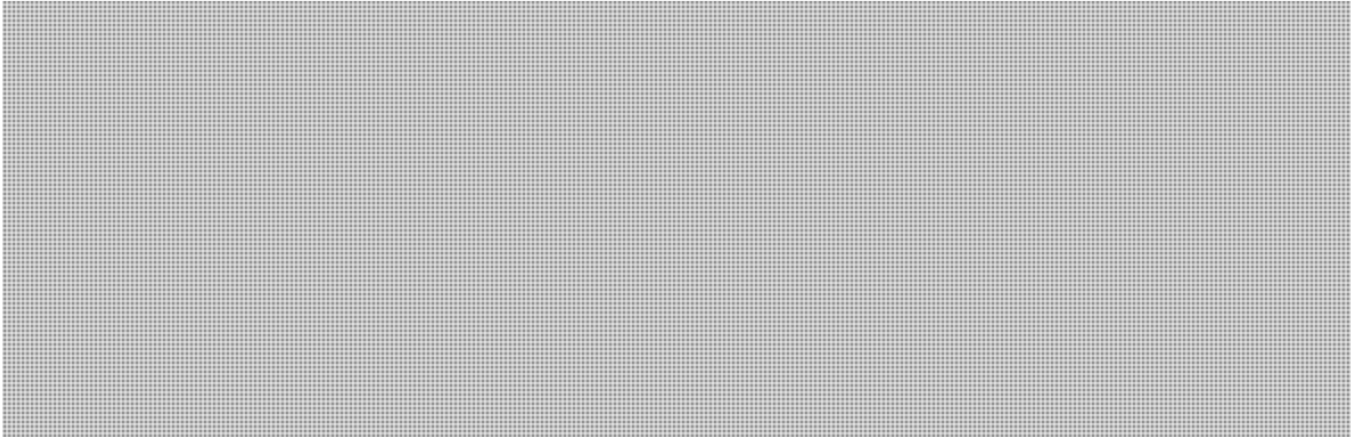
PAGE TWO YJGR0889 CONF



...3

s.13(1)(a)

PAGE THREE YJGR0889 CONF



TEXT ENDS.

CCC/209 141130Z YJGR0889

FLO/Feddon
please discuss
he
13/7
July
RF
ACTION
SUITE A DONNER

Division Phoned
Person
Local Time

FLO
D.G.
1600

C O N F I D E N T I A L

FM COPEN YJGR0878 13JUL81

TO EXTOTT *FLO* DELIVER BY 131300

INFO BREEC BONN PARIS LDN HAGUE ROME BRU ITCOT *PROC/FPB FINOTT/IER*

BH FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR ECO MIN JHT JMT GEB

REFTEL FLO0971 06JUL

ACC	145474	REF
FILE	25-5-7-2-SALMON	DOSSIER
BY HAND	PAR PORTEUR	
ATTN:		

---GREENLAND SALMON QUOTA-CDA/DENMARK TALKS

ON JUL09 CANDEL(CAMPBELL,ROCHON,MELTZER AND JONES OF EMBASSY)MET
INFORMALLY WITH DANISH MFA OFFICIALSS(SCHMIEGELOW,LEMCHER AND OLESEN)
AND REPRESENTATIVE OF GREENLAND HOME RULE AUTHORITIES MINISTER MOSES
OLSEN TO DISCUSS 1981 EST GREENLAND SALMON QUOTA.CANDEL OPENED BY
CONVEYING CDN CONCERN AT NEWS THAT DENMARK INTENDED O PASS REGULA-
TION SETTING 1981 TAC AT 1270 MT,PARTICULARLY AS FIGURE WAS CONTRA-
RY TO SCIENTIFIC ADVICE GIVEN BY ICES,AND INCLUDED NO/NO REQUIREMENT
FOR ADJUSTMENT IN MESH SIZE.CANDEL EMPHASIZED THAT ANY TAC FOR 1981
DEVIATING FROM BASIC PRINCIPLE OF COSERVATION BASED ON SCIENTIFIC
ADVICE WAS QUOTE UNACCEPTABLE AND NON/NON-NEGOTIABLE UNQUOTE.SUCH
ACTION WHICH WOULD BE SEEN BY MANY CDN AUTHORITIES AS VIOLATING
SPIRIT OF LTA AND ATLANTIC SALMON CONVNTION NEGOTIATIONS,
COULD CREATE CONSIDERABLE TENSION BOTH VIS A VIS DENMARK AND EC AND
WOULD COMPLICATE DEVELOPING CDA/GREENLAND RELATIONS.FURTHER,IF
1981 TAC NOT/NOT MADE IN SPIRIT OF CONTINUING NEGOTITATIONS ON LTA
IT WOULD UNDERMINE CDN CONFIDENCE IN AGREEMENT AND JEOPARDIZE IT AS
...2

PAGE TWO YJGR0878 CONFD

IS WAS SOLD IN LARGE PART BECAUSE OF ELEMENT OF PROTECTION OFFERED FOR CDN SALMON. IN CONCLUDING CANDEL SUGGESTED THAT IF DENMARK UNILATERALLY DECLARED TAC OF 1270 MT THERE WERE THOSE IN CDA WHO ARGUED QUOTE THERE WILL BE TROUBLE, AS MUCH TROUBLE AS WE CAN MAKE UNQUOTE.

2. DANISH DEL (SCHMIEGELOW) REPLIED THAT DENMARK WAS INTERESTED IN GOOD RELATIONS WITH CDA AND WOULD WORK TO AVOID CONFRONTATION SITUATION BUT DID NOT HAVE AUTHORITY TO QUOTE NEGOTIATE UNQUOTE DIRECTLY WITH CDA DUE TO EEC COMPETENCE IN FISHERIES. THUS CURRENT TALK WAS STRICTLY INFORMAL QUOTE NON-MEETING UNQUOTE. PRESENT DANISH POSITION IS THAT SIZE OF 1981 TAC IS IN FACT BASED ON ICES ADVICE, AS AGREED IN OTT JAN MTGS AND FURTHER THAT THERE WAS NO CONTRACTUAL AGREEMENT BINDING DENMARK IN ESTABLISHING TAC. ASSERTING THAT TARGET MESH SIZE WAS NOT WELL DEFINED IN ICES REPORT, LEAVING FAIR AMOUNT OF UNCERTAINTY EITHER WAY (PLUS OR MINUS 5 PERCENT), DANES BELIEVE 1270 MT TAC ON AUG 25 OPENING DATE COULD NOT BE VIEWED AS IRRESPONSIBLE. FURTHERMORE THEY ARGUED SCIENTIFIC ADVICE ALLOWS FOR POLITICAL JUDGEMENT TO BE MADE. IN THIS UNREGULATED SITUATION TAC OF 1270 MT, WHICH DENMARK STATED WOULD BE SUPPORTED BY EC, SHOULD BE SEEN AS A SIGN OF CONSIDERABLE RESTRAINT AND GOOD WILL ON PART OF DENMARK UNQUOTE.

3. DISCUSSION CONTINUED WITH CANDEL CLARIFYING REGULATORY/ENFORCEMENT INTENT OF PLUS OR MINUS 5 PERCENT CLAUSE IN ICES ADVICE. CANDEL ALSO POINTED OUT THAT 1270 MTG FIGURE USED IN FEB DRAFT EXCHANGE OF NOTES ...3

PAGE THREE YJGR0878 CONF

WAS PERMISSIBLE ONLY IF MORTALITY OF CDN SALMON DID NOT/NOT INCREASE. CANDEL STATED THAT DECISION ON TAC SHOULD NOT/NOT BE BASED ON POLITICAL FACTORS BUT ON SCIENTIFIC ADVICE AND OUTLINED ICES FIGURES FOR DIFFERING OPENING DATES AND CORRESPONDING TACS. IN REPLY SCHMIEGELOW MADE FOLLOWING POINTS: PLUS/MINUS 5 PERCENT AND ISSUE OF MORTALITY OF CDN SALMON SUFFICIENTLY IMPRECISE THAT THEY NEEDED INTERPRETATION AND POLITICAL JUDGEMENT; SIZE OF TAC WAS AFFECTED BY OTHER VARIABLES SUCH AS CHANGES IN HOW CATCH TAKEN, AS WELL AS DATE, AND THAT IN THIS UNCERTAIN SIT. DIFFERENCE OF 14 MT INSUFFICIENT TO JUSTIFY EXTREME CDN REACTION.

4. CANDEL REPLIED DIFFERENCE WAS NOT/NOT 14 50NS (BETWEEN 1256 MT AND 1270 VT) BUT 40 (BETWEEN 1232 MT AND 1270 MT) AS MESH SIZE HAD NOT/NOT BEEN INCREASED. CANDEL ADDED THAT HOWEVER IMPERFECT SCIENTIFIC ADVICE MIGHT BE SALMON HAD BEEN CAREFULLY STUDIED OVER LONG PERIOD AND SUFFICIENT INFO WAS AVAILABLE FOR DECISION TO BE MADE. FOR A 40 MT GAIN IN SHORT TERM CANDEL ARGUED IT WAS NOT/NOT WORTH UNDERMINING CDN/DANISH COOPERATION IN FISHERIES MATTERS FOR THIS IS WHAT A TAC OF 1270 VT WOULD MEAN. SCHMIEGELOW RESPONDED THAT CDN APPROACH WAS DANGEROUS ONE WHICH WOULD LEAD TO STARK CONSEQUENCES. HE WENT ON TO SAY IT WAS NOT/NOT NORMAL WAY TO PROCEED IN INNATL NEGOTIATIONS WHERE ONE NEGOTIATED TOWARDS COMPROMISE, AND CDN APPROACH COULD LEAD TO DAMAGING INNATL COOPERATION. IT WAS QUOTE NOT/NOT A WAY TO HANDLE THINGS AND WE ARE NOT/NOT SATISFIED WITH IT UNQUOTE.

...4

PAGE FOUR YJGR0878 CONF D

5. MOSES OLSEN STATED GREENLAND POSITION ON SALMON QUOTE DICTATED NOT/NOT BY GREED BUT BY NEED UNQUOTE. GREENLAND FISHERMANS ASSOCIATION HAD DEMANDED A 1981 TAC OF 1700 MT BUT HOME RULE AUTHORITIES HAD BEATEN THEM DOWN TO 1400 MT. HIS MANDATE FROM HOME RULE AUTHORITIES WAS NOT/NOT TO EVEN DISCUSS MESH SIZES UNLESS A QUOTE REAL CONCESSION UNQUOTE WAS OFFERED, WHICH HE DEFINED AS 1400 MT. HE ADDED MESH CHANGE TO 140 MM AVERAGE WOULD BE ACCEPTABLE TO GREENLAND FISHERMAN, AND COULD EASILY BE ARRANGED THROUGH ROYAL GREENLAND TRADE DEPT WHO SOLD MOST OF THE NETS IN GREENLAND. HOWEVER, THIS WAS NOT/NOT POSSIBLE THIS YEAR DUE TO LACK OF TIME. IN ANY CASE, MOSES OLSEN ARGUED 1190 MT AT TIME OF ORIGINAL UNDERSTANDING (1972) WAS A POLITICAL FIGURE NOT/NOT BASED ON SCIENTIFIC ADVICE, AND THEREFORE WAS NOT/NOT REASONABLE FIGURE ON WHICH TO BASE DISCUSSION. SCHMIEGELOW ADDED QUOTE AS SEASON VERY CLOSE, WE WILL HAVE TO ACCEPT SITUATION AS IT IS UNQUOTE. OLSEN ADDED QUOTE WE ARE ENTITLED TO EXPECT YOU TO CONVEY TO YOUR POLITICAL AUTHORITIES THAT GREENLAND HAS PAID IN THE PAST AND THEREFORE NOW FIXES QUOTA IN ACCORDANCE WITH INNATE MORALITY UNQUOTE, AND HE CALLED FOR COMPLETE SCIENTIFIC REVIEW OF SALMON STOCKS. MTG ENDED WITH DANISH SIDE PROMISING TO QUOTE PONDER... REFLECT UNQUOTE ON CDN ARGUMENTS. IN JUDGEMENT OF CAN SIDE, HOWEVER, NO/NO INDICATION WAS GIVEN BY DANISH/GREENLAND SIDE THAT THEY HAD ANY INTENTION OF COMPROMISING OR ADJUSTING THEIR POSITION.

CCC/209 131034Z YJGR0878

C O N F I D E N T I A L

FM BREEC YCGR2035 07JUL81

TO EXTOTT GEB

INFO ITCOTT/FPB/ROC/EUR FINOTT/IER LDN PARIS BRU COPEN BONN DUBLN
HAGUE ROME OSLO MDRID LSBON GENEV

BH FANDOOTT/CAMPBELL/SINCOCK/APPLEBAUM/MIN DE OTZ

BAG ATENS DE PAR

DISTR FLO ECO

---CDA/EC FISHERIES:MEETING WITH GALLAGHER

CAMPBELL/DFO,DYMOND AND KLASSEN MET INFORMALLY JUL6 WITH GALLAGHER

SIMONNET AND VISSER OF EURCOM,FOR TOUR D HORIZON OF CDA/EC

FISHERIES RELS.

2.ATLANTIC SALMON:GALLAGHER TOOK EXCEPTION TO DANISH VIEW THAT IS IS
STRICTLY UP TO DANISH GOVT TO DETERMINE SALMON QUOTA IN ABSENCE OF
LTA AND CFP.NOTING OBITER DICTA OF EC COURT OF JUSTICE,HE ASSERTED
THAT DENMARK HAS OBLIGATION TO COOPERATE WITH MEMBER STATES AND TO
AVOID UPSETTING RELATIONS WITH THIRD COUNTRIES.THIS REQUIRES THAT
SALMON QUOTA REMAIN WITHIN QUOTE COMMON GROUND UNQUOTE OF LTA AT
1190 MT OR SCIENTIFICALLY BASED EQUIVALENT; ANY DANISH DECISION THAT
GOES BEYOND WOULD NOT/NOT BE IN PRINCIPLE ACCEPTABLE TO COMMISSION.
HE WAS DOUBTFUL HOWEVER THAT COMMISSION WOULD OBJECT I : DIFFERENCE
BETWEEN QUOTA ESTABLISHED(EG 1270 MT) AND THE SCIENTIFIC EQUIVALENT
OF 1190 MT(IE 1256 MT WITH A LATER OPENING AND ACCEPTABLE MESH SIZE)
WERE ONLY 14 MT.COMMISSION COULD NOT BE EXPECTED TO GIVE GREENLANDERS
A POPULAR EXCUSE TO ATTACK THE EC CONNECTION JUST BEFORE THE

...2

DATE
ACC 144500 REF
FILE 25-5-7-2-SALMON DOSSIER
BY HAND 25-5-5-CDA-EEC PAR PORTEUR
ATTN: 25-5-7-2-ATLANTIC
25-5-5-CDA-Spain

PAGE TWO YCGR2035 CONF

REFERENDUM OVER AN ADDITIONAL ONE PERCENT OF SALMON CATCH.

3.WE REITERATED OUR VIEW THAT EC HAS RESPONSIBILITY FOR ENSURING THAT SALMON QUOTA IS IN KEEPING WITH THE LTA.WE POINTED OUT THAT THE ISSUE IS NOT/NOT ONLY A MATTER OF TONNAGE,AS A VARIANCE FROM THE LTA FORMULA WOULD RAISE DOUBTS ABOUT RELIABILITY OF EURCOM AS A NEGOTIATING PARTNER ESPECIALLY AMONG THOSE IN CDA WHO ARE NOT/NOT WELL DISPOSED TO THE LTA.

4.IT WAS AGREED THAT EURCOM WOULD BE INFORMED OF RESULTS OF MEETING WITH DENMARK.(WE UNDERLINED AGAIN THAT CDA HAD REQUESTED CONSULTATIONS ON ISSUE WITH EURCOM AND DENMARK,AND WE REGARDED IT AN INTERNAL MATTER FOR EC TO DECIDE WHETHER IT WERE MORE APPROPRIATE TO MEET WITH DENMARK ALONE OR WITH EC REPS AS WELL).

6.REF PRICE ENFORCEMENT:GALLAGHER ACKNOWLEDGED THAT PROBLEM IS PRIMARILY POLITICAL AND CONFIRMED THAT HAFERKAMP HAD TO DATE BLOCKED AGREEMENT ON EURCOM PROPOSAL TO ENFORCE REF PRICES; IN GALLAGHERS VIEW,ENFORCEMENT OF REF PRICES UNTIL END/OCT AS SOUGHT BY DG XIV WOULD NOT/NOT AFFECT CDN SALES,AND THUS SUCH ACTION WOULD SOLVE POL PROBLEM AT LITTLE COST.FAILURE TO APPEASE UK WOULD ONLY MAKE IT MORE DIFFICULT TO RESIST ADOPTION OF MORE AUTOMATIC MARKET ORGANIZATION SYSTEM IN CFP.IN THESE CIRCS,HE STRONGLY HOPED THAT SOME UNDERSTANDING WOULD BE REACHED DURING HAFERKAMP VISIT AND THAT, IF REF PRICES WERE ENFORCED,CANADA WOULD QUOTE NOT/NOT MAKE TROUBLE UNQUOTE SINCE OUR TRADE WOULD NOT/NOT BE ADVERSELY AFFECTED;

6.RECALLING JUN29-30 CONSULTATIONS WITH EURCOM,WE SAID THAT FORMAL

...3

PAGE THREE YCGR2035 CONFD

ACTION TO ENFORCE REFERENCE PRICES WOULD ALMOST CERTAINLY EVOKE FIRM CDN REACTION AND UNSETTLE ATMOSPHERE FOR LTA.WE INDICATED TO BE AS COOPERATIVE AS POSSIBLE IN FISHERIES SECTOR BUT UNLESS THERE WAS WAY TO GET AROUND DISCRIMINATORY EFFECT OF PRESENT REF PRICE SYSTEM ARISING FROM PREF TARIFFS FOR NORWAY AND ICELAND EURCOM COULD HARDLY EXPECT CDA TO ACQUIESCE IN MEASURES WHOSE EFFECT WOULD BE LOSS OF CDN MKT SHARE;

7.REF PRICES:LOBSTER/SALMON.VISSER POINTED OUT THAT OBJECTIVE OF INCLUDING BOTH ITEMS IN LIST WAS TO ENABLE EURCOM TO INTRODUCE REF PRICES IF NECESSARY.FACT OF LISTING DOES NOT/NOT NECESSARILY MEAN REF PRICES WOULD BE ESTABLISHED ON THESE ITEMS.WE ARGUED TOTAL LACK OF JUSTIFICATION FOR APPLICATION OF SYSTEM TO SUSTAIN QUOTE SOCIAL UNQUOTE PRICES ON THESE PRODUCTS; WE ALSO ARGUED DIFFERENCE BETWEEN PACIFIC AND ATLANTIC SALMON SHOULD BE RESPECTED,A POINT WHICH SIMONNET DISPUTED.INDEED SIMONNET AND VISSER TOOK AN AGGRESSIVE POSITION ON ALL ISSUES DISCUSSED,CRITICIZING CDA FOR LACK OF FLEXIBILITY,AND UNREASONABLENESS ON FISHERIES ISSUES.SIMONNET SUGGESTED THAT IT IS ONLY A MATTER OF TIME BEFORE CDN WILL BE FORCED TO PAY FOR ITS LARGE AND GROWING FISHERIES MKT IN EC WITH LARGE AND GROWING FISH ALLOCATIONS TO EUROPEAN VESSELS.HE SAID QUOTE JUST YOU WAIT ABOUT FIVE YEARS UNQUOTE.

8.SPAIN:IN DISCUSSION OF CURRENT SITUATION WITH SPAIN,EURCOM EXPRESSED SOME SURPRISE THAT SPAIN HAD NOT/NOT MOVED MORE GRACEFULLY IN RESPONSE TO CONCILIATORY NAFO RESOLUTION AND SAID THAT CDA WOULD

...4

PAGE FOUR YCGR2035 CONF

APPARENTLY NOW HAVE TO TAKE STRONG MEASURES.THEY ACKNOWLEDGED THAT FISHERIES NEGOTIATIONS WITH SPAIN IN ENLARGEMENT CONTEXT ARE IN DIFFICULTY; AND THEY CONSIDERED SPANISH FLEET BEYOND THE CONTROL OF THE SPANISH GOVT BUT WERE EQUIVOCAL ON SUPPORT CDA COULD EXPECT IN POSSIBLE CONFRONTATION WITH SPAIN.WHILE EC WOULD CERTAINLY WANT TO ASSUME ITS INTNL RESPONSIBILITIES AS IT IS OBLIGED TO DO UNDER NAFO CONVENTION,WE COULD NOT/NOT EXPECT FRANCE TO CLOSE PORT OF SPM TO SPANISH VESSELS BECAUSE OF SENSITIVE BILATERAL RELATIONS BETWEEN THOSE TWO COUNTRIES; SHORT OF PORT CLOSURE,THEY LEFT US WITH IMPRESSION THAT THEY ARE MORE PREPARED TO USE INFLUENCE ON SPAIN TO NAFO BENEFIT THAN IN PAST.THEY ACCEPTED THAT CURRENT DISPUTE BETWEEN NAFO AND SPAIN COULD BE HELPFUL TO THEM IN ENLARGEMENT NEGS BECAUSE IT HINDERED THOSE IN EC WHO WANT TO PAPER OVER FISHERIES DIFFICULTIES AND LEAVE THEIR RESOLUTION UNTIL AFTER SPAINISH ENTRY.POINTING TO APPARENT RESENTMENT IN SENEGAL AND OTHER AFRICAN COUNTRIES OVER BEHAVIOUR SPANISH VESSELS IN THEIR WATERS,GALLAGHER SAID IT IS NOW CLEAR THAT IF PROBLEMS WITH SPAIN ARE NOT/NOT SOLVED BEFORE IT ENTERS EC,THEY WILL NEVER GET RESOLVED AFTER ACCESSION.

CCC/062 071709Z YCGR2035

ACTC/FILE/DIARY/CIRC/DIV

D4/7/39

C O N F I D E N T I A L

JUL 6 22 22 81

I M M E D I A T E

EXTOTT FLO0971 06JUL81

TO BREEC/*COPEN*

INFO ~~COPEN~~ BONN PARIS LDN HAGUE ROME BRU ITCOTT/ROG/FPB

FINOTT/IER FANDOTT/CAMPBELL/APPLEBAUM/MELTZER

DIST ECO ~~ECO~~ MIN JHT JMT *FLB*

---GREENLAND SALMON QUOTA - CDA/DENMARK TALKS

THIS CONFIRMS TELEPHONE DISCUSSION VERNON/CAMPBELL OF 06JUL81 IN

ACCORDANCE WITH WHICH CAMPBELL WILL GO TO COPEN TO DISCUSS GREENLAND

SALMON QUOTA IN ACCORDANCE WITH FOLLOWING POSITIONS: (1) ANY

UNILATERAL CHANGE BY DENMARK IN QUOTA FROM PRESENT LEVEL OF 1190 MT

IS UNACCEPTABLE AND ^{MAY} ~~WLD~~ HAVE REPERCUSSIONS ON LTA. (2) ANY PROPOSALS

OR REPRESENTATIONS BY DENMARK REGARDING MESH SIZE CHANGES AND THEIR

IMPLICATIONS FOR QUOTA WILL BE TAKEN UNDER ADVISEMENT AND DISCUSSED

IN OTTAWA. (3) CAMPBELL HAS COMPLETED DISCUSSIONS IN BRU AND WLD

LIKE TO ADVANCE DATE FOR TALKS. CAMPBELL WILL BE IN TOUCH BY

TELEPHONE RE POSSIBLE REVISED DATE.

2. FOR COPEN: PLS RESERVE TWO SINGLE ROOMS WB FOR R.J. ROCHON AND

E. MELTZER FOR JULY 7/7, 8/8, AND 9/9. ROCHON IS HAND CARRYING

1000 DOLLAR EXTAFF LETTER OF CREDIT NO.138-81-82 DATED 06JUL81

(CODE 014 193 193 000 0920). GRATEFUL YOU HAVE AVAIL NECESSARY

FUNDS FOR ROCHON TO CASH LETTER OF CREDIT UPON HIS ARRIVAL AT EMBASSY.

...2

ACC	143197	REP
FILE	25-5-5-CDA-DENMARK	DOSSIER
DE HAND		PAR PORTEUR
ATTN	25-5-7-2-SALMON	

C. Simcock/R. B. Fadden

FLO

6-2643

DIRECTOR

000630

PAGE TWO FLO0971 CONFID

3- DURING COURSE OF TALKS WITH DANISH AUTHORITIES, CANDEL MAY WISH TO
SHOW VIDEO FILM ENTITLED QUOTE WEST GREENLAND FISHERY UNQUOTE. IF
YOU DO NOT/HAVE APPROP VIDEO, GRATEFUL YOU ENQUIRE INTO POSSI-
BILITY OF RENTING SONY VIDEO UNIT VP2330. CANDEL/MELTZER WILL
ADVISE ON ARRIVAL IF RENTAL OF UNIT NECESSARY. ^{4-p} GIVEN SHORT LEAD
TIME AND NECESSITY FOR ROCHON/FLO TO VISIT EMBASSY TO CASH LETTER OF
CREDIT AND TO OBTAIN DETAILS OF HOTEL RESERVATIONS IMMEDIATELY ON ARRIVAL,
GRATEFUL, SUBJECT OTHER MISSION PRIORITIES, YOU ARRANGE FOR CAR/DRIVER
AT AIRPORT. *ROCHON ARRIVING COPENHAGEN ON SK 502 at
1405 JULY 7.*

NOTION
SUITE A DONNER

C O N F I D E N T I A L

FM COPEN YJGR0861 03JUL81

TO EXTOTT/GEB/FLO DELIVER BY 030900

TT FANDOTT/CAMPBELL DE OTZ DELIVER BY 030900

INFO LDN ITCOTT/ROC/OGF/FPB FINOTT/IER BREEC BRU RONN PARIS HAGUE

ROME

DISTR ECO

REF FADDEN/JONES TELCON 02JUL

---GREENLAND SALMON QUOTA---CDA/DEN TALKS---

UNDERSTAND FROM REFTEL CON THAT YOU ARE CONCERNED ABOUT POSSIBILITY

THAT DANES ALREADY MAY HAVE PROMULGATED SLAMON QUOTA OF 1270 MT.

WE CHECKED AGAIN WITH OLESEN AND RECEIVED HIS CATEGORICAL ASSURANCE
THAT QUOTA HAS NOT/NOT YET BEEN PROMULGATED. HOWEVER, EACH TIME WE HAVE
SPOKEN TO HIM RECENTLY HE HAS USED OCCASION TO REITERATE THAT DANISH
POSITION ON 1270 MT QUOTA IS VERY FIRM. DANISH AUTHORITIES BELIEVE
THIS TAC IN ACCORDANCE WITH CDA/EC NEGOTIATIONS AND IS NOT/NOT
CONTRARY TO SUBSTANCE OF DISCUSSION BETWEEN SSEA AND FOREIGN
MINISTER OLESEN ON 02JUN. ON THIS LAST POINT, DANES NOW CLAIM THAT
THERE APPEARS TO BE A MISUNDERSTANDING ABOUT WHAT WAS SAID BY
MINISTER OLESEN AT THOSE TALKS, AND IN THEIR VIEW HE DID NOT/NOT
COMMIT DENMARK TO ADHERING TO QUOTA OF 1190 MT (ADJUSTED FOR LATER
OPENING OF SEASON) AS ESTABLISHED BY LTA.

2. ALSO UNDERSTAND FROM REFTEL CON THAT YOU ARE CONSIDERING CANCELLING
PROPOSED TALKS ON 10JUL. WE STRONGLY RECOMMEND THAT YOU ATTEND
TALKS AS SCHEDULED, NOT/NOT ONLY BECAUSE TO CANCEL THEM NOW AFTER

...2

Division Phoned FLO
Person EO
Local Time 1755

DATE	
ACC	143199 REF
FILE	25-5-5-CDA DANMARK
BY HAND	PAR PORTEUR
25-5-7-2-SALMON	

PAGE TWO YJGR0861 CONFD

INSISTING UPON THEM IN FIRST PLACE WOULD PUT OUR CREDIBILITY INTO QUESTION, BUT ALSO BECAUSE THEY PRESENT IDEAL OPPORTUNITY TO REITERATE CDAS CONCERNS SHORTLY BEFORE OPENING OF NEW SEASON. TALKS WILL ALSO PROVIDE APPROPRIATE OCCASION FOR YOU TO INFORM DANISH/GREENLAND AUTHORITIES IN DETAIL ABOUT CDAS CONSERVATION MEASURES; ALSO OFFER CHANCE FOR YOU TO ADDRESS ISSUE OF QUOTE GRAZING RIGHTS UNQUOTE AND TO ANSWER ACCUSATION THAT WE ARE TAKING ADVANTAGE OF INCREASE IN STOCKS BY RAISING OUR QUOTAS OFF EAST COAST RIVERS(OURTEL YJGR0767 11JUN REFERS).

3. ALSO DISCUSSIONS ON PROPOSED NORTH ATLANTIC SALMON CONVENTION WHICH DANES WILL RAISE SHOULD BE MOST USEFUL.

MACPHERSON

CCC/209 031007Z YJGR0861

JUN
JUN 26 1981

International Directorate

Government of Canada
Gouvernement du Canada

CC. *Kidd*
6 FEB
6 return RSR

MEMORANDUM

NOTE DE SERVICE

TO
A

The Minister
Fisheries and Oceans

WF

FROM
DE

D.D. Tansley

SUBJECT
OBJET

Atlantic Salmon: Greenland Quota

SECURITY - CLASSIFICATION - DE SECURITE
OUR FILE/NOTRE REFERENCE
YOUR FILE/VOTRE REFERENCE
DATE JUN 30 1981

ACC 156890
FILE 25-5-5-CDA-CCC
BY HAND 25-5-7-2-Salmon

The purpose of this memorandum is to seek your approval of instructions for and the composition of the delegation to a meeting with the EEC and Denmark, tentatively scheduled for July 3, to discuss the 1981 salmon quota off West Greenland.

Background

As the Canada/EEC Long Term Agreement (LTA) has not yet been approved and negotiations for an Atlantic Salmon Convention are still far from conclusion, there is no international agreement in force concerning the 1981 salmon quota off West Greenland. Unlike last year, where the 1190 m.t. TAC was protected by the Canada-EEC bilateral agreement, no Community legislation will be passed this year until the Common Fisheries Policy (CFP) is accepted. It therefore falls to the Danes to legislate concerning the 1981 quota off West Greenland.

Despite the EEC's recommendation that the 1190 m.t. quota be respected, the Danes have decided to promulgate a regulation early in July setting the quota at 1270 m.t. with an August 25 opening date. This figure exceeds the 1256 m.t. quota determined by ICES to represent the equivalent number of Canadian salmon lost to homewaters with a mesh size increase and the August 25 starting date. As there has been no change in mesh size, a 1256 m.t. quota would result in the loss of 3000 Canadian salmon additional to the loss from the normal Greenland fishery, contrary to the provisions of the LTA. A quota of 1270 m.t. would result in 4700 salmon of Canadian origin being harvested in excess of that agreed to in the LTA.

.../2

Our scientists, however, have determined that a 1232 m.t. quota with an August 25 opening and no mesh size change will be consistent with the LTA i.e. no increase in the number of Canadian salmon harvested. We will attempt to persuade the Danes to restrict the West Greenland salmon fishery to 1232 m.t., but we anticipate difficulties.

Recognizing that the difference between the 1232 m.t. figure desired by Canada and the 1270 m.t. quota proposed by Greenland is 38 tons or 4700 fish, a wide range of options are available. At one end of the spectrum Canada can adopt a tough stance and adhere to the 1232 m.t. limit, employing all levers. At the other end we can, and may have to, accept the 1270 m.t. quota and "make a virtue of necessity" by extracting the maximum benefits possible in return for this concession.

The following are steps we can take to press our position:

1. enlist U.S. support, noting the danger of losing the Atlantic Salmon Convention. The U.S., bearing in mind its commitment to a multi-lateral salmon treaty, could threaten to invoke the "Pelly Amendment" (fish embargo) against the Danes. This proved to be an effective tool when used in 1972 to curtail the escalating West Greenland salmon fishery.
2. inform the EEC that we will
 - a) refuse to grant 1981 allocations pursuant to the LTA (assuming the LTA is approved before the end of 1981);
 - b) reject LTA and call for renegotiation; or
 - c) reject LTA and underlying concept entirely.
3. suspend any progress on our Atlantic salmon enhancement program, thereby threatening the future salmon fishery off West Greenland and the European stocks which would increasingly be the focus of the West Greenland fishery.

Certain of the above levers may persuade the Danes to enforce the limit for 1981. Greenland, however, has a strong hand as it can use its possible secession from the EEC as an effective bargaining tool with Denmark. Indeed the Greenlanders can be expected to continue to assert that host countries are entitled to a percentage of the salmon

- 3 -

catch by virtue of the so-called "grazing fee principle" and will likely reject all attempts to restrain their quota to anything less than 1270 m.t.

Should it appear inevitable that a 1270 m.t. quota will be imposed, it may be preferable to concede the 1270 m.t. quota and seek the following benefits in return:

1. the quota to be frozen at 1270 m.t. for as many years as possible; e.g. the life of the LTA.
2. a specific allocation for Canada of shrimp in NAFO subarea 1, again for several years.

While item 2 would be desirable, a multi-year freeze on the salmon catch would be the primary benefit Canada could hope to receive in return for acceptance of the 1270 m.t. quota.

Recommendation

It is recommended that the Canadian delegation attempt to restrict the Greenland quota to 1232 m.t. for 1981 but, if otherwise unavoidable, be authorized to agree to a 1270 m.t. TAC and endeavour to extract the maximum benefits possible in return for this concession.

It is further recommended that the Canadian delegation comprise the following:

A. Campbell	(Head of Delegation) Director General, International Directorate, Fisheries and Oceans;
E. Meltzer	A/Western Europe Officer, International Directorate, Fisheries and Oceans;
J. Ritter	Senior Policy Program Advisor, Anadromous Fish, Fisheries and Oceans;
R. Rochon	Legal Operations Division, Department of External Affairs.

cc: D.D. Tansley
H.D. Johnston
A.W. May
G.C. Vernon
G.N. Ewing
Central Registry
International Dir. (7)

ORIGINAL SIGNED BY
ORIGINAL SIGNÉ PAR
D. D. TANSLEY

ACTION
SUITE A DONNER

35-5-7-2-SALMON
0 04 9 file

GEB
1
2
3
④ 3 1
5
6
7
8
9
10

C O N F I D E N T I A L

FM COPEN YJGR0835 29JUN81

TO EXTOTT GEB

INFO LDN ITCOTT/ROC/OGR/FPB FINOTT/IER BREEC BRU BONN PARIS HAGUE
ROME

BH FANDOPOTT/CAMPBELL DE OTZ

DISTR ECO FLO

REF CDN/DANISH/GREENLAND TALKS--JUL10

---GREENLAND SALMON QUOTA

YOU MAY BE INTERESTED TO KNOW THAT ON JUN22 GODTHAAB NEWSPAPER QUOTE
SERMITSIK UNQUOTE REPORTED THAT GREENLAND SALMON QUOTA FOR 1981
SEASON HAD BEEN INCREASED FROM 1190 TO 1270. QUOTA INCREASE WAS
INTRODUCED AS FOLLOWS: QUOTE... AFTER DISCUSSION WITH THE CDN
AUTHORITIES (AND THE HOME RULE GOVT) IN WHICH THE MINISTRY FOR
GREENLAND AND DANISH FOREIGN AFFAIRS MINISTRY WERE ALSO INVOLVED
.... UNQUOTE.

CCC/209 291516Z YJGR0835

C O N F I D E N T I A L

FM COPEN YJGR0835 29JUN81

TO EXTOTT GEB

INFO LDN ITCOTT/ROC/OGR/FPB FINOTT/IER BREEC BRU BONN PARIS HAGUE
ROME

BH FANDOPOTT/CAMPBELL DE OTZ

DISTR ECO FLO

REF CDN/DANISH/GREENLAND TALKS--JUL10

---GREENLAND SALMON QUOTA

YOU MAY BE INTERESTED TO KNOW THAT ON JUN22 GODTHAAB NEWSPAPER QUOTE
SERMITSIK UNQUOTE REPORTED THAT GREENLAND SALMON QUOTA FOR 1981
SEASON HAD BEEN INCREASED FROM 1190 TO 1270. QUOTA INCREASE WAS
INTRODUCED AS FOLLOWS: QUOTE... "AFTER DISCUSSION WITH THE CDN
AUTHORITIES (AND THE HOME RULE GOVT) IN WHICH THE MINISTRY FOR
GREENLAND AND DANISH FOREIGN AFFAIRS MINISTRY WERE ALSO INVOLVED"
.... UNQUOTE.

CCC/209 291516Z YJGR0835

DIVA Exchange →

press minister 1270 : Greenlanders

*Olsen/Campbell
↳ press minister*

- looking for excuse over next few yrs.*
- if cannot accept 1270 / N.A. salmon, if come*
- [unclear]*

RF [unclear]

DATE	REF
ACC	
FILE	DOSSIER
25-5-7-2	SALMON
BY HAND	PAR PORTEUR
ATTN:	

C O N F I D E N T I A L

FM EXTOTT GEB1973 25JUN81

TO COPEN

INFO ITCOTT/ROC/FPB FINOTT/IER BREEC BRU
WSHDC

BH FANDOOTT/CAMPBELL/MELTZER DE OTZ

DISTR FLO ECO MIN JHT JMT

---CDA/DENMARK:GREENLAND SALMON CATCH

DATE
BONN PARIS LDN HAGUE ROME
ACC REF
FILE 25-5-7-2-SALMON DOSSIER
BY HAND PAR PORTEUR
ATTN:

OLESEN PHONED CAMPBELL/FANDO 24JUN TO ADVISE THAT BEST DATE FOR
PROPOSED QUOTE NON-MTG UNQUOTE WOULD BE 10JUL.HE ADVISED THAT A MTG
ON THAT DATE WOULD STILL LEAVE TIME FOR DANISH TO COME TO DECISION ON
GREENLAND SALMON TAC.CAMPBELL AGREED WITH PROPOSED DATE AND OLESEN
SAID HE WOULD ADVISE YOU.GRATEFUL IF RESERVATIONS FOR CAMPBELL,
MELTZER,DOUBLEDAY AND ROCHON COULD BE ADJUSTED FOR 09-10JUL
INCLUSIVE.

2.OLESEN ENQUIRED WHETHER HE COULD BE GIVEN INDICATION OF POSSIBLE
LINES OF CDN THINKING TO ASSIST IN PREPARATIONS FOR MTG.CAMPBELL
REPLIED THAT HE DID NOT/HAVE INSTRUCTIONS FROM MIN BUT THAT HIS
PERSONAL VIEW IS THAT THERE SHOULD BE A MEANS WHEREBY DENMARK AND
CDA COULD AGREE ON A FIGURE LESS THAN 1270 MT BUT MORE THAN 1190 MT
ON EITHER A ONE YEAR OR LONGER TERM BASIS.PURPOSE OF MTG WOULD BE TO
EXPLORE THAT HYPOTHESIS WITH VIEW TO COMING TO COOPERATIVE
UNDERSTANDING.OLESEN RESPONDED POSITIVELY TO THESE GENERAL COMMENTS
LEAVING IMPRESSION THAT DENMARK SHARES INTEREST IN ARRIVING AT
AMICABLE SOLUTION.HE THOUGHT THAT DANISH VIEW WOULD BE TO TREAT MTG
AS BILATERAL DISCUSSION NOT/NOT INCLUDING EURCOM.

CCC/280 252319Z GEB1973

UNCLASSIFIED

FM COPEN YJGR0829 25JUN81

TO EXTOTT FLO DELIVER BY 261200

INFO FANDOOTT/APPLEBAUM

DISTR GEB

REF YOURTEL FLO0936 25JUN

---SALMON SAMPLING IN WEST GREENLAND

MINISTRY FOR GREENLAND HAS JUST REPLIED TO OUR REQUEST FOR

AUTHORITY FOR PROGRAM OF SALMON SAMPLING IN WEST GREENLAND.

AS DANISH SCIENTISTS FOR GREENLAND CONFIRMS PROGRAM MAY GO

AHEAD WITHOUT SPECIFIC FORMAL APPROVAL FROM DANISH GOVT.

UUU/072 261205Z YJGR0829

DATE	
ACC	REF
144846	
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	
25-5-5 CDA-DNARK	

C O N F I D E N T I A L

FM BREEC YCGR1872 23JUN81

TO EXTOTT GEB DELIVER BY 230900

INFO ITCOTT/ROC/FPB/ FINOTT/IER DELIVER BY 230900

COPEN IMMED BRU BONN PARIS LDN HAGUE ROME
BH FANDOOTT/CAMPBELL/APPLEBAUM DE OTZ DELIVER BY 230900

DISTR ECO (FLO MIN JHT JMT

REF YOURTEL GEB1830 17JUN COPEN TEL YJGR0814 22JUN

---ATLANTIC SALMON-GREENLAND QUOTA

IN ABSENCE OF MARCUSSEN AND SIMMONET THIS WEEK, WE SPOKE TO
LEIGH.DG-XIV TO PUT PROPOSAL FOR MTG IN COPEN ON JUL2. LEIGH HAS
INDICATED AFTER DISCUSSION WITH GALLAGHER THAT EURCOM WILL CONSIDER
PROPOSAL BUT THAT NO/NO REPLY SHOULD BE EXPECTED UNTIL JUN29 AT
EARLIEST UPON RETURN OF SIMMONET AND MARCUSSEN.

2. WE SPOKE AGAIN TO LEIGH TODAY, JUN23, IN LIGHT OF INFO COPEN REFTL
TO WHICH WE HAVE NOT/NOT SEEN YOUR RESPONSE. LEIGH IS AWARE BOTH FROM
US AND FROM DANES OF DANISH WILLINGNESS TO RECEIVE CAMPBELL FOR
INFORMAL DISCUSSION JUN25. LEIGH ASKED WHETHER THIS INFORMAL MTG,
IF INDEED CAMPBELL DOES GO TO COPEN, WOULD BE CONSIDERED BY US AS
THE CONSULTATION INVOLVING CDA, EURCOM AND DANES WHICH WE HAVE BEEN
SEEKING. IF THAT WERE CASE, EURCOM WOULD CONSIDER WHETHER IT SHOULD
ATTEND. AS PRACTICAL MATTER, WITH KNOWLEDGEABLE OFFICIALS ABSENT AND
LEIGH DEPARTING JUN24 FOR NAFO MTG IT WOULD BE DIFFICULT FOR EURCOM
TO BE REPRESENTED ADEQUATELY. PRESUME YOU WILL BE ADVISING US-BY

...2

25/

hlf

RF

DATE

ACC 144956

FILE 25-5-7-2-5a/mox

BY HAND

PAR PORTEUR

ATTN: 25-5-5 CDA-EEC

PAGE TWO YCGR1872 CONF

PHONE IF NECESSARY-WHETHER JUN25 MTG HAS BEEN ACCEPTED AND WHETHER
IN LIGHT OF ITS CHARACTER WE SHOULD INSIST ON EURCOM PARTICIPATION.
3.WITH RESPECT TO EURCOM ROLE,NO ONE/NO ONE IS ARGUING THAT EURCOM
HAS NO/NO ROLE TO PLAY.WHAT ISSUE IS ABOUT IS LEGAL RESPONSIBILITY
FOR ESTABLISHING SALMON TAC IN ABSENCE OF EC MEASURES.THIS IS CLEARLY
RESPONSIBILITY OF DANES SUBJ TO DISAPPROVAL BY COMMISSION.THIS DOES
NOT/NOT CHANGE PRACTICAL ASPECTS OF MATTER NOR/NOR EURCOMS INTEREST
IN SEEING SENSIBLE TAC NO/NO HIGHER THAN 1270 ESTABLISHED,SINCE
COMMISSION DISAPPROVAL-IF IT WERE TO COME TO THAT-WOULD BE POST
FACTO OFFERING QUOTE COLD COMFORT UNQUOTE TO CDN CONCERNS.

CCC/216 231141Z YCGR1872

RR

file
R
7/1

C O N F I D E N T I A L

FM EXTOTT GEB1945 23JUN81

TO COPEN

INFO ITCOTT/ROC/FPB FINOTT/IER BREEC BRU BONN PARIS LDN HAGUE ROME
WSHDC

BH FANDOOTT/CAMPBELL/MELTZER DE OTZ

DISTR ECO MIN JHT JMT FLO

REF OURTEL GEB1924 22JUN

---ATLANTIC SALMON-GREENLAND QUOTA

DATE	
ACC	REF
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

AS PRPOSED, CAMPBELL SPOKE TO OLESEN JUN23. HE SUGGESTED
MTG JUL23 INSTEAD OF JUN25, INDICATING THAT IT WLD BE HIGHLY
DESIRABLE THAT DENMARK NOT/NOT TAKE UNILATERAL ACTION ON
GREENLAND SAMON QUOTE WITHOUT ADEQUATE PRIOR CONSULTATION WITH
CDA. HE SUGGESTED THAT PROPOSED CONSULTATION CLD CONCEIVABLY
RESULT IN UNDERSTANDING WHICH WLD AVOID UNECESSARY TENSION BETWEEN
TWO COUNTRIES.

2. OLESEN RESPONDED BY EMPHASIZING THAT DENMARK CONSIDERS
1270 MT QUOTA REASONABLE AND IN KEEPING WITH CIRCUMSTANCES
INCLUDING FACT THAT IN ABSENCE LTA THERE IS NO/NO
OBLIGATION TO PLEASE CDA. NONETHELESS, HE WELCOMED POSSIBILITY
OF ANOTHER QUOTE NON-MTG UNQUOTE WITH CDA AND WLD CONFIRM ASAP
JUL23 MTG.

3. CAMPBELL NOTED THAT ISSUE HAD BEEN RAISED WITH EURCOM AND
THAT CDA WLD CONSIDER EC PARTICIPATION IN MTG APPROP. OLESEN

...2

PAGE TWO GEB1945 CONF

REPLIED THAT ISSUE IS PRIMARILY MATTER FOR DANISH GOVT AND THAT IT IS FREE TO CARRY OUT BILATERAL CONSULTATIONS WITH CDA WITHOUT EURCOM INVOLVEMENT. HOWEVER, PARTICIPATION OF EC NOT/NOT EXCLUDED.

4. CAMPBELL MENTIONED THAT USA HAD EXPRESSED INTEREST IN PARTICIPATING IN MTG. OLESEN SEEMED NERVOUS WITH THAT SUGGESTION AND ENQUIRED HOW AMERICANS KNEW ABOUT ISSUE. HE WAS TOLD THAT THEY HAD BEEN APPRISED OF SITUATION IN CONTEXT OF DISCUSSIONS RELATED TO SPECIAL NAFO MTG. AFTER DISCUSSION, IT WAS AGREED THAT IT WLD BE BEST TO KEEP MTG AS INFORMAL AS POSSIBLE AND WITHOUT USA PARTICIPATION. OLESEN THEN RAISED QUESTION OF GREENLAND PARTICIPATION IN MTG AND IT WAS AGREED, GIVEN CONSTRUCTIVE APPROACH WHICH WE WLD PROPOSE TO TAKE, PARTICIPATION BY GREENLAND REPS WLD BE DESIRABLE.

5. ASSUMING DANISH CONFIRMATION, GRATEFUL YOU RESERVE SWB FOR CAMPBELL, MELTZER ROCHON AND DOUBLEDAY JUL 22-23 INCLUSIVE.

CCC/002 240031Z GEB1945

C O N F I D E N T I A L

FM COPEN YJGR0814 22JUN81

TO EXTOTT GEB DELIVER BY 221200

INFO BREEC BRU BONN PARIS LDN HAGUE ROME ITCOMB/ROC/FPB FINOTT/IER

BE FANDCOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR ECO FLO MIN JHT JMT

ATTN:BERGER

REF YOURTEL GEB1880 17JUN(RECEIVED AM 22JUN)

ACC		REF
FILE	DOSSIER	
25-5-7-2-Salmon		
BY HAND	PAR PORTEUR	
ATTN:		

ON FRIDAY, JUN19, WE RECEIVED A TELEPHONE CALL FROM FADDEN, FLO TO PASS ON CONTENTS OF REFTEL WHICH HE EXPECTED WE WOULD RECEIVE EARLY THIS WEEK. IMMEDIATELY ON RECEIVING HIS CALL WE CONTACTED OLESEN, MFA, TO MAKE POINTS OUTLINED YOUR REFTEL AND TO REQUEST MEETING ON SALMON ISSUE, JUL02. DISCUSSIONS HAVE CONTINUED WITH MFA (OLESEN) AND MINISTRY OF GREENLAND (LEMCH) ON POSSIBILITY OF HOLDING A MEETING. SUBSEQUENTLY JONES RECEIVED ON SATURDAY TELEPHONE CALL FROM LONDON (KEPPER) TO INFORM THAT CAMPBELL (FANDO) AND COLLEAGUE WOULD BE IN LONDON FRIDAY, JUN26 AND WOULD THEREFORE FIND IT CONVENIENT TO HAVE MTG IN COPEN THURS, JUN25. THIS INFO WAS CONVEYED TO OLESEN WHO HAS JUST RETURNED WITH FOLLOWING RESPONSE:

CAMPBELL ALWAYS WELCOME TO COPEN FOR INFORMAL DISCUSSIONS ON SUBJECT OF SALMON BUT DANISH AUTHORITIES WONDER WHETHER IT IS NECESSARY IN LIGHT OF FOLLOWING INFO: DANISH NATIONAL INTENTIONS ARE TO PROMULGATE REGULATIONS WITHIN NEXT THREE WEEKS ALLOWING TAC OF 1270 METRIC TONNES. DANES BELIEVE THIS TAC IN ACCORDANCE WITH EC/CDA NEGOTIATIONS AND IS NOT/NOT CONTRARY TO SUBSTANCE

...2

PAGE TWO YJGR0814 CONF

OF DISCUSSIONS BETWEEN DR MACGUIGAN AND JKELD OLESEN ON JUN02.
IN ABSENCE OF LTA OR ANY OTHER AGREEMENT BINDING SALMON
CATCH. DANES DO NOT/NOT CONSIDER THEMSELVES UNDER ANY OBLIGATION
AND BELIEVE THEIR SETTING TAC OF 1270 METRIC TONNES IS CONCESSION
TO CDA (1270 METRIC TONNES IN DANISH VIEW IS EQUIVALENT OF 1190
METRIC TONNES ADJUSTED FOR LATER OPENING OF AUG25). OLESEN WENT ON
TO SAY IF CAMPBELL STILL WISHES TO DISCUSS MATTER HE WOULD BE
WELCOME ON THURSDAY JUN25 FOR INFORMAL TALKS IN MINISTRY OF
GREENLAND WHICH OLESEN WOULD CHAIR. OLESEN STATED THAT IF CAMPBELL
WISHED A MTG ON JUN25 DANES WOULD PROPOSE TO DISCUSS MATTER OF
NORTH AMERICAN SALMON CONVENTION IN ADDITION TO THIS SEASONS TAC.
2. GRATEFUL YOUR COMMENTS BY 0900 JUN23.

CCC/072 221435Z YJGR0814

C O N F I D E N T I A L

FM EXTOTT GEB1880 17JUN81

TO COPEN BREEC

INFO BONN PARIS LDN HAGUE ROME BRU ITCOTT/ROC/REP FINOTT/IER

BH FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR ECO FLO MIN JHT JMT

REF COPEN TEL YJGR0767 11JUN BREEC TEL 0802 16

---ATLANTIC SALMON-GREENLAND QUOTA

WE CANNOT/NOT ACCEPT ARGUMENT THAT EURCOM HAS NO/NO ROLE TO PLAY IN CURRENT DEBATE CONCERNING SIZE OF GREENLAND SALMON QUOTA. EURCOM CANNOT/NOT ON THE ONE HAND ARGUE THAT IT HAD AUTHORITY FROM MEMBER STATES TO NEGOTIATE ON ISSUE IN CONTEXT OF LTA BUT THAT EVEN THOUGH LTA IS STILL PENDING EURCOM HAS SOMEHOW CEASED TO BE INTERLOCUTEUR VALABLE. ACCORDINGLY, WE BELIEVE THAT EURCOM SHOULD SEEK TO PREVENT DANES FROM ESTABLISHING QUOTA HIGHER THAN 1190 MT UNTIL OPPORTUNITY HAS BEEN PROVIDED FOR CONSULTATIONS. WE ALSO CONSIDER THAT IN INTEREST OF PRESERVING POSSIBILITY THAT LTA WILL EVENTUALLY BE SIGNED, EURCOM SHOULD WANT TO ENSURE THAT FINAL QUOTA WILL BE CONSISTENT WITH LTA.

2. AS TO WHETHER CONSULTATIONS OCCUR IN BRU OR COPEN, WE ARE PREPARED TO BE PRACTICAL AND, SUBJECT TO EURCOM ACCEPTING THEIR RESPONSIBILITY IN PRINCIPLE, WE WOULD PROPOSE THAT CONSULTATIONS OCCUR IN COPEN. WE WOULD ALSO LIKE TO LEAVE OPEN POSSIBILITY OF DISCUSSIONS IN GREENLAND IMMEDIATELY AFTERWARDS, IF APPROPRIATE.

3. ACCORDINGLY, GRATEFUL BOTH BREEC AND COPEN REQUEST IMMEDIATE MTG

...2

145065

25-5-5-IDA-ECO

25-5-7-2-SALMON

DATE	ACC	REF
FILE	25-5-5-IDA-ECO	DOSSIER
ATTN	25-5-7-2-SALMON	PAR PORTEUR

PAGE TWO GEB1880 CONF

WITH APPROP OFFICIALS TO MAKE FOLLOWING POINTS:

(A)CDN AUTHORITIES ARE DISTURBED TO LEARN DANISH OFFICIALS APPARENTLY ON VERGE OF MAKING DECISION ON SALMON QUOTA FOR WEST GRNLND FOR 1981 ABOVE 1190 MT FIGURE WITHOUT FURTHER CONSULTATIONS WITH CDA;

(B)CDN AUTHORITIES BELIEVE SUCH CONSULTATION ESSENTIAL BEFORE DECISION REACHED;

(C)PURPOSE OF CONSULTATION WOULD BE TO EXPLORE POSSIBILITY OF AGREEMENT ON FIGURE FOR SALMON QUOTA FOR 1981 WHICH WOULD BE CONSISTENT WITH LTA, IE TONNAGE HIGHER THAN 1190 BASED ON LATER SEASON BUT NOT/NOT AS HIGH AS 1270 AS, IN ABSENCE OF MESH SIZE CHANGE, 1270 MT WOULD BE CONTRARY TO LTA FOR SUGGESTED AUG25 STARTING DATE AND TO ICES SCIENTIFIC ADVICE.

4. YOU SHOULD ALSO, AS APPROPRIATE, REFER TO SSEA/OLESEN DISCUSSION NOTING THAT ESTABLISHING QUOTA INCONSISTENT WITH LTA AND WITHOUT CONSULTATION WOULD NOT/NOT BE CONDUCIVE TO GOOD FISHERIES RELATIONS.

5. GRATEFUL YOU ASCERTAIN WHETHER IT WOULD BE POSSIBLE TO MEET 02JUL (OR SOON THEREAFTER). IF DECISION IS TO BE TAKEN EARLIER, WE COULD POSSIBLY MEET IN WEEK 22JUN, THOUGH IT WOULD BE DIFFICULT TO FIELD DEL.

6. IN VIEW OF CURRENT DIFFICULTIES WE DO NOT/NOT PROPOSE TO PROCEED WITH RECOMMENDATION TO MR LEBLANC THAT HE PARTICIPATE. DEL WOULD INCLUDE TECHNICAL/SCIENTIFIC EXPEPT.

000/266 172316Z GEB1880

CONFIDENTIAL

FM BREEC YCTD802 16JUN81

TO EXTOTT GEB DELIVER BY 161200

INFO BONN PARIS LDN HAGUE ROME BRU ITCOTT/ROC/FPB FINOTT/IER

COPEN

BH FANDCOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR ECO FLO

REF YOURTEL 1748 JUN5 COPEN TEL YJGR0767 JUN11

---ATLANTIC SALMON:GREENLAND QUOTA

EURCOMS LATEST RESPONSE TO APPROACH SUGGESTED YOUR REFTEL IS THAT QUESTION STILL UNDER CONSIDERATION. CONTACT (LEIGH) INTIMATED EURCOM DISCUSSING QUESTION WITH DANES BUT SAID HE WAS UNDER INSTRUCTIONS NOT/NOT TO DISCUSS MATTER IN DETAIL WITH US AT THIS TIME. ON OTHER HAND CONTACT IN DANISH PERM REP DENIES EURCOM INVOLVED IN DISCUSSION ON SALMON TAC WHICH IS NATL MEASURE TO BE DECIDED BY DANES AND GREENLANDERS. TRUTH MAY BE THAT WHILE INFORMAL CONTACTS EXIST, BOTH EURCOM AND DANES WISH TO AVOID APPEARANCE OF OVERT PRESSURE FROM EURCOM WHICH COULD STIFFEN RESOLVE OF GREENLANDERS TO OPPOSE RESTRICTIONS.

2. QUESTION OF POSSIBLE MTG WITH CDN OFFICIALS ALSO STILL OPEN ALTHOUGH SOME CONTACTS BEMUSED BY NOTION THAT GIVEN LACK OF CONTRACTUAL EC/CDA ARRANGEMENT, CDA COULD ACT AS QUOTE DECISION-MAKING PARTY UNQUOTE ON W. GREENLAND TAC THIS YR. OUR INFO CONFIRMS THAT IN CCOPEN REFTEL THAT DANISH/GREENLAND POSITION ON TAC WILL BE TAKEN SOON, POSSIBLY THIS WEEK.

CCC/014 161459Z YCTD1802

144962

ACC	REF
FILE	BOSSIER
BY HAND	PAR-PORTEUR
ATTN	25-5-5 CDA-EEC

ACC	FILE	DOSSIER
245947		
25-5-7-2-SALMON		

COMMENTS
with respect to the proposed
NORTH ATLANTIC SALMON TREATY

by
Richard A. Buck, Chairman
Restoration of Atlantic Salmon in American (RASA)
June 15, 1981

Ever since the commencement of discussions in 1980 concerning an Atlantic Salmon Treaty, Canada has clung to the principle that no recommendation could be made by the governing body regarding management of stocks within Canadian maritime waters, except with respect to Canadian interception of stocks of U.S. origin. The United States and the European Economic Community (EEC), which negotiates for the salmon-producing and fishing nations such as the United Kingdom, Ireland, France and Denmark, have been equally insistent that, due to the intermingling and interceptions of stocks on both sides of the Atlantic Ocean, a multilateral approach is needed, and that recommendations designed to enhance the rebuilding of world stocks could be put forward in The Council by any of the Parties or Commissions for any part of the Convention Area--as presently planned, generally the North Atlantic Ocean except for the Baltic Sea.

At a Working Group Meeting held in Oslo, May 19-21, 1981, it appears that no progress was made in resolving this substantive difference. A polarization of objective, approach and intent hangs like a dark cloud over the negotiating table.

The Polarity

It seems agreed that the structure under the Treaty would be, first, an umbrella-like Council, accomplishing administrative functions, and acting as a forum for the study, analysis and exchange of information, and the furthering of scientific research. Then there would also be three Commissions, the North American, West Greenland, and North East Atlantic, which could consider and adopt management proposals within their respective areas.

Canada has always insisted, however, that in the North American Commission (consisting of Canada and the U.S.) recommendations may cover only interceptions by Canada of salmon of U.S. origin. This would bar, for instance, any proposal to reduce other Canadian over-exploitation in her own waters, even though poor management practice acted to damage world stocks. And, a particular difference of opinion exists over just how much advisory and recommending authority to give The Council. Here, also, Canada has refused so far to agree that The Council could make recommendations to Parties or Commissions with respect to management matters. The effect of these two negatives would be a double-barreled

insulation for Canada which would remove her from any responsibility towards maintaining world stocks. Strictly national self-interest.

It demands too much of human nature to require people to limit their fears for the health of world stocks to a discussion of a problem, without being permitted to recommend ways of solving that problem. A recommendation is not a violation of national fisheries jurisdictions, and the nation involved is not bound to approve it, anyway. It would still have to be voted in, on the basis of unanimity, within the particular Commission.

The U.S. and the EEC, on the other hand, appear equally firm in their resolve to set up a Council mechanism that could not only draw attention to particular management and harvesting practices that might adversely affect any part of the Convention Area, but also make recommendations to the individual Parties and Commissions as to how to deal with these problems. A truly international approach.

The Rationale--the U.S. and EEC View

Only in recent years have nations begun to understand fully the interdependence of Atlantic salmon stocks, even though the stocks may originate on opposite sides of the North Atlantic Ocean. Our organization RASA has vigorously stressed the importance of this principle, christening it "The Wishbone Syndrome of Atlantic Salmon Exploitation," in an effort to illustrate its soundness.

Visualize a map of the North Atlantic Ocean and then imagine a "wishbone" superimposed, with Danish Greenland as the apex or sternum. Then the waters off Labrador, Newfoundland, Nova Scotia, and New England become the left-hand "migration bone," and those off Ireland, Scotland, England, France and Spain waters the right-hand "migration bone." These are the routes followed by the salmon migrating to Greenland to feed before returning to home waters to spawn and reproduce the life cycle.

Greenland for the foreseeable future will continue to insist on taking a quota of Atlantic salmon annually, in return for permitting these fish to feed on the rich capelin and shrimp abounding in the waters of her fisheries jurisdiction. So, if Canada or the United States, for instance, should permit the "migration bone" to be broken or cracked, through over-fishing, fewer Canadian and United States salmon and their progeny would be going to Greenland, and Greenland would be filling a greater percentage of her quota from European stocks. Thus, under any treaty, the European nations should have a chance to comment and make recommendations on the impact of the exploitations in Canadian waters on the number of fish available off Greenland.

The opposite also applies. If, for instance, Ireland over-exploits, Greenland then fills her quota in larger measure from the Canadian and United States components, so the United States and Canada should be able to offer recommendations regarding the adverse impact of Irish domestic management programs on available numbers of salmon off Greenland.

It is this "wishbone" principle, operating relentlessly year after year, that makes multilateral agreement and action necessary. Since 1975, when RASA first called for new disciplines under a treaty, the U.S. approach has recognized this interrelated interest of salmon-producing and using nations. In order for any multilateral treaty to be effective, all elements of it must fit against the template of the "wishbone" principle. Objective, structure, mechanism, function and authority must be so set forth in the text as to ensure the right of approach to any problem raised by this interdependence of North Atlantic stocks.

Canadian Considerations

A number of people feel that Canada would either like to delay action on the Treaty, or do without it entirely. Considered analysis would give at least three reasons why this could be credible:

First, Canada has "leverage" with the EEC on related fisheries matters. Canada can achieve her Atlantic salmon objectives by granting or denying access to fishing grounds within her 200-mile fisheries jurisdiction, simply because she has not enough fishing vessel tonnage available to exploit fully her own resources. Yet, one of the purposes of an Atlantic Salmon Treaty is to have the world resource stand on its own feet, and not held hostage to the cod, the flounder and the haddock.

Second, Canada has just agreed to a three-year overall fisheries agreement with the European Economic Community, including a provision to hold the Greenland (Danish) salmon fishery quota to 1270 metric tons. The EEC has not yet ratified this agreement, but when and if it does, Canada then would have secured a three-year moratorium, so to speak, on her Atlantic salmon problem. Yet, bilateral agreements of this kind are self-serving, with no consideration of other's needs, and therefore unacceptable as a means of handling multinational problems. Also, bilaterals are short-term, serving ad hoc situations, yet the long downward trend in the world Atlantic salmon catch warns that only permanent institutions can provide the necessary continuity essential to long-term restoration.

Lastly, Greenland will hold a plebiscite in 1982 on the question of withdrawing from the EEC, thus achieving independent status on fisheries and certain other interests. If Greenland opts

for this greater degree of self-government, Canada could feel that this might offer an opportunity of bringing Greenland closer to Canada, and weaning her away from European influences. In time, Greenland might come under Canada's orbit. Again, the matter of Canadian and Greenland politico-economic relations are but one facet of the world salmon picture.

We hope there is no substance to these reported conjectures, because it does not seem reasonable that any one nation should enjoy the best of both worlds, so to speak, as far as Atlantic salmon are concerned, to the exclusion of the interests of others of the salmon-producing nations. Some sacrifice will have to be made by each signatory to the Treaty, on as equitable a basis as possible.

New Dimensions--The Faroe Islands Fishery

Relatively unimportant a few years ago, the Faroese fishery, in which Danish vessels play a small part, has recently erupted, like a volcano out of the sea, into a potentially devastating interception of Atlantic salmon which originate in the rivers of the United Kingdom, Ireland and Norway. There are plans to license for 1981-1982 some 40 Faroese vessels, with a capacity of 25-35 tons each. This translates to a potential catch of some 1200 tons, nearly 400,000 salmon, which is almost half the entire 1980 Canadian catch, commercial and sportfishing!

This fishery is conducted by an essentially non-producing nation, with the boats traveling out beyond the 200-mile zone to the North and West of the Faroe Islands, and, while it has not yet been scientifically confirmed, it is believed that the fish are either bound for, or returning from, Greenland. In addition to the States of Origin, which are directly affected, Canada and the United States are of course also damaged indirectly, because a reduced Greenland "pool" will fill more of her quota from North American stocks. This problem could be just as difficult of solving as the Danish and Norwegian over-exploitation off Greenland in the period 1968-1976. The Faroe Islands, though a province of Denmark, are not a member of the EEC, and so presumably would be independent signers to the Treaty, if indeed, they decide to join.

This situation disturbing as it may be, should not be allowed to divert attention from the underlying objective of negotiating into existence at this time a multilateral treaty. Certainly a main purpose of the Treaty is to prevent, through consultation and reason, the build-up of just such challenges to sound management. The Faroes development, however, does lend great strength to the conviction of the EEC and the U.S. that any party to the Treaty must be able to make recommendations at The Council level with respect to any problem anywhere.

The U.S. Contribution

The United States made a point at the Oslo meeting of pointing to its contribution to restoration. It should always be kept in mind that U.S. stocks are perhaps 95% produced from hatcheries and about 5% from natural reproduction. Exactly the opposite is true with the United Kingdom, Ireland, Canada and other producers; wild strains make up most of the resource. The proportion of U.S. wild strains will dramatically increase, however, as hatchery fish returning to natal rivers utilize the spawning beds. It is important to note the substance of the U.S. restoration; over \$142,000,000 has been invested in projects such as fish hatcheries, fish ladders and the cleaning up of rivers. It is logical and reasonable to ask that these fish receive maximum protection in the ocean, while acknowledging the right of "host" nations, like Canada and Greenland, to take a reasonable number in return for letting U.S. fish feed in those nations' waters.

Canada and the United States--Common Objectives

It is important that Canada and the U.S. be able and willing to act together to protect their common interest in holding to a reasonable level the catch of nations which make little contribution to the world supply through conservation and restoration. This community of interest was acknowledged ten years ago, at the time of the Danish and Norwegian over-exploitation off Greenland. Our two countries on December 24, 1971 issued the "U.S.-Canadian Joint Statement on Atlantic Salmon," in which they declared a common objective in restoring Atlantic salmon stocks, and their intention to consult, plan and cooperate in research, management and propagation of the species.

Salmon from the two countries intermingle off Canada on their migrations to Greenland to feed. Thus these resources can best be treated as a total North American unit at the bargaining table. Canada and the U.S. will often want to make proposals to the Europeans concerning inequities which damage North American stocks. All of which they could not do unless The Council has powers to recommend. So Canada would be defeating her own purpose by holding to a text that would not permit such constructive action.

Challenge to All

In an early article on the Treaty ("The Field"--30 May, 1979), we posed the question: "Will representatives of different governmental systems lay aside national greediness and cooperate in producing practical and fair standards of management and harvest?" It appears that most of the consultative parties to the Treaty proposal are to answer this question in the affirmative, accepting the premise that the common good transcends the individual interest.

Theodore Kronmiller, Deputy Assistant Secretary of State for Ocean Affairs, had this to say in Oslo:- "The restoration of North Atlantic salmon is a shared international responsibility. All interested parties will benefit only if each agrees to cooperate with the others toward the conclusion of an effective international agreement. We hope that no State will choose to isolate itself from the community of North Atlantic salmon nations. Without cooperation, it is unlikely that the United States can reach its full potential in the restoration of the species to our rivers, which in turn would act to enhance world stocks."

The Future

So where are we, in the summer of 1981? The next meeting is called for August in Geneva. With most of the conflicting views reconciled, and the draft of a final Negotiating Text well developed, the principal substantive issue yet to be resolved from the U.S. standpoint is that of the extent of The Council's functions. And the importance of this issue places the Treaty in precarious balance right now. It is hoped that all concerned are fully aware of the consequences of not being able to reach agreement. An institutional arrangement is essential as a source of order in a fishing world of interrelated and conflicting interests. Creating this Treaty can bring balance and restraint, one steadying hand on the geopolitics closing in on the world's most valuable fish. The alternative is yet more chaos, and ultimate exhaustion of the resource.

Richard A. Buck

Richard A. Buck

Note:- The RASA Chairman is a member of the Ocean Affairs Advisory Committee of the United States Department of State, and of the U.S. Negotiating Team on Atlantic Salmon, and the statements made above do not necessarily reflect the opinions or positions of the United States government.

RAB

RAB

R7

file
12/1

C O N F I D E N T I A L

FM COPEN YJGR0767 11JUN81

LO EXTOTT/GEB BREEC DELIVER BY 120900

INFO BONN PARIS LDN HAGUE ROME BRU ITCOTT/ROC/FPB

TT FANDOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR ECO FLO MIN JET JMT

---ATLANTIC SALMON---GREENLAND QUOTA

WE RAISED MATTERS DEALT WITH IN YOUR REFTEL WITH
FOR GREENLAND, AND BEGAN DISCUSSION BY SUGGESTING THAT AS OPENING OF
SALMON SEASON DRAWING NEARER PERHAPS MTG OF OFFICIALS WOULD BE
APPROPRIATE TO DECIDE ON TAC IN LIGHT OF LATER OPENING DATE FOR
SEASON. LEMCHE CONFIRMED THAT DENMARK INTENDED TO PROMULGATE REGU-
LATION GOVERNING TAC FOR 1981 SEASON. HE STATED THAT IT WAS INTENTION
OF DANISH AUTHORITIES TO MEET WITH GREENLAND HOME RULE AUTHORITIES
IN VERY NEAR FUTURE (I.E. NEXT WEEK) TO AGREE ON TAC, AND THAT HE DID
NOT/NOT BELIEVE MTG WITH CDA AND EURCOM OFFICIALS COULD BE HELD
FIRST. WHEN PRESSED AS TO SIZE OF TAC THEY WERE CONSIDERING HE STATES
THAT 1270 MT WAS A MINIMUM FIGURE BASED ON DANISH MINISTER OF
FISHERIES STATEMENT IN EUROPEAN COUNCIL LAST FEB. THAT STATEMENT HAD
BEEN PREDICATED ON SIGNING OF LTA. NOW THAT LTA NOT/NOT SIGNED, DANES/
GREENLANDERS DID NOT/NOT FEEL BOUND BY QUOTA ESTABLISHED IN LTA AND
WERE LOOKING FOR REAL INCREASE IN QUOTA BASED ON:

- (1) FACT THAT REVIEW OF QUOTA HAD NOT/NOT TAKEN PLACE SINCE 1976,
- (2) SINCE THEN FULL LIFE CYCLE OF SALMON HAD ELAPSED ALLOWING FOR

...2

FINCOTT/IER	
ACC	REF
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
25-5-5-CDA-EEC	
ATTN:	
LEMCHE OF MINISTRY	

PAGE TWO YJGR2767 CONF

IMPROVEMENT TO BE EFFECTED IN SIZE OF STOCKS (THIS WAS REFLECTED BY CDN ACTION IN RECENTLY OPENING SALMON FISHING OFF EAST COAST RIVERS, AND BY FACT THAT OUR CATCH FOR 1980 OF 2680 MT WAS WELL IN EXCESS OF OUR PREVIOUS CATCH. ACCORDINGLY DANES/GREENLANDERS NOW WERE LOOKING FOR REAL INCREASE OVER 1190 MT QUOTA (ADJUSTED TO 1270 MT TO ALLOW FOR LATER SEASON OPENING) I.E. INCREASE IN SALMON MORTALITY.

2. LEMCHE WENT ON TO SAY THAT GREENLANDERS KNEW THEY COULD QUOTE NOT/NOT GO WILD UNQUOTE IN PROPOSING INCREASED QUOTAS. HOWEVER, DANES WOULD FIND IT EASIER TO KEEP GREENLANDERS PROPOSALS WITHIN BOUNDS IF THEY COULD ARGUE THAT BY DOING SO THEY HAD PERSUADED CDN AUTHORITIES TO MODIFY SOME PROPOSALS IN DRAFT ATLANTIC SALMON CONVENTION WHICH ARE QUOTE TOTALLY UNACCEPTABLE UNQUOTE TO GREENLAND. THESE ARE: (1) FACT THAT ONLY INTERCEPTING FISHERY COVERED BY CONVENTION--IT SHOULD COVER ALL SALMON FISHERY, (2) CONVENTION SHOULD DEAL WITH TOTAL SALMON FISHERY IN BOTH RIVERS AND OCEANS AND NOT/NOT ONLY WITH SALMON IN MARITIME WATERS, (3) CONVENTION SHOULD INCLUDE CLAUSE WHICH STATES THAT COUNTRIES OF ORIGIN MAY VOLUNTARILY COMMIT THEMSELVES TO RESTRICTIVE MEASURES, AND (4) INTERIM PERIOD OF FIVE YEARS FOR CATCH LIMIT SHOULD BE DROPPED.

3. IN ORDER TO AVOID FRUITLESS ARGUMENT OVER DETAILS WE PROFESSED NOT/NOT TO BE AWARE OF ALL ASPECTS OF NEGOTIATIONS BUT STATED SITUATION AS WE UNDERSTOOD IT, AS FOLLOWS: DR MACGUIGAN SPECIFICALLY STATED IN JUN02 TALKS WITH FOREIGN MINISTER OLESEN (SEE OURTEL

...3

PAGE THREE YJGR0767 CONF

YJGR0748 OF JUN05 PARAS 28,29) THAT HE ASSUMED DENMARK WOULD FOLLOW INNATL LEGAL CONVENTION OF RESPECTING AD REFERENDUM TREATIES EVEN BEFORE SIGNATURE, AND WAS ASSURED BY MINISTER OLESEN THAT DENMARK WOULD RESPECT THAT CONVENTION. FURTHER OLESEN ASKED WHAT WAS SIZE OF QUOTA, AND WHEN TOLD 1190, ACCEPTED IT WITHOUT ANY DISAGREEMENT FROM DANISH OFFICIALS PRESENT, INCLUDING THOSE CONVERSANT WITH SALMON QUESTION. THEREFORE, AS WE SAW PROBLEM ONLY QUESTION WAS WHAT INCREASE IN TAC WAS JUSTIFIABLE IN LIGHT OF LATER OPENING OF SEASON WHICH WOULD EQUATE WITH 1190 MT QUOTA AGREED TO IN LTA. LEMCHE WAS TAKEN COMPLETELY UNAWARES BY THIS INFO, AS HE DID NOT/NOT KNOW OF OLESEN'S STATEMENT. ACCORDINGLY, HE PROMISED TO RAISE MATTER WITHIN HIS MINISTRY AND WITH MFA AND GET BACK TO US SOONEST.

4. ON QUESTIONS OF MTGS, WE MENTIONED YOUR OFFER TO RECOMMEND TO MINISTER LEBLANC THAT HE TRAVEL TO GODTHAAB, IF THAT WOULD FACILITATE DISCUSSIONS (OUR VIEW IS THAT SUCH A MTG COULD BE USEFUL BUT AS YOU SUGGEST MUST BE CLEARED FIRST WITH DANISH AUTHORITIES AND WE WOULD EXPECT THAT DANISH MINISTER FOR GREENLAND OR PERM UNDER-SECRETARY WOULD WISH TO BE PRESENT. IT WOULD PERHAPS BE BEST IF MINISTER LEBLANC VISITED COPEN EN ROUTE TO GREENLAND AS DID MINISTER MUNRO). LEMCHE NOTED OFFER AND SAID HE WOULD DISCUSS IT WITH DANISH AUTHORITIES BEFORE RESPONDING. HOWEVER, HE EXPRESSED CONCERN THAT MINISTRIAL INVOLVEMENT MIGHT DELAY ANY MTG WHICH MIGHT BE CONVENED, AND WHICH IN HIS VIEW SHOULD BE HELD SOONEST. IN ANY EVENT HE ASKED IF CDN SCIENTISTS WOULD ATTEND MTGS OF OFFICIALS. ADVISE.

CCC/209 111303Z YJGR0767



DEPARTMENT OF STATE

Washington, D.C. 20520

25-5-USA

File

267768

25-5-5-USA

25-5-7-2-SALMON

June 10, 1981

Mr. Robert F. Rochon
Deputy Director
Legal Operations Division
Department of External Affairs
Ottawa, Canada

Dear Rob:

Our Oslo negotiations may not have accomplished too much, but I won't complain. I had a glorious trip through the fjords after the rest of you left for home.

You and Evelyn had asked me to send a copy of the Pelly Amendment. I'm also enclosing an excerpt from the legislative history. It may interest you in part because the legislation relies on GATT Article XX(g), which is at issue in our GATT case.

Also, one or both of you had asked me whether the U.S. and Denmark still had a bilateral fishery treaty. Yes, we do. The agreement concerns only participation by Denmark in the fisheries off the coasts of the United States, and will expire in 1985 unless extended.

May I rely on you to pass a copy of this to Evelyn?

Best regards,

Michael Danaher

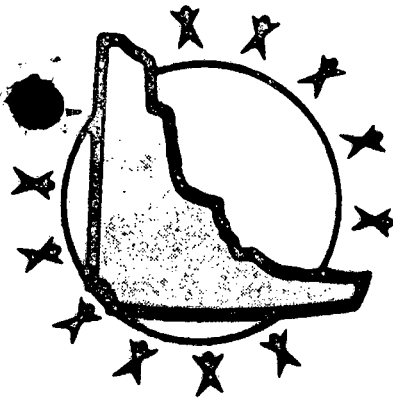
Michael Danaher
Office of the Assistant Legal Advisor for
Oceans, Environment and Scientific Affairs

Enclosure:
As stated.

MD/bj

Asst.	
FILE	U.S. State

TOGETHER TODAY... FOR OUR CHILDREN TOMORROW



COUNCIL FOR YUKON INDIANS

22 NISUTLIN DRIVE

WHITEHORSE, YUKON
Y1A 3S5

(403) 667-7634
TELEX 036-8-346

June 9, 1981

ACC	167522	REF	DATE
FILE	68-18-011	DOSSIER	
25-8-7-2-SILVANO			
39-8-3-1			

The Honourable Mark MacGuigan
Secretary of State for External Affairs
House of Commons
Parliament Buildings
OTTAWA, Canada
K1A 0A6

Dear Mr. MacGuigan:

It has come to our attention that the State of Alaska is contemplating oil and gas developments in Norton Sound at the mouth of the Yukon River. The Alaska Department of Natural Resources, Division of Minerals and Energy Management, is requesting public comment for proposed sales in the State's five-year oil and gas leasing schedule. In addition, the State is presently considering an application by ARCO for a permit to discharge hazardous wastes in conjunction with a test well 12 miles off shore from the Yukon River Delta.

As Secretary of State for External Affairs, we urge you to advise the Alaskan authorities of Canadian opposition to any developments which threatens the Yukon salmon fishery.

As you are aware, the Yukon River is an international waterway of profound significance for the northwest salmon fishery. In recognition of its importance, Canada has insisted that the Yukon River be included in the U.S. - Canada Bilateral Fishery Agreement for the Pacific Coast.

We are concerned that oil and gas developments at the mouth of the Yukon River and the attendant risks of environmental deterioration would interfere with the annual migration of salmon to the spawning grounds in the Yukon Territory. The entire Yukon community would suffer but a disproportionate hardship would be visited on the Yukon Indian people.

The Honourable Mark MacGuigan
June 9, 1981
Page 2.

Our reliance on the Yukon River salmon fishery is extensive. First, eleven of the twelve Indian Bands in the Yukon participate in the domestic salmon fishery of the Yukon Watershed. Second, Dawson and Old Crow Bands have recently undertaken a commercial fishing venture, Han Fisheries Ltd. Finally, through the Yukon Indian Settlement negotiations, the Yukon Indian people are seeking to preserve our access to the domestic and commercial fisheries of the Territory and to ensure that the fish stocks will be managed in the long term best interests of the Yukon community.

In order to ensure the long term viability of the Yukon Salmon Fishery, we require the co-operation of the Canadian government in opposing the oil and gas developments in the Alaska territory. In the interests of all Canadians, we urge the Canadian Government to intervene to discourage deleterious developments on all transboundary waterways and in particular, the Yukon River.

Sincerely,



Harry Allen
Chairman

/bfm

ACTION
SUITE A DONNER

File

not

R E S T R I C T E D

FM WSHDC UNSV3135 08JUN81

TO EXTOTT/FLO ACTC IMMED

INFO BREEC OSLO STKHM COPEN LDN PARIS BONN DUBLN IMMED

BH FANDOOTT/CAMPBELL/APPLEBAUM/MERCER/SWAN IMMED DE OTZ

DISTR FLP GNG ESS GEB

REF OURTEL UNGR3110 05JUN

---PELLE AMENDMENT

CORRECT IN PARA 2 EIGHTH LINE SENTENCE TO READ QUOTE

PROGRAM OR RPT OR ANY INTNL PROGRAM FOR ENDANGERED OR THREATENED

SPECIES,ETC UNQUOTE.

CCC/241 081435Z UNSV3135

DATE	
ACC	REF
FILE	DOSSIER
255-7-2-Sa/mov	
BY HAND	PAR PORTEUR
ATTN:	

ACTION
SUITE A DONNER

RRD
File

R E S T R I C T E D

FM WSHDC UNGR3110 05JUN81

TO EXTOTT ^{cl} FLO

INFO BREEC OSLO STKHM COPEN LDN PARIS BONN DUBLIN

BH FANDOOTT/CAMPELL/APPLEBAUM/MERCER/SWAN DE OPE

DISTR FLP GNG ESS GEB

REF YOURTEL 0789 28MAY

---PELLY AMENDMENT

IN LIGHT OF REF BY USA DEPT ASST SCY FOR FISHERIES KRONMILLER
TO PELLY AMENDMENT(PARA 2 REFTTEL), FOLL INFO MIGHT BE OF INTEREST
TO YOU.

2. PELLY AMENDMENT REFERS TO 1971 AMENDMENT TO 1967 FISHERMENS
PROTECTIVE ACT. (AMENDMENT WAS FURTHER AMENDED IN 1978 AND COPY
WAS ATTACHED TO OURLET 430 OF 4MAY81 TO FLO). IT PROVIDES THAT
WHEN SCY OF COMMERCE (OR SCY OF INTERIOR IN RESPECT OF WILDLIFE)
DETERMINES THAT NATIONALS OF FOREIGN COUNTRY, EITHER DIRECTLY OR
INDIRECTLY, ARE ACTING (FISHING, TRADING, TAKING) IN A MANNER WHICH
DIMINISHES THE EFFECTIVENESS OF AN INTRL FISHERY CONSERVATION
PROGRAM ^{OR RPT OR} ~~ON~~ ANY INTNL PROGRAM FOR ENDANGERED OR THREATENED
^{ETC} SPECIES, SCY SHALL CERTIFY SUCH FACT TO PRES. PRES MAY/MAY THEN
DIRECT SCY OF TREASURY TO PROHIBIT BRINGING OR IMPORTATION INTO
USA OF FISH OR WILDLIFE PRODUCTS FROM OFFENDING COUNTRY FOR ANY
LENGTH OF TIME.

3. STATE DEPT/OES OFFICIALS HAVE INDICATED THAT THEY ARE NOT/NOT

...2

DATE	
FILE	REF
141460	
FILE	DOSSIER
255-7-2-Salmon	
BY HAND	PAR PORTEUR
ATTN:	

44060
Tel
3135
June 8/81

RECEIVED 4 31 1980

PAGE TWO UNGR3110 RESTR

AWARE OF ANY INSTANCES WHERE USA HAS IMPLEMENTED IMPORT RESTRICTION. HOWEVER, IN WHALING CONTEXT, USA HAS UNDERTAKEN INVESTIGATIONS AS TO WHETHER DETERMINATION OF DIMINISHING EFFECTIVENESS CLD BE MADE AND IN ONE INSTANCE, JPN, CERTIFICATION WAS MADE. THIS WAS DONE IN RELATION TO JPNSE OBJECTIONS TO CERTAIN IWC DECISIONS. APPARENTLY AFTER CERTIFICATION TOOK PLACE, AND IN FACE OF POSSIBLE IMPORT RESTRICTIONS, JPN MODIFIED ITS WHALING BEHAVIOUR TO EXTENT THAT USA DECIDED NOT/NOT TO PROCEED FURTHER. IN TWO OTHER INSTANCES, INVOLVING SPAIN AND TAIWAN, USA FOCUSSED ON FORMERS OBJECTIONS TO ITS IWC FINWHALE QUOTA AND LATTERS WHALING PRACTICES WHICH WERE CONTRARY TO IWC REGS. DISCUSSIONS BETW USA AND THESE TWO COUNTRIES CAUSED LATTER TC MODIFY THEIR BEHAVIOUR SUFFICIENTLY SO THAT CERTIFICATION DID NOT/NOT TAKE PLACE. (SPAIN INFORMALLY AGREED TO RESPECT FINWHALE QUOTA AND TAIWAN MODIFIED ITS WHALING PRACTICES. SEE SEPT/80 ISSUE OF MARINE MAMMAL NEWS FOR ACCOUNT OF TAIWAN CASE).

4. ONLY FISHERIES INSTANCE WHERE STATE DEPT OFFICIALS CAN RECALL THAT PELLY AMENDMENT CAME INTO PLAY INVOLVED USA CONCERN CIRCA 1972 WITH DANISH HIGH SEAS SALMON FISHERY OFF GREENLAND. APPARENTLY DANISH ACTION WAS CONSIDERED TO BE CONTRARY TO ICNAF RULES. USA BROUGHT MATTER TO DANISH ATTN AND INDICATED THAT PELLY AMENDMENT CLD APPLY IN THIS INSTANCE. AS RESULT DANES

...3

PAGE THREE UNGR3110 RESTR

CUT BACK ON FISHERY AND AGREED TO ARRANGEMENTS WHICH RESULTED
IN 1190 MT SALMON QUOTA FOR DENMARK/GREENLAND.

5. IN RESPONSE TO OUR QUERY CONCERNING INTERPRETATION OF PELLY
AMENDMENT, WE WERE INFORMED THAT USA BELIEVES THAT IT HAS NO/NO
DISCRETION IN APPLYING CERTIFICATION PROVISION. THAT IS, IF
APPROPRIATE USA OFFICIALS (COMMERCE OR INTERIOR) BELIEVE THAT
CERTAIN ACTIVITY MIGHT MEET DIMINISHING EFFECTIVENESS TEST, THEN
THEY MUST EXAMINE IT. IN DOING SO HOWEVER, THEY INVARIABLY HAVE
WIDE RANGING DISCUSSION WITH ALL INTERESTED USA AGENCIES,
INCLUDING STATE DEPT, AND CONSULT WITH QUOTE OFFENDING UNQUOTE
COUNTRY. AS SEEN FROM EXAMPLES CITED ABOVE, THESE CONSULTATIONS
USUALLY HAVE RESULTED IN RESOLUTION OF THE MATTER WITH PARTICULAR
COUNTRY ACTING TO CONTROL ITS ACTIVITIES WHICH GIVE RISE TO
POSSIBLE APPLICATION OF PELLY AMENDMENT.

CCC/188 051932Z UNGR3110

FLO/R.B. Fadden/8-2643/dg

MIN (2)

AEG (2)

PARL SEC

PCI

D

SER

PPR

GEB

FLO/Rochon

FILE/DIARY/CIRC/DIV

CONFIDENTIAL

June 2, 1981

FLO 809

DATE	
ACC	140708
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTEUR
"Return to FLO DS"	
ATTN:	

MEMORANDUM FOR THE MINISTER

SUBJECT: Atlantic Salmon Convention

The purpose of this memorandum is to report on the outcome of the Atlantic Salmon Convention Working Group meeting which took place in Oslo, May 19 - 21.

SUMMARY

Delegations from Canada, the EEC, Faroe Islands, Iceland, Norway, Sweden and the USA met to discuss the development of an Atlantic salmon Convention that would provide for the establishment of an international organization through which states would cooperate on the reduction of Atlantic salmon interceptions and consult on the management and enhancement of the stocks. Many delegations expected the Oslo meeting to iron out the remaining problems, thus paving the way for a meeting of plenipotentiaries to adopt the convention. However, various issues remain outstanding. Indeed, gaps were widened on some issues and new contentious proposals were introduced, which made it impossible to schedule a diplomatic conference. (The major reason given for the delay in moving to a diplomatic conference was concern over the implications of Greenland's possible withdrawal from the EEC following the 1982 referendum.) It was decided, however, to hold a meeting of heads of delegation in Geneva next August, in an attempt to resolve the outstanding issues.

MAIN ISSUES

From the Canadian viewpoint, progress was made at least to the extent that (1) the EEC agreed, in principle, to include a provision in the convention limiting the catch of salmon off West Greenland for a fixed period of time (subject to a similar provision being incorporated in the text limiting the Faroese fishery which intercepts EEC salmon) and, (2) delegations accepted the Canadian proposal for defining the scope of the convention

.../2

- 2 -

CONFIDENTIAL

in terms of stocks rather than any geographical area, thereby ensuring that land-locked and geographically disadvantaged states are not in a position to claim fishing rights in the convention area pursuant to the Law of the Sea region/subregion concept.

On the negative side, the U.S. delegation reverted to its original position in seeking to gain a voice in Canadian salmon management. The USA and other members of the Council would thus be in a position to adopt recommendations calling for reductions in Canadian catches of Canadian salmon for the benefit of Greenlanders, Europeans and U.S. sportfishermen. (The new U.S. head of delegation, Ted Kronmiller, confirmed that Canadian refusal to implement such Council recommendations could well trigger action, pursuant to U.S. domestic legislation, aimed at restricting U.S. imports of Canadian fish and fish products.) The Canadian delegation rejected the U.S. proposal and stated Canada had no interest in a convention that would allow outside interference in national salmon management programmes.

No progress was made on the question of membership in the various commissions to be established pursuant to the Convention and on the geographic areas of concern of each commission. In fact, the situation was further complicated by the claim of the Faroese, Norway and Sweden to membership in the West Greenland Commission, of the USA in the proposed Northeast Atlantic Commission, and of the EEC in the North Atlantic Commission (which, as had been agreed at earlier working group meetings, was to be limited to Canada and the USA).

One of the objectives of the EEC at the Oslo meeting was to meet bilaterally with the Faroese delegation to negotiate interim measures to be applied in respect of the salmon fishery off the Faroe Islands. The Faroese delegation, however, refused to meet to discuss such measures. The Canadian delegation in turn requested EEC cooperation in devising interim arrangements for the fishery off West Greenland (pending the entry into force of the Canada/EEC long-term fisheries agreement), but the EEC refused to discuss the matter on the grounds it has already been resolved in the proposed Canada/EEC agreement.

.../3

- 3 - CONFIDENTIAL

CONCLUSION

It remains unclear what, if any, control will be exercised over the West Greenland fishery this year. We are pursuing this matter with the EEC and Danish authorities.

As to the Atlantic Salmon Convention package as a whole, it will likely be possible to agree on a compromise to be submitted later to a meeting of plenipotentiaries.

J.H. TAYLOR

A.E.G.

OFFICE
THE
SECRETARY OF STATE
FOR
EXTERNAL AFFAIRS

CABINET 
DU
SECRÉTAIRE D'ÉTAT
AUX
AFFAIRES EXTÉRIEURES

TO/A: FLO

Date 4.6.81

FROM/DE: MIN

REFERENCE/RÉFÉRENCE:



SUBJECT/SUJET: Minister's decision/Décision du Ministre

Seen by SSEA

000669

FLO 809

CONFIDENTIAL

June 1, 1981

DATE	
ACC	140708 REF
FILE	05-5-7-2-SALMON DOSSIER
B HAND	PAR PORTEUR
A.T.N.	

MEMORANDUM FOR THE MINISTER

SUBJECT: Atlantic Salmon Convention

The purpose of this memorandum is to report on the outcome of the Atlantic Salmon Convention Working Group meeting which took place in Oslo, May 19 - 21.

SUMMARY

Delegations from Canada, the EEC, Faroe Islands, Iceland, Norway, Sweden and the USA met to discuss the development of an Atlantic salmon Convention that would provide for the establishment of an international organization through which states would cooperate on the reduction of Atlantic salmon interceptions and consult on the management and enhancement of the stocks. Many delegations expected the Oslo meeting to iron out the remaining problems, thus paving the way for a meeting of plenipotentiaries to adopt the convention. However, various issues remain outstanding. Indeed, gaps were widened on some issues and new contentious proposals were introduced, which made it impossible to schedule a diplomatic conference. (The major reason given for the delay in moving to a diplomatic conference was concern over the implications of Greenland's possible withdrawal from the EEC following the 1982 referendum.) It was decided, however, to hold a meeting of heads of delegation in Geneva next August, in an attempt to resolve the outstanding issues.

MAIN ISSUES

From the Canadian viewpoint, progress was made at least to the extent that (1) the EEC agreed, in principle, to include a provision in the convention limiting the catch of salmon off West Greenland for a fixed period of time (subject to a similar provision being incorporated in the text limiting the Faroese fishery which intercepts EEC salmon) and, (2) delegations accepted the Canadian proposal for defining the scope of the convention

.../2

- 2 -

CONFIDENTIAL

in terms of stocks rather than any geographical area, thereby ensuring that land-locked and geographically disadvantaged states are not in a position to claim fishing rights in the convention area pursuant to the Law of the Sea region/subregion concept.

On the negative side, the U.S. delegation reverted to its original position in seeking to gain a voice in Canadian salmon management. The USA and other members of the Council would thus be in a position to adopt recommendations calling for reductions in Canadian catches of Canadian salmon for the benefit of Greenlanders, Europeans and U.S. sportfishermen. (The new U.S. head of delegation, Ted Kronmiller, confirmed that Canadian refusal to implement such Council recommendations could well trigger action, pursuant to U.S. domestic legislation, aimed at restricting U.S. imports of Canadian fish and fish products.) The Canadian delegation rejected the U.S. proposal and stated Canada had no interest in a convention that would allow outside interference in national salmon management programmes.

No progress was made on the question of membership in the various commissions to be established pursuant to the Convention and on the geographic areas of concern of each commission. In fact, the situation was further complicated by the claim of the Faroese, Norway and Sweden to membership in the West Greenland Commission, of the USA in the proposed Northeast Atlantic Commission, and of the EEC in the North Atlantic Commission (which, as had been agreed at earlier working group meetings, was to be limited to Canada and the USA).

One of the objectives of the EEC at the Oslo meeting was to meet bilaterally with the Faroese delegation to negotiate interim measures to be applied in respect of the salmon fishery off the Faroe Islands. The Faroese delegation, however, refused to meet to discuss such measures. The Canadian delegation in turn requested EEC cooperation in devising interim arrangements for the fishery off West Greenland (pending the entry into force of the Canada/EEC long-term fisheries agreement), but the EEC refused to discuss the matter on the grounds it has already been resolved in the proposed Canada/EEC agreement.

.../3

- 3 - CONFIDENTIAL

CONCLUSION

It remains unclear what, if any, control will be exercised over the West Greenland fishery this year. We are pursuing this matter with the EEC and Danish authorities.

As to the Atlantic Salmon Convention package as a whole, it will likely be possible to agree on a compromise to be submitted later to a meeting of plenipotentiaries.

JHT
for A.E.G.

C O N F I D E N T I A L

FM BREEC YCGR1650 29MAY81

TO EXTOTT FLO

INFO BONN PARIS LDN HAGUE ROME BRU COPEN ITCOTT/ROC/FPB FINOTT/IER
BH FANDOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ
DISTR GEB ECO

REF YRTEL FLO0791 29MAY OURTELS YCTD1114 06APR YCTD1297 28APR
YCTD1608 26MAY

---ATLANTIC SALMON:GRNLND QUOTA

EURCOM IS CLOSED UNTIL 01JUN.BEFORE ACTING ON YRTEL WE WOULD LIKE TO
HAVE REACTION TO POINTS MADE OURTEL1608 26MAY AND FOLLOWING.

I AM CONCERNED THAT WE DEVELOP COHERENT STRATEGY TO DEAL WITH SALMON
QUOTA BEFORE TIME RUNS OUT.

2.SITUATION IS CLEAR.EURCOM DOES NOT/NOT,AND IN OUR VIEW WILL
NOT/NOT,HAVE LEGAL BASIS TO ENFORCE ANY W.GRNLND SALMON QUOTA THIS
YEAR.SUCH LEGAL BASIS COULD ONLY STEM FROM COUNCIL APPROVAL OF (A)
OVERALL EURCOM TAC PROPOSALS;OR (B) SEPARATE REG ON SALMON TAC;OR
(C) CDA/EC LTA.GALLAGHERS ORAL ASSURANCES MADE IN APRIL(ABOUT WHICH
WE HAVE ALWAYS BEEN SCEPTICAL)MAY HAVE BEEN BASED ON BELIEF THAT
ONE OF THESE OPTIONS WOULD OBTAIN IN JUNE/JULY.FOR REASONS OUTLINED
OUR REFTELS WE DO NOT/NOT FORESEE ANY OF THESE OCCURING BEFORE
SALMON SEASON OPENS.

3.IT IS EVIDENT THAT ONLY NATIONAL CONTROL MEASURES,IF ANY,WILL

...2

DATE		REF
ACC	141521	
FILE	25-5-7-2-SALMON	DOSSIER
BY HAND		PAR PORTEUR
ATTN:	25-5-5-CDA-EEC	

PAGE TWO YCGR1650 CONF

APPLY THIS YEAR. WE MAY BE ABLE TO EXERCISE SOME PRESSURE THROUGH EURCOM BUT WE MUST DEAL PROMPTLY AND DIRECTLY WITH DANES ON SUBSTANTIVE QUESTION OF CONTROLLING W. GRNLD SALMON FISHERY.

4. INCIDENTALLY WE ARE PERPLEXED BY STATEMENT PARA 6 YOURTEL QUOTE WE CAN, IN LINE WITH LTA, ACCEPT QUOTA SURPASSING 1190 MT FIGURE WITHOUT MESH SIZE CHANGE UNQUOTE. IF SO, IT WOULD SEEM INCUMBENT ON US, NOT/NOT EC SCIENTISTS, TO SUGGEST ACCEPTABLE LEVEL. BUT STATEMENT ITSELF COMES AS SURPRISE: LATEST EXCHANGE ON THIS QUESTION WAS NOTE VERBALE TO EURCOM (GEBTEL 0610 23FEB) WHICH STATED QUOTE THE NEED FOR A CHANGE IN MESH SIZE TO ALLOW FOR ANY INCREASE IN THE QUOTA IN CONNECTION WITH ANY SUBSTANTIVE DELAY IN THE SEASON OPENING IS EVIDENT TO ALL CONCERNED UNQUOTE. PLS CLARIFY

TAIT

CCC/014 291743Z YCGR1650

E 10/29/101 MESSAGE

AC/C/FILE/DIARY/CIRC/DL

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
FM/DE	EXTOTT	FLO-788	28 MAY/81		Rest

TO/A	PERMNY/LOS	PRECEDENCE
------	------------	------------

INFO	FANDOOTT/APPLEBAUM/MELTZER
------	----------------------------

WASHDC

DISTR.	FLP GNG
--------	---------

DATE	
ACC	138462
REF	
FILE	25-5-7-2-SALMON
DOSSIER	
BY HAND	PAR PORTEUR
ATTN:	25-5-4-3

SUBJ KRONMULLER ATTENDANCE AT LOS

ATLANTIC SALMON CONV WRKING GRP MTG OSLO MAY 19-21 WAS CHAIRED, TO SURPRISE OF ALL DELS, BY EVENSEN.

2. DURING MTG EVENSEN HOSTED HEADS OF DEL LUNCH IN WHICH HE FOCUSED DISCUSSION ON KRONMULLER, HEAD OF USA REVIEW GRP ON LOS, AND ON SUBJECT OF USA PARTICIPATION IN LOS CONF, AND AT GENEVA SESSION IN PARTICULAR. EVENSEN STRESSED HIS CONCERNS THAT USA POSITION CLD RESULT IN FAILURE OF CONFERENCE. KRONMULLER OFFERED NO ENCOURAGEMENT, RESTRICTING HIS COMMENTS TO EXPRESSING UNDERSTANDING OF USA CONCERNING SENSITIVITY OF ISSUES AT LOS.

3. OF INTEREST AS WELL IS FACT THAT ONE OF MAJOR CONCERNS OF KRONMULLER AT ATLANTIC SALMON NEGS WAS TO REMOVE FROM AGREED PREAMBLE QUOTE TAKING INTO ACCOUNT THE DELIBERATIONS OF THE THIRD UNITED NATIONS CONF ON THE LAW OF THE SEA RELATING TO ANADROMOUS STOCKS OF FISH UNQUOTE. CANDEL

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG. B. Applebaum (5-2037)	FLO	2-2002	SIG. [Signature]

May 27, 1981

EXPRESSED APPRECIATION FOR SENSITIVITY OF USA DELS' POSITION AND ASSISTED IN DEVELOPMENT OF NEW TEXT WHICH READS QUOTE TAKING INTO ACCOUNT INTERNATIONAL LAW AND PRACTICE, AND CURRENT DEVELOPMENTS IN INTERNATIONAL FORA, RELATING TO ANADROMOUS STOCKS OF FISH, UNQUOTE. KRONMILLER MADE CLEAR IN RAISING THIS ISSUE AT PLENARY THAT USA AT THIS STAGE DOES NOT WISH IN ANY WAY TO REFLECT ANY COMMITMENT TO LOS TREATY OR ANY OF ITS PROVISIONS AND FOR THAT REASON WOULD OPPOSE IN ALL CURRENT NEGS FOR NEW CONVENTIONS ANY REFERENCES TO LOS PROCESS.

4. AT END OF MTG EVENSEN ACHIEVED WHAT APPEARED, IN RETROSPECT, TO HAVE BEEN ONE OF HIS MAIN OBJECTIVES IN CHAIRING ATLANTIC SALMON WRKING GRP. EVENSEN MANIPULATED DISCUSSION AT FINAL HEADS OF DEL MTG (WITH CDN ASSISTANCE) SO THAT CONCLUSION REACHED THAT NEXT STEP ^{IN SALMON NEGS} SHOULD BE HEADS OF DEL MTG IN GENEVA AUG 12-13, THUS ENSURING KRONMILLER WILL BE IN GENEVA AND AVAILABLE FOR PRESSURE BY EVENSEN AND OTHERS.

K-4 (29/7) MESSAGE

ACTC/FILE/DIARY/CIRC/DIV

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
FM/DE	EXTOTT	FLO-789	28MAY81		CONFIDENTIAL

MAY 28 21 29 01 PRECEDENCE

TO/A WSHDC BREC OSLO/FOR NORWAY AND ICELAND

STKHM COPEN LDN DUBLN PARIS BONN

INFO PRMNY/BEESLEY

FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER

DATE	
ACC	138454
REF	
FILE	25-5-7-2-SALMON
DOSSIER	
BY HAND	PAR PORTEUR
ATTN:	

DISTR. FLP GEB GNG

SUBJ ATLANTIC SALMON CONVENTION
WKG GROUP MTG OSLO 19-21 MAY

SUMMARY: DELS FROM CDA, EEC, FAROE ISLANDS, ICELAND, NORWAY, SWEDEN AND USA MET 19-21 MAY IN OSLO FOR FOURTH WRKING GROUP MTG. DISCUSSIONS AT MTG WERE STRUCTURED AROUND QUOTE NEGOTIATING UNQUOTE TEXT PREPARED BY SMALL DRAFTING GROUP THAT MET IN OTT MARCH 26-27. CONTRARY TO MANY DELS EXPECTATIONS THAT OUTSTANDING ISSUES WLD BE RESOLVED AT OSLO MTG AND THAT NEXT STEP IN NEGOTIATION PROCESS WLD BE PLENIPOTENTIARIES MTG, AT CONCLUSION OF DISCUSSIONS MAY 21 MANY OUTSTANDING ISSUES REMAINED FAR FROM RESOLVED. ^{INDEED} GAPS WERE WIDENED ON SOME ISSUES AND OTHER CONTENTIOUS PROVISIONS HAD WERE INTRODUCED, MAKING IT IMPOSSIBLE TO MOVE TOWARDS A DIPLOMATIC CONFERENCE. MAJOR REASON GIVEN FOR DELAY IN MOVING TO DIP CONFERENCE WAS RELEVANCE OF FEB/82 REFERENDUM ON GREENLAND'S WITHDRAWAL FROM EEC. IT WAS THEREFORE DECIDED THAT MTG OF HEADS OF DEL WLD BE HELD IN GENEVA TENTATIVELY AUG 12-13.

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG... <i>E. Meltzer</i> E. Meltzer (5-2193)	FLO	22002	SIG... <i>R. J. Roach</i> R. J. Roach

May 27, 1981

FL00789

NORWAY UNDERTOOK TO PREPARE PRELIMINARY DOCUMENTS FOR GENEVA MTG WHICH WILL BE DISTRIBUTED FOR COMMENT AND REVISED PRIOR

2- TO MTG. PROGRESS ^{WAS} MADE ^{POINT OF VIEW (a)} FROM CDN ^{(b) THROUGH} THROUGH ACCEPTANCE OF CDN QUOTE SCOPE OF CONVENTION UNQUOTE PROVISION, AVOIDING CONVENTION AREA APPROACH, AND ^{(b) THROUGH} ACCEPTANCE BY EEC, IN PRINCIPLE, OF CONVENTION PROVISION CONTROLLING ~~WEST~~ GREENLAND FISHERY FOR LONG TERM, IF FAROESE FISHERY SIMILARLY CONTROLLED.

REPORT FOLLOWS:

2. MOST DISAPPOINTING ELEMENT FROM CDN VIEW ^{POINT} WAS NEW USA HEAD OF DEL KRONMILLER'S RESURRECTION OF ORIGINAL USA POSITION, WHICH ^{IN INTEREST OF INFLUENTIAL USA SPORTSFISHERMEN,} ~~SOUGHT~~ TO GAIN VOICE IN CDN SALMON ~~MANAGEMENT~~ INTEREST OF WEALTHY USA SPORTSMEN, BY INSISTING UPON INCLUSION OF PROVISION IN CONVENTION WHICH WLD EMPOWER COUNCIL TO MAKE QUOTE RECOMMENDATIONS UNQUOTE ON ALL MATTERS CONCERNING SALMON. THIS PROVISION WLD ENABLE ~~USA~~ TO COLLUDE WITH OTHER PARTIES IN COUNCIL (WHERE ONLY 3/4 MAJORITY VOTE NECESSARY) TO PASS RECOMMENDATIONS FOR REDUCTIONS IN CDN CATCHES OF CDN SALMON, TO BENEFIT GREENLANDERS, EUROPEANS AND USA SPORTSFISHERMEN.

CDN REFUSAL TO IMPLEMENT SUCH COUNCIL RECOMMENDATION WLD, ^{ACCORDING} ~~TO KRONMILLER,~~ TRIGGER QUOTE PELLY AMENDMENT UNQUOTE, THREATENING CDN FISH EXPORTS TO USA.

3. CANDEL ADAMANTLY REJECTED USA PROPOSAL, REITERATING THAT COMMISSIONS WERE THE ONLY FORA ^{WHERE} MAJOR CONCERNS I.E. INTERCEPTIONS ^{THAT} WERE TO BE DISCUSSED, AND CDN CATCHES OF CDN SALMON CLD NOT BE SUBJECT OF ANY FORMAL PROPOSALS OR RECOMMENDATIONS BY ANY COMPONENT OF ORGANIZATION. ^{AT}

PRIVATE CDA/USA MTG, CDA STRESSED IT WLD REMAIN STEADFAST ON THIS ISSUE, AS HAD BEEN MADE CLEAR FROM OUTSET OF NEGS TWO YRS AGO, AND THAT ~~USA~~ WLD JEOPARDIZE CONVENTION ^{SHLD} IT CONTINUE TO INSIST ON PROPOSAL. CANDEL POINTED OUT THAT SUBJECTS OF

INTEREST TO USA CLD BE DISCUSSED UNDER TERMS OF REF AGREED FOR (WEST) GREENLAND COMMISSION, WITH RESULTING PROPOSALS FOR WEST GREENLAND MANAGEMENT (BUT NOT CDN MANAGEMENT). CANDEL ALSO STRESSED THAT USA STOOD TO GAIN SUBSTANTIALLY THRU CONVENTION ALONG LINES FAVOURED BY CDA, BY GAINING QUOTE HANDLE UNQUOTE ON CDN INTERCEPTIONS OF U.S.A. SALMON I.E. HALF A LOAF IS BETTER THAN NONE. KRONMILLER RESPONDED THAT WIDE POWER FOR COUNCIL TO MAKE RECOMMENDATIONS WAS CRUCIAL TO HIS DEL, AND WLD ATTEMPT TO REDRAFT CLAUSE TO REFLECT CDN CONCERNS. HOWEVER, NEW USA PROPOSALS DID NOT ADVANCE MATTERS. KRONMILLER TOLD PUBLIC FORUM THIS REMAINED ESSENTIAL ELEMENT OF USA POSITION, BUT PRIVATELY TOLD CANDEL HEAD HE WLD TRY TO CHANGE USA POSITION.

4. USA ACCEPTED ^{IN PRINCIPLE} CDN PROPOSAL TO CHANGE QUOTE REDUCTION OF CATCHES UNQUOTE TO QUOTE MINIMIZATION OF CATCHES UNQUOTE IN ART VIII (1) (A) AND ALL PARTIES AGREED TO HAVE SAME STATEMENT OF PRINCIPLES, (WHATEVER THEY TURN OUT TO BE) PREVIOUSLY APPLICABLE ONLY TO N.E. ATLANTIC ^{COMMISSION}, AND (WEST) GRNLND ^{COMMISSION}, APPLY EQUALLY TO ALL ^{COMMISSIONS} IN CONVENTION ^{STRUCTURE}. FURTHER CDN PROPOSAL THAT A NEW CONCEPT BE INCLUDED IN

4- STATEMENT OF PRINCIPLES WHICH RECOGNIZES NEGATIVE EFFECTS OF INTERCEPTING FISHERIES WAS RECEIVED WITHOUT OPPOSITION.

5. IMPASSE CONTINUED ON ~~CEE~~ ^{COMMISSION} MEMBERSHIP. EEC CONTINUED TO PRESS FOR A SEPARATE WEST GRNLND ^{COMMISSION} WITH EAST GRNLND FALLING WITHIN N.E. ATLANTIC ^{COMMISSION}, STRESSING THAT ONLY THOSE WITH A SUBSTANTIAL INTEREST I.E. STATES OF ORIGIN WHOSE SALMON OCCUR IN SIGNIFICANT QUANTITIES, SHOULD BE MEMBERS OF WEST GRNLND ^{COMMISSION}. SWEDEN, NORWAY AND ICELAND INSISTED THAT THEY MET THIS CRITERIA CERTAINLY AS MUCH AS USA, AND ACCORDINGLY SHLD BE MEMBERS OF WEST GRNLND ^{COMMISSION}. WHILE EEC FAVOURED

FL0 6189

~~WESTGRNLND~~ ~~COMMISSION~~ } REGARDLESS OF MEMBERSHIP, ~~EEC~~ CONTINUED
^{STRONGLY}
TO OPPOSE MEMBERSHIP BEYOND EEC, CDA AND USA.

6. HOW PARTICIPATION WILL BE DETERMINED REMAINS
UNDECIDED BUT IT APPEARS UNLIKELY THAT EEC WILL BE ABLE TO
JUSTIFY EXCLUSION OF SWEDEN, NORWAY AND ICELAND FROM ~~WEST GRNLND~~
~~COMMISSION~~. THOUGH SINGLE GRNLND ~~COMMISSION~~ ^{CDA} PREFERRED, BY CDA, CDN INTERESTS WLD
BE PROTECTED IN EITHER CASE BY CDN PROVISION PROHIBITING ANY
ALTERATION IN FISHING PATTERNS RESULTING IN AN INCREASE OF
SALMON CATCHES WITHOUT STATE OF ORIGIN CONSENT, WHICH WAS
INCORPORATED IN TEXT WITHOUT PEACEFUL FOR ALL ~~COMMISSIONS~~.

7. USA DEL DID NOT OBJECT TO ~~WEST GRNLND~~ ^{COMMISSION} ~~CDA~~ BUT NEEDED
ASSURANCE THAT ~~USA~~ WLD BE VOTING MEMBER OF N.E. ATLANTIC ~~COMMISSION~~.
CANDEL INDICATED THIS ^{MIGHT THEN} WLD ALSO ^{HAVE TO} APPLY TO CDA. EEC ~~STATED IT MIGHT~~
~~IN THE FUTURE~~ WLD SEEK MEMBERSHIP IN NORTH AMERICAN ~~COMMISSION~~ ^(AND)
INTRODUCED PROPOSAL REQUIRING QUOTE DECISION OF COUNCIL
UNQUOTE RATHER THAN THAT OF RELEVANT ^{COMMISSION} ~~CDA~~ FOR ACCESSION TO ANY
~~COMMISSION~~ BY NEW PARTIES. THIS LATTER DEVELOPMENT RE-OPENED QUOTE
CAN OF WORMS UNQUOTE THAT HAD BEEN DISPOSED OF EARLY ON IN
NEGOTIATIONS I.E. THAT ~~NORTH AMERICAN~~ ~~COMMISSION~~ WLD HAVE ONLY USA
AND CDA AS MEMBERS. CANDEL EXPRESSED STRONG DISAPPROVAL OF
EEC PROPOSAL AND REVIEWED RATIONALE FOR HAVING A CLOSED NORTH
AMERICAN ~~COMMISSION~~ (AS IT DEALS WITH UNIQUE BILATERAL ~~USA~~ /CDN
PBLMS AND EEC ACCESSION WLD CREATE ABSURD SITUATION WHERE CDA WLD BE
COMMITTED TO REDUCE INTERCEPTIONS OF EEC SALMON IN ~~NORTH AMERICAN~~
~~COMMISSION~~ BUT EEC NOT REQUIRED TO REDUCE INTERCEPTIONS OF CDN SALMON
OFF ~~WEST GRNLND~~).

8. THOUGH MAJOR OUTSTANDING ISSUE TO BE ADDRESSED WAS
~~WEST GRNLND~~ SALMON QUOTA, EEC REFUSED TO DISCUSS 1981 QUOTA

FLO 0789

ASSERTING THAT QUESTION WAS COVERED BY YET TO BE APPROVED CDA/EEC LTA. CONCERNING LONG TERM QUOTA CONTROL OFF WEST GRNLND, CANDEL RESTATED ITS POSITION THAT CDN INVOLVEMENT IN CONVENTION PREDICATED ON ACHIEVING AT LEAST 5/5 YR CONTROL ON WEST GRNLND QUOTA AND THAT CDN AUTHORITIES WLD NOT PROCEED WITH CONVENTION IF 5/5 YR CONTROL WAS NOT AN ELEMENT. CANDEL FURTHER NOTED THAT LTA, WHICH MAY NOT BE RATIFIED, COVERS ONLY 3/3 YR PERIOD FOR WHICH CONCESSIONS WERE MADE. USA DEL INTERJECTED THAT AS USA SALMON ALSO INTERCEPTED OFF WEST GRNLND, USA RELUCTANT TO RELY ON EXCLUSIVE CDA/EEC BILATERAL AGMT TO PROTECT ITS INTERESTS.

9. BY END OF MTG EEC POSITION CHANGED. IN EFFORT TO CONTROL RAPIDLY ACCELERATING FAROESE SALMON FISHERY EEC AGREED TO INCORPORATE INTERIM ARRANGEMENTS IN CONV'N ANNEX FOR WEST GRNLND FISHERY IF PROVISIONS APPLYING TO FAROES ALSO INCLUDED. CTY THEN TABLED A PROPOSED ANNEX CONCERNING FAROESE SALMON FISHERY.

10. CANDEL RAISED ISSUE OF LOCAL SALMON CONSUMPTION IN GRNLND (WHICH IS NOT INCLUDED IN QUOTA CALCULATIONS) AND PROPOSED THAT MATTER BE ADDRESSED IN CONV'N, THEREBY ENSURING THAT THIS WILL BE SUBJECT TO COMMISSION'S CONTROL. EEC ADMITTED THAT MATTER WAS IMPORTANT BUT OPPOSED SPECIFIC PROVISION IN CONVENTION, STATING THAT IN ANY EVENT SUBJECT WLD BE RESPONSIBILITY COMMISSION TO MONITOR. NO PROGRESS MADE ON THIS ISSUE.

11. SIGNIFICANT PROGRESS WAS MADE CONCERNING ISSUE OF QUOTE CONVENTION AREA UNQUOTE. (CANDEL EXPLAINED RATIONALE BEHIND CDN FORMULATION AS PRIMARILY DEVICE TO PREVENT LLGDS COUNTRIES FROM CLAIMING FISHING RIGHTS IN CONVENTION AREA PURSUANT TO LOS REGION/SUB-REGION CONCEPT. CDA STRESSED THAT

ITS PROPOSAL WAS SUBSTANTIVELY THE SAME AS THAT EMBODYING QUOTE CONVENTION AREA UNQUOTE BUT MERELY OBTIATED LLGDS PROBLEM. AS SOME DELS FELT THERE WERE PRACTICAL BENEFITS TO HAVING EXACT GEOGRAPHICAL DELIMITATION OF AREA, CDA DRAFTED TEXT TO INCLUDE SOUTHERN BOUNDARY, BUT MAKING CLEAR THAT CONVENTION APPLIES TO CERTAIN SALMON STOCKS, NOT TO ANY CONVENTION AREA. THIS DRAFT APPEARED TO ACCOMMODATE MOST DELS.

12. CTY INTRODUCED PROPOSAL TO BE INSERTED IN ART XIII WHEREBY PARTIES WLD NOTIFY COUNCIL OF THOSE MEASURES THEY QUOTE VOLUNTARILY UNQUOTE UNDERTOOK TO ADOPT AND ENFORCE FOR A SPECIFIED PERIOD OF TIME. CANDELL NOTED THAT WHILE LANGUAGE OF PROVISION REFLECTS VOLUNTARINESS, IN PRACTICE THIS CLAUSE WLD BE A USEFUL TOOL TO APPLY PRESSURE AND EXTRACT CONCESSIONS FROM STATES OF ORIGIN. CANDEL INDICATED ~~READINESS~~ TO ACCEPT CTY PROPOSAL AS PART OF OVERALL COMPROMISE, INCLUDING RESOLUTION OF ART IV PROBLEM ^(RE COUNCIL RECOMMENDATORY POWERS) IN CDA'S FAVOUR.

13. CTY ALSO PROPOSED THAT QUOTE BERLIN CLAUSE UNQUOTE HABITUALLY INCLUDED IN INTERNATIONAL CONV'NS FOR PURPOSE OF DEFINING CTY BE INSERTED IN NEGOTIATING TEXT. IN HEADS OF DEL MTG, EEC SAID THIS PROVISION WLD AVOID ANY SUGGESTION GRNLND BOUND BY CONV'N OBLIGATIONS SHLD GRNLND ~~WITHDRAW~~ FROM EEC. (CANDELL RESERVED COMMENT AS CLAUSE, IN THIS PARTICULAR CASE, CLD POSSIBLY AFFECT CDN INTERESTS.

YAGUA 100900

TELEGRAM RETRANSMIT FORM

E14/8/20

Document disclosed under the Access to Information Act
Document divulgué en vertu de la Loi sur l'accès à l'information

Del by
0900

10 Aug/81

COMCENTRE:

Please repeat telegram number FLO-789

FROM OTTAWA DATED 28 MAY 80

Classification (Confidential) (copy attached)

Action TO GENEV

INFO GVLOS

DISTR

DATE	REF
ACC	
FILE	DOSSIER
25-5-7-2-Solmax	
BY HAND	PAR PORTEUR
ATTN.	

[Signature]
Authorizing Officer

FLO 62643 7/8/81
Division Phone Date

AUG 7 22 23 '01

NOTE: It is the responsibility of the authorizing officer to attach a copy of telegram to be repeated to this form.

MESSAGE

ACTC/FILE/DIARY/CIRC/DIV

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N ^O D'ORIG.			
FM/DE	EXTOTT	FLO-789	28MAY81		CONFIDENTIAL

MAY 28 21 29 91 PRECEDENCE

TO/A WSHDC BREEC OSLO/FOR NORWAY AND ICELAND

STKHM COPEN LDN DUBLN PARIS BONN

INFO PRMNY/BEESELEY

FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER

DATE	
ACC	138454
REF	
FILE	25-5-7-2-SALMON
DOSSIER	
BY HAND	
PAR PORTEUR	
ATTN:	

DISTR. FLP GEB GNG

SUBJ ATLANTIC SALMON CONVENTION
WKG GROUP MTG OSLO 19-21 MAY

SUMMARY: DELS FROM CDA, EEC, FAROE ISLANDS, ICELAND, NORWAY, SWEDEN AND USA MET 19-21 MAY IN OSLO FOR FOURTH WRKING GROUP MTG. DISCUSSIONS AT MTG WERE STRUCTURED AROUND QUOTE NEGOTIATING UNQUOTE TEXT PREPARED BY SMALL DRAFTING GROUP THAT MET IN OTT MARCH 26-27. CONTRARY TO MANY DELS EXPECTATIONS THAT OUTSTANDING ISSUES WLD BE RESOLVED AT OSLO MTG AND THAT NEXT STEP IN NEGOTIATION PROCESS WLD BE PLENIPOTENTIARIES MTG, AT CONCLUSION OF DISCUSSIONS MAY 21 MANY OUTSTANDING ISSUES REMAINED FAR FROM RESOLVED. ^{INDEED} GAPS WERE WIDENED ON SOME ISSUES AND OTHER CONTENTIOUS PROVISIONS WERE INTRODUCED, MAKING IT IMPOSSIBLE TO MOVE TOWARDS A DIPLOMATIC CONFERENCE. MAJOR REASON GIVEN FOR DELAY IN MOVING TO DIP CONFERENCE WAS RELEVANCE OF FEB/82 REFERENDUM ON GREENLAND'S WITHDRAWAL FROM EEC. IT WAS THEREFORE DECIDED THAT MTG OF HEADS OF DEL WLD BE HELD IN GENEVA TENTATIVELY AUG 12-13.

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG... <i>E. Meltzer</i> E. Meltzer (5-2193) May 27, 1981	FLO	22002	SIG... <i>R. J. Green</i> R. J. Green

NORWAY UNDERTOOK TO PREPARE PRELIMINARY DOCUMENTS FOR GENEVA MTG WHICH WILL BE DISTRIBUTED FOR COMMENT AND REVISED PRIOR TO MTG. PROGRESS ^{WAS} MADE ^{POINT OF VIEW (a)} ~~FROM CDN~~ THROUGH ACCEPTANCE OF CDN QUOTE SCOPE OF CONVENTION UNQUOTE PROVISION, AVOIDING CONVENTION AREA APPROACH, AND ^{(b) THROUGH} ACCEPTANCE BY EEC, IN PRINCIPLE, OF CONVENTION PROVISION CONTROLLING WEST GREENLAND FISHERY FOR LONG TERM, IF FAROESE FISHERY SIMILARLY CONTROLLED. REPORT FOLLOWS:

2. MOST DISAPPOINTING ELEMENT FROM CDN VIEW ^{POINT} WAS NEW USA HEAD OF DEL KRONMILLER'S RESURRECTION OF ORIGINAL USA POSITION, WHICH ^{IN INTEREST OF INFLUENTIAL USA SPORTSFISHERMEN,} ~~SOUGHT~~ TO GAIN VOICE IN CDN SALMON ~~MANAGEMENT~~ ^{BY INSISTING UPON INCLUSION} OF PROVISION IN CONVENTION WHICH WLD EMPOWER COUNCIL TO MAKE QUOTE RECOMMENDATIONS UNQUOTE ON ALL MATTERS CONCERNING SALMON. THIS PROVISION WLD ENABLE USA TO COLLUDE WITH OTHER PARTIES IN COUNCIL (WHERE ONLY 3/4 MAJORITY VOTE NECESSARY) TO PASS RECOMMENDATIONS FOR REDUCTIONS IN CDN CATCHES OF CDN SALMON, TO BENEFIT GREENLANDERS, EUROPEANS AND USA SPORTSFISHERMEN.

CDN REFUSAL TO IMPLEMENT SUCH COUNCIL RECOMMENDATION WLD, ^{TO KRONMILLER,} ACCORDING ^A TRIGGER QUOTE PELLY AMENDMENT UNQUOTE, THREATENING CDN FISH EXPORTS TO USA.

3. CANDEL ADAMANTLY REJECTED USA PROPOSAL, REITERATING THAT COMMISSIONS WERE THE ONLY FORA WHERE MAJOR CONCERNS I.E. INTERCEPTIONS ^{THAT} WERE TO BE DISCUSSED, AND ^A CDN CATCHES OF CDN SALMON CLD NOT BE SUBJECT OF ANY FORMAL PROPOSALS OR ³ RECOMMENDATIONS BY ANY COMPONENT OF ORGANIZATION. ^{AT} PRIVATE CDA/USA MTG, CDA STRESSED IT WLD REMAIN STEADFAST ON THIS ISSUE, AS HAD BEEN MADE CLEAR FROM OUTSET OF NEGS TWO YRS AGO, AND THAT USA WLD JEOPARDIZE CONVENTION ^{SHLD} IT CONTINUE TO INSIST ON PROPOSAL. CANDEL POINTED OUT THAT SUBJECTS OF

INTEREST TO USA CLD BE DISCUSSED UNDER TERMS OF REF AGREED FOR (WEST) GREENLAND COMMISSION, WITH RESULTING PROPOSALS FOR WEST GREENLAND MANAGEMENT (BUT NOT CDN MANAGEMENT). CANDEL ALSO STRESSED THAT USA STOOD TO GAIN SUBSTANTIALLY THRU CONVENTION ALONG LINES FAVOURED BY CDA, BY GAINING QUOTE HANDLE UNQUOTE ON CDN INTERCEPTIONS OF ~~USA~~ SALMON I.E. HALF A LOAF IS BETTER THAN NONE. KRONMILLER RESPONDED THAT WIDE POWER FOR COUNCIL TO MAKE RECOMMENDATIONS WAS CRUCIAL TO HIS DEL, AND WLD ATTEMPT TO REDRAFT CLAUSE TO REFLECT CDN CONCERNS. HOWEVER, NEW USA PROPOSALS DID NOT ADVANCE MATTERS. KRONMILLER TOLD PUBLIC FORUM THIS REMAINED ESSENTIAL ELEMENT OF USA POSITION, BUT PRIVATELY TOLD CANDEL HEAD HE WLD TRY TO CHANGE USA POSITION.

4. USA ACCEPTED ^{IN PRINCIPLE} ~~A~~ CDN PROPOSAL TO CHANGE QUOTE REDUCTION OF CATCHES UNQUOTE TO QUOTE MINIMIZATION OF CATCHES UNQUOTE IN ART VIII (1) (A) AND ALL PARTIES AGREED TO HAVE SAME STATEMENT OF PRINCIPLES, (WHATEVER THEY TURN OUT TO BE) PREVIOUSLY APPLICABLE ONLY TO N.E. ATLANTIC ^{COMMISSION} ~~COM~~, AND (WEST) GRNLND ^{COMMISSION} ~~COM~~, APPLY EQUALLY TO ALL ^{COMMISSIONS} ~~COM~~ IN CONVENTION ^{STRUCTURE} ~~STRUCTURE~~. FURTHER CDN PROPOSAL THAT A NEW CONCEPT BE INCLUDED IN

STATEMENT OF PRINCIPLES WHICH RECOGNIZES NEGATIVE EFFECTS OF INTERCEPTING FISHERIES WAS RECEIVED WITHOUT OPPOSITION.

5. IMPASSE CONTINUED ON ~~COM~~ ^{COMMISSION} ~~AND~~ MEMBERSHIP. EEC CONTINUED TO PRESS FOR A SEPARATE WEST GRNLND ^{COMMISSION} ~~COM~~ WITH EAST GRNLND FALLING ^{WITHIN} N.E. ATLANTIC ^{COMMISSION} ~~COM~~, STRESSING THAT ONLY THOSE WITH A SUBSTANTIAL INTEREST I.E. STATES OF ORIGIN WHOSE SALMON OCCUR IN SIGNIFICANT QUANTITIES, SHOULD BE MEMBERS OF WEST GRNLND ^{COMMISSION} ~~COM~~. SWEDEN, NORWAY AND ICELAND INSISTED THAT THEY MET THIS CRITERIA CERTAINLY AS MUCH AS USA, AND ACCORDINGLY SHLD BE MEMBERS OF WEST GRNLND ^{COMMISSION} ~~COM~~. WHILE EEC FAVOURED

PL0 010
WestGRNLND ~~COM~~ COMMISSION REGARDLESS OF MEMBERSHIP, ~~EEC~~ CONTINUED
TO OPPOSE^{ST. JOHN'S} MEMBERSHIP BEYOND EEC, CDA AND USA.

6. HOW PARTICIPATION WILL BE DETERMINED REMAINS UNDECIDED BUT IT APPEARS UNLIKELY THAT EEC WILL BE ABLE TO JUSTIFY EXCLUSION OF SWEDEN, NORWAY AND ICELAND FROM West GRNLND COMMISSION. THOUGH SINGLE GRNLND ~~COM~~ PREFERRED, BY CDA, CDN INTERESTS WLD BE PROTECTED IN EITHER CASE BY CDN PROVISION (PROHIBITING ANY ALTERATION IN FISHING PATTERNS RESULTING IN AN INCREASE OF SALMON CATCHES WITHOUT STATE OF ORIGIN CONSENT, WHICH WAS INCORPORATED IN TEXT WITHOUT PROBLEMS FOR ALL COMMISSIONS.

7. USA DEL DID NOT OBJECT TO West GRNLND ~~COM~~ BUT NEEDED ASSURANCE THAT USA WLD BE VOTING MEMBER OF N.E. ATLANTIC COMMISSION. CANDEL INDICATED THIS ^{MIGHT THEY} ~~WLD~~ ALSO ^{HAVE TO} APPLY TO CDA. EEC STATED IT MIGHT IN TURN WLD SEEK MEMBERSHIP IN NORTH AMERICAN COMMISSION (AND ⁵ INTRODUCED PROPOSAL REQUIRING QUOTE DECISION OF COUNCIL UNQUOTE RATHER THAN THAT OF RELEVANT ^{COMMISSION} ~~COM~~ FOR ACCESSION TO ANY COMMISSION BY NEW PARTIES. THIS LATTER DEVELOPMENT RE-OPENED QUOTE CAN OF WORMS UNQUOTE THAT HAD BEEN DISPOSED OF EARLY ON IN NEGOTIATIONS I.E. THAT NORTH AMERICAN COMMISSION WLD HAVE ONLY USA AND CDA AS MEMBERS. CANDEL EXPRESSED STRONG DISAPPROVAL OF EEC PROPOSAL AND REVIEWED RATIONALE FOR HAVING A CLOSED NORTH AMERICAN COMMISSION (AS IT DEALS WITH UNIQUE BILATERAL USA / CDN PBLMS AND EEC ACCESSION WLD CREATE ABSURD SITUATION WHERE CDA WLD BE COMMITTED TO REDUCE INTERCEPTIONS OF EEC SALMON IN NORTH AMERICAN COMMISSION BUT EEC NOT REQUIRED TO REDUCE INTERCEPTIONS OF CDN SALMON OFF West GRNLND).

8. THOUGH MAJOR OUTSTANDING ISSUE TO BE ADDRESSED WAS West GRNLND SALMON QUOTA, EEC REFUSED TO DISCUSS 1981 QUOTA

F10 0789

ASSERTING THAT QUESTION WAS COVERED BY YET TO BE APPROVED CDA/EEC LTA. CONCERNING LONG TERM QUOTA CONTROL OFF WEST GRNLND, CANDEL RESTATED ITS POSITION THAT CDN INVOLVEMENT IN CONVENTION PREDICATED ON ACHIEVING AT LEAST 5/5 YR CONTROL ON WEST GRNLND QUOTA AND THAT CDN AUTHORITIES WLD NOT PROCEED WITH CONVENTION IF 5/5 YR CONTROL WAS NOT AN ELEMENT. CANDEL FURTHER NOTED THAT LTA, WHICH MAY NOT BE RATIFIED, COVERS ONLY 3/3 YR PERIOD FOR WHICH CONCESSIONS WERE MADE. USA DEL INTERJECTED THAT AS USA SALMON ALSO INTERCEPTED OFF WEST GRNLND, USA RELUCTANT TO RELY ON EXCLUSIVE CDA/EEC/BILATERAL AGMT TO PROTECT ITS INTERESTS.

9. BY END OF MTG EEC POSITION CHANGED. IN EFFORT TO CONTROL RAPIDLY ACCELERATING FAROESE SALMON FISHERY EEC AGREED TO INCORPORATE INTERIM ARRANGEMENTS IN CONV'N ANNEX FOR WEST GRNLND FISHERY IF PROVISIONS APPLYING TO FAROES ALSO INCLUDED. CTY THEN TABLED A PROPOSED ANNEX CONCERNING FAROESE SALMON FISHERY.

10. CANDEL RAISED ISSUE OF LOCAL SALMON CONSUMPTION IN GRNLND (WHICH IS NOT INCLUDED IN QUOTA CALCULATIONS) AND PROPOSED THAT MATTER BE ADDRESSED IN CONV'N, THEREBY ENSURING THAT THIS WILL BE SUBJECT TO COMMISSION'S CONTROL. EEC ADMITTED THAT MATTER WAS IMPORTANT BUT OPPOSED SPECIFIC PROVISION IN CONVENTION, STATING THAT IN ANY EVENT SUSPECT WOULD BE RESPONSIBILITY COMMISSION OF (WEST) GRNLND TO MONITOR.

NO PROGRESS MADE ON THIS ISSUE.

11. SIGNIFICANT PROGRESS WAS MADE CONCERNING ISSUE OF QUOTE CONVENTION AREA UNQUOTE. CANDEL EXPLAINED RATIONALE BEHIND CDN FORMULATION AS PRIMARILY DEVICE TO PREVENT LLGDS COUNTRIES FROM CLAIMING FISHING RIGHTS IN CONVENTION AREA PURSUANT TO LOS REGION/SUB-REGION CONCEPT. CDA STRESSED THAT

ITS PROPOSAL WAS SUBSTANTIVELY THE SAME AS THAT EMBODYING QUOTE CONVENTION AREA UNQUOTE BUT MERELY OBTIATED LLGDS PROBLEM. AS SOME DELS FELT THERE WERE PRACTICAL BENEFITS TO HAVING EXACT GEOGRAPHICAL DELIMITATION OF AREA, CDA DRAFTED TEXT TO INCLUDE SOUTHERN BOUNDARY, BUT MAKING CLEAR THAT CONVENTION APPLIES TO CERTAIN SALMON STOCKS, NOT TO ANY CONVENTION AREA. THIS DRAFT APPEARED TO ACCOMMODATE MOST DELS.

12. CTY INTRODUCED PROPOSAL TO BE INSERTED IN ART XIII WHEREBY PARTIES WLD NOTIFY COUNCIL OF THOSE MEASURES THEY QUOTE VOLUNTARILY UNQUOTE UNDERTOOK TO ADOPT AND ENFORCE FOR A SPECIFIED PERIOD OF TIME. CANDEL NOTED THAT WHILE LANGUAGE OF PROVISION REFLECTS VOLUNTARINESS, IN PRACTICE THIS CLAUSE WLD BE A USEFUL TOOL TO APPLY PRESSURE AND EXTRACT CONCESSIONS FROM STATES OF ORIGIN. CANDEL INDICATED READINESS TO ACCEPT CTY PROPOSAL AS PART OF OVERALL COMPROMISE, INCLUDING RESOLUTION OF ART IV PROBLEM^(RE COUNCIL RECOMMENDATORY POWERS) IN CDA'S FAVOUR.

13. CTY ALSO PROPOSED THAT QUOTE BERLIN CLAUSE UNQUOTE HABITUALLY INCLUDED IN INTERNATIONAL CONV'NS FOR PURPOSE OF DEFINING CTY BE INSERTED IN NEGOTIATING TEXT. IN HEADS OF DEL MTG, EEC SAID THIS PROVISION WLD AVOID ANY SUGGESTION GRNLND BOUND BY CONV'N OBLIGATIONS SHLD GRNLND WITHDRAW FROM EEC. CANDEL RESERVED COMMENT AS CLAUSE, IN THIS PARTICULAR CASE, CLD POSSIBLY AFFECT CDN INTERESTS.



Government of Canada Gouvernement du Canada
Fisheries and Oceans Pêches et Océans

Your file Votre référence

Our file Notre référence

file
11/06

May 28, 1981.

R.P. Applebaum

Am

Mr. R. Rochon,
Department of External Affairs,
Legal Operations Division (FLO),
4th floor, Tower A,
Lester B. Pearson Building,
Sussex Drive,
Ottawa, Ontario.
K1A 0G2

DATE	
ACC	REF
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

Dear Bob:

Attached is a self-explanatory draft of a numbered letter concerning a salmon sampling program in West Greenland. I would be grateful if you could have it finalized and dispatched as soon as possible.

Yours sincerely,

B. Piergale

for B. Applebaum.

ccna: M.C. Mercer
cca : G. Duhoux

Canada



Government
of Canada

Gouvernement
du Canada

MEMORANDUM

NOTE DE SERVICE

MAY 27 1981
(672) X

TO
A
Mr. B.I. Applebaum, Director,
International Fisheries Policy,
International Directorate

FROM
DE
Director,
Fisheries Research Branch

SECURITY - CLASSIFICATION - DE SÉCURITÉ
OUR FILE/NOTRE RÉFÉRENCE 1439-D2
YOUR FILE/VOTRE RÉFÉRENCE
DATE May 22, 1981

SUBJECT
OBJET
Salmon Sampling in West Greenland.

In recent years, we have sampled the commercial catches of salmon stocks off West Greenland by running shore excursions from a Canadian research vessel operating in the area. This year we have no plans to operate such a vessel, but wish to continue the sampling of the catch in commercial fish plants.

Could you please arrange for the appropriate permission to be obtained for such activity. I enclose the proposed program, which would take some three weeks - starting at the beginning of the commercial season, the date of which is, of course, not certain. The team would be D. Reddin (i/c), F. Burfitt and B. Short and the participation of a local scientist, as in past years, would be highly desirable. Danish scientists, Mr. Sv. Aa. Horsted and J. Møller Jensen are both aware of the present proposal.

M.C. Mercer

Enc:

WEST GREENLAND

1981 Sampling Program

PURPOSE:

To collect biological data and specimens from commercial catches of Atlantic salmon from the West Greenland fishery. These data will determine the relative proportions of North American and European origin salmon in the catches as well as age classes and other biological characteristics of the catch.

Sampling

Sample as many fish as possible (approx. 150/day); taking complete random samples from a particular day's catch before it has been sorted into size categories. This can be done by sampling all the fish in a particular box and randomizing the choice of boxes. If this is not possible then sample random boxes of fish from each size category but obtain the information on total landings by size category from the fish plant.

Obtain and record the following for each fish on the scale envelopes:

- (1) date caught, if known, otherwise date sampled;
- (2) place from which the sample was obtained and place where the fish were caught;
- (3) type of gear fished - be sure and specify if the catch is from the larger drift netting vessels or if it is from the small boat fishery;
- (4) length will be fork length (FL) or pectoral length (PL) measured to the nearest millimeter;
- (5) weight - will be mostly gutted weight - head on (GW) measured to the nearest 1/100th of a kg using the fish plant weigh scale if possible. Try to obtain some samples from which whole weights (WW) and gutted weights - head on can be taken;
- (6) scale sample taken from the left side of the fish between 3 to 6 scale rows above the lateral line and behind a line from the posterior edge of the dorsal fin to the anterior edge of the anal fin. If scales are not present in this area, or if only a few are present, indicating a previous injury and possible regeneration; collect scales from the same area on the right side and record "scales right side" on the envelope. Otherwise, collect scales from any area where they are present, (preferably from the posterior half of the fish) and record "scales (general body area) GBA" on the envelope.

- (7) record condition landed - gutted - head on (GHO), whole (RW) or gutted - head off (DHO);
- (8) balance number if our scales must be used;
- (9) any remarks should be included on the bottom of the envelope. This will include whether the fish has eroded or missing adipose and/or dorsal fins indicating hatchery origin; and any damage to the fish such as old/ or new seed wounds, net marks, injuries from birds, etc.

R.B. Faddem/2643
File

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

TO
A The Canadian Embassy,
COPENHAGEN

FROM
Do The Under-Secretary of State for
External Affairs, OTTAWA (FLO)

REFERENCE
Référence

SUBJECT
Sujet Salmon Sampling in West Greenland

SECURITY UNCLASSIFIED
Sécurité

DATE June 5, 1981

DATE	FLO-837	
NUMBER	FLO-837	
ACC	REF	
FILE	DOSSIER	
OTTAWA	DOSSIER	
25-5-7-2-SALMON		
MISSION	PAR PORTEUR	
ATTN:		

ENCLOSURES
Annexes

1

DISTRIBUTION

GEB

FANDOOT/
Applebaum

Attached is a copy of a self-explanatory memorandum dated May 22, 1981, from Mr. M.C. Mercer to Mr. B. Applebaum both of the Department of Fisheries and Oceans.

2. We would be grateful if the approval of the Danish authorities could be obtained for the above program. We would ask that your report of the Danish response be made by telegram as soon as possible.

Under-Secretary of State
for External Affairs

Gouvernement du Canada
Government of Canada

MEMORANDUM

NOTE DE SERVICE

MAY 27 1981

TO
A
Mr. B.I. Applebaum, Director,
International Fisheries Policy,
International Directorate

FROM
DE
Director,
Fisheries Research Branch

SUBJECT
OBJET
Salmon Sampling in West Greenland.

SECURITY - CLASSIFICATION - DE SECURITE	
OUR FILE/NOTRE REFERENCE 1439-D2	
YOUR FILE/VOTRE REFERENCE	
DATE May 22, 1981	REF
ACC 141575	DOSSIER
FILE 25-5-7-2-SALMON	
B HAND	PAR PORTEUR

In recent years, we have sampled the commercial catches of salmon stocks off West Greenland by running shore excursions from a Canadian research vessel operating in the area. This year we have no plans to operate such a vessel, but wish to continue the sampling of the catch in commercial fish plants.

Could you please arrange for the appropriate permission to be obtained for such activity. I enclose the proposed program, which would take some three weeks - starting at the beginning of the commercial season, the date of which is, of course, not certain. The team would be D. Reddin (i/c), F. Burfitt and B. Short and the participation of a local scientist, as in past years, would be highly desirable. Danish scientists, Mr. Sv. Aa. Horsted and J. Møller Jensen are both aware of the present proposal.

M.C. Mercer
M.C. Mercer

Enc:

WEST GREENLAND
1981 Sampling Program

PURPOSE:

To collect biological data and specimens from commercial catches of Atlantic salmon from the West Greenland fishery. These data will determine the relative proportions of North American and European origin salmon in the catches as well as age classes and other biological characteristics of the catch.

Sampling

Sample as many fish as possible (approx. 150/day); taking complete random samples from a particular day's catch before it has been sorted into size categories. This can be done by sampling all the fish in a particular box and randomizing the choice of boxes. If this is not possible then sample random boxes of fish from each size category but obtain the information on total landings by size category from the fish plant.

Obtain and record the following for each fish on the scale envelopes:

- (1) date caught, if known, otherwise date sampled;
- (2) place from which the sample was obtained and place where the fish were caught;
- (3) type of gear fished - be sure and specify if the catch is from the larger drift netting vessels or if it is from the small boat fishery;
- (4) length will be fork length (FL) or pectoral length (PL) measured to the nearest millimeter;
- (5) weight - will be mostly gutted weight - head on (GW) measured to the nearest 1/100th of a kg using the fish plant weigh scale if possible. Try to obtain some samples from which whole weights (WW) and gutted weights - head on can be taken;
- (6) scale sample taken from the left side of the fish between 3 to 6 scale rows above the lateral line and behind a line from the posterior edge of the dorsal fin to the anterior edge of the anal fin. If scales are not present in this area, or if only a few are present, indicating a previous injury and possible regeneration; collect scales from the same area on the right side and record "scales right side" on the envelope. Otherwise, collect scales from any area where they are present, (preferably from the posterior half of the fish) and record "scales (general body area) GBA" on the envelope.

(7) record condition landed - gutted - head on (GHO), whole (RW) or gutted - head off (DHO);

(8) balance number if our scales must be used;

(9) any remarks should be included on the bottom of the envelope. This will include whether the fish has eroded or missing adipose and/or dorsal fins indicating hatchery origin; and any damage to the fish such as old/ or new seed wounds, net marks, injuries from birds, etc.

0M6 00/29 (63)

MESSAGE

AQTC/FILE/DIARY/CIRC/DIV

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY
LIEU	MINISTÈRE	N° D'ORIG.			SÉCURITÉ
EXTOTT		FLO-791	28MAY81		CONFIDENTIAL

PRECEDENCE

MAY 28 22 03 '81

COPEN BREEC

INFO

BONN PARIS LDN HAGUE ROME BRU ITCOTT/EUR/

FINOTT/IER FANDOOTT/CAMPBELL/APPLEBAUM/MEI

REF	138431
FILE	25-5-5-CDA-EEC
DOSSIER	
BY HAND	PAR PORTEUR
ATTN.	

DISTR.

GEB ECO

REF OURTEL FLO0763 21 MAY 81

SUBJ ATLANTIC SALMON: GRNLND QUOTA

25-5-7-2-SALMON

AT OSLO MTG ON INT'L SALMON CONV'N, CTY WAS NOT/NOT

PREPARED TO DISCUSS 1981 GRNLND SALMON QUOTA ASSERTING THAT QUESTION WAS DEALT WITH IN LTA.

2. IN PRIVATE MTG EEC REP MARCUSSEN CONFIRMED REPORTS IN ERKINS SEAFOOD LETTER OF 28/2/81, AND IN NO. 14, APR 2/81 GNLNDPOSTEN THAT 1981 SALMON SEASON OFF W. GRNLND IS TO BE MOVED FROM AUG 10 TO AUG 25 AND QUOTA RAISED FROM 1190 MT TO 1270 MT WITHOUT MESH SIZE CHANGE, DESPITE EEC ASSURANCES (YOURTEL YCTD1114 06 APR 81) THAT 1190 MT QUOTA WLD BE RESPECTED.

DRAFT
MARCUSSEN SAID REG ALREADY PASSED TO THIS EFFECT, BUT NOT CLEAR WHETHER BY EEC OR DENMARK. GRATEFUL ANY INFO YOU MAY PROVIDE IN THIS REGARD.

3. IN TRILATERAL CDA/US/EEC MTG CDA OBJECTED TO BLATANT DISREGARD OF LTA AND OF ICES WRKING GROUP ADVICE. CANDEL POINTED OUT THAT BY RETARDING SEASON WITHOUT INCREASING

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG.

E. Meltzer (5-2193)

FLO

2-2002

SIG.

R J RICHMAN

May 28, 1981

MESH SIZE, QUOTA OF 1270 MT WLD RESULT IN WELL OVER 3000/3000
CDN SALMON BEING HARVESTED IN EXCESS OF THAT AGREED TO IN LTA.

4. CANDEL EXPLAINED ERROR IN EURCOM INTERPRETATION

(Your TEL YCTD1297 28 APR 81) OF 5.0/5.0 PERCENT TOLERANCE LIMIT
RECOMMENDED BY ICES FOR 140 MM TARGET MESH SIZE. GIVEN
VARIATION WITHIN MANUFACTURING STANDARDS, STRETCH THAT OCCURS
WITH AGE AND WHEN WET, A TOLERANCE LIMIT WAS RECOMMENDED AS
ENFORCEMENT MEASURE I.E. SO THAT FISHERMEN OPERATING WITH
MEASURED MESH SIZE OTHER THAN 140 MM WLD NOT BE PENALIZED.
ACCEPTABLE MEASURED RANGE FOR ENFORCEMENT PURPOSES WLD THUS BE
133 MM TO 147 MM.

5. FACT OF MATTER IS THAT WITH 134 MM MESH SIZE AS NORM
BEING SOLD IN RECENT YEARS, PREPONDERANCE OF MESH IS IN BOTTOM
5/5 PERCENT RATHER THAN IN TOP 5/5 PERCENT. RESULT IS THAT
TARGET MEAN MESH SIZE OF 140 MM WILL NOT/NOT BE ACHIEVED.
ACCORDINGLY, DELAY IN SEASON WITH NO CHANGE IN MESH SIZE WILL,
AT SUGGESTED QUOTA LEVEL OF 1270 MT, RESULT IN INCREASED LOSS
OF CDN SALMON, CONTRARY TO LTA.

6. CDN AUTHORITIES GREATLY DISTURBED BY APPARENT CTY
POSITION. GRATEFUL YOU INFORM EEC WE CAN, IN LINE WITH LTA,
ACCEPT QUOTA SURPASSING 1190 MT FIGURE WITHOUT MESH SIZE CHANGE,
BUT SUGGESTED 1270 MT QUOTA IS MUCH TOO HIGH. EEC SCIENTISTS
SHOULD BE ABLE TO SUGGEST ACCEPTABLE FIGURE, AND WE WLD WELCOME
COMMUNICATIONS ON THIS POINT.

7. Your TEL YCTD 1608 MAY 26 RCVD FOLLOWING REPARATION
THIS TEL AND WILL BE DEALT WITH SEPARATELY.

R E S T R I C T E D

FM BREEC YCTD1608 26MAY81

TO EXTOTT FLO

INFO COPEN BONN PARIS LDN HAGUE ROME BRU ITCOTT/EUR/FPB FINOTT/IER

BH FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR GEB ECO

REF YOURTEL 0763 MAY21 OURTEL YCTD1297 APR28

---ATLANTIC SALMON:GREENLAND QUOTA

EURCOM POSITION ON CONTROL OF W. GRNLD SALMON QUOTA REMAINS
UNCHANGED FROM THAT NOTED OUR REFTEL VIZ SALMON QUOTA IS PART OF
OVERALL TAC PROPOSAL AND CANNOT BE SEPARATED FROM IT.THERE IS,
HOWEVER,NO/NO OPTIMISM AMONG CONTACTS THAT M/S WILL AGREE ON TAC
PROPOSAL BEFORE SUMMER.QUESTION IS UNSETTLED BUT IT APPEARS JUN
COUNCIL WILL BE CANCELLED AND GIVEN GEN BELIEF THAT PROGRESS ON
CFP NOT/NOT POSSIBLE AT THIS TIME,IT IS LIKELY JUL COUNCIL WILL
BE POSTPONED TO SEP.

2.IN ABSENCE OF CTY LEGISLATION ONLY CONTROL ON W. GRNLD SALMON
QUOTA WILL BE DANISH NATL MEASURES AND DANISH,CONTACTS HERE NOTE
SUCH MEASURES WOULD HAVE TO BE ESTABLISHED BY BEGINNING JUL TO
ALLOW FOR DISTR OF QUOTA AMONG FISHERMEN,DRAFTING REGS,ETC.TO OUR
KNOWLEDGE EURCOM NOT/NOT PRESSURING DANES ONE WAY OR OTHER ON
QUOTA LEVEL.YOU MAY WISH TO CONSIDER NOTE TO EURCOM SEEKING ITS
SUPPORT ON THIS QUESTION BUT WHAT HAPPENS OFF W. GRNLD THIS YR
DEPENDS LARGELY ON DANISH INTENTIONS.

CCC/216 261748Z YCTD1608

DATE		
ACC	138421	REF
FILE	25-5-7-2	DOSSIER
BY HAND		PAR PORTEUR
ATTN:	25-5-5-CA-EEC	

MESSAGE

ACTC/FILE/DIARY/CIRC/DIV

PLACE LIEU	DEPARTMENT MINISTÈRE	ORIG. NO. N° D'ORIG.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
OTT	EXTAFF	FLO-763	MAY 21 1981	3581	RESTRICTED

FM/DE

TO/A COPEN BREC

INFO BONN PARIS LDN HAGUE ROME BRU ITCOTT/EUR/FPB

FINOTT/IER FANDOTT/CAMPBELL/APPLEBAUM/MELTZER

DISTR. GEB ECO

REF: BREC TEL YCTD 1297 OF 28APR81

SUBJECT: ATLANTIC SALMON: GREENLAND QUOTA

WITH RAPID PASSAGE OF TIME WE ARE BECOMING INCREASINGLY CONCERNED BY LACK OF ACTIVITY ON PART OF EURCOM/COUNCIL TO ENSURE THAT 1190 MT SALMON QUOTA OFF WEST GREENLAND WILL BE MAINTAINED FOR THIS SESSION.

2. WE NOTE EURCOM OPTIMISM AS REFLECTED IN REFTEL, BUT GIVEN COMPLICATING FACTOR OF MESH SIZE ETC WE ARE NOT/NOT CONVINCED EC WILL BE ABLE TO IMPOSE QUOTA. TO ASSIST US IN REVIEWING SITUATION, GRATEFUL YOU SEEK SITREP FROM APPROP EURCOM AND DANISH OFFICIALS AND REPORT ASAP. WLD APPRECIATE TOUR D'HORIZON OF SUBJECT ALONG WITH YOUR JUDGEMENT ON WHETHER OR NOT QUOTA IS LIKELY TO BE MAINTAINED.

DATE	ACC	FILE	BY HAND	PAR PORTEUR
	138172	25-5-5-CDA-EEC		
25-5-7-2-5/17/81				

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG. R.B. Fadden/dg

FLO

6-2643

SIG. R.E. HAGE/A. DIRECTOR

RF

ACTION
SCOTT A BONNER

UNCLASSIFIED

FM WSHDC UNGR2773 20MAY81

TO EXTOTT/FLO

INFO TOKYO FANDOTT/HUNTER/SWAN SEATL
DISTR GNG

REF OURTEL UNGR1579 24MAR81

---INPFC:DALL PORPOISE

REQUEST BY JPN SALMON FISHERIES COOPERATIVE ASSN FOR PERMIT TO
TAKE DALL PORPOISE INCIDENTAL TO ITS SALMON GILLNET FISHERY IN
USA WATERS WAS GRANTED BY NOAA ADMINISTRATOR 08MAY AND PUBLISHED
IN FED REGISTER 15MAY. THE THREE YR PERMIT WILL ALLOW JPNSE
FISHERMEN TO TAKE 5500 DALL PORPOISE, 450 NORTHERN FUR SEALS AND
25 NORTHERN SEA LIONS EACH YR FOR THE PERIOD 81-83. ACTION BY
NOAA, WHICH BECOMES EFF 10JUN, ESSENTIALLY ADOPTED DECISION OF
ADMIN LAW JUDGE WHO RULED ON MATTER 24APR.

2. PERMIT IS CONDITIONAL ON CONTINUATION OF SCIENTIFIC RESEARCH
ON DALL PORPOISE STOCKS AND OTHER CONTROL/REPORTING REQUIREMENTS
WHICH ARE SET OUT IN NOTICE.

3. COPIES OF FED REGISTER NOTICE, FINAL ENVIRONMENTAL IMPACT
STATEMENT ON INCIDENTAL TAKE OF DALL PORPOISE AND APP THERETO
BEING FWDED BY BAG TO FLO.

UUU/073 2015082 UNGR2773

21/5

DATE		REF
ACC	138217	
FILE	25-5-7-2-Pacfc/N	DISSE
BY HAND		PAR PORTEUR
ATTN	25-5-7-2-SALMON	

RF

~~ACTION~~
~~SUITE A CONNER~~

*file
R
19/5*

C O N F I D E N T I A L

FM BREEC YCTD1509 15MAY81

TO EXTOTT FLO

INFO ITCOTT/ROC/OGR/EUR FINOTT/IER LDN PARIS ROME BONN BRU COPEN

WSHDC OSLO HAGUE DUBLN ATHNS

BH FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR ECO GEB

REF OURTEL YCTD1297 APR28

---INNATL SALMON CONVENTION

DATE	
ACC	REF
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

M/S MTG MAY11 DESIGNED TO COORDINATE CTY POSITION PRIOR TO OSLO MTG
ON INNATL SALMON CONVENTION ACHIEVED NO/NO PROGRESS.DANES SIMPLY
NOTED THEY HAD NO/NO INSTRUCTIONS AND WERE NOT/NOT PREPARED TO
DISCUSS ISSUE THUS MAINTAINING THEIR POSITION THAT DRAFT OF
CONVENTION UNACCEPTABLE.EURCOM WILL QUOTE TAKE ITS
RESPONSIBILITIES UNQUOTE AND CONTINUE TO NEGOTIATE BUT IT HAS
ALREADY EXCEEDED ITS FORMAL MANDATE FROM COUNCIL(WHICH STIPULATED TWO
COMMISSION FORMATS).EVEN IF EURCOM WERE TO REACH AGMT WITH THIRD
COUNTRIES ON CONVENTION IT IS DOUBTFUL DANES WILL APPROVE ANYTHING
OPPOSED BY GREENLAND IN VIEW OF FORTHCOMING REFERENDUM.

CCC/014 181219Z YCTD1509

ACTION
SUITE A DONNER

Division Phoned FLO
Person DG
Local Time 0925

UNCLASSIFIED

FM OSLO WGAG3516 15MAY81

TO EXTOTT FLO DELIVER BY 150900

INFO FANDOOTT/APPLEBAUM

DISTR GEB APRT

REF YOURTEL FLO0648

---ATLANTIC SALMON CONVENTION MTG-OSLO

CHANGES MADE AS REQUESTED.

UUU/061 151208Z WGAG3516

[Signature]

DATE	
ACC	REF
FILE	DOSSIER
<u>25-5-7-2-SALMON</u>	
BY HAND	PAR PORTEUR
ATTN:	
<u>MAY19-21</u>	

OFFICE
THE
SECRETARY OF STATE
FOR
EXTERNAL AFFAIRS

CABINET
DU
SECRÉTAIRE D'ÉTAT
AUX
AFFAIRES EXTÉRIEURES

TO/A: FLO

Date 15.5.81

FROM/DE: MIN

REFERENCE/RÉFÉRENCE:

SUBJECT/SUJET: Minister's decision/Décision du Ministre

Seen and agreed by SSEA



000705

FLO 721

CONFIDENTIAL

May 14, 1981

DATE	1981	
ACC	134074	REF
FILE	25-5-7-2-SALMON	
B: HAND	PAR PORTEUR	
ATTN:		

MEMORANDUM FOR THE MINISTER

SUBJECT: International Atlantic Salmon Convention Working
Group Meeting, May 19-22

The purpose of this memorandum is to seek your approval of instructions for and the composition of the Canadian delegation to the fourth meeting of the International Atlantic Convention Working Group.

BACKGROUND

On May 19-22, a multilateral Working Group will convene in Oslo to discuss the development of an Atlantic salmon convention. The participants will be Canada, the USA, the EEC, Norway, Sweden, Iceland and the Faroe Islands.

As explained in a memorandum to you of December 11, 1980, Canada's objective is the negotiation of an international convention that would (i) protect Canadian Atlantic salmon stocks which are fished off Greenland during their life at sea away from their rivers of origin, and (ii) establish a mechanism for limiting salmon interceptions.

ISSUES

(A) Focus of the Organization

The agreement would establish an international organization including three regional commissions through which the states concerned would cooperate on the reduction of interceptions and consult on the management and enhancement of the stocks. The USA and the EEC have been pressing for provisions that would allow the new organization to assume responsibility for all aspects of salmon management in the North Atlantic Ocean; their objective in fact is to obtain a voice in the Canadian domestic salmon management programme. The Canadian delegation has maintained that the Convention's primary function should be limited to the control of intercepting salmon fisheries.

(B) EEC Proposal for a West Greenland Commission

It remains to be determined whether there will be an "all-Greenland Commission", as favoured by all parties except

- 2 - CONFIDENTIAL

the EEC, or a West Greenland Commission with East Greenland falling into the Northeast Atlantic Commission. Since Canadian salmon migrate to East Greenland, but not beyond into the northeast Atlantic generally, the Canadian position has been to favour an all-Greenland Commission with Canada as a member.

(C) Overruns of Salmon Quota for Local Consumption

It has recently been revealed that salmon consumed locally in Greenland is disregarded by the Greenlandic and Danish authorities in the salmon quota. While there is no agreement as to the magnitude of this local consumption, the Canadian delegation will press for detailed studies on this subject.

(D) West Greenland Quota

The major outstanding issue remains the question of the West Greenland salmon quota. The EEC will once again stress that it will not agree to a fixed quota off West Greenland for a fixed number of years, as demanded by Canada with the support of the USA, unless there is an increase in the quota. Canada has so far stood fast on the maximum 1190 mt quota for a fixed number of years (five). (In the context of bilateral negotiations with the EEC on a long-term fisheries agreement, Canada agreed to an increased tonnage if it could be shown that an increased mesh size and delayed season would result in no greater loss of Canadian salmon to homewaters.)

Maintenance of the status quo off West Greenland for 1981 is an element in the Canada/EEC long-term agreement. It is possible that the long-term agreement will not be approved before the opening of the salmon season this year, and thus no EEC regulation will be passed controlling the fishery. With no mechanism currently available to limit the salmon fishery off West Greenland for 1981, it will be necessary for Canada to put pressure on the EEC and Denmark through the Oslo Working Group Meeting.

(E) Statement of Principles: Grazing Fee Concept

The EEC will continue to press for inclusion of the "grazing fee" concept so as to take into account, in setting the quota off West Greenland, the extent to which salmon feed in the fisheries zones of host states. Canada has so far resolutely opposed this concept, arguing that the Law of the Sea anadromous species provision is the sole operative principle in salmon management. Nonetheless it may be necessary, at some final stage of the negotiations, to accept the EEC's principle in some form, as a trade-off for other Canadian objectives.

.../3

- 3 - CONFIDENTIAL

Proposed Instructions

It is recommended that the Canadian delegation:

- a) continue to insist that the Convention be focused on intercepting salmon fisheries and resist the inclusion of language which suggests any greater role in domestic salmon management;
- b) be prepared, if others are so inclined, to agree to the EEC proposal to establish a separate West Greenland Commission leaving East Greenland to the Northeast Atlantic Commission (which will not include Canada as a member), provided the Convention prohibits, for East Greenland, any alteration in fishing patterns resulting in an increase of salmon catches without state of origin consent;
- c) press for a provision in the Convention to limit local consumption to its present level, and to provide for annual monitoring;
- d) agree to phase in an upward adjustment of the 1190 mt quota off West Greenland in light of the 1981 findings that an increase in mesh size combined with a delay in the salmon season will allow an increase in the tonnage quota without increasing present numbers of Canadian salmon lost to homewaters;
- e) if support can be obtained from other participants, seek to obtain a resolution calling on the EEC and Denmark not to change the status quo off West Greenland while negotiations are underway;
- f) be prepared to accept some application of the "grazing fee" concept as part of an overall compromise, provided negative aspects of interceptions are also taken into account, and also provided that all principles apply equally to all Commissions in the Convention structure;

.../4

- 4 - CONFIDENTIAL

- g) continue to insist there be no language in the Convention prejudicing the Canadian position concerning the definition of "regions and subregions" in the LOS "Land-locked and Geographically Disadvantaged States" concept (i.e. that nothing be done to suggest that North Atlantic Ocean is a "region" as regards LL/GDS fishing rights);
- h) be prepared to agree that the next meeting be a meeting of Plenipotentiaries, to conclude the negotiation process.

Canadian Delegation

It is recommended that the Canadian delegation comprise the following:

Mr. B.I.M. Applebaum,	(Head of Delegation) Director, International Fisheries Relations Branch, International Directorate, Fisheries and Oceans
Mr. R.J. Rochon,	Legal Operations Division, Department of External Affairs
Ms. E. Meltzer,	Western Europe Desk, International Fisheries Relation Branch, International Directorate, Fisheries and Oceans
Dr. J. Pippy,	Head, Freshwater and Anadromous Division, Fisheries Management Program, St. John's, Newfoundland
Mr. Wilfred Carter,	Chairman, Atlantic Salmon Board
Mr. J. Ritter,	Senior Policy/Programme Advisor Anadromous Fish, Fisheries and Oceans

A similar memorandum is being submitted to the Minister of Fisheries and Oceans.

Do you agree?


A.E.G.





External Affairs
Canada

Affaires extérieures
Canada

TRANSMITTAL SLIP - NOTE D'ENVOI

PMM *LS.*

TO/À The Under-Secretary (through FLP)

FROM/DE R.J. Rochon, Deputy Director
Legal Operations Division (FLP)

SUBJECT/SUJET International Atlantic Salmon
Convention Working Group
Meeting, May 19-22

ATTACHMENT
PIÈCE JOINTE

MEMORANDUM FOR THE MINISTER

Security Sécurité	CONFIDENTIAL
File Dossier	
Date	May 14, 1981

DISTRIBUTION

RECORD OF CONSULTATION
(Names/Divisions)
RAPPORT DE CONSULTATION
(Noms des individus/Directions)

ACTION/SUITE À DONNER

For signature and onward
transmission, if you agree.

MIN(2)
AEG(2)
PARL SEC
DMM
POL
SER
GNG
GEB
ECO
EIP

REQUIRED BY/DEMANDÉ POUR

FILE
DIARY
CIRC
DIV

RJ
R.J. Rochon,
Deputy Director,
Legal Operations Division.

TO BE RETAINED WITH FILE COPY - A CONSERVER AVEC L'EXEMPLAIRE DESTINÉ AU DOSSI 000710

MIN (2)
AEG (2)
PARL SEC
DM
POL
SER
GNG
GEG
ECO
EIP

FLO/R.J. Rochon/2-2002/dg

CONFIDENTIAL

FILE/DIARY/CIRC/DIV

May 14, 1981 FLO-721

DATE		REF
ACC	134074	
FILE	25-5-7-2-SALMON	
B. HAND	PAR PORTEUR	
A. TN:		

DS "Return to FLO"

"Return to FLO"

DS"

MEMORANDUM FOR THE MINISTER

SUBJECT: International Atlantic Salmon Convention Working Group Meeting, May 19-22

The purpose of this memorandum is to seek your approval of instructions for and the composition of the Canadian delegation to the fourth meeting of the International Atlantic Convention Working Group.

BACKGROUND

On May 19-22, a multilateral Working Group will convene in Oslo to discuss the development of an Atlantic salmon convention. The participants will be Canada, the USA, the EEC, Norway, Sweden, Iceland and the Faroe Islands.

As explained in a memorandum to you of December 11, 1980, Canada's objective is the negotiation of an international convention that would (i) protect Canadian Atlantic salmon stocks which are fished off Greenland during their life at sea away from their rivers of origin, and (ii) establish a mechanism for limiting salmon interceptions.

ISSUES

(A) Focus of the Organization

The agreement would establish an international organization including three regional commissions through which the states concerned would cooperate on the reduction of interceptions and consult on the management and enhancement of the stocks. The USA and the EEC have been pressing for provisions that would allow the new organization to assume responsibility for all aspects of salmon management in the North Atlantic Ocean; their objective in fact is to obtain a voice in the Canadian domestic salmon management programme. The Canadian delegation has maintained that the Convention's primary function should be limited to the control of intercepting salmon fisheries.

(B) EEC Proposal for a West Greenland Commission

It remains to be determined whether there will be an "all-Greenland Commission", as favoured by all parties except

- 2 - CONFIDENTIAL

the EEC, or a West Greenland Commission with East Greenland falling into the Northeast Atlantic Commission. Since Canadian salmon migrate to East Greenland, but not beyond into the northeast Atlantic generally, the Canadian position has been to favour an all-Greenland Commission with Canada as a member.

(C) Overruns of Salmon Quota for Local Consumption

It has recently been revealed that salmon consumed locally in Greenland is disregarded by the Greenlandic and Danish authorities in the salmon quota. While there is no agreement as to the magnitude of this local consumption, the Canadian delegation will press for detailed studies on this subject.

(D) West Greenland Quota

The major outstanding issue remains the question of the West Greenland salmon quota. The EEC will once again stress that it will not agree to a fixed quota off West Greenland for a fixed number of years, as demanded by Canada with the support of the USA, unless there is an increase in the quota. Canada has so far stood fast on the maximum 1190 mt quota for a fixed number of years (five). (In the context of bilateral negotiations with the EEC on a long-term fisheries agreement, Canada agreed to an increased tonnage if it could be shown that an increased mesh size and delayed season would result in no greater loss of Canadian salmon to homewaters.)

Maintenance of the status quo off West Greenland for 1981 is an element in the Canada/EEC long-term agreement. It is possible that the long-term agreement will not be approved before the opening of the salmon season this year, and thus no EEC regulation will be passed controlling the fishery. With no mechanism currently available to limit the salmon fishery off West Greenland for 1981, it will be necessary for Canada to put pressure on the EEC and Denmark through the Oslo Working Group Meeting.

(E) Statement of Principles: Grazing Fee Concept

The EEC will continue to press for inclusion of the "grazing fee" concept so as to take into account, in setting the quota off West Greenland, the extent to which salmon feed in the fisheries zones of host states. Canada has so far resolutely opposed this concept, arguing that the Law of the Sea anadromous species provision is the sole operative principle in salmon management. Nonetheless it may be necessary, at some final stage of the negotiations, to accept the EEC's principle in some form, as a trade-off for other Canadian objectives.

.../3

- 3 - CONFIDENTIAL

Proposed Instructions

It is recommended that the Canadian delegation:

- a) continue to insist that the Convention be focused on intercepting salmon fisheries and resist the inclusion of language which suggests any greater role in domestic salmon management;
- b) be prepared, if others are so inclined, to agree to the EEC proposal to establish a separate West Greenland Commission leaving East Greenland to the Northeast Atlantic Commission (which will not include Canada as a member), provided the Convention prohibits, for East Greenland, any alteration in fishing patterns resulting in an increase of salmon catches without state of origin consent;
- c) press for a provision in the Convention to limit local consumption to its present level, and to provide for annual monitoring;
- d) agree to phase in an upward adjustment of the 1190 mt quota off West Greenland in light of the 1981 findings that an increase in mesh size combined with a delay in the salmon season will allow an increase in the tonnage quota without increasing present numbers of Canadian salmon lost to homewaters;
- e) if support can be obtained from other participants, seek to obtain a resolution calling on the EEC and Denmark not to change the status quo off West Greenland while negotiations are underway;
- f) be prepared to accept some application of the "grazing fee" concept as part of an overall compromise, provided negative aspects of interceptions are also taken into account, and also provided that all principles apply equally to all Commissions in the Convention structure;

.../4

- 4 - CONFIDENTIAL

- g) continue to insist there be no language in the Convention prejudicing the Canadian position concerning the definition of "regions and subregions" in the LOS "Land-locked and Geographically Disadvantaged States" concept (i.e. that nothing be done to suggest that North Atlantic Ocean is a "region" as regards LL/GDS fishing rights);
- h) be prepared to agree that the next meeting be a meeting of Plenipotentiaries, to conclude the negotiation process.

Canadian Delegation

It is recommended that the Canadian delegation comprise the following:

Mr. B.I.M. Applebaum,	(Head of Delegation) Director, International Fisheries Relations Branch, International Directorate, Fisheries and Oceans
Mr. R.J. Rochon,	Legal Operations Division, Department of External Affairs
Ms. E. Meltzer,	Western Europe Desk, International Fisheries Relation Branch, International Directorate, Fisheries and Oceans
Dr. J. Pippy,	Head, Freshwater and Anadromous Division, Fisheries Management Program, St. John's, Newfoundland
Mr. Wilfred Carter,	Chairman, Atlantic Salmon Board
Mr. J. Ritter,	Senior Policy/Programme Advisor Anadromous Fish, Fisheries and Oceans

A similar memorandum is being submitted to the Minister of Fisheries and Oceans.

Do you agree?

Original Signed by
de MONTIGNY MARCHAND

A.E.G.

A57/13/179

MESSAGE

ACTC/FILE/DIARY/CIRC/DIV

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY
LIEU	MINISTÈRE	N° D'ORIG.			SÉCURITÉ
FM/DE	OTT	EXTAFF	FLO-700	12MAY81	UNCLASSIFIED

TO/A OSLO

INFO FANDOOT/APPLEBAUM

DISTR. GEB

DATE
ACC 135120
FILE 25-5-7-2-SALMON
BY HAND
ATTN:

MAY 13 00 33 '01

REF: YOURTEL WGAG 3457 OF 05MAY81, OURTEL FLO0648 OF 28APRIL81

SUBJECT: ATLANTIC SALMON CONVENTION MTG - OSLO, MAY 19-22

PLS MAKE FOLLOWING CHANGES TO RESERVATIONS AT VIKING HOTEL
FOR CANDEL^{TO} SUBJECT MTG. CANCEL RESERVATIONS FOR TETRAULT
AND MCEACHERN. RESERVE FOR PIPPY AS OF MAY 17/17 INSTEAD OF
18/18. (OTHER MEMBERS OF CANDEL ARRIVING MAY 18/18 AS PLANNED).
CHANGE PARSONS'S RESERVATION TO BE IN NAME OF J. RITTER.

2. PLS ADVISE NORWEGIAN AUTHORITIES OF NAMES OF 6/6 CANDEL
MEMBERS: B.APPLEBAUM, HEAD OF DEL, DIRECTOR, INNATL DIRECTOR-
ATE, FANDOOTT; R.J.ROCHON, DEP DIRECTOR, FLO; E.MELTZER,
INNATL DIRECTORATE, FANDOOTT; J. PIPPY, FANDO , REGIONAL
OFFICE, NFLD; J. RITTER, FANDOOTT; W. CARTER, CHAIRMAN,
ATLANTIC SALMON BOARD.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG.....
R.J. Rochon/dg

FLO

2-2002

SIG.....
R.J.ROCHON/DEP.DIR.

MESSAGE

ACTC/FILE/DIARY/CIRC/DIV

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N ^O D'ORIG.			
FM/DE	OTT	EXTAFF	FLO#678	07MAY81	UNCLASSIFIED

PRECEDENCE

TO/A LDN

MAY 7 21 30 '01

INFO

DATE	
ACC	REF
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTEUR
ATTN:	

DISTR.

REF: YOURTEL XNGR0763 ~~OP~~ 15APR80, OURTEL FLO0545 ~~OP~~ 13APR80

SUBJECT: ATLANTIC SALMON CONVENTION

COPY OF REVISED DRAFT FORWARDED BY BAG. YOU MAY GIVE
COPY TO ATLANTIC SALMON TRUST.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG.....

D.W. Smith/dg

FLO

2-6692

SIG.....
D.W. SMITH/A/DIRECTOR

hbp

ACTION

SUITE A DONNER

UNCLASSIFIED

FM OSLO WGAG3457 05MAY91

TO EXTOTT FLO

REF YOURTEL FLO0648 28APR

DATE	REF
ACC	DOSSIER
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTEUR
ATTN:	

DWS
Rochon
O.R.

---ATLANTIC SALMON CONVENTION MTG, OSLO MAY19-21

TOURIST SEASON IN FULL SWING AND ACCOMMODATION VERY DIFFICULT TO
OBTAIN. HAVE RESERVED 8 MINI SUITES AT VIKING HOTEL, BISHOP
GUNNERUSGT 3 TELEPHONE 33 64 70 AT NKR (545) EACH INCL BREAKFAST
MAY18-22.

UUU/061 050838Z WGAG3457

Pen Lin

165
545
710 \approx *\$ 150*
250

V V V V V

\$ 800

\$ 900
936
664

\$ 700

**ACTION
SUITE A DONNER**

UNCLASSIFIED

FM COPEN YJGR0573 05MAY81

TO EXTOTT FLO

REF YOURLET FLO0602 15APR

---ATLANTIC SALMON CONVENTION LEGAL DRAFTING GROUP

HAVE FORWARDED ONE COPY EACH OF DRAFT TEXT TO DANISH AND FAEROESE
AUTHORITIES. GRATEFUL TO RECEIVE ADDITIONAL COPY OF DRAFT TEXT FOR
OUR FILES.

UUU/209 051150Z YJGR0573

DATE	
ACC	REF
FILE	25-5-7-2
BY HAND	PAR PORT
ATTN:	

DWS

*forward these
texts please
DWS.*

*File
DWS*

Completed May 7/81. DP

ROYAL NORWEGIAN EMBASSY

140 WELLINGTON STREET
OTTAWA, ONTARIO, CANADA
K1P 5A2

To / A Flu
From / De: BICO A-4

MAY 6 1981

[Handwritten signature]

DATE	Att'n:
ACC	REF
FILE	DOSSIER
BY HAND	PAR PORTEUR
ATTN:	

[Handwritten: 135712]
[Handwritten: 25-5-7-2-SALMON]

XV-15/81

The Royal Norwegian Embassy presents its compliments to the Department of External Affairs and has the honour to invite the Canadian Government to be represented at a meeting of the working group established to prepare the negotiations for a salmon convention for the North Atlantic.

The meeting will be held in the conference room (4th floor) of the Norwegian Ministry of Foreign Affairs, Oslo, and will begin on Tuesday, May 19, at 10 a.m. It will conclude on Friday, May 22, at noon at the latest. The working language will be English, and there will be no translation into or from French.

The following agenda has been proposed:

1. Opening of the meeting
2. Approval of the agenda
3. General comments
4. Review of draft text
5. Convening of a diplomatic conference
6. Miscellaneous

The Embassy would appreciate receiving information on the composition of the Canadian delegation.

The Royal Norwegian Embassy avails itself of this opportunity to renew to the Department of External Affairs the assurances of its highest consideration.

Ottawa, May 4, 1981



The Department of External Affairs
Ottawa, Ontario

Briefing for the
USSEA's Visit to the
Nordic countries

s.23

CLASSIFICATION: CONFIDENTIAL

ORIGINATOR: R.B. Fadden

DIVISION: Legal Operations

TELEPHONE: DATE 6-2643

May 1, 1981

DATE	6-2643
ACC	133958
REF	

DOSSIER

EUR

n

.../2

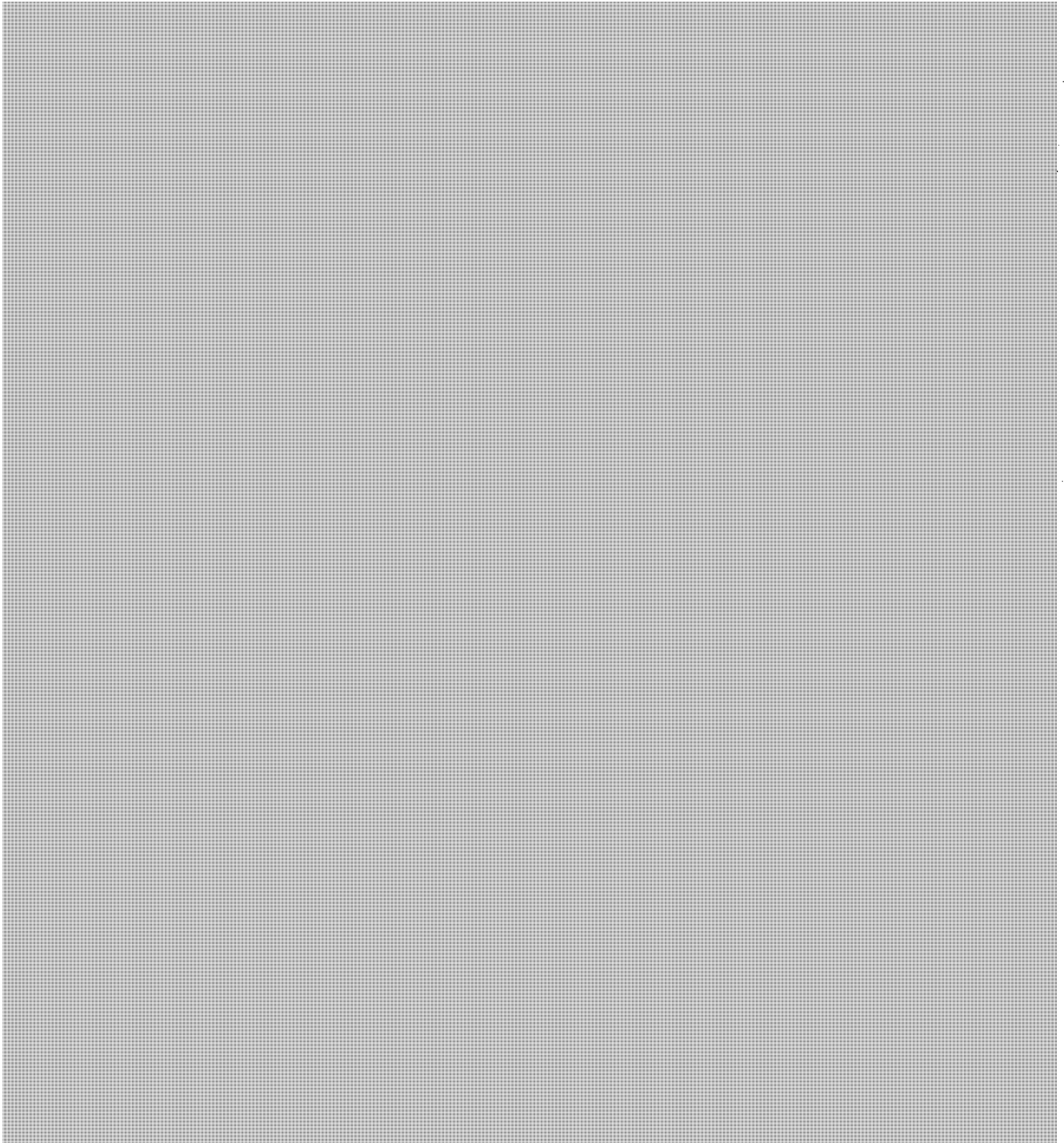
s.23

- 2 - CONFIDENTIAL



TALKING POINTS

s.23



Briefing for SSEA's Visit
to Nordic Countries

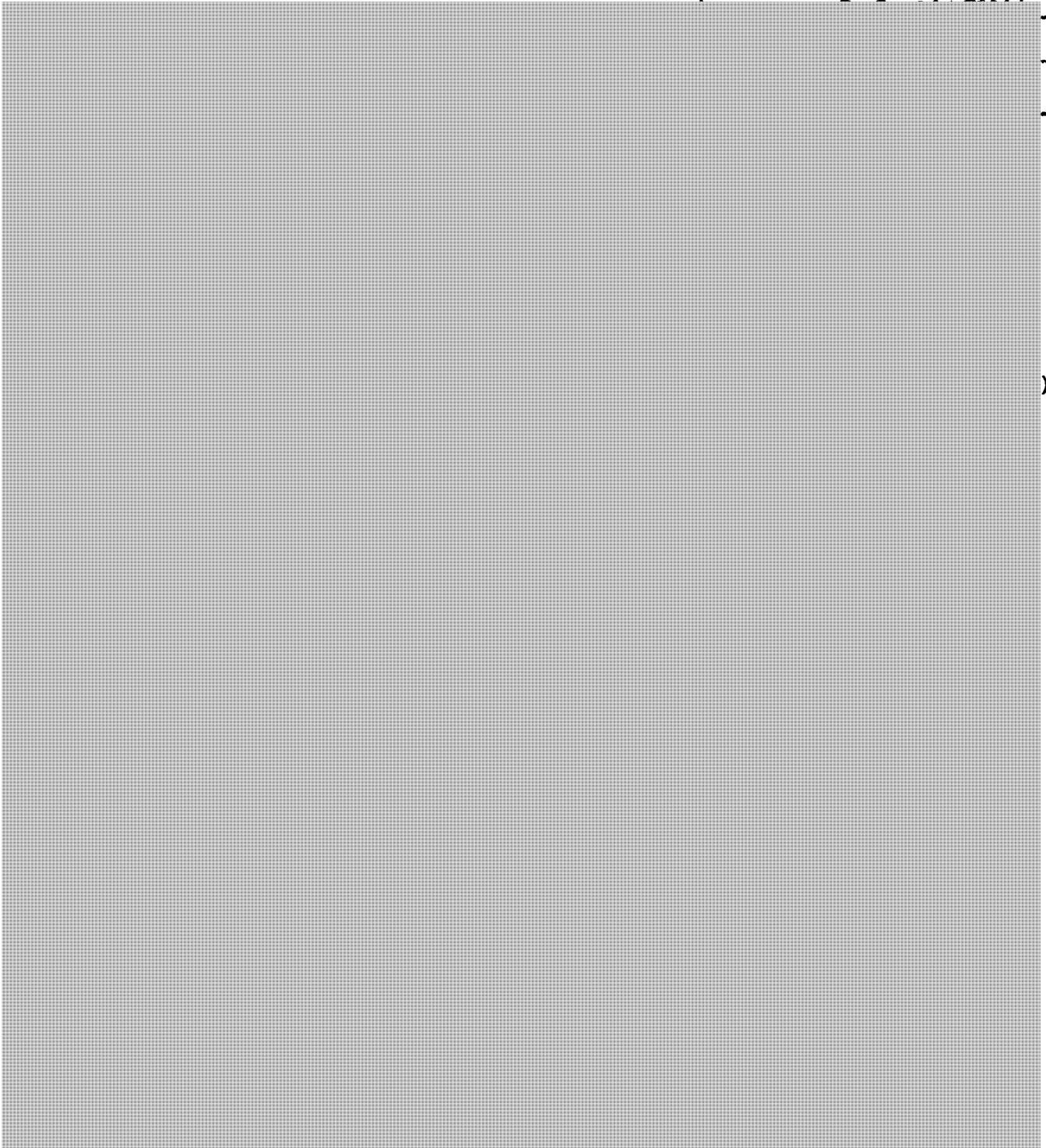
s.23

CLASSIFICATION: CONFIDENTIAL

ORIGINATOR: R.B. Fadden

DIVISION: Legal Operations

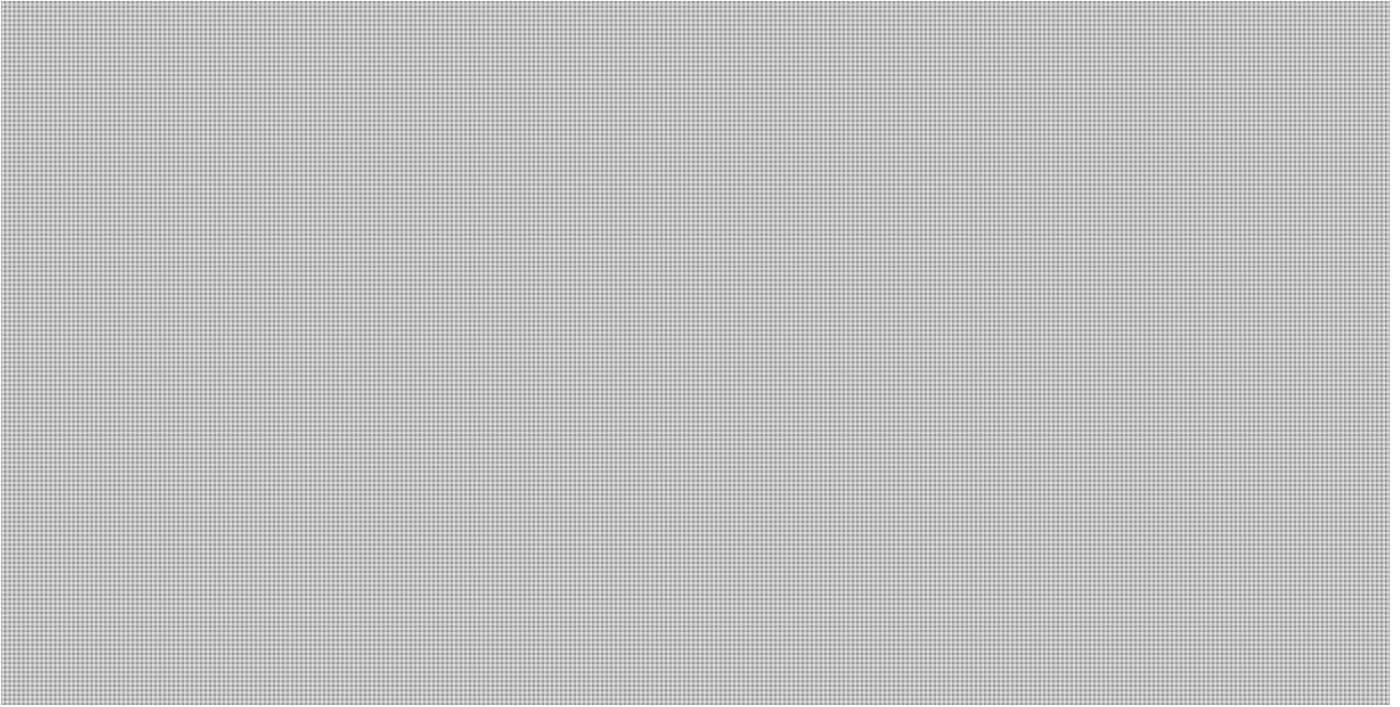
DATE	Division	
TELEPHONE	Acc 996-2643	REF
April 29	1981	132422
FILE	DOSSIER	



.../2

s.23

- 2 -



ACTION
SUITE A DONNER

C O N F I D E N T I A L

FM BREEC YCTD1297 28APR81

TO EXTOTT FLO

INFO ITCOTT/ROC/OGR/EUR FINOTT/IER LDN PARIS ROME BONN BRU COPEN
WSHDC OSLO HAGUE DUBLN

BH FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER DE COTZ

BAG ATHNS DE PAR

DISTR ECO GEB

REF YOURTEL 0628 APR22

---CDA/EEC FISHERIES:GRNLND SALMON QUOTA 25-5-7-2 SALMON
IN ABSENCE OF CTY LEGISLATION, EURCOM DOES NOT/NOT HAVE
AUTHORITY TO IMPOSE 1190 MT TAC FOR WEST GRNLND SALMON. EURCOM WAS ABLE
TO INTERCEDE WITH DANES LAST YR FOLLOWING OUR REPRESENTATIONS ON
EARLY SEASON OPENING SPECIFICALLY BECAUSE 1190 MTG TAC WAS PROTECTED
IN CTY LEGISLATION(COUNCIL REG 754/80; OJ L84 MAR28/80). EURCOM HAS
RECOMMENDED 1190 MT TAC FOR 1981 AS WELL BUT THIS IS PART OF GEN
PROPOSAL CONCERNING TACS FOR ALL SPECIES IN CTY WATERS. IT REQUIRES
COUNCIL APPROVAL AND CANNOT BE IMPOSED BY EURCOM. IN MAR COUNCIL
(REF OURTEL 1033 MAR30) M/S DID NOT/NOT APPROVE BUT UNDERTOOK
BROADLY TO RESPECT LIMITS DEFINED BY EURCOM PROPOSALS. THIS
HOWEVER CARRIES NO/NO LEGAL WEIGHT. IF PROBLEM AROSE EURCOM COULD
TRY TO PERSUADE M/S TO CONTROL CATCHES BUT IT COULD NOT/NOT TAKE
LEGAL ACTION AGAINST ANY M/S GUILTY OF EXCEEDING PROPOSED TACS.

2.OFFICIAL OPTIMISM(REF GALLAGHERS COMMENTS OURTEL 1114 APR6)REMAINS

...2

Handwritten notes at top right: D.F. & ... (OR) & ...

DATE	
FILE	138158 REF
BY HAND	25-5-5-CDA-EEC DOSSIER
PAR PORTEUR	

Handwritten note below form: 25-5-7-2 SALMON

PAGE TWO YCTD1297 CONF

THAT M/S WILL AGREE ON CFP(AND HENCE TACS INCLUDING SALMON)IN JUN.
ALTERNATIVELY IF PROGRESS ON CFP NOT/NOT POSSIBLE M/S MAY REACH
SEPARATE AGMT ON TACS AS HAPPENED LAST YR.IN EITHER CASE SALMON
TAC WOULD BE PROTECTED BUT EURCOM EXPECTS ITS PROPOSAL(1190 MT)
WILL HAVE TO BE MODIFIED TO REFLECT POSSIBILITY OF INCREASED
TONNAGE THROUGH LATER SEASON OPENING.ON THIS QUESTION,EURCOM HAS
BEEN ADVISED THAT RECENT MTG OF ICES WORKING PARTY IN COPEN ACCEPTED
RECOMMENDATION ON MESH SIZES MADE BY SPECIAL WORKING GROUP BUT WITH
5.0/5.0 PERCENT TOLERANCE.THIS WOULD PUT MESH SIZES CURRENTLY
SOLD(134 MM)WITHIN RANGE OF SIZE RECOMMENDED TO ALLOW GREATER TONNAGE
AT LATER DATE(140 MM)AND THUS IN EURCOM VIEW REMOVES NEED TO PRESS
FOR CHANGE IN NETS AT LEAST FOR THIS YR.

3.PENDING OUTCOME OF JUN COUNCIL ON OVERALL TACS,(OR POSSIBLE
APPROVAL OF LTA WHICH WOULD ALSO PROTECT SALMON TAC)EURCOM AND
INTERESTED M/S(UK AND IRELAND)ARE NOT/NOT CONSIDERING ESTABLISHMENT
OF SEPARATE REG FOR SALMON TAC(WHICH WOULD REQUIRE COUNCIL APPROVAL).
IN ABSENCE OF COUNCIL DECISIONS IN JUN OR SEPARATE REG ON SALMON
TAC,ONLY CONTROL WOULD BE NATL MEASURES AND WE WOULD HAVE TO
SEEK CLARIFICATION OF DANISH POSITION.

4.POSSIBILITY OF CONTROL THROUGH INTERIM MEASURES RELATED TO
MULTILATERAL CONVENTION ON SALMON APPEARS SLIGHT.IN MTG WITH
M/S APR27 DENMARK DESCRIBED LATEST DRAFT OF CONVENTION AS UNACCEPTABLE
BECAUSE IT PLACES CONTROLS ON GRNLD BUT NOT/NOT STATES OF ORIGIN.
DISUSSION WENT NO/NO FURTHER AND M/S WILL TRY AGAIN MAY11 TO
COORDINATE POSITION PRIOR TO OSLO MTG.

CCC/215 281656Z YCTD1297

MESSAGE

A' TC

OMG 41/30

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
FM/DE	OTT	EXTAFF	FLO-648	28APR81	UNCLASS

TO/A OSLO

INFO FANDOOTT/APPLEBAUM

DISTR. GEB APRT

DATE	28 22 37 1981
ACC	133220
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTIUR
ATTN:	

REF: YOURTEL WGGR 3399 OF 23APR81

SUBJECT: ATLANTIC SALMON CONVENTION MTG - OSLO MAY 19-21

GRATEFUL YOU RESERVE AND CONFIRM 1 SUITE AND 7 SWBS FOR PERIOD MAY18-22. HOTEL SHLD IDEALLY BE LOCATED CLOSE TO MTG PLACE.

2. CANDEL WILL COMPRISE B.APPLEBAUM, S. PARSONS, E. MELTZER, J. PIPPY, AND N. MCEACHERN OF FANDO, R.J.ROCHON/FLO, W. CARTER OF ATLANTIC SALMON BOARD AND B. TETREAULT REPRESENTING PROVINCE OF QUEBEC.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG.....
R.J. Rochon/dg

FLO

2-2002

SIG.....
L.S. CLARK/DIRECTOR

ER

WJF

ACTION
SUITE A DONNER

UNCLASSIFIED

FM OSLO WGGR3429 28APR81

TO EXTOTT FLO

INFO FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER

DISTR FLP GEB GNG

REF YOURTEL FLO0642 24APR

---ATLANTIC SALMON CONVENTION WORKING GROUP

COPIES OF TEXT ARRIVED APR27 AND HAVE BEEN DISTRIBUTED TO NORWEGIAN
AND ICELANDIC AUTHORITIES.

UUU/061 281021Z WGGR3429

DATE	
ACC	REF
FILE.	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

COMCENTRE/FILE/DIARY/CIRC/DIV

MESSAGE

FM/DE	PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
	LIEU	MINISTÈRE	N° D'ORIG.			
	OTT	EXTAFF	FLO-642	24APR81		UNCLASS

TO/A OSLO

INFO FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER

Apr 24 22 34 '01

PRECEDENCE

DATE	
ACC	REF
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

DISTR. FLP GEB GNG

REF: OURTEL FLO-545 13APR81; OURLET FLO-602 15APR81

SUBJECT: ATLANTIC SALMON CONVENTION WORKING GROUP

WE PRESUME THAT BY NOW YOU HAVE RECEIVED COPY
OF TEXT PREPARED BY SUBJECT WORKING GROUP WHICH WAS TRANSMITTED
TO YOU ^{BY BAG} UNDER COVER OF OUR REFLET.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG... R.B. FADDEN/jt

FLO

6-2643

SIG... R.J. ROCHON

RF

**ACTION
SUITE A DONNER**

UNCLASSIFIED

FM OSLO, WGGR3399 23APR81

TO EXTOTT FLO

INFO FANDOTT/CAMPBELL/APPLEBAUM/MELTZER

DISTR FLP GEB GNG

---ATLANTIC SALMON CONVENTION WORKING GROUP

SMORGRAV ADVISES MAY19-21 HAVE BEEN CONFIRMED AS DATES FOR NEXT
GROUP MEETING. COPY OF TEXT RESULTING FROM MARCH26-27 MEETING DID
NOT/NOT REACH SMORGRAV PRIOR TO HIS DEPARTURE FROM NYORK. GRATEFUL
YOU ENSURE COPIES OF TEXT ARE SENT TO US ASAP FOR FORWARDING TO
NORWEGIAN AND ICELANDIC MFAS.

UUU/061 231003Z WGGR3399

File
29/5

DATE		REF
ACC	135739	
FILE	25-5-7-2-SALMON	DOSSIER
BY HAND		PAR PORTEUR
ATTN:		

Unclass

To: OSLO

INFO: Fandott/Campbell/Applebaum/Meltzer

Distr FLP, GEB, GNG

Ref: Durtel FLO 545

Apr 13;

~~Quintel FLO-435~~ ~~Quintel FLO-602~~ ~~Apr 15/81~~

Atlantic Salmon Convention Working Group.

*We presume that by now you have received copy of
text prepared by subject working group and which was
transmitted to you under cover of our reply.*

000731

**ACTION
SUITE A DONNER**

R E S T R I C T E D

FM BREEC YCTD1258 23APR81

TO EXTOTT (FLO

INFO COPEN BONN PARIS LDN HAGUE ROME BRU ITCOTT/EUR/FPB FINOTT/IER

BH FANDOOTT/CAMPBELL/APPLEBAUM/MELTZER DE OTZ

DISTR GEB ECO

REF YOURTEL 0548 APR13

---ATLANTIC SALMON:GREENLAND QUOTA

PRELIMINARY AND INFORMAL REACTION OF EURCOM TO WORKING GRP REPORT IS CAUTIOUS.IT NOTES EXTREMELY SMALL ADJUSTMENT(1 MM) WHICH SEEMS TO BE CALLED FOR ALTHOUGH REPORT ADMITS THERE IS NO/NO INFO AVAILABLE ON RANGE AND DISTR OF MESH SIZES CURRENTLY IN USE.EURCOM CAN FORESEE DIFFICULTIES IN CONVINCING GREENLANDERS OF NEED TO CHANGE NETS.

2.EURCOM FORMAL POSITION IS THAT ITS PROPOSAL TO COUNCIL FOR W.GREENLAND SALMON QUOTA IS 1,190 MT AND THAT PROPOSAL STANDS.

REACTION OF M/S MAY BE CLEARER AFTER DISCUSSION IN INTERNAL WORKING GROUP APR27.WILL REPORT FURTHER FOLLOWING THAT MTG.

CCC/062 241746Z YCTD1258

DATE

ACC	135735	REF
FILE	25-5-7-2-SALMON	DOSSIER
BY HAND		PAR PORTEUR
ATTN:	25-5-Cda-EEC	

C O N F I D E N T I A L

FM BREEC YCTD1257 23APR81

TO EXTOTT ECO

INFO ITCOTT/EUR/ROC/OGR/FPB FINOTT/IER PARIS LDN BONN ITCLDN COPEN

BRU HAGUE ROME ATHNS GENEV WSHDC DUBLN

BH FANDOOTT/CAMPBELL/SCHWEIGER DE OTZ

DISTR GEB FLE FLO

REF PARIS TEL 0160 APR16 OURTEL 1231 APR22

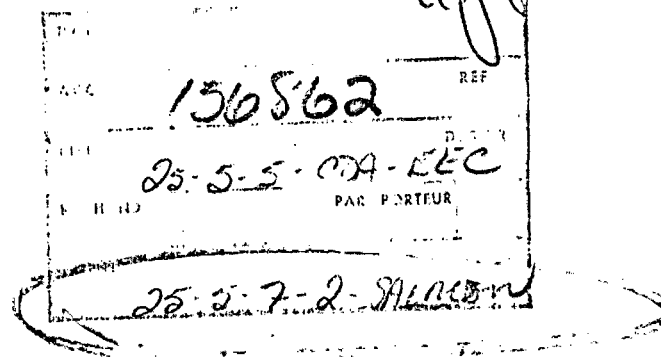
---SALMON/LOBSTER REF PRICES

EURCOM HAS NOT/NOT WITHDRAW PROPOSAL RE SALMON REFERENCE PRICES (REF PARA4 PARIS TEL) AND IS NOT/NOT IN POSITION TO DO SO UNTIL ISSUE THOROUGHLY DISCUSSED WITH M/S.WE HAVE, HOWEVER, HEARD OF MISGIVINGS AMONG SOME M/S AND EURCOM ON DEFENSIBILITY OF SALMON/LOBSTER REF PRICES IN GATT.

2.CONCERN STEMS FROM FACT THAT PROPOSAL FOR SALMON/LOBSTER REF PRICES DOES NOT/NOT PROVIDE FOR CONCOMITANT CONTROL OF DOMESTIC PRODUCTION AND MARKETING THROUGH PRODUCERS ORGANIZATIONS AND ESTABLISHMENT OF WITHDRAWAL PRICES.THUS CTY COULD NOT/NOT DEFEND SYSTEM ON BASIS OF GATT ARTICLE XI:2

(C)AS IT MIGHT CONCEIVABLY DO FOR EXISTING SYSTEM WHICH INVOLVES BOTH REF PRICES AND PRODUCTION CONTROLS.THERE ARE NO/NO RECOGNIZED PRODUCERS ORGANIZATIONS DEALING WITH SALMON/LOBSTER.IF PRINCIPLE OF SALMON/LOBSTER REF PRICES WERE ACCEPTED SOLUTION COULD BE TO ESTABLISH REQUIRED WITHDRAWAL PRICES AND PRODUCERS ORGS BUT EURCOM THINKING HAS NOT/NOT PROGRESSED THAT FAR.

CCC/062 241746Z YCTD1257



DATE	
ACC	126865
TITLE	25-5-5-ODA-REC
S HAND	PAR PORT VR
	25-5-7-2-SALMON

C O N F I D E N T I A L

FM BREEC YCTD1231 22APR81

TO EXTOTT ECO

INFO ITCOTT/EUR/ROC/OGR/FPB FINOTT/IER PARIS LDN BONN ITCLDN COPEN

BRU HAGUE ROME ATHNS GENEV WSHDC DUBLN

BH FANDOOTT/CAMPBELL/SCHWEIGER DE OTZ

DISTR GEB FLE FLO

REF OURTEL YCTD1009 MAR26

---SALMON/LOBSTER REF PRICES

COUNCIL WORKING GROUP EXAMINING EURCOM MARKET ORGANIZATION PROPOSALS

(MOP) MET APR7-8 FOR FURTHER TECHNICAL REVIEW OF ARTICLES.

NO/NO DECISIONS TAKEN BUT THERE ARE SIGNS THAT IN RESPONSE TO

PRESSURE FROM DOMESTIC PROCESSORS FRENCH HAVE SHIFTED POSITION AND

NOW OPPOSE SALMON REF PRICE OR WOULD AT LEAST INSIST ON TWO TIER

PRICING TO DISTINGUISH BETWEEN ATLANTIC AND PACIFIC SALMON. REVIEW OF

MOP WILL CONTINUE IN WORKING GROUP MAY7 BUT CONTACTS EXPECT

DECISIONS WILL BE TAKEN ONLY AT COUNCIL LEVEL WHERE MOP WILL BE

CONSIDERED IN CONTEXT OF OVERALL CFP PACKAGE. DATE OF NEXT FISHERIES

COUNCIL NOT/NOT FIXED BUT WILL BE NO/NO EARLIER THAN END MAY

FOLLOWING CONCLUSION OF FRENCH ELECTIONS.

2. TEAM OF USA OFFICIALS MET LAST WEEK WITH EURCOM (LED BY SIMONNET

AND VISSER) FOR DISCUSSION ON MOP SIMILAR TO WHAT WE ARE PROPOSING

(REF YOURTEL 0821 APR15). DISCUSSION FOCUSSED ON TRADE IMPACT OF MOP

WITH USA EXPRESSING STRONG OPPOSITION TO PROPOSED SALMON REF PRICE

...2

PAGE TWO YCTD1231 CONF

GIVEN SMALL PERCENTAGE OF CTY PRODUCTION IN RELATION TO DEMAND.

USA ALSO ARGUES THAT PACIFIC AND ATLANTIC SALMON SUPPLY DIFFERENT
MARKET NEEDS AND MUST BE DISTINGUISHED AS SEPARATE PRODUCTS.

(USA IS PLACING LESS EMPHASIS ON POSSIBLE LOBSTER REF PRICE.)

VISSEER DEFENDED INCLUSION OF SALMON IN ANNEX IV OF MOP BUT NOTED
CTY IS NOT/NOT READY TO TAKE DECISION.

3.INFO OUR PARA 1 CORRESPONDS TO PARIS TEL 0160 16APR RECEIVED
TODAY.

CCC/062 221509Z YCTD1231

R E S T R I C T E D

FM BONN ZQTD2569 22APR81

TO EXTOTT GEB

INFO BREEC ITCOTT/ROC FINOTT/IER

BH FANDOOTT/CAMPBELL/APPLEBAUM DE OTZ

DISTR ECO FLO

REF YOURTEL GEB1185 15APR

---GREENLAND SALMON QUOTA

HAVE SENT COPY OF DIPLO NOTE AS PER YOURTEL GAB610 23FEB AVAILABLE
TO REICH.

CCC/219 221347Z ZQTD2569

DATE	
ACC	REF
FILE	25-5-7-2-SALMON
B. HAND	PAR PORTEUR
A.TN:	

RF 60012

EEC

DATE	
ACC	156871
FILE	25-5-5-CDA-EEC
B: HAND	PAR PORTFOLIO
A: IN:	25-5-7-2-QUELON

C O N F I D E N T I A L

FM PARIS WITD0160 16APR81

TO EXTOTT ECO

INFO ITCOTT/EUR/ROC/OGR/FPB FINOTT BREEC LDN BONN

ITCS LDN COPEN BRU HAGUE ROME ATHNS GENEV WSHDC DUBLN

BH FANDOOTT/CAMPBELL/SCHWEIGER DE OTZ

DISTR GEB FLE FLO

---REFERENCE PRICES FOR SALMON AND LOBSTER

LEARNED TODAY FROM MARINE MARCHANDE THAT COMMISSIONS PROPOSAL ON REF PRICES FOR SALMON AND LOBSTER WAS DISCUSSED AT MTG APR7 AND 8 BY GROUP OF M/S EXPERTS FORMED TO ADVISE COUNCIL OF MINISTERS. FRENCH, RESPONDING TO PRESSURE FROM THEIR SMOKING INDUSTRY, JOINED WEST GERMANY AND DENMARK IN EXPRESSING QUOTE EXTREME RESERVATIONS UNQUOTE ON COMMISSIONS PROPOSAL FOR SALMON AS IT NOW STANDS. THESE 3 COUNTRIES APPARENTLY INSISTED THAT, AT MINIMUM, SEPARATE REF PRICES BE ESTABLISHED FOR ATLANTIC AND PACIFIC SALMON. THEY ALSO MADE KNOWN THEIR SCEPTICISM AS TO PRACTICALITY OF ESTABLISHING REF PRICE SYSTEM ON PACIFIC SALMON TO INCLUDE VARIOUS SPECIES, SIZES AND QUALITIES. UK AND IRELAND, CONCEDING TO SOME EXTEND ON ARGUMENTS FOR 2 REF PRICES FOR SALMON, STRONGLY MAINTAINED THEIR POSITION ON NEED TO PROTECT THEIR DOMESTIC PRODUCTION.

2. FRENCH QUITE FRANKLY INFORMED US THAT THEY DID NOT/TAKE STRONG POSITION ON LOBSTER, ALTHOUGH DANES AND GERMANS EXPRESSED OFFICIAL OPPOSITION TO COMMISSION PROPOSAL. FRENCH ACCEPTED OUR

...2

PAGE TWO WITD0160 CONF

COMMENTARY ON LACK OF TECHNICAL BASIS FOR REF PRICES ON LOBSTER
AND NOTED UK MINISTER WALKER SUBJECTED TO POLITICAL PRESSURE FROM
SCOTTISH FISHERMEN.

3.DECISION ON THIS ISSUE WILL NOW MOVE TO COUNCIL OF MINISTERS WHO
IS SCHEDULED TO MEET IN EARLY JUN.IT IS VERY LIKELY HOWEVER THAT
SUBJECT WILL NOT/NOT BE BROACHED AT THIS MTG BECAUSE OF OTHER
MORE PRESSING ITEMS ON AGENDA.OUR UNDERSTANDING OF PROCEDURE IS
THAT COREPER COULD EXAMINE ISSUE BEFORE IT PASSES ON TO COUNCIL.

4.FRENCH SMOKERS CONTINUE TO PUT PRESSURE ON FRENCH GOVT ON
SALMON ISSUE.THEIR EFFORTS HAVE OBVIOUSLY MET WITH SOME SUCCESS.
FURTHERMORE,INDUSTRY YESTERDAY RECEIVED TELEX FROM AMERICAN
EXPORT GROUP SAYING THAT COMMISSION HAD INFORMED THEM THEY HAD
DECIDED TO WITHDRAW PROPOSAL ON SALMON BECAUSE COMMISSION
BELIEVES SYSTEM WOULD CONTRAVENE GATT OBLIGATIONS.

CCC/272 161542Z WITD0160

RF

ACTION
SUITE A DONNER

R E S T R I C T E D

FM LDN XNGR0763 15APR81

TC EXTOTT FLO

REF YOURTEL FLO0545 13APR

---ATLANTIC SALMON CONVENTION

CCULD WE HAVE COPY OF REVISED DRAFT?WOULD IT BE POSSIBLE TO PASS
CCPY TO ATLANTIC SALMON TRUST WHO ARE ALWAYS INTERESTED AND
ANXIOUS TO BE HELPFUL.

CCC/294 151156Z XNGR0763

26/5

DATE	
ACC	REP
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

EXTERNAL AFFAIRS



FLO/R.B. Fadden/6-26/43/jt
AFFAIRES EXTÉRIEURES

TO
A LIST BELOW

SECURITY RESTRICTED
Sécurité

FROM The Under-Secretary of State for External
De Affairs, OTTAWA

REFERENCE
Référence

SUBJECT Atlantic Salmon Convention: Legal Drafting
Sujet Group

DATE April 15, 1981

NUMBER	FLO-602	REF
ACC	132315	
FILE		DOSSIER
FILE OTTAWA	25-5-7-2-SALMON	
MISSION		PAR PORTEUR
ATTN:		

ENCLOSURES
Annexes

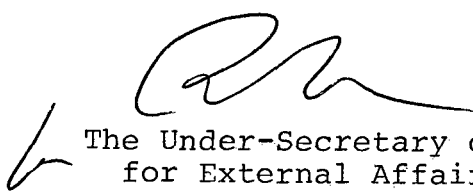
DISTRIBUTION

CDN EMBASSIES:

WSHDC
OSLO (for
Norway &
Iceland)
STKHM
COPEN (for
Faroe Islands)
CDN MISSION:
BREEC

On March 26-27, 1981 a drafting group was convened in Ottawa to update the negotiating text of the Atlantic Salmon Convention for the forthcoming Working Group Meeting to be held in Oslo in mid May (dates to be confirmed). In an effort to reflect the various proposals, disputed language was bracketed with suggested phrasing appearing consecutively or side by side.

- ... 2. Please distribute the enclosed copies of the text to the appropriate officials of your governments of accreditation.


The Under-Secretary of State
for External Affairs.

UNCLASSIFIED

FM BREEC YCTD1134 08APR81

TO EXTOTT GEB

INFO COPEN BONN PARIS LDN HAGUE ROME BRU ITCOTT/EUR/FPB FINOTT/IER

FANDCOTT/CAMPBELL/APPLEBAUM/MELTZER

DISTR FIO ECO

REF YOURTEL 1107 APR6

---ATLANTIC SALMON:GREENLAND QUOTA

EURCOM NOTES THAT AS CTY PER SE IS NOT/NOT MEMBER OF ICES, THAT
ORGANIZATION HAS IN PAST REFUSED TO PROVIDE COPIES OF WORKING DOCS
SUCH AS REPORT ON SPECIAL WORKING GROUP. THUS EURCOM HAS NOT/NOT YET
SEEN REPORT BUT IS OBTAINING COPY INFORMALLY AND WILL THEN RESPOND.
WILL FOLLOW UP.

2.PLS FORWARD COPY OF REPORT FOR OUR INFO.

UUU/014 091224Z YCTD1134

DATE	
ACC	REF
FILE	DOC
25-55-CDK-EEC	
B. HAND	PAS F. TUCK
ATTN:	
25-55-3-2-SALMON	



Government of Canada Gouvernement du Canada
Fisheries and Oceans Pêches et Océans

Your file Votre référence

Ottawa, Ontario. Our file Notre référence
K1A 0E6

April 13, 1981

DATE	
ACC	REF
132319	
FILE	DOSSIER
25-5-7-2-SALMON	
B. HAND	PAR PORTEUR
A. IN:	

Mr. D. Fadden,
Department of External Affairs,
Legal Operations Division (FLO),
Lester B. Pearson Building,
4th fl., Tower A,
Sussex Drive,
Ottawa, Ontario.
K1A 0G2

Dick
Dear Mr. Fadden:

Further to our phone call of this morning enclosed please find copies of the revised Atlantic Salmon Convention text prepared at the March 26-27 drafting group meeting. Please vet attached letter and distribute accordingly.

Yours sincerely,

E. Meltzer,
International Directorate.

Encls.

INTERNATIONAL CONVENTION FOR THE CONSERVATION OF SALMON
IN THE NORTH ATLANTIC OCEAN

THE PARTIES

TAKING into account the deliberations of the Third United Nations Conference on the Law of the Sea relating to anadromous stocks of fish,

[RECOGNIZING that the State in the rivers of which an anadromous stock of fish originates has the primary interest in, and responsibility for, such stock,]

[RECOGNIZING that a State which permits the capture of salmon originating in the rivers of another State has an obligation to cooperate with that State with regard to the conservation and management of such stocks,]

RECOGNIZING that salmon originating in the rivers of different States intermingle in certain parts of the North Atlantic Ocean,

DESIRING to promote the acquisition, analysis and dissemination of scientific information pertaining to salmon stocks in the North Atlantic Ocean,

DESIRING to promote the conservation, restoration and rational management of salmon stocks in the North Atlantic Ocean through international cooperation,

HAVE AGREED as follows:

INTERNATIONAL CONVENTION FOR THE CONSERVATION OF SALMON
IN THE NORTH ATLANTIC OCEAN

Working Group Meeting
March 26-27, 1981, Ottawa

B. Applebaum (Chairman)	Department of Fisheries and Oceans Ottawa
E. Meltzer	Department of Fisheries and Oceans Ottawa
R.B. Fadden	Department of External Affairs Ottawa
R.J. Rochon	Department of External Affairs Ottawa
R. Christensen	E.C. Delegation Ottawa
M. Leigh	EEC Commission Brussels
A. Olafsson	Home Government of Faroe Islands Faroe Islands
T. Gustavsson	Ministry of Agriculture Sweden
A.O.B. Isaksson	Embassy of Sweden Ottawa
M. Danaher	U.S. State Department Office of Legal Adviser, Washington
L. Snead	U.S. State Department Office of Fisheries Affairs, Washington

ARTICLE I

1. This Convention applies to the maritime waters of the North Atlantic Ocean and its adjacent seas and bays, excluding the Baltic Sea, hereinafter referred to as the "Convention Area".

2. The Convention Area shall be divided into Commission Areas as described in Annex I of this Convention.

3. This Convention applies to all salmon stocks which migrate within the Convention Area.

4. Nothing in this Convention shall affect or prejudice the positions or claims of any Party in regard to international waters, the territorial sea, or the limits or extent of the jurisdiction of any Party over fisheries; or affect or prejudice the views or positions of any Party with respect to the Law of the Sea.

1. This Convention applies to the salmon stocks that migrate between areas under the fisheries jurisdiction of coastal States in the North Atlantic Ocean.

See Article III [3].

ARTICLE II

For the purposes of this Convention:

- "State of Origin" means a Party in whose rivers salmon stocks originate;

[- "salmon interceptions" means catches within the fisheries jurisdiction of one Party [State] of salmon which originate in the rivers of another Party [State];]

[- "intercepting salmon fishery" means a salmon fishery within the fisheries jurisdiction of one Party [State] wherein salmon interceptions take place in an amount considered significant by the State of Origin.]

- "Party" means a Contracting Party to this Convention.

ARTICLE III

1. The Parties agree to establish and maintain an international organization whose objective shall be to contribute through consultation and cooperation to the conservation, restoration and rational management of salmon resources in the North Atlantic Ocean. This organization shall be known as the North Atlantic Salmon Conservation Organization, hereafter referred to as "the Organization", and shall fulfill the functions assigned to it by this Convention.

2. The Organization shall consist of:

- a Council
- a North American Commission
- a [West] Greenland Commission
- a North East Atlantic Commission
- a Secretariat.

[3. The areas of concern of the three Commissions referred to in paragraph 2 shall be as described in Annex I.]

4. The Organization shall have legal personality and shall enjoy in its relations with other international organizations and in the territories of the Parties such legal capacity as may be necessary to perform its functions and achieve its ends. The immunities and privileges which the Organization and its

officers shall enjoy in the territory of a Party shall be subject to agreement between the Organization and the Party concerned.

5. The headquarters of the Organization shall be at
..... or at such other place as may be decided by the Council.

6. The working language of the Organization shall be English.

ARTICLE IV

The functions of the Council shall be:

- (a) to provide a forum for the study, analysis and exchange of information among the Parties [and [by unanimous vote] to make recommendations to the Parties and the Commissions] on matters concerning [salmon interceptions][the salmon resources of the Convention Area][the salmon resources subject to this Convention];
- (b) to establish working arrangements with the International Council for the Exploration of the Seas (ICES) and other appropriate international fisheries and scientific organizations;
- (c) to make recommendations to Parties, ICES or other appropriate scientific bodies concerning the undertaking of scientific research;
- (d) to supervise and coordinate the administrative, financial and other internal affairs of the Organization, including the relations among its constituent bodies;
- (e) to coordinate the external relations of the Organization;
- [(f) to evaluate the success of the Organization in achieving the objectives of this Convention;]
- [(g) to facilitate the coordination of Commission activities;]
- (h) to exercise such other authority as is conferred upon it by this Convention.

ARTICLE V

1. Each Party shall be a member of the Council.
2. The Council shall elect a Chairman and Vice-Chairman, each of whom shall serve for two years and shall be eligible for re-election but shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be chosen from the Council representatives of different Parties.
3. The Chairman of the Council shall be the President of the Organization and its principal representative.
4. The Chairman of the Council shall convene a regular annual meeting of the Council and the three Commissions at a time and place decided upon by the Council.
5. Any meeting of the Council, other than the annual meeting, shall be called by the Chairman at such time and place as the Chairman may determine, upon the request of a Party with the concurrence of another Party.

ARTICLE VI

1. Each Party shall have one vote in Council proceedings.

2. Except where otherwise provided, Council decisions shall be taken by a three-quarters majority of the votes of all Parties voting; no vote shall be taken unless two-thirds of the Parties are present.

3. The Council shall submit to the Parties an annual report of the activities of the Organization.

ARTICLE VII

1. The functions of the [West] Greenland Commission and the North East Atlantic Commission are:

- a) to provide a forum for consultation and cooperation among their respective members concerning conservation and management of salmon resources in the respective Commission areas;
- b) to adopt proposals to regulate fisheries in the parts of the Commission area under the jurisdiction of one Commission member, of salmon originating in the rivers of other Parties;
- c) to make recommendations to the Council concerning the undertaking of scientific research.

2. The proposals referred to in paragraph 1b) of this Article shall take into account:

- a) measures taken and other factors, both inside and outside the respective Commission areas, that affect the stocks concerned;
- [b) the efforts of States of Origin to ensure the conservation, restoration and enhancement of salmon stocks in their waters, the costs incurred and the social and economic benefits expected in return;]

- [c) the extent to which the stocks concerned feed in the fisheries zones of the respective Parties;]
- [d) the contribution of Parties other than States of Origin to the conservation of salmon stocks which migrate into their fisheries zones by limiting their catches of such stocks or by other measures;]
- [e) the interests of those communities which are particularly dependent on fishing for salmon.]

[3. Fishing patterns in salmon fisheries in the North East Atlantic Commission's area of concern shall not be altered in a manner which results in the initiation or increase of catches of salmon which originate in the rivers of another Party except with the consent of the Commission.]

ARTICLE VIII

NORTH AMERICAN COMMISSION Terms of Reference

1. The North American Commission shall provide a forum for consultation and cooperation between its members:
 - a) on matters relating to the reduction of catches within the jurisdiction of one Commission member of salmon originating in the rivers of the other Commission member, and
 - b) in cases where activities established or proposed by one Commission member affect salmon which originate in the rivers of the other Commission member because, for example, of biological interactions.
2. The Commission may adopt proposals [for action] to regulate salmon fisheries under the jurisdiction of either Commission member which harvest amounts of salmon significant to the other member in whose rivers that salmon originate, in order to reduce such harvests.
3. The Commission may make recommendations to the Council concerning the undertaking of scientific research.

Fishing patterns in salmon fisheries in the North American Commission's area of concern shall not be altered in a manner which results in the initiation or increase of catches of salmon which originate in the rivers of another Party except with the consent of the latter.]

ARTICLE IX

1. The members of the North American Commission shall be Canada and the United States of America.

2. Upon becoming Parties to this Convention the following shall be members of the [West] Greenland Commission: Canada, the European Economic Community, the United States of America, [Norway, Sweden and ...].

3. Upon becoming Parties to this Convention the following shall be members of the North East Atlantic Commission: the European Economic Community, Iceland, Norway, Sweden [USA and ...].

4. Any other Party which is a State of Origin for significant quantities of salmon occurring in a Commission's Area, or exercises fisheries jurisdiction in that Area, shall, if accepted by a Commission, become a member of that Commission.

5. Any Party that is not a member of a particular Commission may participate, as an observer, in the deliberations of that Commission.

6. Each Commission shall elect a Chairman and a Vice-Chairman, each of whom shall serve for two years and shall be eligible for re-election but shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be representatives of different Commission members.

7. Any meeting of a Commission other than the annual meeting referred to in Article V paragraph 4, shall be called by its Chairman at such time and place as the Chairman may determine, upon the request of a Commission member with the concurrence of another Commission member.

8. Each Commission shall take into account the best available information, including advice from ICES and other appropriate scientific bodies, when adopting proposals to regulate fisheries.

9. Each Commission shall make an annual report of its activities to the Council.

ARTICLE X

1. In Commission proceedings each member shall have one vote.

2. Commission decisions shall be taken by the unanimous vote of those members present and voting. No vote shall be taken unless two-thirds of the members are present.

ARTICLE XI

1. The functions of the Secretariat shall be:
 - a) to provide administrative services to the Organization;
 - b) to compile and disseminate statistics and reports concerning the salmon stocks subject to this Convention.
2. The chief administrative officer of the Secretariat shall be the Executive Secretary who shall be appointed by the Council.
3. The Council shall determine the Executive Secretary's conditions of employment and functions.
4. The staff of the Secretariat shall be appointed by and be responsible to the Executive Secretary, subject to the general supervision of the Council.

ARTICLE XII

1. Subject to the provisions of this Article, Parties shall implement any Commission proposal which has entered into force.
2. Any proposal adopted by a Commission under Article VII or VIII shall enter into force [sixty][ninety] days after its adoption or, if another date is determined by the Commission, on such date, except as provided for by paragraph 3 of this Article.
3. Any Commission member in whose waters a proposal would apply may, within [sixty][ninety] days of the adoption of a proposal, lodge an objection to it. In this case, the proposal shall not enter into force for that Commission member or for any other member of that Commission which lodges an objection within an additional thirty day period.
4. Any Commission member may notify the Executive Secretary of its intention not to be bound by a proposal, after the proposal has been in force for one year. The proposal shall cease to be binding upon that Commission member and any other member that so indicates within ninety days after the date of transmittal specified on the notice sent by the Executive Secretary informing Commission members of the above notification.

ARTICLE XIII

1. Each Party shall provide to the Council available catch statistics for salmon taken within its river systems and the maritime areas within its fisheries jurisdiction, at such intervals as the Council may determine.
2. Each Party shall compile and provide to the Council such other [catch] statistics for salmon taken within its river systems and the maritime areas within its fisheries jurisdiction as required by the Council. The Council shall decide [by unanimous vote] the scope and form of such statistics, and the intervals at which they shall be provided.
- [3. Each Party shall notify the Council of all measures in force taken by the Party for the management, conservation, restoration and development of salmon stocks [subject to this Convention][occurring in its river systems and in the maritime waters under its fisheries jurisdiction.]]
- [4. The notification referred to in paragraph 3 shall be made annually and shall be sent to the Secretariat not later than sixty days before the annual meeting of the Council.]
5. The Parties shall provide the Council with any available scientific and statistical information it requires for the purposes of this Convention.

ARTICLE XIV

1. Fishing for salmon stocks subject to this Convention by vessels of the Parties is prohibited beyond twelve miles from the baselines from which the territorial sea is measured, except as provided in Annex II.

[2. The Parties shall cooperate [with a view] to prevent fishing on the high seas beyond areas under the fisheries jurisdiction of coastal States for salmon stocks subject to this Convention.]

ARTICLE XV

1. The Council shall adopt an annual budget for the Organization, and shall establish the contribution of each Party in accordance with Annex IV.
2. The Executive Secretary shall notify each Party of its contribution and each Party shall pay its contribution to the Organization not later than [four] months after the date of this notification.
3. Contributions shall be payable in the currency of the country in which the headquarters of the Organization is located, unless otherwise authorized by the Council.
4. A draft of the annual budget shall be submitted by the Executive Secretary to each Party, together with a schedule of contributions, not less than sixty days before the meeting of the Council at which the budget is to be considered.
5. A Party acceding to this Convention during the course of a financial year shall make a contribution for that year that is proportional to the number of complete months remaining in the year from the date of its accession.

6. A Party which has not paid its contributions for two consecutive years shall not be entitled to vote under this Convention until it has fulfilled its obligations, unless the Council decides otherwise.

7. The financial affairs of the Organization shall be audited annually by external auditors to be selected by the Council.

ARTICLE XVI

1. The Annexes are integral parts of this Convention.

ARTICLE XVII

1. Each Party shall take such action, including the imposition of adequate sanctions for violations, as may be necessary to make effective the provisions of this Convention, and to implement any measures which become binding under Article XII. [Each Party shall transmit to the Council an annual statement of the actions taken by it for these purposes.] This statement shall be sent to the Secretariat not later than sixty days before the annual meeting of the Council.

2. Each Party undertakes to minimize salmon interceptions in connection with other fisheries [both] within[, and on the high seas beyond,] its fisheries jurisdiction.

2. Each Party shall, with respect to the high seas beyond the fisheries jurisdiction of coastal States, take measures to minimize catches of salmon by its vessels in connection with other fisheries.

3. The Parties agree to invite the attention of any State not a Party to this Convention to any matter relating to the activities of the nationals or vessels of that State which appears to affect adversely the conservation or restoration of salmon stocks or the implementation of this Convention. The Parties further agree to call such matters to the attention of other Parties and to confer on the steps to be taken towards obviating such adverse effects.

ARTICLE XVIII

1. Any Party may propose amendments to this Convention to be considered and acted upon by the Council at an annual or a special meeting. Any such proposed amendment shall be sent to the Executive Secretary at least ninety days prior to the meeting at which it is proposed to be acted upon, and the Executive Secretary shall immediately transmit the proposal to all Parties.

2. The adoption of a proposed amendment to this Convention by the Council shall require a three-fourths majority of the votes of all Parties. The Depositary shall notify all Parties of the text of any proposed amendments so adopted.

3. An amendment shall take effect for all Parties one hundred and twenty days following the date of transmittal specified in the notification by the Depositary, unless any Party notifies the Depositary that it objects to the amendment within ninety days of that date, in which case the amendment shall not take effect for any Party. Any Party which has objected to an amendment may at any time withdraw that objection. If all objections to the amendment are withdrawn, the amendment shall take effect for all Parties one hundred and twenty days following the date of transmittal specified in

the notification by the Depositary of receipt of the last withdrawal, unless any other Party notifies the Depositary that it objects to the amendment within sixty days of that date, in which case the amendment shall not take effect for any Party. If such subsequent objections are withdrawn, the amendment shall take effect for all Parties one hundred and twenty days following the date of transmittal specified in the notification by the Depositary of receipt of the last withdrawal.

4. Any Party which becomes a Party to this Convention after an amendment has been adopted in accordance with paragraph 2 of this Article shall be deemed to have approved the said amendment.

5. The Depositary shall promptly notify all Parties of the receipt of notifications of approval of amendments, the receipt of notifications of objection or withdrawal of objections, and the entry into force of amendments.

ARTICLE XIX

1. This Convention shall be open for signature at
..... until by the parties represented at the
Diplomatic Conference on held at
..... from to It shall
thereafter be open for accession by these parties, and subject
to the approval of the Council, by any other State that
exercises fisheries jurisdiction, or is a State of Origin for
salmon caught, in the North Atlantic Ocean.
2. This Convention shall be subject to ratification,
acceptance or approval by the Signatories and the instruments
of ratification, acceptance or approval shall be deposited
with the Depositary.
3. This Convention shall enter into force upon the first
day of the month following the deposit of instruments of
ratification, acceptance, approval or accession by two
designated members of each Commission, provided that at least
one of the two designated members for each Commission
exercises fisheries jurisdiction within the Commission area.
4. Any party eligible to accede in accordance with paragraph 1
of this Article, may accede to this Convention by notification
in writing to the Depositary. Accessions received by the
Depositary before the date of entry into force of this

Convention shall become effective on that date. Accessions received by the Depositary after this Convention's entry into force shall become effective on the date of receipt by the Depositary.

5. The Depositary shall inform the Signatories and acceding parties of all ratifications, acceptances or approvals deposited and accessions received.

ARTICLE XX

1. Any Party may withdraw from the Convention on 31 December of any year by giving notice by the preceding 30 June to the Depositary, which shall immediately send copies of the notice to other Parties.

2. Any other Party may withdraw from this Convention on the same 31 December by giving notice to the Depositary within one month of the date of transmission specified in the Depositary's note transmitting a copy of a notice of withdrawal given pursuant to paragraph 1 of this Article.

ARTICLE XXI

1. The original of this Convention shall be deposited with the which shall transmit certified copies thereof to all Signatories and all Parties.

2. The Depositary shall register this Convention with the Secretary General of the United Nations.

IN WITNESS WHEREOF the undersigned, being duly authorized thereto, have signed this Convention.

DONE at , this day of ,
198 .. , in a single original, in the English and French
languages, each text being equally authentic.

ANNEX I

The Commission Areas referred to in [Article I, paragraph 2,]
[Article III, paragraph 3] of this Convention shall be as
follows:

1. North American Commission: the waters off the east
coast of North America within the fisheries jurisdiction of
coastal States.

2. [West] Greenland
Commission: the waters
west of a line drawn along
44°W Longitude south to
50°N Latitude, thence due
east to 42°W Longitude,
thence due south, except the
area referred to in
paragraph 1.

3. The North East Atlantic
Commission: the waters east
of the line referred to in
sub-paragraph 2 of this
Annex.

2. Greenland Commission:
the waters within the two
hundred mile fishing zone
off Greenland.

3. The North East Atlantic
Commission: the waters within
national fisheries jurisdiction
east and south of the Greenland
Commission area.

ANNEX II

- [1. Fishing for salmon beyond twelve miles from the baselines]
from which the territorial sea is measured is permitted only
in the following areas:
- a) in the [West] Greenland Commission area, up to
thirty miles seaward from the baselines of
Greenland;
 - b) in the North East Atlantic Commission Area
(Faroe Islands) [within the fishery zone of the
Faroe Islands].]
- [[2. [Each Commission established by this Convention] [The]
Council by unanimous vote] may adopt proposals for amendments
to the provisions of paragraph 1 [in regard to its respective
area.] Such proposals shall enter into force subject
[mutatis mutandis] to the provisions of Article XII .]]]

ANNEX III

[1. The catch limit for
the [West] Greenland Commission
area for each of the years
1981 to 198.. , shall be
..... metric tons.

2. Fishing for salmon in
the [West] Greenland Commission
area shall follow strictly
the 1976-77 fishing
[patterns.

1. The catch limit for the]
salmon fishery in that portion
of the Greenland Commission
Area lying westerly of a line
drawn due south from the most
southerly point of Cape Farewell
for each of the years 1981 to
198.. , shall be
metric tons.

2. Fishing for salmon in
that portion of the Greenland
Commission Area described
in paragraph 1, shall follow
strictly the 1976-77 fishing
patterns.]

ANNEX IV

[DRAFT U.S. BUDGET PROPOSAL]

The Council shall establish the annual contributions of each Party on the following basis:

- a) 50 percent of the budget shall be divided equally among all the Parties;
- b) 30 percent of the budget shall be divided among all Parties in proportion to their nominal catches of salmon subject to this Convention in the year ending two years before the beginning of the budget year;
and
- c) 20 percent of the budget shall be divided among all Parties in proportion to their catches of salmon which originate in the rivers of other Parties in the year ending two years before the beginning of the budget year.

COMCENTRE/FILE/DIARY/CIRC/DIV

MESSAGE

K15/17

FM/DE	PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
	LIEU	MINISTÈRE	N° D'ORIG.			
	FLO	EXTAFF	FLO-545	13APR81		CONFID

APR 13 22 39 '81

TO/A WSHDC BREC OSLO/FOR NORWAY AND ICELAND

STKHM COPEN/FOR FAROES PRMNY/LOS

INFO LDN DUBLN PARIS BONN FANDOOTT/CAMPBELL/APPELBAUM/MELTZER

ACC	REF
FILE 25-5-7-2-SALMON	DOSSIER
BY HAND	PAR PORTEUR
ATTN:	

DISTR. GEB GNG

SUBJECT: ATLANTIC SALMON CONVENTION

CLEAN COPY OF TEXT PREPARED BY MAR 26-27/81 BY
OTT DRAFTING GRP FOLLOWS BY BAG. TEXT INCLUDES BRACKETED
DISPUTED LANGUAGE. TO ILLUSTRATE PROPOSALS OF VARIOUS DELS,
DISPUTED PHRASES APPEAR CONSECUTIVELY OR SIDE BY SIDE.

2. REQUEST YOU DISTRIBUTE COPIES TO APPROP AUTHORITIES.
3. FOR PRMNY/LOS: GRATEFUL YOU CONVEY TEXT TO
SMORGRAN OF NWGIAN LOS DEL AND TO EIRIKSSON OF ICELAND MISSION.

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG. R.B. FADDEN/jt	FLO	6-2643	SIG. R.B. FADDEN



Government
of Canada

Gouvernement
du Canada

Fisheries
and Oceans

Pêches
et Océans

Your file Votre référence

Our file Notre référence

Ottawa, Ontario.
K1A 0E6

April 10, 1981.

Mr. D. Fadden,
Department of External Affairs,
Legal Operations Division (FLO),
Lester B. Pearson Building,
4th floor, Tower A,
Sussex Drive,
Ottawa, Ontario.
K1A 0G2

DATE	
ACC	REF
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

Dear Mr. Fadden:

Please forward by bag the enclosed copy of the
March 17-18 ICES Salmon Working Group Report requested by
BREEC in tel YCTD 1134 08 April 81.

Yours sincerely,

E. Meltzer

E. Meltzer,
International Directorate.

Encl.

*Trans
Pse forward by
class - Canada
Collection to BREEC
going on ref. Unit
Tel 1134. Copy for file
6 May 6 PWR's W.P.
13/3*

DATE	
ACC	129299
REF	
FILE	25-5-7-2-SALMON
Dossier	
Hand	
PAR. PORTIER	

MARSI OTT

73587 MARLAB G
24 MARCH 1981

TO: W G DOUBLEDAY FANDU
FROM: B B PARRISH

24.3.81
8⁰⁰ am

THE FOLLOWING IS THE TEXT OF THE FINAL VERSION OF THE SALMON WORKING GROUP REPORT INCORPORATING MY EDITING BASED ON OUR TELEPHONE CONVERSATION. PLEASE LET ME KNOW BY TELEX OR PHONE BY WEDNESDAY AT THE LATEST IF YOU CONSIDER FURTHER CHANGES ARE NECESSARY. I WON'T CIRCULATE IT TO THE OTHER MEMBERS UNTIL THEN.

THE TEXT READS:-

REPORT OF MEETING OF WORKING GROUP ON NORTH ATLANTIC SALMON

MARCH 17-18, 1981 OTTAWA, CANADA

PARTICIPANTS

1. THE FOLLOWING SCIENTISTS FROM ICES MEMBER COUNTRIES PARTICIPATED IN THE MEETING:

W G DOUBLEDAY	CANADA
J H PIPPY	CANADA
D G REDDIN	CANADA
J A RITTER	CANADA
J MØLLER JENSEN	DENMARK
J-P MINET	FRANCE
E TWOMEY	IRELAND
B B PARRISH	UNITED KINGDOM (CHAIRMAN)
B E SKUD	UNITED STATES OF AMERICA

PURPOSE OF MEETING

2. THIS ADDITIONAL MEETING OF THE WORKING GROUP WAS CONVENED AT THE REQUEST OF THE CANADIAN GOVERNMENT TO PROVIDE AT A DATE EARLIER THAN THE SCHEDULED MEETING (APRIL 6-9), ITS ASSESSMENTS OF ASPECTS OF THE WEST GREENLAND FISHERY OF DIRECT RELEVANCE TO CURRENT NEGOTIATIONS OF MANAGEMENT MEASURES FOR IT. IN PARTICULAR, IT WAS REQUESTED TO CONSIDER THE EFFECTS OF CHANGES IN THE OPENING DATE OF, AND MESH SIZE USED IN, THE FISHERY ON THE CATCH QUOTA WHICH MIGHT BE SET FOR IT FOR A GIVEN MAGNITUDE OF ITS IMPACT ON NORTH AMERICAN AND EUROPEAN HOME-WATERS STOCKS.

ASSESSMENT PARAMETERS

3. AT ITS MEETING IN 1980 (REF. 1) THE WORKING GROUP DREW ATTENTION TO THE SUBSTANTIAL GROWTH IN WEIGHT OF SALMON DURING THE COURSE OF THEIR STAY IN THE WEST GREENLAND AREA ANAD. AS A CONSEQUENCE, TO THE EFFECTS OF CHANGES IN THE TIMING (OPENING DATE AND DURATION) OF, AND THE MESH SIZE OF GILLNETS USED IN, THE FISHERY, ON THE NUMBERS OF SALMON CAUGHT IN TAKING A GIVEN WEIGHT OF CATCH - OR ON THE CATCH BY WEIGHT WHICH COULD BE TAKEN FOR A GIVEN CATCH BY NUMBER. IT ALSO INDICATED THAT, OWING TO DIFFERENCES IN THE SIZE OF SALMON OF NORTH AMERICAN AND EUROPEAN ORIGIN IN THE EXPLOITED POPULATION, SUCH CHANGES WOULD AFFECT THE HOME-WATERS LOSSES OF THE TWO COMPONENTS DIFFERENTLY. THESE EFFECTS WERE CONSIDERED FURTHER AT THE PRESENT MEETING, USING AN ASSESSMENT METHOD DEVELOPED BY ITS CANADIAN MEMBERS (REF. 2) WITH SPECIAL REFERENCE TO THE ESTIMATION OF THE CATCH IN WEIGHT (QUOTA), AND CORRESPONDING APPROPRIATE MESH SIZE, FOR DIFFERENT OPENING DATES FOR THE FISHERY, TO GIVE THE SAME IMPACT ON NORTH AMERICAN AND EUROPEAN HOME-WATERS STOCKS AS WOULD A CATCH OF 1,190 TONNES (THE QUOTE SET IN RECENT YEARS) AND WITH A FISHERY OPENING DATE OF 10 AUGUST (AS IN 1976/77). BECAUSE OF A MARKED DECREASE IN THE DURATION AS WELL AS THE STARTING TIME OF THE FISHERY DURING THE PERIOD 1976-1980, THE ASSESSMENTS WERE MADE ~~KXXXX~~ FOR A "LONGER" DURATION FISHERY, AS OCCURRED IN 1976/77, AND A "SHORTER" DURATION ONE AS IN 1979/80.

4. THE MAIN PARAMETERS USED IN THE ASSESSMENT WERE:

- A) THE RELATIVE PROPORTIONS OF NORTH AMERICAN AND EUROPEAN-ORIGIN ONE SEA-WINTER SALMON IN THE EXPLOITED POPULATION AT WEST GREENLAND (ONLY ONE-SEA-WINTER SALMON WHICH HAVE RECENTLY CONSTITUTED MORE THAN 95 PER CENT OF THE CATCH WERE CONSIDERED IN THE ASSESSMENT)
- B) THE LENGTH AND WEIGHT OF THE NORTH AMERICAN AND EUROPEAN COMPONENTS IN THE EXPLOITED POPULATION, AND THEIR CHANGES, THROUGH GROWTH, THROUGHOUT THE SEASON
- C) THE NATURAL MORTALITY RATE OCCURRING DURING THE FISHING SEASON
- D) THE SEASONAL DISTRIBUTION OF CATCH, BY WEIGHT, IN 1976/77 ("LONGER" FISHING SEASON) AND 1979/80 ("SHORTER" FISHING SEASON) RESPECTIVELY
- E) THE SELECTIVITY OF GILLNETS OF DIFFERENT MESH SIZES.

A) RELATIVE PROPORTIONS OF NORTH AMERICAN AND EUROPEAN SALMON IN EXPLOITED POPULATION

5. ESTIMATES OF THE PROPORTIONS OF NORTH AMERICAN AND EUROPEAN SALMON IN THE EXPLOITED POPULATION WERE OBTAINED FROM ANALYSES OF SCALE CHARACTERISTICS MADE DURING THE YEARS 1969-80 (SEE REFS 1-2). OWING TO POSSIBLE BIAS IN THE ESTIMATES FOR THE YEARS 1969-71 AND 1980, THE ESTIMATES FOR THE YEARS 1972-79, GIVING MEAN PROPORTIONS OF NORTH AMERICAN AND EUROPEAN SALMON OF 42.85 PER CENT AND 57.15 PER CENT RESPECTIVELY, WERE USED IN THE ASSESSMENT. IT WAS ASSUMED THAT THESE PROPORTIONS REMAINED CONSTANT THROUGHOUT THE FISHING SEASON.

B) LENGTH AND WEIGHT COMPOSITION, AND GROWTH OF NORTH AMERICAN AND EUROPEAN SALMON IN THE WEST GREENLAND POPULATION

6. DATA ON THE LENGTH AND WEIGHT COMPOSITIONS OF THE NORTH AMERICAN AND EUROPEAN COMPONENTS OF THE WEST GREENLAND POPULATION, AND THEIR GROWTH DURING THE FISHING SEASON, WERE OBTAINED FROM RESEARCH VESSEL SAMPLES TAKEN DURING THE YEARS 1969-1980, AND SEPARATED ON THE BASIS OF THEIR SCALE CHARACTERISTICS. AS REPORTED PREVIOUSLY (REF 1) THESE DATA SHOW A MARKED DIFFERENCE IN THE MEAN WEIGHTS OF THE TWO COMPONENTS, BUT EACH HAVING NORMALLY DISTRIBUTED LENGTH COMPOSITIONS. GROWTH IN LENGTH AND WEIGHT WAS TAKEN TO BE LINEAR THROUGHOUT THE FISHING SEASON.

C) SEASONAL DISTRIBUTION OF CATCH

7. THE SEASONAL DISTRIBUTION OF THE CATCH WAS DETERMINED FROM THE REPORTED DAILY CATCHES BY WEIGHT TAKEN BY GREENLAND VESSELS FISHING THE QUOTA IN THE YEARS 1976/77 AND 1979/80 RESPECTIVELY. THE WORKING GROUP WISHES TO POINT OUT THAT IT IS NOT POSSIBLE TO PREDICT RELIABLY THE ACTUAL DAILY PATTERN AND DURATION OF THE FISHERY IN ANY YEAR FOLLOWING A CHANGE IN OPENING DATA (AND MESH SIZE), BUT UNDER NORMAL CONDITIONS (EG OF POPULATION SIZE AND/OR AVAILABILITY, WEATHER ETC. IT SEEMS UNLIKELY THAT THE DURATION WILL BE SHORTER THAN THAT OCCURRING IN 1979/80 OR LONGER THAN THAT IN 1976/77.

D) NATURAL MORTALITY RATE

8. LOWER AND UPPER VALUES OF INSTANTANEOUS NATURAL MORTALITY RATES OF 0.005 AND 0.01 PER MONTH RESPECTIVELY WERE USED IN THE ASSESSMENT FOR BOTH THE NORTH AMERICAN AND EUROPEAN COMPONENTS OF THE SALMON POPULATION AT WEST GREENLAND.

E) MESH SELECTIVITY

9. ESTIMATES OF GILLNET MESH SELECTIVITY USED IN THE ASSESSMENT WERE MADE USING THE METHOD DERIVED BY HOLT (REF 3) FROM DATA OBTAINED IN MESH SELECTION EXPERIMENTS CONDUCTED BY CANADIAN RESEARCH VESSELS WITH MONOFILAMENT NYLON GILLNETS AT WEST GREENLAND IN 1978 AND 1980. A "NORMAL" SELECTION CURVE WAS USED IN THE MAIN ASSESSMENT FOR MESH SIZES RANGING BETWEEN 130MM AND 150MM, BUT THE EFFECTS OF USING A "LOG-NORMAL" CURVE WERE ALSO TESTED, AND FOUND TO HAVE ONLY A SMALL EFFECT ON THE RESULTS (REF 2).

10. AS A CAUTIONARY NOTE THE WORKING GROUP WISHES TO POINT OUT THAT WHILE THE SELECTION CURVES USED ARE BASED ON LIMITED DATA, THEY REPRESENT THE BEST ESTIMATES AVAILABLE. CONSIDERING THE IMPORTANT OF GILLNET SELECTIVITY FOR SALMON AT WEST GREENLAND, THE WORKING GROUP CONSIDERS THAT FURTHER STUDIES OF THE SELECTIVITY OF THE GEAR USED IN THE FISHERY ARE NEEDED.

RESULTS OF ASSESSMENTS

11. USING VALUES OF THE ABOVE PARAMETERS (SEE REF 2) THE WORKING GROUP CONSIDERED THE IMPLICATIONS OF ADOPTING OPENING DATES OF 10, 20, 25 AUGUST AND 1 SEPTEMBER, AND MESH SIZES ESTIMATED TO GIVE THE SAME PROPORTIONS OF NORTH AMERICAN AND EUROPEAN ORIGIN ONE-SEA-WINTER SALMON IN THE CATCH AS IN THE EXPLOITED POPULATION. IT WAS RECOGNISED THAT FACTORS SUCH AS THE PROPORTIONAL COMPOSITION OF THE EXPLOITED POPULATION AND MEAN LENGTHS AND WEIGHTS ON A GIVEN DATE ARE VARIABLE FROM YEAR TO YEAR AND, THEREFORE, THAT THE WORKING GROUP'S ESTIMATES APPLY TO THE AVERAGE OF CATCHES OVER A NUMBER OF YEARS, ASSUMING THAT FUTURE PARAMETERS WILL VARY ABOUT THE SAME AVERAGE VALUES AS WERE OBSERVED IN THE PAST.

12. IF THE OBJECTIVE OF SETTING A MESH SIZE TO EQUALISE THE IMPACT OF THE WEST GREENLAND SALMON FISHERY ON STOCKS ORIGINATING IN EUROPE AND NORTH AMERICA IS ADOPTED, REGULATION SHOULD INVOLVE A PERMISSIBLE RANGE OF MESH SIZES CENTRED ON THE CALCULATED TARGET MESH SIZE. MESH SIZES LARGER THAN THIS RANGE LEAD TO CATCHES WITH A HIGHER PROPORTION OF EUROPEAN ORIGIN SALMON THAN IN THE EXPLOITED POPULATION, WHILE MESH SIZES SMALL THAN IT LEAD TO CATCHES WITH A HIGHER PROPORTION OF NORTH AMERICAN ORIGIN SALMON THAN IN THE EXPLOITED POPULATION. IT IS ESTIMATED THAT A 2MM CHANGE IN MESH SIZE IN USE CAUSES A 1 PER CENT CHANGE IN THE CATCH COMPOSITION. IT IS ALSO NOTED THAT THE ESTIMATION OF A TARGET MESH SIZE IS SENSITIVE TO THE MODAL LENGTH OF THE SELECTIVITY CURVES. SHOULD ESTIMATED SELECTIVITY CURVES BE REVISED IN THE LIGHT OF NEW DATA AND ANALYSES MADE AVAILABLE IN FUTURE, THERE WOULD BE A CORRESPONDING REVISION OF THE CALCULATED TARGET MESH SIZES.

13. THE MESH SIZES CONSIDERED IN THE ASSESSMENT REFER TO THE OBSERVED STRETCHED MESH SIZES IN USE. THESE MAY DIFFER FROM NOMINAL MESH SIZES QUOTED BY NET MANUFACTURERS, DUE TO MANUFACTURING TOLERANCES AND CHANGES IN MESH SIZE DURING USE. IT WAS NOTED THAT ONLY NETS HAVING A NOMINAL MESH SIZE OF 134MM ARE BEING SOLD AT PRESENT FOR SALMON FISHING AT GREENLAND, BUT NO INFORMATION WAS AVAILABLE TO THE WORKING GROUP REGARDING THE RANGE AND DISTRIBUTION OF MESH SIZES CURRENTLY IN USE.

14. THE ESTIMATION OF TARGET MESH SIZES AND CATCHES FOR THE DIFFERENT OPENING DATES WAS MADE ON THE ASSUMPTION THAT THE FUTURE AVERAGE PROPORTIONS OF NORTH AMERICAN AND EUROPEAN ORIGIN ONE SEA-WINTER SALMON IN THE EXPLOITED POPULATION AT WEST GREENLAND WILL BE THE SAME AS THE MEAN OF THE ESTIMATED PROPORTIONS FOR THE YEARS 1972-79: IE 42.85 PER CENT AND 57.15 PER CENT RESPECTIVELY. THE WORKING GROUP NOTED THAT A MODERATE DEPARTURE FROM THESE MEAN VALUES IN ANY YEAR WOULD NOT CHANGE SUBSTANTIALLY THE ESTIMATED CATCHES, BUT THEY WOULD CHANGE THE RELATIVE MAGNITUDES OF THE LOSSES TO NORTH AMERICAN AND EUROPEAN HOME-WATERS STOCKS. THE ESTIMATED TARGET MESH SIZES AND CATCHES BY ~~XXXXXX~~ WEIGHT, GIVING THESE PROPORTIONS IN THE CATCH AND GIVING THE SAME TOTAL MORTALITY BY NUMBER (EXCLUDING ESCAPEMENT MORTALITY, WHICH IS ESTIMATED TO DIFFER NEGLIGIBLY BETWEEN THE OPTIONS BELOW) AS WAS ESTIMATED TO HAVE OCCURRED IN CATCHING 1,190 TONNES IN 1976/77 (WITH AN OPENING DATE OF 10 AUGUST) ARE GIVEN IN THE FOLLOWING TABLE FOR THE "LONGER" (1976/77) AND "SHORTER" (1979/80) DURATION FISHERIES RESPECTIVELY:

OPENING DATE	DAILY CATCH DISTRIBUTION	TARGET MESH SIZE (MM)	ESTIMATED CATCH (TONNES)
10 AUGUST	76-77	139	1,190
	79-80	138	1,164
20 AUGUST	76-77	139	1,233
	79-80	139	1,207
25 AUGUST	76-77	140	1,256
	79-80	139	1,229
1 SEPTEMBER	76-77	140	1,280
	79-80	140	1,255

15. THE WORKING GROUP RECOGNISED THAT IN 1979-80 THE OPENING DATE FOR THE FISHERY WAS 1 AUGUST AND NOT 10 AUGUST, AND THAT, THE TOTAL MORTALITY BY NUMBER GENERATED IN TAKING THE QUOTA OF 1,190 TONNES WAS LARGER THAN IN 1976/77. IF THE ASSESSMENT IS MADE ON THE BASIS OF THESE CATCH DATA AND APPLYING THE 1979/80 DAILY CATCH DISTRIBUTION TO THE 10 AUGUST OPENING DATE WITH AGAIN AN ASSUMED CATCH BY WEIGHT OF 1,190 TONNES, THEN THE ESTIMATED TARGET MESH SIZES WOULD REMAIN AS IN THE ABOVE TABLE AND THE ESTIMATED CATCHES, BY WEIGHT FOR THIS DAILY CATCH DISTRIBUTION WOULD BE AS FOLLOWS:-

OPENING DATE	CATCH (TONNES)
10 AUGUST	1,190
20 AUGUST	1,234
25 AUGUST	1,257
1 SEPTEMBER	1,284

16. IT SHOULD BE NOTED THAT THE 1 AUGUST STARTING DATE OF THE 1979-80 FISHERY WAS CONTRARY TO THE CANADA/EEC FISHERIES AGREEMENT (SEE ARTICLE VIII: 3 OF COUNCIL REGULATION (EEC) NO. 2754/79 OF DECEMBER 3, 1979).

17. AS ALREADY INDICATED THE ABOVE ESTIMATES OF CATCH ARE BASED ON THE RELATIVE PROPORTIONS OF NORTH AMERICAN AND EUROPEAN ORIGIN ONE-SEA-WINTER SALMON IN THE EXPLOITED POPULATION BEING 42.85 PER CENT AND 57.15 PER CENT RESPECTIVELY THROUGHOUT THE FISHING SEASON. THE WORKING GROUP NOTED THAT AN INCREASING TREND IN THE PROPORTION OF NORTH AMERICAN ORIGIN SALMON HAS BEEN OBSERVED IN CANADIAN RESEARCH VESSEL CATCHES AT WEST GREENLAND IN 1978-80, COINCIDENT WITH THE RECOVERY OF SOME CANADIAN SALMON STOCKS. THIS POPULATION TREND IS UNRELATED TO RECENT CHANGES IN OPENING DATE AND DURATION OF THE WEST GREENLAND FISHERY. IT IS POSSIBLE TO ADJUST THE CALCULATED MESH SIZE TO MAINTAIN THE PROPORTION OF NORTH AMERICAN ORIGIN ONE-SEA-WINTER SALMON IN THE ESTIMATED CATCH AT 42.85 PER CENT FOR A GIVEN LARGER POPULATION PROPORTION, BUT THIS WOULD INVOLVE AN UNDESIRABLE INCREASE IN THE ESTIMATED ESCAPEMENT MORTALITY.

REFERENCES

1. ANON. 1980. REPORT OF THE WORKING GROUP ON NORTH ATLANTIC SALMON 30 APRIL-3 MAY 1979 AND 15-18 APRIL 1980. ICES CM 1980/M:10.
2. DOUBLEDAY, W G AND REDDIN, D G. AN ANALYSIS OF THE IMPLICATIONS OF ALTERNATIVE MESH SIZES FOR GILLNETS AND OPENING DATES FOR THE COMMERCIAL SALMON FISHING SEASON AT WEST GREENLAND. WORKING PAPER 1981.
3. HOLT, S J. 1963. A METHOD FOR DETERMINING GEAR SELECTIVITY AND ITS APPLICATION. I C N, A F SPEC. PUBL. NO. 5 106-115.

REGARDS

+=+=+

73587 MARLAB G+
MARSILOTT

C O N F I D E N T I A L

FM BREEC YCTD1114 06APR81

TO EXTOTT GEB

INFO ITCOTT/OGR/ROC/EUR/FPB FINOTT/IER WSHDC GENEV ATHENS BONN BRU

COPEN DUBLN HAGUE LDN PARIS ROME

BH FANDOOTT/CAMPBELL/APPLEBAUM DE OTZ

DISTR ECO WJJ FLO JMT

---CDA/EC SEMI-ANNUALS:FISHERIES QUESTIONS

SUMMARY:FISHERIES QUESTIONS WERE ADDRESSED ON TWO OCCASIONS.FIRST
IN SEMI-ANNUALS WHEN GALLAGHER(DIR GEN)RESPONDED ON GEN DEVELOPMENT
OF CFP,PROSPECTS FOR LTA(GALLAGHER SEES APPROVAL POSSIBLY JUN-JUL),
AND POSSIBLE REF PRICES ON SALMON AND LOBSTER(EURCOM DOES NOT/NOT
BELIEVE WILL BE ESTABLISHED).SECOND OCCASION INVOLVED MTG BETWEEN
AMB AND CAMPBELL WITH GALLAGHER,HIS TWO DIRS SIMONNET AND VISSER,
AND OTHER OFFICIALS TO DISCUSS:MARKET ORGANIZATION PROPOSALS
(AGREED CDN EXPERTS WILL VISIT EURCOM FOR DETAILED DISCUSSIONS);
REQUEST FOR CONSULTATIONS UNDER CDA/France AGMT(STRONG STATEMENT
OF PRINCIPLE BY CDN SIDE;AGREED CDN REPLY WILL BE DISCUSSED
INFORMALLY WITH EURCOM);ATLANTIC SALMON(REASSURANCES FROM
GALLAGHER ON RESPECT FOR 1,190 MT);AND LTA EXCHANGE OF LETTERS
CONCERNING MARKET ORGANIZATION(EURCOM WILL RECONSIDER ITS
POSITION).WHILE THEY ARE WELCOME WE HAVE RESERVATIONS CONCERNING
GALLAGHERS ASSURANCES ON LOBSTER AND SALMON REF PRICES AND 1,190
MT SALMON QUOTA.DISCUSSIONS OVERLAPPED ON MARKET ORGANIZATION BUT
...2

DATE

ACC

159034

25-5-5 (TH) LCC

25-5-7-2-Salmon

PAGE TWO YCTD1114 CONF

FOLLOWING REPORTS SEPARATELY ON SEMI-ANNUALS(PARAS 20-4)AND
PRIVATE DISCUSSION(PARAS 5-8).

2.SEMI-ANNUALS:CFP:GALLAGHER SUMMARIZED NEGOTIATIONS WHICH HE
BELIEVES BEGAN SERIOUSLY ONLY IN DEC/80 WHEN M/S FINALLY DEFINED
POSITIONS ON BASIC ISSUES OF ACCESS,QUOTAS,MARKET ORGANIZATION,
STRUCTURES,ETC.WORK CARRIED OVER INTO COUNCILS JAN-MAR BUT
MOMENTUM WEAKENED BY ESTABLISHED NEW COMMISSION AND DEATH OF
GUNDELACH.TWO PRECONDITIONS NOW NECESSARY TO COMPLETE CFP VIZ END
OF FRENCH ELECTIONS AND NEED FOR UK TO BE UNDER PRESSURE ELSEWHERE
SO THAT IT WILL COMPROMISE ON CFP.IN GALLAGHERS OPINION THESE
CONDITIONS WILL EXIST JUN-JUL WHEN UK BUDGET DEBATE WILL
RESURFACE AND HE THEREFORE LOOKS FOR COMPLETION OF CFP AT THAT
TIME.

3.CDA/EC LTA:COUNCIL HAD BEEN PRESENTED WITH CLEAN TEXT IN FEB BUT
APPROVAL COULD ONLY BE OBTAINED WITHIN CONTEXT OF MARKET
ORGANIZATION CHANGES.THUS MINI-PACKAGE OF MARKET MEASURES HAD
BEEN DEVELOPED TO TRY TO OBTAIN UK APPROVAL BUT AGMT WAS NOT/NOT
POSSIBLE AND FOLLOWING MAASTRICHT EUROPEAN COUNCIL IT WAS CLEAR
M/S WERE AGAIN CONSIDERING LTA IN CONTEXT OF GEN CFP AND NOT/NOT
SEPARATE MINI-PACKAGE.EURCOM POSITION IS THAT ITS PROPOSAL FOR
COUNCIL APPROVAL OF LTA REMAINS IN EFFECT AND GIVEN EXPECTED
PROGRESS IN CFP IN JUN-JUL,GALLAGHER EXPECTS AGMT ON LTA AT SAME
TIME.CAMPBELL ACKNOWLEDGED CTY HAS SEEN APPROVAL OF LTA IN CONTEXT
...3

PAGE THREE YCTD1114 CONF

OF MARKET ORGANIZATION PROPOSALS BUT HE EMPHASIZED WE HAVE EXCLUDED ANY SUCH REFS FROM AGMT AND WOULD NOT/NOT ACCEPT ANYTHING WHICH DETRACTS FROM OUR TRADING RIGHTS. CONCERNING CHARGES OF LOW-PRICED CDN EXPORTS DISRUPTING UK MARKET CAMPBELL NOTED REAL PROBLEMS IN UK PERTAIN TO EXCHANGE RATE FLUCTUATIONS, HIGH UK COST STRUCTURE AND IMPORTS FROM OTHER COUNTRIES; EVEN WITH LTA CDN EXPORTS WILL NOT/NOT BE AS COMPETITIVE AS OTHERS ENJOYING PREFERENTIAL TARIFF TREATMENT. HE NOTED GENERAL INCREASES IN PRICE OF FISH PRODUCTS WILL ONLY HARM CONSUMER AND REDUCE CONSUMPTION WHICH COULD BENEFIT NEITHER SIDE.

4. REF PRICE ON LOBSTER AND SALMON: WJJ STATED THAT WE WISHED TO PUT ON RECORD THAT SUCH REF PRICES WOULD BE OF GREAT CONCERN TO US. GALLAGHER REPLIED THAT EURCOM OPPOSES SUCH MEASURES AND HE PERSONALLY BELIEVES PROPOSAL WILL BE DROPPED AT QUOTE PROPER STAGE UNQUOTE IN DISCUSSIONS. (THIS IS WELCOME ASSESSMENT BUT AS GALLAGHER HIMSELF NOTED EURCOM CANNOT/NOT GIVE ANY ASSURANCES. SITUATION REMAINS AS DESCRIBED OURTEL 1009 MAR26, IE UK, IRELAND AND FRANCE SUPPORT MEASURES WITH ONLY FRG FORMALLY OPPOSED. IN THE END IT IS M/S DECISION AND EURCOM OPPOSITION HAS NO/NO LEGAL AUTHORITY).

5. MARKET ORGANIZATION: IN PRIVATE DISCUSSION GALLAGHER NOTED IT IS HIS OPINION UK WAS NOT/NOT UNHAPPY MINI-PACKAGE OF MARKET MEASURES HAD FAILED AS 15-20 PERCENT RISE IN REF PRICES WOULD HAVE

...4

PAGE FOUR YCTD1114 CONFD

ANGERED PROCESSING INDUSTRY AND WOULD HAVE BEEN PASSED DIRECTLY TO CONSUMERS.UK WAS REACTING TO FISHERMENS LOBBY AND HAD MADE UNREASONABLE AND UNACCEPTABLE DEMANDS BUT WAS THEN ABLE TO BLAME FAILURE ON EURCOM AND OTHER M/S.CAMPBELL NOTED LTA STILL HAS SUPPORT OF CDN BUREAUCRACY BUT THERE IS INCREASING CONCERN ABOUT IMPACT OF NEW MARKET ORGANIZATION ON CDN INTERESTS;FOR INSTANCE IF MINI-PACKAGE HAD PASSED WITH 10 PERCENT INCREASE IN REF PRICES CDA WOULD PROBABLY NOT/NOT HAVE APPROVED LTA.GIVEN COMPLEXITY OF ISSUES INVOLVED CAMPBELLSUGGESTED CDN EXPERTS VISIT EURCOM FOR DETAILED DISCUSSIONS ON DEVELOPMENT AND IMPLICATIONS OF NEW MARKET ORGANIZATION.GALLAGHER WELCOMED IDEA AND SUGGESTED SOME TIME AFTER EASTER.

6.ALLOCATIONS TO FRANCE:CAMPBELL NOTED WE UNDERSTAND REQUEST FOR CONSULTATIONS WILL INVOLVE DEMAND FOR FRENCH ALLOCATIONS OF 2GH AND 2J3KL COD.THIS RAISES NUMBER OF SERIOUS PROBLEMS CONCERNING DOUBLE BITE ISSUE AND COULD AFFECT ATTITUDES ON APPROVAL OF LTA. GIVEN LATENESS OF FISHING SEASON AND STRONG POSSIBILITY OF NEGATIVE CDN RESPONSE CAMPBELL SUGGESTED REQUEST BE WITHDRAWN. GALLAGHER AND SIMONNET REPLIED THEY HAD TRIED TO CONVINCE FRENCH THAT TIMING WAS INAPPROPRIATE BUT FRENCH INSISTED ON LEGAL RIGHT TO SEEK ALLOCATIONS(SIMONNET REFERRED TO AGREED MINUTE OF OCT/30 ON INTERPRETATION OF ART 2 OF 1972 AGMT).SIMONNET NOTED CDN POSITION ON DOUBLE BITE IS UNDERSTANDABLE ECONOMICALLY BUT NOT/NOT

...5

PAGE FIVE YCTD1114 CONF

LEGALLY. GALLAGHER THOUGHT, ALTHOUGH HE COULD NOT/NOT CONFIRM FROM CTY SIDE, THAT PRACTICAL SOLUTION MIGHT BE FOUND IN QUOTE MINI-ALLOCATIONS UNQUOTE TO FRENCH WHICH WOULD SUBSEQUENTLY BE ROLLED INTO LTA ALLOCATIONS WHEN LATTER IS APPROVED. CAMPBELL RESPONDED THAT SUCH A SOLUTION IS NOT/NOT LIKELY AND THERE CAN BE NO/NO AVOIDING PRINCIPLES INVOLVED. HE SUGGESTED THAT CDN RESPONSE MIGHT NOT/NOT RECOGNIZE CTY COMPETENCE IN CONSULTATIONS AFFECTING 1972 AGMT; SIMONNET RETORTED CDA HAS ALREADY RECOGNIZED CTY COMPETENCE IN THESE MATTERS. IN THE END IT WAS AGREED CDN RESPONSE COULD BE DELAYED AND PERHAPS DISCUSSED INFORMALLY BEFORE BEING PRESENTED.

7. ATLANTIC SALMON: CAMPBELL NOTED CONCERN THAT PROTECTION ON SALMON NEGOTIATED UNDER LTA MIGHT BE LOST IF LTA DOES NOT/NOT ENTER INTO FORCE BEFORE FISHING SEASON. HE TOOK IT AS QUOTE UNDERSTOOD UNQUOTE THAT 1,190 MT QUOTA OR LATER SEASON EQUIVALENT WOULD BE RESPECTED BY CTY. GALLAGHER REPLIED EURCOM PROPOSAL ON SALMON TAC IS 1,190 MT AND WHILE TACS HAVE NOT/NOT BEEN APPROVED M/S AGREED IN LAST FISHERIES COUNCIL (REF OURTEL 1033 MAR30) TO CONDUCT FISHING ACTIVITIES IN LINE WITH PROPOSED TACS. THUS HE BELIEVES THERE IS QUOTE NO/NO DOUBT AT ALL THAT THE 1,190 MT IS PROTECTED IN CTY LAW UNQUOTE. (THIS IS REASSURING BUT SEEMS TO US TO OVERSTATE THE CASE. COUNCIL RESLN STATES M/S AGREED TO CONTINUE TO IMPLEMENT CONSERVATION MEASURES QUOTE SIMILAR TO THOSE

...6

PAGE SIX YCTD1114 CONFD

IMPLEMENTED IN PAST YRS UNQUOTE.MORAL SUASION MAY HAVE SOME
EFFECT BUT FACT REMAINS THERE IS NO/NO LEGAL BASIS UPON WHICH
EURCOM COULD CHALLENGE OVER-FISHING OF PROPOSED TACS).

8.LTA EXCHANGE OF LETTERS:THIS REFERS TO DRAFT EXCHANGE IN WHICH
CTY NOTES TARIFF QUOTAS WILL BE OPENED QUOTE WITHIN THE FRAMEWORK
OF ITS COMMON MARKET ORGANIZATION UNQUOTE.(REF ECO TEL 0680
31MAR).CAMPBELL NOTED IT WOULD BE UNWISE FOR CTY TO SEEK SUCH
WORDING AS WE COULD NOT/NOT AGREE TO ANYTHING WHICH COULD BE
SEEN TO IMPAIR OUR TRADE ACCESS AND IT WOULD BE BEST TO DROP
THE ISSUE.SIMONNET UNDERTOOK TO CONSIDER IT FURTHER.

CCC/014 071110Z YCTD1114

FCO/K. Cook/2-7034/pc

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

TO
A FLO/Fadden

FROM
De FCO/Cook

REFERENCE
Référence

SUBJECT
Sujet Provincial Involvement in International Fisheries Discussions

SECURITY
Sécurité

UNCLASSIFIED

DATE April 3, 1981
NUMBER FCO-597
ACC 152373
FILE OTTAWA
25-5-7-2-SALMON
BY HAND PAR PORTEUR
MISSION
ATTN. 25-5-5-CDA.
30-15

ENCLOSURES
Annexes

DISTRIBUTION

I have received FANDO's reply to the enquiry on their approach to provincial involvement.

2. Mr. Campbell's letter raises a few unanswered questions which may appear as mere details but which are important from our perspective.

3. Mr. Campbell speaks of provincial observers: Is any significance attached to this title, or could they equally well be described as advisers? Do provincial representatives have a right to intervene in discussions on the same footing as federal members of the delegation?

4. Are there any differences in approach regarding fisheries treaty or convention negotiations as distinct from fisheries consultations such as are held with the Japanese?

5. Who pays travel and accommodation costs associated with provincial involvement?

6. It may be simpler, however, if you could give me the name of someone I might be able to contact by phone directly.


K. Cook