

File No. 38-1-CIDA-SCOR

Subject AID AND EXPORT FINANCE - POLICY, PLANS AND PROGRAMMES - CIDA-SCOR - CANADIAN INTERNATIONAL DEVELOPMENT AGENCY - STANDING COMMITTEE OVERSEAS REPRESENTATION

Vol. THREE (3)  
From 69-1-1  
To 69-9-30

Acc: 231054

38-1-CIDA-SCOR

PUBLIC ARCHIVES / CENTRE  
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OTTAWA  
CLOSED

K-111-541

EXAMINED BY: [Signature]  
DATE: DECEMBER 21, 1992

PUBLIC RECORDS ORDER  
P.C. 1966-1769 - AUTHORITY  
PUBLIC ARCHIVES / ARCHIVES  
NOS 68/001 & 69/063

RETENTION PERIOD AND DISPOSITION

10Y 4-A - 6-D

AND... THEN TRANSFER TO P.A.C.  
FOR SELECTIVE RETENTION

ACRI

Date  
11-0483

CHECKLIST - PREPARATION OF SUBSTANTIVE FILES FOR MICROFILMING  
LISTE DE CONTROLE - EXAMEN DE DOSSIERS - MATIERES POUR FINS DE MICROPHOTOGRAPHIE

File No./Dossier n°  
38-1-CIDA-SCOR

Vol. No.  
3

Subject/Sujet  
Aid & Effort Finance-Policy, Plans & Programmes - Canadian International  
Development Agency - Standing Committee, Overseas Representation

Date From/De  
69-01-01

Date To/À  
69-09-30

CLERK/COMMIS			ANALYST/ANALYSTE												
Transmittal slips, action request forms and envelopes destroyed	Items misfiled sent to MGID	Straight copies destroyed	Ephemeral items sent to MGIR	Items reclassified	Copies of drafts etc. destroyed	BOOKLETS, PAMPHLETS, RECORDINGS, LEGAL DOCUMENTS, CLIPPINGS, BRIEFINGS, NATO, U.N. AND SPECIALIZED AGENCIES DOCUMENTS, ETC. PHOTOGRAPHS								Size and clarity	
						LIVRETS, PAMPHLETS, ENREGISTREMENTS MAGNÉTIQUES, DOCUMENTS JURIDIQUES, COUPURES DE JOURNAUX, CAHIERS D'INFORMATIONS GÉNÉRALES, DOCUMENTS DE L'OTAN, DES N.U. ET D'AGENCES SPÉCIALISÉES, ETC. PHOTOGRAPHIES									
Notes d'envoi, fiches de service et enveloppes détruites	Erreurs, de classement - MGID	Doubles détruits	Items éphémères - MGIR	Items reclassifiés	Doubles de projets, etc. détruits	MGL	MGLC	MGLL	MGLN	BICO	MGID	CIH	MIA	Cut Réduction	MGID
2	1	3	4											68	

CLERK/COMMIS  
Stripping completed: Première épuraison complétée:

ANALYST/ANALYSTE  
Revision completed: Examen complété:

MGIX  
Microfiching completed: Microfilmage complété:

Date  
11-0483  
Date  
Date

Signature  
Signature  
Signature

# MESSAGE

FILE

FM/DE EXTER OTT

DATE	FILE/DOSSIER	SECURITY SECURITE
JAN16/69	38-1-@YDA-SCDR	CONF'D
	39	NO DISTR

TO/A	MADRID (FOR ROGERS AND CHATILLON ONLY)	NO	PRECEDENCE
		E-31	IMMED
	ACCRA (HICOM ONLY)		IMMED
INFO			

**REF** MADRID TELS 8 JAN3 AND 39 JAN13 AND ACCRA TEL 28 JAN7

**SUB/SUJ** POSTING OF CONTRACT EMPLOYEES

*FOLLOWING FM KIRKWOOD*

I CAN UNDERSTAND YOUR PUZZLEMENT WITH REGARD TO INSTRUCTION IN CIDA TEL PR-10611 DEC27. PURPOSE OF THIS MSG IS TO EXPLAIN BACKGROUND TO THAT TEL.

2. AS YOU KNOW, THIS DEPT FOR POLITICAL REASONS HAS FOR SOME TIME BEEN PRESSING ACTIVELY FOR RAPID EXPANSION OF OUR AID PROGRAMME IN FRANCOPHONE AFRICA EVEN THOUGH ON BASIS OF NEED AND OTHER SUCH DEVELOPMENT CRITERIA THIS AREA MIGHT NOT DESERVE SUCH A HIGH PRIORITY WITHIN OUR TOTAL AID EFFORT. A NUMBER OF FACTORS, INCLUDING PARTICULARLY PROBLEMS IN OBTAINING APPROPRIATELY QUALIFIED FRENCH-SPEAKING PERSONNEL, MADE IT DIFFICULT FOR CIDA TO MOVE IN THIS FIELD AS RAPIDLY AND EFFECTIVELY AS WE MIGHT HAVE WISHED. IT WAS IN PART AGAINST THIS BACKGROUND THAT DEPT PROPOSED ORGANIZATION OF CHEVRIER MISSION AND INSISTED THAT IT BE GIVEN AUTHORITY TO ENTER INFO COMMITMENTS ON THE SPOT. RESULT HAS BEEN THAT DURING 1968 CIDA'S COMMITMENTS IN FRANCOPHONE AFRICA HAVE AS YOU KNOW EXPANDED VERY DRAMATICALLY, AND THERE IS NOW REAL DANGER THAT INEVITABLE ... 2

**DISTRIBUTION LOCAL/LOCALE** MR. RIDDELL (A&M) O.R.; MR. LANGLEY O.R. NO STD

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG..... DH KIRKWOOD/PM.....	ECONOMIC AFFAIRS	2-3793	SIG..... D. H. W. KIRKWOOD..... DH KIRKWOOD.....

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DIFFICULTIES IN ENSURING PROMPT FULFILMENT OF THESE COMMITMENTS MAY LEAD TO DELAYS WITH POSSIBLY UNFORTUNATE POLITICAL REPERCUSSIONS.

3. IN THESE CIRCUMSTANCES, AND PERHAPS WITH SOME FEELING THAT IT HAS HAD OBLIGATIONS IMPOSED UPON IT TO MEET THIS DEPT'S REQUIREMENTS, CIDA HAS BEEN SEEKING ALL POSSIBLE WAYS OF EXPEDITING AND IMPROVING IMPLEMENTATION OF AID PROJECTS IN FRANCOPHONE AFRICAN COUNTRIES. DESIGNATION AND POSTING OF CONTRACT EMPLOYEES TO SERVE AS QUOTE SPECIAL CONSULTANTS ON PROJECT COORDINATION UNQUOTE IS ONE SUCH EFFORT. POSTINGS OF PRICE AND GARCEAU SHOULD BE REGARDED AS AN EXPERIMENT WHICH MAY PROVE HELPFUL AND APPROPRIATE FOR APPLICATION ELSEWHERE.

4. PROPOSAL THAT THESE TWO CONTRACT EMPLOYEES BE SENT ABROAD WAS DISCUSSED IN SOME DETAIL BETWEEN PRESIDENT CIDA AND USSEA. IN AGREEING TO THEIR POSTING USSEA SPECIFIED THAT THEY SHOULD NOT RPT NOT BE ACCREDITED AS REPS OF GOVT IN VIEW OF THEIR LACK OF PREVIOUS GOVTAL EXPERIENCE, SECURITY CLEARANCE AND OTHER QUALIFICATIONS APPROPRIATE FOR GOVT REPS ABROAD. HE ALSO SPECIFIED THAT THEY SHOULD BE SUBJECT TO GENERAL SUPERVISION OF OUR HEADS OF MISSION CONCERNED IN ORDER TO AVOID SITUATION WHERE ACTIVITIES RELEVANT TO OUR AID PROGRAMMES WERE BEING UNDERTAKEN WITHOUT HEADS OF MISSION IN QUESTION BEING IN A POSITION TO EXERCISE THEIR APPROPRIATE SUPERVISORY AND COORDINATING FUNCTION. TEL SENT OUT BY CIDA REFLECTS LATTER'S EFFORT TO TAKE ACCOUNT OF THESE TWO BASIC DEPTAL REQUIREMENTS WHILE AT SAME TIME INDICATING WAY IN WHICH IT IS HOPED THAT THESE EMPLOYEES WILL BE ABLE TO MAKE THEMSELVES USEFUL BOTH TO MISSIONS AND TO CIDA. ALTHOUGH POINT MAY NOT RPT NOT EMERGE TOO CLEARLY FM THAT TEL, STATUS OF THESE PERSONNEL VIS-A-VIS GOVT SHOULD BE LIMITED TO THAT OF TECHNICAL ASSISTANCE OR OTHER

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CONTRACT PERSONNEL ENGAGED ON AID OPERATIONS AND NOT RPT NOT AT ALL THE STATUS OF PERSONS REPRESENTING CDN GOVT AS SUCH.

5. AFTER REFLECTION UPON VARIOUS POINTS RAISED IN YOUR REPTELS I HAVE HAD FURTHER DISCUSSIONS AT SENIOR LEVEL WITH CIDA. I WOULD EXPECT THAT WITH REASONABLE LUCK THESE EMPLOYEES CAN PROBABLY AVOID RAISING SERIOUS DIFFICULTIES FOR YOUR MISSION AND AT SAME TIME CAN PERFORM USEFUL FUNCTION BY KEEPING GENERAL EYE ON ACTIVITIES OF CDN CONTRACTORS AND CDN PERSONNEL ENGAGED IN IMPLEMENTATION OF AID COMMITMENTS, IN INFORMING YOU, CIDA AND DEPT OF HOW THESE ACTIVITIES ARE PROGRESSING AND IF ANY DIFFICULTIES ARE BEING ENCOUNTERED, AND IN OFFERING SUGGESTIONS AS TO HOW SUCH DIFFICULTIES MIGHT BE OVERCOME. WHETHER IT WILL IN PRACTICE PROVE POSSIBLE OR USEFUL FOR THEM TO UNDERTAKE MORE EXTENSIVE AND MORE OPERATIONAL FUNCTIONS REMAINS TO BE SEEN. I WOULD CERTAINLY NOT RPT NOT ENVISAGE THAT THEY WOULD UNDERTAKE ANY OPERATIONAL ROLE VIS-A-VIS GOVT OF COUNTRY IN WHICH THEY ARE RESIDENT EXCEPT WITH REGARD TO MOST LIMITED MATTERS. IT MAY BE THAT THEY CAN BE HELPFUL IN RESOLUTION OF CERTAIN ADMIN PROBLEMS INVOLVING LOCAL OFFICIALS, BUT IT WOULD NOT RPT NOT BE EXPECTED THAT THEY SHOULD TACKLE MATTERS OF THIS SORT IF IN SO DOING ANY QUESTIONS OF POLICY SEEMED LIKELY TO ARISE. AS ARRANGEMENTS ARE BEING MADE FOR THEM TO CALL AT MADRID AND ACCRA RESPECTIVELY EN ROUTE TO THEIR POSTS YOU WILL BE ABLE TO ADD TO BRIEFINGS THEY RECEIVE IN OTT SUCH ADDITIONAL GUIDANCE AND CAUTIONING AS SEEMS TO YOU DESIRABLE.

6. I HOPE THAT WHAT I HAVE SAID MAY SERVE TO REASSURE YOU SOMEWHAT AND TO ENGAGE YOUR SUPPORT IN AN EFFORT TO MAKE THIS EXPERIMENT SUCCEED. I FULLY APPRECIATE DIFFICULTIES AND UNCERTAINTIES THAT ARE

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REFLECTED IN YOUR TELS, BUT FOR REASONS I HAVE INDICATED I THINK  
IT IMPORTANT THAT WE SHOULD BE AS COOPERATIVE AS WE CAN. WHEN  
PLAN WAS FIRST AGREED IT WAS HOPED THAT POSTING OF PRICE AND  
GARCEAU WOULD COINCIDE MORE OR LESS WITH OPENING OF RESIDENT MISSIONS,  
WHICH WOULD HAVE FACILITATED TASK OF GETTING THEM ESTABLISHED.  
CERTAINLY MATTER WILL BE REVIEWED WHEN THOSE MISSIONS DO OPEN, AND  
OF COURSE AT ANY TIME EARLIER IF YOU JUDGE THAT DESIRABLE.  
MEANWHILE HOWEVER ADMIN ARRANGEMENTS ARE IN HAND FOR PRICE AND  
GARCEAU TO LEAVE OTT IN NEXT MONTH, SO I HOPE YOU WILL NOW BE IN  
POSITION TO MAKE THE APPROACHES PROPOSED IN CIDA TEL PR-10611 DEC27.

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

*file 38-1-11*  
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TO  
A  
Mr. J.C. Langley

*Mr. [unclear]*  
*It seems to me there were other problems than those mentioned here. Could we speak?*  
M.H.

SECURITY  
Sécurité

DATE

January 17, 1969

NUMBER  
Numéro

FROM  
De  
Director General, Personnel Branch

REFERENCE  
Référence  
My memorandum to you of December 27

SUBJECT  
Sujet  
Assignment to posts abroad of CIDA personnel

FILE	DOSSIER
OTTAWA	38-1-11-917A-SCOR
MISSION	39

ENCLOSURES  
Annexes

DISTRIBUTION

Mr. Starnes  
Mr. L.A.H. Smith  
Miss Jarvis  
Mr. Haffey

Prior to your departure for London you returned to me my memorandum under reference, which is returned herewith.

2. In your absence I followed up some of these matters with Mr. Kidd. On the question of Mr. Dawes' proposed assignment to Lagos it was necessary for me to reveal that one of the difficulties his appointment presented was that Dawes was not acceptable to Mr. Malone. Mr. Kidd said this was unfortunate in that CIDA had made a commitment to him to assign him to West Africa as an area in which he has a particular interest. Under the circumstances he agreed that it might be necessary to reassign him somewhere else but in any event he would like to think the matter over. He may possibly raise it with you. As you know, Mr. Malone has given us no reason in support of his view.

3. As to the remainder of the postings CIDA proposed and which were agreed to at a meeting of the committee on October 11, we have I think made some progress as you will see from the attached minutes of a meeting held yesterday with Hall, CIDA's Director of Personnel.

4. There remains the question raised in paragraph 5 which I would like to discuss with you and with Murray Cook present. We are beginning to face pressures in this area which we would like to attempt to resolve as soon as possible as they are linked with our posting plans for the current year.

FREEMAN M. TOVELL  
Freeman M. Tovell

RESTRICTED

January 15, 1969

Meeting re Proposed Assignment of CIDA Personnel to Posts Abroad in  
February - March 1969.

In attendance were:

For External  
Affairs:

Mr. F.M. Tovell, Director General, Personnel Branch

Mr. Neil Haffey, Personnel Operations Division

Mr. J. Zoubie, Staff Relations and Compensation  
Division

Miss E. Jarvis, Personnel Operations Division

For CIDA:

Mr. D. Hall, Director, Personnel Division

The purpose of the meeting was to discuss the problems posed at several posts by the proposal to assign CIDA personnel at the end of February, and to attempt to work out mutually acceptable arrangements designed to resolve, or diminish, the related problems.

2. The expressed preference for generalist Programme Administrators by certain posts to which it was proposed to assign Field Engineers (Kuala Lumpur, Colombo and Lagos (Accra)) was discussed. It was agreed that in the light of CIDA's assurance that their nominees were prepared to assume routine administrative functions relating to all aspects of aid work at the post, as required, and the concurrence of our High Commissioners in Kuala Lumpur and Colombo in the respective nominations, these should be allowed to stand. Mr. Hall expressed the view that capital assistance envisaged for Malaysia, with which our High Commissioner was perhaps not yet fully acquainted, would in fact justify the assignment there of a graduate engineer.

3. Specific nominations were discussed, and agreement reached as set out below:

COLOMBO (Field Engineer):

Mr. J.S. Kitto

No real problem voiced by post, or anticipated. Departure as scheduled (around March 1) approved.

DAR-ES-SALAAM (P.M.):

Mr. D. Marantz

Telegram to post enquired whether their immediate need would be met through services of additional locally-engaged steno during interim period (of undefined duration) until Canadian steno could be provided. Mr. Marantz' departure as scheduled (around March 1) to be governed by posts reply. No other known problems.

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KINGSTON (P.M.):

Mr. F. Phillips

Office space and stenographic assistance pose very real problems here, especially if decision is taken to post a junior FSO in addition to the CIDA representatives (a field engineer is to be assigned to Kingston as soon as possible, and any negotiation re additional office space should take this into account). Moreover, arrangements related to the forthcoming visit of the Governor-General to the Caribbean area will impose an additional burden on the personnel of the High Commission in Kingston around the date initially proposed for Mr. Phillips' arrival. In consequence of these considerations, it was agreed that the target date for Phillips' departure be around April 1, subject to confirmation by the post that interim arrangements for office accommodation and stenographic services can be made.

KUALA LUMPUR (Field Engineer):

Mr. Michael Durham

No obvious problems except the expressed need for additional stenographic services. Proposal re interim use of an additional locally-engaged steno made to Kuala Lumpur also, and their reply is awaited. Dependent upon this, Mr. Durham's departure around March 13 is agreed.

LAGOS/ACCRA (Field Engineer):

Mr. F.W.H. Daves

Several factors outlined in posts' response to Daves' nomination led to agreement that this proposal be reconsidered.

NEW DELHI (P.M.):

Mr. W.B. Wannop

Office accommodation, and the provision of basic household equipment essential in a tropical post, are two vital factors in the timing of Mr. Wannop's assignment to India. His tentative arrival date is March 25, but it was agreed that his departure would be governed by the administrative considerations mentioned above. These are already being actively pursued with the post.

NAIROBI (P.M.):

Mr. R. Woodbridge

No evident problems here. Mr. Hall reported that the departure of Mr. Woodbridge had, however, been deferred to April 1.

4. Mr. Hall emphasized that the nominees had been fully briefed on the possibility that, for the initial few months of their assignment, they might lack adequate office accommodation, stenographic services, household furnishings, etc. He reported that it had also been stressed to the personnel concerned that their assignment would bring them within the jurisdiction of the Head of Post, and that they would be expected, as integrated members of his staff, to assume varied functions, which might on occasion be unrelated to their basic aid function.

5. With respect to CIDA's offer to lend man-years for the purpose of providing adequate support services, it was noted that this was not the basic problem at the moment. Rather, it was one of recruiting qualified stenographers to fill existing vacancies on our establishment and of overcoming the training time lag involved. It was generally felt that greater use might be made by all officers at posts of locally-engaged stenographers for work of an unclassified nature, although this admittedly involved considerable inconvenience for the officers.

6. Mr. Zoubie and Miss Jarvis undertook to keep Mr. Hall informed of posts' comments, and progress made, on the problems specified in paragraph 3.

38-1-CAJASCOR

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FM ACCRA JAN30/69 CONFD  
TO CIDA OTT 117 PRIORITY  
INFO EXTER TT MDRID DE LDN  
REF YOURTEL PR10611 DEC27 AND ADM85 JAN8 PR411 JAN17  
AND OURTEL 28 JAN7  
POSTING OF CONTRACT EMPLOYEE TO ABIDJAN  
ALTHOUGH OUR REFTEL 28 STRESSED OUR INITIAL RESERVATIONS  
ABOUT AMBIGUOUS STATUS AND TERMS OF REF OF CONTACT  
EMPLOYEE WHICH FURTHER CORRESPONDENCE FROM YOU AND EXTER  
HAVE, WE CONFESS, ONLY SLIGHTLY ALLEVIATED, WE SEIZED FIRST  
OPPORTUNITY WHILE IN ABIDJAN LAST WEEK TO COMMUNICATE  
TO MRS TCHIKAYA, ACTING DIRECTOR OF INTERNATL COOPERATION MFA  
YOUR INTENTION TO POST PROGRAM COORDINATOR TO IVORY COAST AND  
DESCRIBED PROPOSED DUTIES AND RESPONSIBILITIES AS WELL AS  
STATUS AS DESCRIBED YOUR PR10611 DEC27. DEMARCHE WAS  
MADE ORALLY AS WE DID NOT/NOT YET HAVE YOUR AND EXTERS REACTION  
TO CONSIDERATIONS WE RAISED JAN7 REGARDING STATUS  
OF EMPLOYEE.

2. AS WE EXPECTED IVORIANS SHARED OUR INTEREST IN ALL  
STEPS TAKEN TO FACILITATE IMPLEMENTATION AND ADMIN OF OUR  
AID PROGRAM BUT ECHOED IN STRONG TERMS OUR OWN DOUBTS  
THAT POSTING OF PERSON WITHOUT OFFICIAL STATUS OR FORMAL LINK  
WITH MISSION WOULD BE HELPFUL OR APPROPRIATE MEASURE. MRS  
TCHIKAYA STRESSED THAT UNLESS EMPLOYEE WERE LISTED AS MEMBER  
OF CDN MISSION (SHE DID NOT/NOT PRESS THAT HE HAVE DIPLO

PAGE TWO 117 CONF

STATUS BUT POINTEDLY REFERRED US TO FRENCH AID ADMINISTRATORS WHO DO HE COULD NOT/NOT BE RECOGNIZED QUOTE INTERLOCUTEUR VALABLE UNQUOTE BY GOVT OFFICIALS AND MINISTRIES WHETHER HE WISHED TO PREFER ADVICE ON SPECIFIC AID PROJECTS OR CONVEY COMPLAINTS OR REQUESTS OF ONE OR MORE TEACHERS OR EXPERTS. SHE STRONGLY URGED THAT WE DEVISE A WAY OF LINKING EMPLOYEE TO MISSION SO AS TO PREVENT ANY DIFFICULTIES ARISING WITH CUSTOM AND FISCAL AUTHORITIES REGARDING ENTRY OF PERSONAL EFFECTS INCLUDING CAR AND FREEDOM FROM TAXATION. ALTHOUGH SHE READILY UNDERTOOK TO CONVEY TO LATTER OUR REQUEST THAT EMPLOYEE BENEFIT FROM SAME PRIVILEGES GRANTED TO OTHER CDN EXPERTS UNDER TERMS OF MEMOIRE DENTENTE BETWEEN CDN AND IVORIAN GOVTS, SHE DID NOT/NOT PROMISE THAT NECESSARY AUTHORIZATION WOULD BE FORTHCOMING SPEEDILY OR WITHOUT RESERVATIONS. WE, IN TURN, DID NOT/NOT FEEL FROM YOUR INSTRUCTIONS THAT WE COULD UNDULY PRESS MFA TO PLEAD CASE OF EMPLOYEE WE WERE NOT/NOT TO RECOGNIZE AS MEMBER OF MISSION BUT EXPRESSED HOPE THAT ALL APPROPRIATE EFFORTS WOULD BE MADE TO EASE ASSIGNMENT OF MR GARCEAU.

3. ON STRENGTH OF INSTRUCTIONS YOURTEL PR411, WE SHALL NOW SEND TO ABIDJAN FORMAL REQUEST FOR GARCEAU TO TAKE UP APPOINTMENT UNDER TERMS AND CONDITIONS YOU SET ALTHOUGH WE MUST REITERATE TO YOU OUR WISH AND HOPE THAT A FORMULA WILL BE EVOLVED IN LIGHT OF DEVELOPMENTS ON SITE, IF NOT/NOT IMMEDIATELY AS WE WOULD PREFER, WHEREBY EMPLOYEE WITH HAVE SOME OFFICIAL DESIGNATION THAT WILL BRING HIM UNDER UMBRELLA OF MISSION. WE HAVE ALREADY AT LENGTH EXPRESSED REASONS FOR OUR PREFERENCE TO HAVE

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PAGE THREE 117 CONFD

HIM DESCRIBED AS ATTACHE (COOPERATION) WHICH WOULD SHOW HIM AS STRICTLY AN AID OFFICIAL BUT AUTOMATICALLY GRANT PRIVILEGES YOU WISH ACCORDED AND FREEDOM OF MOVEMENT THAT HE WILL NEED TO OPERATE EFFECTIVELY.

4. OUR RECOMMENDATION OF OFFICIAL STATUS FOR EMPLOYEE IS MAINLY TO EASE HIS TASK PARTICULARLY AT TIME OF SETTLING IN AS OUR PERSONNEL RESOURCES AT POST ESPECIALLY DURING PERIOD HE IS DUE TO ARRIVE WILL NOT/NOT PERMIT THAT OFFICER OR MEMBER OF MISSION PROCEED TO ABIDJAN TO ASSIST HIM.

5. WE HAVE AS REQUESTED IN YOUR ADM85 EXPLORED QUESTION OF ACCOMMODATION IN ABIDJAN. CRITERION YOU SET FOR COMPARISON IE SALARY OF IVORY COAST GOVT OFFICIAL OF COMPARABLE RANK CANNOT/NOT BE APPLIED AS EVEN CABINET MINISTERS SALARIES ARE SUBSTANTIALLY LOWER. THEREFORE WE FIRST LOOKED AT HOUSE BRIT THIRD SECRETARY WAS VACATING PRIMARILY BECAUSE LANDLORD DID NOT/NOT WANT TO DO MINOR ALTERATIONS WITHOUT RAISING RENT. PRESENT RENT FOR THIS MODEST THREE-BEDROOM BUNGALOW (ROOMS VERY SMALL) IN RESIDENTIAL DISTRICT OF COCODY IS 150.000 CFA FRANCS (IE 666 CDN DOLLARS) AND HOUSE IS RENTED COMPLETELY BARE IE EVEN WITHOUT LIGHT FIXTURES. RENT ASKED IS NOT/NOT OUT OF LINE IN THIS DISTRICT WHERE MOST DIPLO STAFF AND SOME CIDA TEACHERS ARE RESIDING. WE LATER LOOKED AT RESIDENCES OF FIRST SECRETARIES AT BRIT AND NETHERLANDS EMBS WHO COMMAND SALARIES MORE COMMENSURATE WITH THAT OF MR GARCEAU. THEIR THREE BEDROOM

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PAGE FOUR 117 CONFD

HOUSES ALSO IN COCODY ARE MORE SPACIOUS BUT GARDENS WERE AGAIN VERY SMALL. RENT PAID BY BRIT IS 175.000 CFA FRANCS (777 CDN DOLLARS) AND SAME SUM IS EXPECTED FROM TENANT WHO WILL TAKE OVER FROM NETHERLANDS OFFICIAL WHEN HE VACATES HOUSE. AS POINT OF COMPARISON WE MIGHT MENTION CHIEF OF PROTOCOL OFFERED US HIS NEW HOUSE FOR HEAD OF MISSION WHEN WE OPEN POST AND IS ASKING 2000 USA DOLLARS PER MONTH.

6. AS AVAILABLE AND APPROPRIATE ACCOMMODATION IS STILL SCARCE IN ABIDJAN GARCEAU MAY HAVE TO STAY AT HOTEL FOR CERTAIN PERIOD OF TIME AND WE WOULD RECOMMEND THAT HIS FAMILY NOT/NOT JOIN HIM IN IVORY COAST UNTIL HE HAS RENTED AND FURNISHED PREMISES. ACCOMMODATION IS ONLY RARELY AVAILABLE FURNISHED (RENT WOULD THEN BE RAISED 50.000 CFA FRANCS PER MONTH) AND FURNITURE MIGHT HAVE TO BE BOUGHT LOCALLY AT GREAT EXPENSE OR BROUGHT FROM CDA. DAILY RATES FOR SINGLE ROOM AT EITHER HOTEL IVOIRE OR DU PARC VARY FROM 3.600 TO 4.200 CFA FRANCS AND HE SHOULD THEREFORE EXPECT TO PAY MINIMUM OF 8.000 CFA FRANCS PER DAY SOLELY FOR LODGING IF FAMILY ACCOMPANIES HIM. MEALS, IF TAKEN AT HOTELS OR RESTAURANTS WOULD ALSO COST NO/NO LESS THAN 13 CDN DOLLARS PER PERSON PER DAY.

7. WE ARE UNAWARE WHETHER MR GARCEAU WILL BE EXPECTED TO RENT AN OFFICE OR WILL OPERATE FROM HIS HOUSE. AS INDICATION OF RENT EXPECTED FOR BUSINESS PREMISES, ONE EXPATRIATE DOCTOR IN ONE OF MODERN OFFICE BUILDINGS PAYS 4 MILLION CFA FRANCS PA (1800 DOLLARS PER MONTH) FOR THREE ROOM CLINIC.

PAGE FIVE 117 CONFD

8. PLEASE INFORM US AS SOON AS POSSIBLE OF MR GARCEAUS  
ETA, AND WHETHER HIS FAMILY WILL ACCOMPANY HIM AS WE EXPECT  
YOU WILL WISH US TO MAKE HOTEL RESERVATIONS FOR HIM AND WE  
UNDERSTAND BOTH HOTEL IVOIRE AND DU PARC ARE COMPLETELY BOOKED  
AT LEAST UNTIL FEB17.

*file*

**MESSAGE**

FM/DE	EXT OTT	DATE	FILE/DOSSIER	SECURITY
		FEB 4/69	38-1-CIDA-SCOR 39	SECURITE
TO/A	NAIROBI	NO	PRECEDENCE	RESTR
				PO-380
INFO	DSLAM			

**REF**

**SUB/SUJ** CIDA PROGRAMME ADMINISTRATIVE POSTING<sup>OR</sup> ~~ING~~<sup>ED</sup> DSLAM

CIDA CONSIDER IT WOULD BE USEFUL FOR B. DENIS MARANTZ, ENROUTE DSLAM, TO HAVE BRIEFINGS IN NAIROBI WITH IBRD AND FAO REGIONAL OFFICERS AND SCANDINAVIAN CO-OPS CENTRE. MARANTZ AT PRESENT SCHEDULED ARRIVE NAIROBI FROM ROME MAR 17 AT 0935 HRS ALITALIA FLT AZ 820 AND TO DEPART MAR 20 AT 0715 HRS EAST AFR. FLT EC 339 ETA DSLAM 1125 HRS.

2. IF YOU CAN ARRANGE BRIEFINGS DURING SCHEDULED STOPOVER PLEASE ALSO RESERVE HOTEL ACCOMMODATION AND CONFIRM TO DEPT AND DSLAM. LATTER PLS RESERVE HOTEL ACCOMMODATION AS APPROPRIATE.

**DISTRIBUTION LOCAL/LOCALE** NO STANDARD (DONE IN DIV.) CC: CIDA (MR. KIDD); AID & DEVELOPMENT; AFR. & M.E. DIV. COMMONWEALTH DIV.; FINANCE DIV.

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG E. JARVIS/16	PERS OPS	2-5496	SIG [Signature]



CANADIAN INTERNATIONAL DEVELOPMENT AGENCY  
AGENCE CANADIENNE DE DÉVELOPPEMENT INTERNATIONAL  
OTTAWA 4

January 28, 1969.

*To Aid & Development  
A. M. G. Div  
C. Bennett  
DW*

Miss E. Jarvis,  
Personnel Operations Division,  
Dept. of External Affairs,  
Room 118, Copeland Building,  
294 Albert Street,  
Ottawa, Ontario.

Dear Miss Jarvis:

Mr. D. Marantz who will be posted to Dar es Salaam should have a briefing in Nairobi with the IBRD and FAO regional officers and the Scandinavian Co-ops centre. This briefing can probably best be arranged on a stop-over in Nairobi en route to Dar es Salaam.

Mr. Marantz is expecting to leave on March 2 to arrive in Dar es Salaam about March 20, 1969. He wishes to arrange stop-overs in Morocco and Tunisia as part of his vacation leave. This, depending on scheduling problems which will be worked out by your Travel Section, will likely mean that he will arrive in Nairobi on or about March 13, 1969.

Could you make arrangements with the High Commission in Nairobi for him to be briefed by the three agencies mentioned above? Two or three days should provide sufficient time enabling him to fly to Dar on the weekend of March 15-16, 1969.

If you require more information on the proposed stop-overs or if we can assist with the arrangements in some other way, please contact Miss Bennett of this Office at 6-4531.

We very much appreciate the arrangements which you are making for our field representatives and apologize for any inconvenience which this request may occasion.

Yours sincerely,

*D.W. Hall*

D.W. Hall,  
Director of Personnel.

c.c. Mr. D. Marantz.

*Mr. Marantz to provide detailed itinerary on or about Feb. 4/69*

*arr. Nairobi Mar. 13  
0935*

*Abitaha 000418 0*

*March 20, 1969*

ED

*Mr Livingston*

RESTRICTED

file	CIDA-SCAR
38	<i>[initials]</i>
39	<i>[initials]</i>

FM CIDAOTT FEB6/69 RESTR  
 TO ACCRA PR771 PRIORITY  
 MDRID PRIORITY  
 INFO EXTER

REF OURTEL 770 FEB6 TO ACCRA

POSTING OF CONTRACTOR EMPLOYEES TO IVORYCOAST AND MOROCCO

TERMS OF REF FOR BOTH CONTRACTORS ARE AS FOLLOWS:AS PROJECT CO-  
 ORDINATORS FOR CIDA,TO SERVE AS TECHNICAL ASSISTANCE PERS,EXCLUDING  
 AID MATTERS INVOLVING GOFT-TO-GOVT RELATIONS,WHICH WILL INVOLVE  
 THE DISCHARGE OF THE FOLLOWING DUTIES IN COOPERATION AND UNDER THE  
 OVERALL JURISDICTION OF THE ACCREDITED CDN MISSION:(A)TO ASSIST  
 IN PROVIDING CIDA WITH INFO AND ADVICE ON THE IMPLEMENTATION OF  
 CAPITAL PROJECTS;(B)TO EXPEDITE RESLN OF ALL OPERATIONAL PROBLEMS  
 RELATED TO CDN AID PROGRAMME;(C)TO PROVIDE INFO ON CAPITAL PROJECTS  
 FOR WHICH ASSISTANCE HAS BEEN REQUESTED,ON REQUEST OF CIDA OR THE  
 MISSION;(D)TO ASSIST IN THE PROVISION OF SIMILAR INFO WITH RESPECT  
 TO COMMODITY AND NON-PROJECT NON-COMMODITY AID PROJECTS;(E)TO INSPECT  
 THE CONSTRUCTION OF PROJECTS,TO MONITOR THE PROGRESS OF WORK AND  
 TO REPORT AND OTHERWISE TAKE SUCH ACTION AS MAY BE REQUIRED TO  
 OVERCOME DIFFICULTIES AND DELAYS IN EXECUTION OF PROJECT;(F)TO  
 EVALUATE ON-GOING PROJECTS ON A REGULAR BASIS WITH A VIEW TO  
 MAKING RECOMMENDATIONS ABOUT ANY EXTENSIONS OF CONTRACTS,EXPANSION,  
 EXTENSION OR POSSIBLE TERMINATION OF PROJECTS,AND TO ASSESS COMPLETED  
 CDN PROJECTS;(G)TO EVALUATE AND REPORT ON THE PERFORMANCE OF TECH-

...2

PAGE TWO PR771 RESTR

NICAL ASSISTANCE PROJECTS; (H) TO REPORT ON THE IMPACT OF PARTICULAR PROJECTS, INCLUDING THE UTILIZATION AND MAINTENANCE OF CDN FINANCED MATERIALS AND EQPT; (I) TO ASSIST, ON REQUEST OF CIDA OR THE MISSIONS, WITH THE PROCESSING AND SELECTION OF TRAINING APPLICATIONS AND REQUESTS FOR TEACHERS AND ADVISERS; (J) TO ACCOMPANY, PROVIDE INFO TO AND ASSIST IN OTHER WAYS CDN CONTRACTORS, CONSULTANTS AND ENGINEERS ENTERING THE COUNTRY OF SERVICE TO CARRY OUT INVESTIGATIONS OF CAPITAL PROJECTS; (K) TO ASSIST WITH THE BRIEFING ON ARRIVAL OF CDN PERS ATTACHED TO CAPITAL AND TECHNICAL ASSISTANCE PROJECTS, TO ASSIST THEM WITH THE INITIAL PROBLEMS OF ADJUSTING TO THEIR ASSIGNMENTS, TO MAINTAIN CONTACT WITH THEM, IN ORDER TO FACILITATE THEIR ADJUSTMENT TO THEIR HOST COUNTRY, AND TO ASSIST, AS APPROPRIATE, WITH ANY PERS, PROFESSIONAL OR ADMIN PROBLEMS WHICH MAY ARISE; (L) TO ASSIST WITH THE CLEARING AND ONWARD TRANS-SHIPMENT OF MATERIALS AND EQPT SUPPLIED UNDER THE CDN DEVELOPMENT ASSISTANCE PROGRAMMES, AND THE PERSONAL EFFECTS OF CDN PERS ASSIGNED TO CARRY OUT SUCH PROJECTS AND PROGRAMMES; (M) TO DEAL, AS APPROPRIATE, WITH OTHER AID MATTERS AND TO PERFORM SUCH ADDITIONAL DUTIES AS MAY BE REQUESTED BY THE CDN INTNATL DEVELOPMENT AGENCY OR THE ACCREDITED HEAD OF MISSION.

*In Livingston*

CONFIDENTIAL

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file  
38-1-74  
39  
eIDA-SCIR  
JK

FM CIDAOTT FEB6/69 CONFD  
TO ACCRA PR770 IMMED  
INFO EXTER MDRID  
REF YOURTEL 117 JAN30

POSTING OF CONTRACT EMPLOYEE TO IVORYCOAST

YOUR REFTEL INDICATES THAT IVORYCOAST AUTHORITIES DO NOT/NOT  
APPEAR TO FULLY APPRECIATE ROLE WHICH GARCEAU WILL BE CARRYING  
OUT IN REGARD TO FACILITATION AND IMPLEMENTATION OF CDN AID PRO-  
GRAMME. IN THIS CONNECTION WE REGRET THAT IT HAS NOT/NOT BEEN POS-  
SIBLE UNTIL NOW TO PROVIDE YOU WITH MORE THAN GENERAL DESCRIPTION  
OF DUTIES OF SUCH CONTRACT PERS AS OUTLINED IN OURTEL PRI0611 DEC27/68.  
WE HAVE, HOWEVER, NOW COMPLETED PROVISIONAL TERMS OF REF FOR TWO CON-  
TRACT EMPLOYEES TO SERVE IN IVORYCOAST AND MOROCCO AND THESE ARE  
GOING FORWARD IN IMMEDLY FOLLOWING CABLE. WE SHALL OF COURSE WELCOME  
ANY COMMENTS ON THEM YOU MAY WISH TO MAKE IN LIGHT OF EXPERIENCE.  
WE ALSO HOPE, ON BASIS OF THIS ADDITIONAL DETAIL, YOU WILL YOURSELF  
HAVE CLEARER UNDERSTANDING OF GARCEAUS ROLE.

2. MEANWHILE AS GARCEAU IS PLANNING TO ARRIVE ABIDJAN ON FEB24, IT  
IS VERY URGENT THAT SITUATION VIS A VIS IVORIEN AUTHORITIES BE  
CLARIFIED WITHOUT DELAY. WITH THIS IN VIEW, WE WOULD LIKE YOU TO  
PURSUE MATTER RIGHT AWAY WITH IVORIEN AUTHORITIES. IN SO DOING YOU  
MIGHT MAKE FOLLOWING POINTS TO THEM: (A) GARCEAU IS CONTRACT EMPLOYEE  
OF CIDA ASSIGNED AS SPECIAL CONSULTANT ON PROJECT CO-ORDINATION.  
(B) WE WISH TO REGARD HIM AS COMING WITHIN FRAMEWORK OF QUOTE

...2

PAGE TWO PR770 CONF

ENTENTE DE COOPERATION TECHNIQUE ET CULTURELLE UNQUOTE OF JUN/66  
BETWEEN CDA AND IVORYCOAST. WHILE WE REALIZE THAT HE HAS NOT/NOT  
BEEN SPECIFICALLY REQUESTED BY IVORYCOAST, HE IS, NEVERTHELESS, BEING  
PROVIDED AS TECHNICAL ASSISTANCE EMPLOYEE IN RESPECT OF PROJECTS  
REQUESTED BY IVORYCOAST AND AS MEANS OF FACILITATING PROMPT AND  
EFFECTIVE EXECUTION OF THESE PROJECTS. (C) WE ARE NOT/NOT ASKING  
IVORYCOAST TO ASSUME ANY FINANCIAL RESPONSIBILITY FOR HIM, (WE ARE  
ASSUMING ALL COSTS FOR TRAVEL AND LOCAL SUPPORT.) OR TO PROVIDE OTHER  
THAN BASIC PRIVILEGES ESSENTIAL FOR DISCHARGE OF HIS DUTIES. THESE  
BASIC PRIVILEGES ARE FIRST EXEMPTION ON ORIGINAL ENTRY FOR PERSONAL  
AND HOUSEHOLD EFFECTS, AS WELL AS AUTOMOBILE, AND SECOND, EXEMPTION  
FROM LOCAL INCOME TAX. (D) SINCE HE WILL NOT/NOT BE RESPONSIBLE FOR  
AID MATTERS INVOLVING GOVT TO GOVT RELATIONS, IN SENSE OF REPRESENTING  
TO LOCAL AUTHORITIES GOVTL POSITIONS ON SUCH MATTERS, WHICH  
REMAINS RESPONSIBILITY OF YOUR POST, QUESTION OF HIS BEING RECOGNIZED  
FORMALLY AS QUOTE INTERLOCUTEUR VALABLE UNQUOTE OF CDN GOVT  
NEED NOT/NOT ARISE. IT IS ONLY NECESSARY THAT HE BE VIEWED IN THIS  
CAPACITY IN RELATION TO PROJECT ADMIN AND EXECUTION IN SAME WAY, FOR  
EXAMPLE, AS CONSULTANTS WE SEND ABROAD TO SUPERVISE CONSTRUCTION  
PROJECTS MAINTAIN RELATIONS WITH LOCAL AUTHORITIES. (E) SINCE HE IS  
NOT/NOT A CDN GOVT OFFICIAL, REQUIREMENT FOR OFFICIAL STATUS OR  
FORMAL IDENTIFICATION WITH CDN MISSION SHOULD NOT/NOT BE NECESSARY.  
3. WE NATURALLY WISH GARCEAU TO CARRY OUT HIS DUTIES IN COOPERATION  
WITH YOUR MISSION AND HE IS, THEREFORE, BEING MADE SUBJ TO YOUR

...3

PAGE THREE PR770 CONFD

OVERALL JURISDICTION. AT SAME TIME AS EXTER WILL BE EXPLAINING  
IN PARALLEL CABLE ANY GRANT OF OFFICIAL STATUS OR FORMAL CONNECTION  
WITH YOUR MISSION WOULD IN ABSENCE OF ESTABLISHMENT OF CDN MISSION  
IN IVORYCOAST PRESENT REAL DIFFICULTIES. WHILE STATUS QUESTION WILL  
BE REVIEWED AGAIN AFTER MISSION IS OPENED IN ABIDJAN, WE ARE ANXIOUS  
TO AVOID FURTHER COMPLICATIONS OVER MATTER AND HOPE IT CAN BE DEALT  
WITH ON PRAGMATIC BASIS AND ARRANGEMENTS COMPLETED SOONEST FOR ENTRY  
OF GARCEAU TO IVORYCOAST TO TAKE UP HIS TECHNICAL ASSISTANCE ASSIGN-  
MENT. IN VIEW OF INITIAL COMPLICATIONS THAT HAVE ARISEN, WE NOW FEEL,  
DESPITE SITUATION REPORTED IN PARA4 YOUR REFTTEL, THAT IT IS HIGHLY  
DESIRABLE MEMBER OF YOUR MISSION BE IN ABIDJAN AT TIME OF GARCEAUS  
ARRIVAL.

4. THIS CABLE HAS BEEN PREPARED AFTER CONSULTATION WITH EXTER.

5. GRATEFUL IF YOU WOULD TREAT RESLN OF THIS MATTER AS HIGH PRIORITY.

FILE

Aid & Development/A.M. Doyle/mv

c.c. Commonwealth Division  
Far Eastern  
African & Middle East Division

OTTAWA, February 10, 1969.

The President,  
Canadian International Development Agency,  
400 Fuller Building,  
Ottawa.

38-1-CIDA-500R	

Attention: Miss P. Bennett

Brief for CIDA Personnel on Posting

Thursday, February 13 is established as the date most convenient to both departments concerned for briefing of CIDA personnel. The arrangements for the day are as follows:

A.M.

- 9:00-12:00 - Messrs. Durham, Kitto and Wannop to meet with Mr. Hampson of Commonwealth Division, Room No. 220, Langevin Block.
- 10:00-12:00 - Messrs. Woodbridge and Marantz to meet with Mr. Harman of African and Middle Eastern Division, Room No. 102, Langevin Block.

P.M.

- 4.30 - Mr. Durham to meet with Mr. Valiquette of Far Eastern Division, Room No. 502, Postal Station "B".
- 3.00 - Meeting of entire group with Mr. Livingston of Aid and Development Division, Room No. 334, Langevin Block.

You will note that Mr. Phillips has not been included in the arrangements. The officer that would be involved in his briefing is unavailable until after February 15. Some plan for a meeting will be arranged as soon as possible after that date. In the meantime he is requested to attend the afternoon session with Mr. Livingston.

F.G. LIVINGSTON

*for the*  
Under-Secretary of State  
for External Affairs.

*Mr. Smith  
+ file  
38-1-11  
K*

**MESSAGE**

FM/DE	EXT OTT	DATE	FILE/DOSSIER	SECURITY SECURITE
		FEB 13/69	3-7-11-KTN 38-1-11 13 CIDA-SCOR	RESTR
TO/A	KNGTN	NO		PRECEDENCE
		PO-482		PRIORITY
INFO				

**REF** YOURTEL 119 FEB 6  
**SUB/SUJ** ARRIVAL OF CIDA PROGRAMME OFFICER

IN LIGHT OF SECOND SENTENCE PARA 4 YOURTEL 591 DEC 11/68, AND OF ADD'L WORKLOAD WHICH WE ENVISAGED WD BE IMPOSED BY VISIT OF GOV-GEN WE URGED THAT PHILLIPS' ARRIVAL BE DEFERRED UNTIL BEGINNING APR. OURTEL PO(M) 142 JAN 14 SOUGHT YOUR VIEWS ON PROPOSED STENOGRAPHIC REINFORCEMENT, BUT TO DATE NO/NO REPLY RECEIVED.

2. WE REMAIN OF VIEW, SUBJECT TO YOUR REPLY OURTEL PO(M)142, THAT ADMINISTRATIVE CONSIDERATIONS (INCL. ARRIVAL OF OFFICE FURNITURE) INDICATE DESIRABILITY OF PHILLIPS ADHERING TO APR 1 DEPARTURE. IF CAMPBELL'S DEPARTURE SCHEDULED LATE APR, THIS SHOULD PROVIDE ADEQUATE OVERLAP.

**DISTRIBUTION** NO STANDARD (DONE IN DIV.) CC: CIDA; S.R.&C. (MR. ZOUBIE); PROP. MGMT.;  
**LOCAL/LOCALE** MAT. MGMT.; C'WEALTH DIV.; AID & DEVELOPMENT (MR. LIVINGSTON); MR. HAFFEY;

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG..... E. JARVIS/kb	PERS OPS	2-5496	SIG..... 000425

**MESSAGE**

*file*  
 CIDA-SCDR

FM/DE		EXT OTT	DATE	FILE/DOSSIER	SECURITY SECURITE
			FEB 19/69	3-7-14-DAR 38-1- <i>h</i>	RESTR
TO/A			NO	PRECEDENCE	
NAIROBI			PO-541	IMMED	
INFO		DSLAM			

**REF**

**SUB/SUJ** CIDA PROGRAMME ADMINISTRATOR POSTED DSLAM.

FOLLOWING IS TEXT OF TEL PO-380 DATED FEB 4, ADDRESSED AS ABOVE WHICH WE ARE UNABLE CONFIRM HAS BEEN DESPATCHED:

QUOTE CIDA CONSIDER IT WOULD BE USEFUL FOR B. DENIS MARANTZ, ENROUTE DSLAM, TO HAVE BRIEFINGS IN NAIROBI WITH IBRD AND FAO REGIONAL OFFICERS AND SCANDINAVIAN CO-OPS CENTRE. MARANTZ AT PRESENT SCHEDULED ARRIVE NAIROBI FM ROME MAR 17 AT 0935 HRS ALITALIA FLT AZ 820 AND TO DEPART MAR 20 AT 0715 HRS EAST AFR. FLT EC 339 ETA DSLAM 1125 HRS.

2. IF YOU CAN ARRANGE BRIEFINGS DURING SCHEDULED STOPOVER PLEASE ALSO RESERVE HOTEL ACCOMMODATION AND CONFIRM TO DEPT AND DSLAM. LATTER PLS RESERVE HOTEL ACCOMMODATION AS APPROPRIATE. UNQUOTE

3. GRATEFUL YOUR URGENT REPLY.

**DISTRIBUTION** NO STANDARD (DONE IN DIV.) CC: CIDA (MR. KIDD); AID & DEVELOPMENT; AFR. & M.E. DI LOCAL/LOCALE COMMONWEALTH DIV.; FINANCE DIV.

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG E. JARVIS/hb	PERS OPS	2-5496	SIG <i>COOK</i>

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RR OTTE RR LDN RR OTT

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FM CLMBO FEB19 69

TO CIDA 106

INFO LDN EXTER

REF YOURTEL ADM905 FEB12; OURTEL 88 FEB13

HIGHLY UNLIKELY LAMONT WILL SPEND DOLLARS MONTHLY. IF YOUR INSTRUCTIONS FOLLOWED, WE WILL HAVE TO OBTAIN CENTRAL BANK APPROVAL FOR PERMISSION FOR HER TO EXPORT SAVED CURRENCY AT ASSIGNMENT CONCLUSION. EASIER FOR ALL CONCERNED AND PREFERABLE TO LAMONT IF YOU PAY HER AS OTHER ADVISERS IN NON-CEYLON BANK AND SHE TRANSFERS AS NEEDED.

2. SHE IS UNDER IMPRESSION ALL THIS WAS EXPLAINED TO GOUNDRY AND ARRANGED IN LDN.

3. FOR LDN: GRATEFUL YOU REPLY TO PARA4 CIDA ADM905 FEB12 AS LAMONT SAYS SHE GAVE GOUNDRY ALL THESE DETAILS ALSO.

INFO ONLY

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38-1-CIDA-600R  
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~~38-1-1-CEY~~  
39/39

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*Curlew*  
*file*  
*in*  
*Feb 19/69*

*Done*  
*Curlew*  
*Feb 19/69*



CANADIAN INTERNATIONAL DEVELOPMENT AGENCY  
AGENCE CANADIENNE DE DÉVELOPPEMENT INTERNATIONAL

OTTAWA 4

38-1-CIDA-502	
39	February 20, 1969

BY HAND

Mr. L.A.H. Smith,  
Head, Aid and Development Division,  
Department of External Affairs,  
Room 334 Langevin Bldg.,  
OTTAWA, Ont.

Copy to:  
Pers. Ops done by  
(Miss Jarvis) Feb 24/69

\* file  
38-1-11

Dear Mr. Smith:

I refer to our recent conversation regarding the assignment of Lieut-Colonel David Veitch to Vietnam as Program Administrator (Capital Assistance) for Vietnam and Thailand and to a conversation I had several days ago with Mr. F. M. Tovell of your department. Lieut-Colonel Veitch, who is on secondment to CIDA from the Canadian Armed Forces, was in Vietnam during most of 1968 coordinating capital assistance projects and was concerned, in particular, with the planning for and construction of Phase I of the Refugee Housing Project at Saigon and the Physical Rehabilitation Centre at Qui Nhon. Arrangements have now been made for Lieut-Colonel Veitch's secondment to continue through the 1969 calendar year.

You will recall that in the estimates of manpower requirements which were submitted to the Standing Committee on Staff Requirements to Conduct the Canadian Aid Program Abroad, we indicated a requirement for a Program Administrator (Capital Assistance) to work one half his time in Vietnam and one half his time in Thailand, this person to be posted during the 1969/70 fiscal year. The advisability of making this posting now became apparent when the mission at Saigon sent a cable to this Agency (copy attached) on February 5th, 1969 suggesting that Lieut-Colonel Veitch participate in the turnover ceremony of Phase I of the housing project, during the latter part of February and that he remain to finalize details regarding Phase II of this same project. I should mention that a recommendation to proceed with Phase II is now before the Minister for approval.

In view of the foregoing circumstances, it is our proposal that Lieut-Colonel Veitch be sent to the mission at Saigon to meet the immediate requirements associated with the Refugee Housing Project and to continue as the Program Administrator (Capital Assistance) for Vietnam and Thailand at least during the current calendar year - the period of his approved secondment from the Canadian Armed Forces. I should add that Lieut-Colonel Veitch is agreeable to the proposed posting and is prepared to leave at short notice.

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- 2 -

In view of the very close timing associated with this proposal, it would be appreciated if we could have your response within the next few days, if possible.

Yours very truly,

*D. W. Hall.*

D. W. Hall  
Director of Personnel

Attach.

MESSAGE

FM/DE	CINA OTY	DATE	FILE/DOSSIER	SECURITY SECURITE
		FEB 18		<i>PHOTO K... ..</i>
TO/A	SAIGON	NO.	PRECEDENCE	
			PER: <del>XAG</del>	FIELD
INFO				

REF

YOUR TEL 125 FEB 5/69

SUBJ/SUJ

REFUGEE HOUSING PROJECT PHASES I AND II

POSSIBILITY OF COL VILITCH ATTENDING PHASE I  
TURNOVER CEREMONY AND REMAINING FOR ADDITIONAL DUTIES AS  
SUGGESTED IS BEING EXPLORED. HOPE TO HAVE DECISION THIS WEEK.  
2. WOULD YOU PLEASE ADVISE DATE OF CEREMONY AS SOON AS  
IT HAS BEEN ESTABLISHED.

DISTRIBUTION  
LOCAL/LOCALE

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG. <i>D.W. HALL</i>	PER	6-3334	SIG. <i>[Signature]</i> 000430 for PRESIDENT

INFORMATION COPY

TO Mr. Brady

AM 241 4 1105/69 HESTR

TO CIBACTI 120 PRIORITY DE OTT

REFOURTEL 106 JAN51

REFUGEE HOUSING PROJECT PHASES I AND II

PHASE I OF PROJECT IS NOW COMPLETE WITH EXCEPTION OF ELECTRICAL AND WATER METERS WHICH WILL BE INSTALLED ON OCCUPATION OF UNITS. CONTRACTORS EQPT REMAINS ON SITE PENDING DECISION TO COMMENCE PHASE II.

2. WE HAVE DISCUSSED TURNOVER CEREMONY WITH VN AUTHORITIES WHO WOULD LIKE IT TO TAKE PLACE AROUND END FEB. WE CONCUR WITH THIS TIMING BUT FEEL STRONGLY THAT IF AT ALL POSSIBLE CEREMONY SHOULD BE COUPLED WITH ANNOUNCEMENT THAT CDA HAS AGREED TO COMMENCE CONSTRUCTION OF PHASE II. CEREMONY WOULD THUS INVOLVE BOTH TURNOVER OF PHASE I AND BREAKING GROUND FOR PHASE II.

3. WE SUGGEST THAT COL VEITCH PARTICIPATE IN CEREMONY IN LIGHT OF HIS VERY IMPORTANT CONTRIBUTIONS TO CONSTRUCTION OF PHASE I. VN AUTHORITIES HAVE ALSO INDICATED THEIR DESIRE TO HAVE COL VEITCH PARTICIPATE. HIS PRESENCE HERE WOULD ALSO BE VALUABLE IN FINALIZING DETAILS REGARDING PHASE II.

4. DUE TO DELAYS IN SUPPLY OF EQPT FOR QUI NHON IT IS UNLIKELY THAT OPENING CEREMONY FOR QUI NHON COULD TAKE PLACE UNTIL END OF MAR. HOWEVER, IF HIS OTHER DUTIES PERMIT, WE FEEL COL VEITCH COULD PROFITABLY BE EMPLOYED HERE DURING INTERIM, THIS WOULD ALLOW HIM TO ATTEND FORMAL OPENING AT QUI NHON WHICH WOULD ALSO BE VERY APPROPRIATE.

5. GRATEFUL FOR YOUR COMMENTS AS SOON AS POSSIBLE, PARTICULARLY ON WHETHER IT WILL BE POSSIBLE TO ANNOUNCE CIDA SUPPORT OF PHASE II IN CONNECTION WITH PHASE I OPENING.

FILE

MESSAGE

RECEIVED  
FEB 22 01 28 '69

DATE	FILE/DOSSIER	SECURITY SECURITE
FEB 21/69	38-1-CIDA-SCOR	
	39	CONFID

FM/DE EXTERNL OTT

TO/A LAGOS

NO	PRECEDENCE
ED-152	PRIORITY

INFO CIDA, ACCRA

**REF** YOURTEL 329 FEB17

**SUB/SUJ** CIDA PROGRAMME ADMINISTRATOR (CAPITAL ASSISTANCE)

PRIMARY RESPONSIBILITIES FOR CIDA ADMINISTRATOR (CAPITAL ASSISTANCE) ARE AS OUTLINED IN OURTEL ED-116 OF OCT21/68 WHICH INTER-ALIA FURNISHED TERMS OF REF. AS FULLY INTEGRATED MEMBER OF YOUR STAFF DAWES WILL PERFORM SOME OR ALL OF FUNCTIONS LISTED UNDER TERMS OF REF/UNDER DIRECTION OF HEAD OF POST AND WILL REPORT TO CIDA THROUGH HEAD OF POST. IN PERFORMING DUTIES HE WOULD BE EXPECTED TO WORK IN PARTICULARLY CLOSE COOPERATION WITH OFFICERS AT POST RESPONSIBLE FOR ECONOMIC REPORTING COMMERCIAL WORK AND AID ADMINISTRATION. IN ADDITION HE WOULD BE PREPARED AND SPECIFICALLY INSTRUCTED TO UNDERTAKE, INSOFAR AS HIS PRIMARY RESPONSIBILITIES PERMIT, SUPPLEMENTARY DUTIES THROUGHOUT TOTAL SPECTRUM OF TECHNICAL ASSISTANCE PROGRAM. WE ARE CONFIDENT HIS EXPERIENCE IN CIDA WILL PROVE BENEFICIAL TO TOTAL EFFORT IN ADMINISTRATION OF PROGRAMME IN NIGERIA.

2. DAWES WOULD ALSO BE EXPECTED TO VISIT ACCRA AS REQUIRED AT TIMES AGREEABLE TO YOU BUT HIS DUTIES THERE WOULD BE SPECIFICALLY

DISTRIBUTION LOCAL/LOCALE PERS OPS (MISS JARVIS)

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NO STD

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG. <i>[Signature]</i> ..... NGSTON/JS/ap	AID AND DEVELOPMENT	2-7107	SIG. <i>[Signature]</i> ..... L.A.H. SMITH

FILE

# MESSAGE

DATE	FILE / DOSSIER	SECURITY SECURITE
	28-1-CIDA-SCOR	

- 2 -

CONFD  
PRIORITY

DIRECTED TO HIS EXPERTISE IN ADMINISTRATION OF CAPITAL ASSISTANCE PROGRAMMES. WHEN IN ACCRA HE WOULD, OF COURSE, PERFORM HIS FUNCTIONS UNDER THE DIRECTION OF HEAD OF POST RESPONSIBLE FOR THAT AREA.

3. SEPARATE TEL WILL FOLLOW IN REPLY YOUR PARA 2.

**MESSAGE**

TOP SECRET  
REF ID: A66527  
FEB 22 01 28 '69

DATE	FILE/DOSSIER	SECURITY SECURITE
	38-1-CIDA-SCOR 39	
FEB 21/69		CONFID
FM/DE	EXTERNAL OTT	NO
TO/A	SAIGON	ED-151
INFO	CIDA, BANGKOK	PRECEDENCE PRIORITY

**REF** YOURTEL 125 FEB 5 to CIDA

**SUB/SUJ** POSTING OF LT COL VEITCH AS CIDA PROGRAMME ADMINISTRATOR  
(CAPITAL ASSISTANCE)

EXAMINATION OF MANPOWER REQUIREMENTS FOR AID ADMINISTRATION ABROAD HAS BEEN SUBJECT OF DISCUSSION BY INTER-DEPTL CTTEE FOR SOME TIME. IT HAD BEEN AGREED THAT REQUIREMENT EXISTS FOR PROGRAMME ADMINISTRATOR TO WORK HALF HIS TIME IN VIETNAM AND HALF IN THAILAND AND THAT POSITION SHOULD BE FILLED DURING 69-70 FISCAL YEAR. ON BASIS OF REFTEL IT HAS BEEN AGREED THAT POSITION SHOULD BE FILLED IMMEDIATELY. DND HAS AGREED TO SECOND LT COL DAVID VEITCH TO CIDA AND SUBJECT TO YOUR CONCURRENCE WE PROPOSE TO ASSIGN HIM IMMEDIATELY TO YOUR COMMISSION. IF YOU AGREE HE WOULD FOLLOW LT COL MACMURDO ON DIPLO LIST AND WOULD BE DESIGNATED QUOTE S ADVISOR (DEVELOPMENT) UNQUOTE. IN THIS CAPACITY VEITCH WOULD NOT RPT NOT USE HIS MILITARY RANK.

2. MAY WE ASSUME THAT PROGRAMME ADMINISTRATOR'S STATUS ON DEL AND ACCESS TO VIETNAM GOVT CAN BE ACCOMMODATED IN A MANNER SIMILAR TO THAT WORKED OUT FOR MISS PESCHL LAST YEAR. FOR EXAMPLE, WE WOULD WANT HIM TO HAVE ADEQUATE ACCESS TO VIETNAMESE AUTHORITIES

DISTRIBUTION LOCAL/LOCALE PERS OPS DIV (MISS JARVIS)

*Mr. Langley*

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NO STD

ORIGINATOR/REDACTEUR

DIVISION

TELEPHONE

APPROVED/AUTORISE

SIG..... *[Signature]* .....  
..... G. LIVINGSON/rap .....

AID AND DEVELOPMENT

2-7107

SIG..... *[Signature]* .....  
..... I. A. V. SMITH .....

- 2 -

CONF  
PRIORITY

BUT HE WOULD NOT RPT NOT HAVE ANY SPECIFIC DEL FUNCTION. IN ADDITION ICSC WOULD BEAR NO RPT NO FINANCIAL RESPONSIBILITY FOR VEITCH. GRATEFUL FOR ASSURANCES THIS CAN BE ACCOMPLISHED WITHOUT DIFFICULTY.

3. VEITCH WILL BE EXPECTED AS FULLY INTEGRATED MEMBER OF YOUR STAFF TO PERFORM HIS DUTIES UNDER DIRECTION OF COMMISSIONER. WE WILL DISPATCH TERMS OF REF TO YOU NEXT WEEK AND WHILE EMPHASIS WILL BE ON CAPITAL ASSISTANCE FUNCTION HE WILL BE EXPECTED TO ADOPT A GENERALIST APPROACH AND PROVIDE ASSISTANCE ON ALL AID QUESTIONS. HE WILL ALSO BE REQUIRED TO VISIT BANGKOK FROM TIME TO TIME IN CONNECTION WITH OUR THAI PROGRAMME BUT HIS DUTIES THERE WOULD BE SPECIFICALLY DIRECTED TO CAPITAL ASSISTANCE PROGRAMME.

4. FOR BANGKOK - DESIGNATION AND PRECEDENCE OF VEITCH ON YOUR DIPLO LISTS WILL BE SUBJECT OF SEPARATE TEL.

38-1-CIDA-SCOR  
39 39 7

ED

*du Livingston*

OTT149

INFO ONLY

DAS/21

RR NYK RR OTT RR KIN RR LAG RR NAI RR DES RR NDI RR CLM RR KLU

DE OTTE

R 211643Z

FM CIDAOTT FEB21/69

TO PRMNY MA1146

INFO EXTER KNGTN LAGOS NROBI DSLAM DELHI CLMBO KLMPR

POSTING OF CIDA FIELD REPS

OVER NEXT TWO MONTHS FOLLOWING CIDA OFFICERS WILL BE POSTED TO FIELD  
TO ADMINISTER CIDA PROGRAM IN THEIR RESPECTIVE AREAS :

*F. PHILLIPS*

KNGTN: FWH DAWS LAGOS(UNCONFIRMED): RW WOODBRIDGE NROBI: DM MARANTZ

DSLAM: WB WANNOP DELHI: JS KITTO CLMBO: ME DURHAM KLMPR.

2. THESE OFFICERS HAVE BEEN ADVISED TO CONTACT RES-REPS AT EARLY DATE  
WITH VIEW TO ESTABLISHING PATTERN OF CONTINUING CONSULTATION REGARD-  
ING NEEDS OF PARTICULAR COUNTRIES AND CIDAS AND UNDP'S RESPECTIVE  
PROGRAMS AND PROJECTS. VERY GRATEFUL IF UNDP COULD ALERT RES-REPS  
OF THESE POSTINGS AND OF OUR DESIRE TO ESTABLISH MUTUALLY  
BENEFICIAL PRACTICE OF CONSULTATION.

*copy to  
M/D  
Kyle  
file  
in*

38-1-CIDA-500R  
EB9 39 7

VVVV

INFO ONLY

in Livingston

Copy to: ~~Pers Ops (Miss. Jarvis)~~  
~~Cyrlth Dw~~  
done Feb 24/69  
+ file  
M.

OTT064

LDN070

CLM3/22

OO OTTE RR NYK RR OTT RR KIM RR LAG RR NAI RR DES RR KLM

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O R 221115Z

FM CLMBO FEB22/69

TO CIDA 118 IMMED

INFO EXTER PRMNY KMGTM LAGOS NROBI DSLAM DELHI KLMPR

REF YOURTEL MA1146 FEB21 ?

POSTING OF CIDA FIELD REPS

SUBSCRIBE FULLY TO CONTINUING CONSULTATION WITH LOCAL UNDP OFFICE,  
ESPECIALLY AS IT HAS BEEN OUR PRACTICE TO DO SO ON MATTERS OF  
MUTUAL INTEREST. REFTEL CONTAINS SUGGESTION THAT CDA IS PROPOSING  
SOMETHING NEW, WHICH MAY EVEN TAKE UNDP BY SURPRISE. APPROACH TO  
UNDP BY PRMNY MIGHT SIMPLY EMPHASIZE CHANGING NATURE CDN AID  
REPRESENTATION IN FIELD.

*Mr Livingston*

**ACTION COPY**

38-1-CIDA-SCOR	
2	59

*ED*  
*A + ME*  
*H. Skrabec*  
*& file*  
*reply sent by (Koo) 27-2-69*  
*HL*

FM LAGOS FEB24/69 CONF D PERS INFO NO/NO STANDARD  
 TO EXTER 392 PRIORITY  
 INFO TT ACCRA DE LDN TT CIDA DE OTT  
 REF YOURTEL ED 152 FEB21  
 CIDA PROGRAM ADMINISTRATOR(CAPITAL ASSISTANCE)  
 SORRY TO HAVE TO REPORT YOURTEL SUPPLIED LITTLE OF INFO  
 SOUGHT IN MYTEL.LEAVING ASIDE GENERALITIES PLEASE LET ME  
 KNOW SPECIFICALLY HOW YOU CONSIDER CIDA CAPITAL ASSISTANCE  
 ADMINSTRATOR UNDER DIFFICULT CIRCUMSTANCES PREVAILING IN  
 NIGERIA COULD JUSTIFY PRESENCE HERE.MY CONCERN ON THIS  
 POINT ARISES PARTLY FROM PROPOSED EXPANSION OF ADMIN  
 SUPPORT REQUIREMENTS WITHOUT ASSURANCE OF COMMENSURATE  
 RETURNS.AS I HAVE REPORTED REPEATEDLY CIDA SUPPORT WE  
 REQUIRE MOST AT PRESENT IS TECHNICAL ASSISTANCE  
 ADMINISTRATOR.

MALONE



36-1-01/JA SCOR  
79 39 7

ONLY

Mr. Livingston

OTT007

EN014

RR OTT RR OTTE RR CLM RR LAG RR NAI RR DES RR NDI RR KLU

DE NYK

R 250024Z

FM PRMNY FEB24/69

TO CIDAOTT 441

INFO EXTER CLMBO KNGTN LAGOS NROBI DSLAM DELHI KLMPR

REF YOURTEL MA1146 FEB21 CLMBO TEL118 FEB22

POSTING OF CIDA FIELD REPS

IN RESPONSE TO REQUEST CONTAINED YOUR REFTEL WE HAVE SENT FOLLOWING

LET TO PAUL HOFFMAN, ADMINISTRATOR OF UNDP. TEXT BEGINS:

DEAR MR HOFFMAN: IN CONTINUATION OF OUR JOINT ATTEMPTS TO ESTABLISH THE CLOSEST POSSIBLE WORKING RELATIONSHIP, BOTH AT THE FIELD AND AT THE HQ LEVELS, BETWEEN UNDP AND CIDA, I AM PLEASE TO INFORM YOU THAT OVER THE NEXT TWO MONTHS THE FOLLOWING CIDA FIELD REPS WILL BE POSTED: F PHILLIPS-KNGTN, JAMAICA, FWH DAWS-LAGOS, NIGERIA (UNCONFIRMED), RW WOODBRIDGE-NROBI, KENYA, DM MARANTZ-DSLAM, TANZANIA, WB WANNOP-DELHI, INDIA, JS KITTO-CLMBO, CEYLON, ME DURHAM-KLMPR, MALAYSIA. IN MOST OF ABOVE CASES, LOCALLY-BASED CDN GOVT OFFICIALS WILL ALREADY HAVE ESTABLISHED THE PRACTICE OF CONSULTATIONS WITH YOUR RESIDENT REP WHERE APPROPRIATE; NEVERTHELESS, WE WOULD BE GRATEFUL IF YOU WERE TO ALERT YOUR REPS OF THE ABOVE POSTINGS AND TO CONFIRM TO THEM THE DESIRE OF THE CDN GOVT TO CONTINUE AND EXTEND OUR PRACTICE OF MUTUAL CONSULTATION, WHICH HAS PROVEN TO BE SO VALUABLE IN THE PAST. YOURS SINCERELY,  
GORDON E COX, CHARGE DAFFAIRES AI. TEXT ENDS.

file  
h

OTTI 46

CBA16/24

KL4724

INFO ONLY

60 Document disclosed under the Access to Information Act -  
Document divulgué en vertu de la Loi sur l'accès à l'information

38-1-CIDA-SCOR file

39	39	7
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RR OTTE RR OTT RR NYK RR KIN RR LAG RR NAI RR DES RR NDI RR CLM

DE KLU

R 243888Z

FM KLMPR FEB24/69

TO CIDAOTT 253

INFO EXTER PRMNY KNGTN LAGOS NROBI DSLAM DELHI CLMBO

REF YOURTEL MA1146 FEB21 CLMBO TEL 118 FEB22

POSTING OF CIDA FIELD REPS

WARMLY WELCOME REFTEL AND LOOK FORWARD TO DURHAMS ARRIVAL.

2. WITHOUT WISHING TO INTERVENE IN DISCUSSION OF TERMS OF REF FOR DURHAM WHICH WE LOOK FORWARD TO RECEIVING IT WAS MY UNDERSTANDING THAT HE WOULD FUNCTION AS FULLY INTEGRATED MEMBER OF THIS OFFICE.

IF SO HE WOULD NATURALLY CONTINUE OUR ESTABLISHED PRACTICES OF CLOSE CONSULTATION WITH UNDP OFFICES IN KLMPR SPORE AND RANGOON AND THERE WOULD BE NO/NO PROBLEM OF ANY KIND IN IMPLEMENTING THE INTENTIONS OF YOUR REFTEL

HADWEN

ED

*file h*

EN032

KI 17/25

RR NYK RR OTTE RR OTT RR LAG RR NAI RR DES RR NDI RR CLM RR KLU

DE KIN

R 251505Z

FM KNGTN FEB24/69 NO/NO STANDARD

TO PRMNY CIDA-59

38-1-CIDA		SCOTZ

INFO CIDAOTT EXTEROTT LAGOS NROZI DSLAM DELHI CLMBO KLMPR

REF CIDAOTT TEL MA1146 FEB21

POSTING OF CIDA FIELD REPS

GRATEFUL IF IN YOUR DISCUSSIONS WITH UNDP YOU NOTE

PHILLIPS WILL BE CONTINUING ALREADY ESTABLISHED PATTERN OF

CONSULTATION. WE HAVE IN FACT MET WITH UNDP RESIDENT REP

FORMALLY ON MONTHLY BASIS FOR OVER TWO YEARS AND INFORMALLY

ON A MUCH MORE FREQUENT BASIS HENCE THERE IS NO/NO QUESTION

OF ESTABLISHMENT OF PATTERN OF CONSULTATION. NATURALLY WE

OURSELVES WILL INFORM UNDP RESIDENT REP OF ARRIVAL OF PHILLIPS

AS WELL.

OTT171

;;;;;

38-1-9120505

Copy to: 39 | 39 | 7  
Cwllh  
Pers Ops (Miss Jarvis) ED  
self  
+ return.

file

955172

DA22/25

RR CLM RR OTT RR NYK RR KIN RR LAG RR NAI RR DES RR NDI RR KLU

DE OTTE

R 252040Z

FM CIDAOTT FEB25/69

TO CLMBO MA1226

INFO EXTEROTT PRMNY KNGTN LAGOS NROBI DSLAM DELHI KLMPR

REF YOURTEL118 FEB22

POSTING OF CIDA FIELD REPS

WE APPRECIATE THAT THERE HAS BEEN FOR SOME TIME CONSULTATION  
BETWEEN CDN MISSIONS AND UNDP RES REPS, AND REGRET THAT OURTEL  
1146 FEB21 DID NOT/NOT MAKE THIS CLEAR. WE BELIEVE HOWEVER THAT  
PRMYS LET TO UNDP, WHICH HAS BEEN SENT TO YOU AND INFO ADDRESSEES  
BY WIRE, COVERS THIS POINT.

Aid and Development/F.G.Livingston/js

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

TO Mr. J. C. Langley

*Mr Smith*

SECURITY: CONFIDENTIAL  
Sécurité

FROM Aid and Development Division  
De

DATE February 26, 1969

REFERENCE  
Référence

NUMBER  
Numéro

SUBJECT CIDA Programme Administrator (Capital Assistance) - Lagos  
Sujet

FILE	DOSSIER
OTTAWA	
38-1-CIDA-SCOR	
MISSION	

*U/C memo  
h  
19/3*

ENCLOSURES  
Annexes

2

DISTRIBUTION

Mr. Tovell

You will be aware of the numerous exchanges between CIDA, the Department and our High Commissioner in Lagos concerning the posting of Mr. F. Dawes as a CIDA Programme Administrator (capital assistance) to Lagos. As you know, Mr. Malone has had reservations about the posting of Mr. Dawes to Lagos and about the functions he would be expected to perform. Mr. Malone has insisted that the need in Nigeria is for a Programme Administrator (technical assistance) and, despite frequent assurances that Mr. Dawes would be expected (and prepared) to perform administration duties on all aspects of the Canadian Aid Programme, he continues to request further justification for posting Dawes to Lagos. You will recall from Mr. Tovell's memorandum to you of January 17 that one of the difficulties with this appointment was that Mr. Malone had personal reservations about Mr. Dawes, (apparently based on an earlier meeting). Subsequently, after discussions between the Department and CIDA, it was decided that notwithstanding Mr. Malone's objections Dawes should be assigned to Lagos. CIDA are of the opinion that Mr. Dawes is the best qualified person for the job, is aware of the difficulties he may face, and has the type of personality well suited to the assignment.

2. In his telegram 329 of February 17, Mr. Malone again emphasized the need for administrative support for the technical assistance programme and asked for assurances that Dawes's terms of reference were sufficiently broad to include this function. The attached copy of our reply (Telegram ED-152, February 21) sought to cover these points. While we must assume that part of Mr. Malone's concern may be justified, we would like to end the continuing dialogue which has been delaying the posting. To this end we have drafted the attached telegram for your signature in the hope that it will convince Mr. Malone of the need to finalize Mr. Dawes' posting.

*[Handwritten Signature]*

Aid and Development Division

... P.S. Also attached is a copy of Lagos Telegram 392, February 24 to which the outgoing telegram refers.

*27. 2. 1969*

Aid and Development/F.G.Livingston/js

*Mr. Livingston  
+ file*

EXTERNAL AFFAIRS  $\rightarrow$



AFFAIRES EXTÉRIEURES

TO / À The Under-Secretary (through Mr. J. C. Langley)

SECURITY / Sécurité RESTRICTED

FROM / De Aid and Development Division

DATE February 27, 1969

REFERENCE / Référence *noted / @*

NUMBER / Numéro *file*

SUBJECT / Sujet CIDA Programme Administrator - Dakar - Mr. Bégin

FILE	DOSSIER
OTTAWA	38-1-CIDA-500R
MISSION	

ENCLOSURES / Annexes

I thought you would be interested to know we have received a number of favourable comments about the work of Mr. Bégin, who was one of the first aid programme administrators sent into the field by CIDA.

DISTRIBUTION

Mr. Tovell  
A. & ME Div.

2. An Ottawa-based senior member of CIDA was recently in West Africa touring a number of our posts and we have learned informally from CIDA that his report contains references to conversations he had with our Ambassador in Dakar in which Mr. Côté highly praised the work of Mr. Bégin. We have also heard through our High Commissioner in Ghana that Bégin had been most helpful in his efforts to reconcile the problems surrounding our food aid gift to Niger and the Ivory Coast.

3. This praise from two separate Heads of Post with whom Bégin has had dealings is all the more noteworthy when we consider the most inadequate conditions under which Mr. Bégin has been forced to perform his duties. We understand that during the construction of our offices in Dakar, Mr. Bégin was sharing a single cramped office with three other persons and that he was forced at the time to use his own home as an office. This, of course, has been ~~on~~ a temporary expedient since the new offices are now two-thirds completed and are scheduled to be finished within approximately four weeks. We understand that on completion, three offices in the mission will be assigned to the exclusive use of CIDA personnel.

4. We have also heard from a number of sources that Mr. Demers, the CIDA Programme Administrator resident in Tunis, is doing an excellent job and proving most co-operative in his relations with the posts concerned. Notwithstanding initial administrative problems, there is considerable room for optimism that the experiment of sending CIDA personnel to our Embassies and High Commissions will prove to have been soundly conceived.

*Mr. Livingston  
- Pse. speak to me about  
this. DK*

*MATS*

Aid and Development Division

*28.2.3(us)*

# MESSAGE

DATE	FILE/DOSSIER	SECURITY SECURITE
FEB 27/69	32-1-CIDA-500	CONF

FM/DE EXTERNL OTT

TO/A LAGOS (MALONE DE LANGLEY)

NO  
ED -162  
PRECEDENCE  
PRIORITY

INFO ACCRA

**NOT SENT**

**REF** YOURTEL 392 FEB 24

**SUB/SUJ** CIDA PROGRAMME ADMINISTRATOR (CAPITAL ASSISTANCE)

WE HAVE LOOKED CAREFULLY, IN CONJUNCTION WITH CIDA, INTO VARIOUS POINTS YOU HAVE MADE CONCERNING POSTING OF DAWES, AND HAVE COME TO CONCLUSION HIS POSTING SHOULD BE CONFIRMED.

2. PROJECTS IN WHICH DAWES AS PROGRAMME ADMINISTRATOR (CAPITAL ASSISTANCE) WOULD HAVE DIRECT INTEREST ARE AS FOLLOWS: FOR NIGERIA; TELECOMMUNICATIONS PROJECT, PHASE THREE PARTS 1 AND 2; BENIN CITY HIGH SCHOOL PROJECT; EMERGENCY FOOD AID PROGRAMMES; ASSORTED SMALL PROJECTS (E.G. SUPPORT FOR ADVISORS) AND CAPITAL ASSISTANCE COMPONENTS OF POSSIBLE RECONSTRUCTION AND REHABILITATION PROGRAMME. FOR GHANA: TRANSMISSION LINE PHASES 1 AND 2; REVISED PFRA PROJECTS (IRRIGATION); PHASING OUT OF DAMONGO PROJECT; FOOD AID PROGRAMMES; AND, ACCRA TRADES TRAINING CENTRE. IN ADDITION, AS POINTED OUT TO YOU EARLIER, DAWES WOULD BE FULLY INTEGRATED MEMBER OF MISSION AND WOULD BE EXPECTED IN LAGOS TO PERFORM OTHER FUNCTIONS RELATED TO ADMINISTRATION OF TECHNICAL ASSISTANCE PROGRAMME.

3. YOU SHOULD BE AWARE THAT NEGOTIATIONS WITH CIDA AND OTHER DEPTS CONCERNING ASSIGNMENT OF PROGRAMME ADMINISTRATORS HAVE BEEN SUBJECT OF LONG

DISTRIBUTION MR. TOVELL  
LOCAL/LOCALE

NO STD

ORIGINATOR/REDACTEUR

DIVISION

TELEPHONE

APPROVED/AUTORISE

SIG *Livingston*  
F.G. LIVINGSTON/JS

AID AND DEVELOPMENT

2-7107

SIG *J.A.H. SMITH*

AND MOST DELICATE NEGOTIATION. WE FULLY APPRECIATE YOUR CONCERNS OVER IMPLEMENTATION OF THIS PROGRAMME BUT ARE HOPEFUL THAT ONCE FUNCTIONING IT WILL PROVE TO <sup>BE</sup> USEFUL AND HELPFUL INITIATIVE. WE AGREE WITH SUGGESTION IMPLIED IN YOUR CORRESPONDENCE THAT TERMS OF REFERENCE AS PRESENTLY DRAFTED LEAVE MUCH TO BE DESIRED BUT FOR THE MOMENT AT LEAST AND UNTIL WE GAIN FURTHER EXPERIENCE THROUGH HAVING PROGRAMME ADMINISTRATORS IN THE FIELD WE PREFER NOT RPT NOT TO PRESS QUESTION OF REVISION WITH CIDA.

4. PRESENT PLANNING OF THIS PROGRAMME ENVISAGES POSTING OF PROGRAMME ADMINISTRATOR (TECHNICAL ASSISTANCE) TO LAGOS IN 1969/70 FISCAL YEAR WHICH SHOULD ALSO HELP TO EASE YOUR WORKLOAD.

5. I AM HOPEFUL THAT ABOVE INFO ON PROJECTS AND ON BACKGROUND MIGHT CLEAR WAY FOR YOUR IMMEDIATE ACCEPTANCE OF DAWES SO THAT POSTING CONFIRMATION MIGHT BE CONVEYED TO CIDA.

# MESSAGE

DATE	FILE/DOSSIER	SECURITY SECURITE
FEB 27/69		CONF

FM/DE EXTERNL OTT

TO/A LAGOS (MALONE DE LANGLEY)

NO  
ED -162  
PRECEDENCE  
PRIORITY

INFO ACCRA

**REF** YOURTEL 392 FEB 24

**SUB/SUJ** CIDA PROGRAMME ADMINISTRATOR (CAPITAL ASSISTANCE)

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DISTRIBUTION MR. TOVELL  
 LOCAL/LOCALE

NO STD

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
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SIG.....  
 .....F. C. LIVINGSTON/JS.....

AID AND DEVELOPMENT

2-7107

SIG.....  
 .....J. C. LANG.....

- 2 -

AND MOST DELICATE NEGOTIATION. WE FULLY APPRECIATE YOUR CONCERNS OVER IMPLEMENTATION OF THIS PROGRAMME BUT ARE HOPEFUL THAT ONCE FUNCTIONING IT WILL PROVE TO <sup>BE</sup> USEFUL AND HELPFUL INITIATIVE. WE AGREE WITH SUGGESTION IMPLIED IN YOUR CORRESPONDENCE THAT TERMS OF REFERENCE AS PRESENTLY DRAFTED LEAVE MUCH TO BE DESIRED BUT FOR THE MOMENT AT LEAST AND UNTIL WE GAIN FURTHER EXPERIENCE THROUGH HAVING PROGRAMME ADMINISTRATORS IN THE FIELD WE PREFER NOT RPT NOT TO PRESS QUESTION OF REVISION WITH CIDA.

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5. I AM HOPEFUL THAT ABOVE INFO ON PROJECTS AND ON BACKGROUND MIGHT CLEAR WAY FOR YOUR IMMED CABLED ACCEPTANCE OF DAWES SO THAT POSTING CONFIRMATION MIGHT BE CONVEYED TO CIDA.

000448

Mr. Livingston

FM SAIGN FEB27 CONFD  
 TO EXTER 189 IMMED  
 INFO PNMPN IMMED  
 TT BNGKK IMMED DE OTT  
 CIDAOTT IMMED DE OTT  
 REF YOURTEL ED151 FEB21

Copy to:  
 F. E. Dir  
 Pers/Ops (Miss Jarvis)  
 Mr. Langley  
 file se  
 done  
 d.

38-1-CIDA-900R

POSTING OF VEITCH AS CIDA PROGRAM ADMINISTRATOR

I WAS VERY PLEASED TO LEARN FROM YOUR REFTEL THAT WE MAY EXPECT TO HAVE THE BENEFIT OF VIETCH'S SERVICES IN THE ADMIN OF OUR AID PROGRAM IN VIETNAM. MY ONLY RESERVATION RELATES TO WHETHER OR NOT/NOT VIETCH SHOULD BE BASED ADMINISTRATIVELY IN SAIGN, BEARING IN MIND YOUR PROPOSAL THAT HE SHOULD DIVIDE HIS TIME EQUALLY BETWEEN THIS POST AND BNGKK. THE FOLLOWING FACTORS SEEM TO US RELEVANT IN REACHING A DECISION ON THIS POINT: (A) OUR CAPITAL ASSISTANCE PROGRAM IN VIETNAM IS NOW SIGNIFICANTLY SMALLER THAN HAS BEEN THE CASE OVER THE PAST TWO YEARS. IT WOULD SEEM SENSIBLE IF VIETCH WAS BASED IN THAT COUNTRY WHERE WE CAN ANTICIPATE THE GREATEST VOLUME OF CAPITAL ASSISTANCE WORK, WHERE FULL SCOPE CAN BE GIVEN TO HIS EXPERTISE AS AN ENGINEER. WE ARE NOT/NOT UP TO DATE ON THE PROSPECTS FOR CAPITAL ASSISTANCE IN THAILAND, BUT HAVE THE IMPRESSION THAT THE OUTLOOK THERE MAY BE FOR MORE WORK IN THIS FIELD OVER THE SHORTER TERM THAN IN VIETNAM, WHERE THIS ASPECT OF OUR PROGRAM WILL BE LESS. (B) WE FORESEE A GROWING CDN INVOLVEMENT IN THE FIELD OF CAPITAL ASSISTANCE THROUGH THE MEKONG CTTEE.

...2

PAGE TWO 189 CONFID

TWO MAJOR PROJECTS, NAN NGUM AND PREK THNOT, ARE NOW RECEIVING CDN SUPPORT IN THIS CONTEXT AND NO/NO DOUBT THE IMPORTANCE OF THE CTTEE FROM CDAS VIEWPOINT WILL GROW AS OTHER CAPITAL ASSISTANCE SCHEMES IN THE INTERESTS OF REGIONAL DEVELOPMENT ARE ADVANCED. THIS CONSIDERATION WOULD SEEM TO ARGUE IN FAVOUR OF STRENGTHENING CDN AID PERS AT THE SEAT OF THE MEKONG SECRETARIAT WHERE VEITCHS ENGINEERING EXPERTISE WOULD PRESUMABLY PROVE OF GREAT VALUE BOTH IN ASSESSING FEW PROPOSALS AND PROVIDING TECHNICAL LIAISON WITH RESPECT TO ONGOING PROJECTS. (C) LIVING AND WORKING CONDITIONS ARE, OF COURSE, MORE SALUBRIOUS IN BNGKK THAN IN SAIGN. (D) WHILE ADMINISTRATIVELY WE CAN ACCOMMODATE VEITCH HERE, OUR CHRONIC SHORTAGE OF STENOS IS ONE POINT WHICH SHOULD BE KEPT IN MIND IN PROPOSING ADDITIONS TO OUR OFFICER STRENGTH.

2. I WOULD NOT/NOT WISH THE ABOVE COMMENTS TO BE INTERPRETED AS OBJECTIONS ON OUR PART TO YOUR PROPOSAL THAT VIETCH TAKE ON AID RESPONSIBILITIES HERE. ON THE CONTRARY, I FORESEE THAT VIETCH CAN RENDER VALUABLE SERVICE TO OUR PROGRAM IN VIETNAM, AS HE HAS SO ABLY DONE IN THE PAST. MY PURPOSE IS SIMPLY TO ENSURE THAT THE ADVANTAGES IN TERMS OF OUR PROGRAM IN THE REGION AND VEITCHS OWN CONVENIENCE IS BASING HIM ADMINISTRATIVELY IN BNGKK RATHER THAN IN SAIGN ARE NOT/NOT OVERLOOKED.

3. WHATEVER THE ULTIMATE DECISION REGARDING HIS BASE OF OPERATIONS, WE SUGGEST THAT VIETCHS TERMS OF REF SHOULD ENCOMPASS OUR AID ACTIVITIES IN CAMBODIA. THE PREK THNOT PROJECT WILL PRESUMABLY SHORTLY ENTER THE STAGE OF PROCUREMENT FROM CDA. WHILE THIS WILL NO/NO DOUBT BE COORDINATED BETWEEN THE CONTRACTOR AND CDN

PAGE THREE 189 CONFD

SUPPLIERS THROUGH OTT, IT WOULD BE VALUABLE IF VEITCH COULD PROVIDE ON THE SPOT ADVICE AND LIAISON. INCLUDING AID ACTIVITIES IN CAMBODIA WITHIN VIETCHS TERMS OF REF WOULD ALSO RELIEVE CARLSON OF HIS REGULAR CHORE OF PERIODIC VISITS TO PNMPN.

4. IF, DESPITE THE CONSIDERATIONS WE HAVE ADVANCED, YOU CONSIDER THAT THE BALANCE OF ADVANTAGE LIES IN ADDING VIETCH TO THIS DELS STRENGTH, WE DO NOT/NOT FORESEE ANY PRESENTATIONAL DIFFICULTIES. HIS STATUS ON DEL AND ACCESS TO VIETNAMESE AUTHORITIES CAN CERTAINLY BE ACCOMMODATED ON THE SAME BASIS AS THAT WORKED OUT FOR MISS PESCHL. AS FOR HIS DESIGNATION, I BELIEVE, HOWEVER, THAT IT WOULD BE UNWISE TO IDENTIFY HIM EXPLICITLY AS RESPONSIBLE FOR AID MATTERS AND RECOMMEND THAT HE BE LISTED SIMPLY AS ADVISER. ALTHOUGH THE PRESENCE OF OFFICERS ENGAGED FULL TIME ON CDN AID WITHIN OUR DEL HAS NEVER BEEN CHALLENGED BY THE SECRETARIAT OR THE POLES, THERE IS NO/NO POINT IN INVITING ADVERSE COMMENT BY INCLUDING A TITLE ON OUR LIST WHICH SHOWS THAT ONE OF OUR MEMBERS HAS NO/NO COMMISSION FUNCTION. AS FOR PRECEDENCE, THE SMA IS OUR ONLY MILITARY OFFICER APPEARING ON THE DIPLO LIST. ACCORDINGLY, I RECOMMEND THAT VEITCHS NAME FOLLOW IMMEDIATELY THAT OF SPA.

5. GRATEFUL FOR YOUR EARLY COMMENTS, PARTICULARLY ON PARA ONE, AS WELL AS AN INDICATION AS TO TIMING OF VIETCHS POSTING

TAIT

# MESSAGE

FM/DE	EXTERNAL OTT	DATE	FILE/DOSSIER	SECURITY SECURITE
		MAR6/69	38-1-@IDA-50R 39.	CONFID
TO/A	SAIGON		NO	PRECEDENCE
			ED-184	IMMED <i>WJZ</i>
INFO	PNMPH, CIDA			
	BY BAG - BNGKK <i>dc OTT</i>			

REF OUR TEL ED-183 MAR 6

SUB/SUJ TERMS OF REF - AID PROGRAMME ADMINISTRATORS (CAPITAL ASSISTANCE)

RECENT TREASURY BOARD DECISION PLACED PROGRAMME ADMINISTRATORS UNDER FOREIGN SERVICE REGULATIONS WHEN THEY ARE TRANSFERED ABROAD. FOR PURPOSES OF ADMINISTERING THESE AND OTHER RELEVANT REGULATIONS THEY ARE TO BE SECONDED TO THIS DEPT DURING TOURS OF DUTY. YOU WILL NOTE FROM TERMS OF REF BELOW THAT AS FULLY INTEGRATED MEMBERS OF POSTS TO WHICH THEY ARE ASSIGNED THEY WILL BE UNDER DIRECTION OF HEAD OF POST OR, AS APPROPRIATE, UNDER OFFICER DESIGNATED BY HIM. NORMALLY, FOR PURPOSES OF DIPLOMATIC LIST PROGRAMME ADMINISTRATORS ARE TO BE GIVEN DIPLO DESIGNATION IN ACCORDANCE WITH RANK AND SALARY WITH WORD DEVELOPMENT <sup>IN BRACKETS</sup> AFTER NAME.

2. TERMS OF REF - QUOTE AS INTEGRATED MEMBERS OF THE STAFF OF CDN POST WITH SPECIFIC RESPONSIBILITIES RELATING TO THE CONDUCT OF THE AID PROGRAMME ABROAD, PROGRAM ADMINISTRATORS WILL PERFORM SOME OR ALL OF THE FUNCTIONS LISTED BELOW, DEPENDING ON NUMBER OF OFFICERS AT POST EMPLOYED IN AID WORK, UNDER DIRECTION OF HEAD OF POST OR, AS APPROPRIATE, UNDER OFFICER DESIGNATED BY HIM. IN DOING SO, PROGRAM ADMINISTRATOR SHOULD WORK IN CLOSE COOPERATION WITH OFFICERS AT POST.

DISTRIBUTION LOCAL/LOCALE PERS OPS (MISS JARVIS), F.E. DIV. (MR. DELWORTH), MR. LANGLEY NO STD

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG <i>Livingston</i> ..... F. G. LIVINGSTON/JS.....	AID AND DEVELOPMENT	2-7107	SIG <i>L.A.H. SMITH</i> ..... L. A. H. SMITH.....

3. WHERE THE PROGRAMME ADMINISTRATOR HAS AID RESPONSIBILITIES IN COUNTRIES TO WHICH ANOTHER HEAD OF POST IS ACCREDITED, THE PROGRAMME ADMINISTRATOR WILL BE UNDER THE GENERAL DIRECTION OF THE HEAD OF POST RESPONSIBLE FOR THE CONDUCT OF DIPLOMATIC RELATIONS WITH SUCH COUNTRIES AS REGARDS ARRANGEMENTS FOR CORRESPONDENCE AND VISITS, IN ORDER TO ENSURE EFFECTIVE CO-ORDINATION.

4. PROGRAMME ADMINISTRATOR (CAPITAL ASSISTANCE) WILL SERVE AS TECHNICAL AND ENGINEERING ADVISER AND ASSIST HEAD OF POST BY:

1. INVESTIGATING NEW CAPITAL PROJECTS REQUESTED BY ELIGIBLE RECIPIENT COUNTRIES, ASSESSING THEIR PRIORITY IN ECONOMIC DEVELOPMENT PROGRAMME OF THE COUNTRY, THEIR FEASIBILITY, PROPOSED METHOD AND SCHEDULE OF CONSTRUCTION AND EXTENT AND FORM OF ASSISTANCE THAT MAY BE REQUIRED.
2. RECOMMENDING WHEN PRE-INVESTMENT STUDIES SHOULD BE MADE PRIOR TO CONSIDERATION OF NEW REQUESTS FOR PROJECTS ASSISTANCE.
3. ARRANGING FOR PROVISION OF ADDITIONAL INFORMATION WITH RESPECT TO CAPITAL PROJECTS AS MAY BE REQUIRED BY PLANNING OR CAPITAL ASSISTANCE DIVS OF EXTERNAL AID.
4. INSPECTING CONSTRUCTION PROJECTS AND MONITORING PROGRESS OF WORK; ACCOMPANYING AND PROVIDING INFO TO CDN CONTRACTORS, CONSULTANTS, ENGINEERS, AND SURVEYORS ENTERING THE COUNTRY TO CARRY OUT INVESTIGATIONS OR CONSTRUCTION OF CAPITAL PROJECTS.
5. ENSURING THAT TERMS OF PROJECT AGREEMENTS WHICH DEFINE RESPECTIVE RESPONSIBILITIES OF TWO PARTICIPATING GOVERNMENTS ARE FULFILLED.
6. MAINTAINING LIAISON BETWEEN DEPTS OF RECIPIENT GOVTS RESPONSIBLE FOR PROJECT IMPLEMENTATION AND CDN CONSULTANTS AND CONTRACTORS ENGAGED TO CARRY OUT WORK.
7. EVALUATING PROGRESS COSTS AND COMPETENCE OF BOTH CDN AND LOCAL PERSONNEL ASSOCIATED WITH ON-GOING PROJECTS IDENTIFYING AREAS IN

WHICH IMPROVEMENT AND MODIFICATIONS ARE NECESSARY AND INITIATING OR RECOMMENDING ACTION TO BE TAKEN.

8. VISITING AND ASSESSING COMPLETED PROJECTS AND REPORTING ON THEIR EFFECTIVENESS.
9. PROVIDING ENGINEERING AND TECHNICAL ADVICE REGARDING PROCESSING AND IMPLEMENTATION OF TECHNICAL ASSISTANCE PROJECTS.
10. CARRYING OUT OTHER RELATED DUTIES AS MAY SUBSEQUENTLY BE DETERMINED.

UNQUOTE

5. ~~ABOVE TERMS OF REF WERE DEVELOPED FOR "FIELD ENGINEERS" WITH POSTING OF PROGRAMME ADMINISTRATORS (TECHNICAL ASSISTANCE) AND NOW KNOWN AS PROGRAMME ADMINISTRATORS (CAPITAL ASSISTANCE).~~ <sup>ENGINEERS ARE</sup> WE ARE DISCUSSING WITH CIDA REVISIONS <sup>OF ABOVE TERMS OF REF</sup> ON BASIS OF ~~OUR~~ EXPERIENCE AND COMMENTS FROM POSTS. ~~WE HOPE SHORTLY TO PRODUCE AGREED REVISION WHICH WILL BE MADE AVAILABLE TO ALL POSTS IN AID RECIPIENT COUNTRIES TO WHICH PROGRAMME ADMINISTRATORS ARE NOW ASSIGNED OR ARE LIKELY TO BE ASSIGNED.~~

FILE

MESSAGE

FM/DE	EXTERNL	OTT	MAR 6 23 21 '69	DATE	FILE/DOSSIER	SECURITY
				MAR 6/69	38-1-2/DA-500	SECURITE
					39	CONF D
TO/A	SAIGON			NO	PRECEDENCE	
				ED-183	IMMED <i>WKS</i>	
INFO	BNMPN, BNGKK, CIDA <i>rco</i>					

**REF** YOUR TEL 189 FEB 27

**SUB/SUJ** CIDA PROGRAMME ADMINISTRATOR (CAPITAL ASSISTANCE) - VEITCH

WE HAVE DISCUSSED WITH CIDA YOUR SUGGESTIONS CONCERNING POST AT WHICH VEITCH MIGHT BE BASED AND ON BALANCE WE THINK IT WOULD BE PREFERABLE TO HAVE HIM LOCATED IN VIETNAM AT PRESENT TIME. IF AS CAPITAL ASSISTANCE PROGRAMMES DEVELOP IT APPEARS ADVISABLE TO HAVE VEITCH BASED IN THAILAND CONSIDERATION COULD THEN BE GIVEN TO MOVE. IN ANY EVENT, VEITCH WILL NOT RPT NOT BE ACCOMPANIED BY FAMILY AND PRESUMABLY MOVE TO BNGKK COULD BE MADE WITH LITTLE DISRUPTION OR INCONVENIENCE.

2. CIDA HAS AGREED THAT VEITCH WOULD ASSUME RESPONSIBILITY FOR ADMINISTRATION OF CAPITAL ASSISTANCE PROGRAMMES IN CAMBODIA.

3. VEITCH SCHEDULED TO DEPART OTT FOR SAIGON MAR 7 TO ARRIVE MARCH 10 OR 11. HE WILL ADVISE FLIGHT AND ARRIVAL TIME FROM HKONG. IF TURNOVER CEREMONY FOR PHASE ONE OF REFUGEE HOUSING PROJECT SCHEDULED FOR WED MAR 12 VEITCH WILL ARRIVE MAR 11. GRATEFUL YOU CONFIRM DATE OF CEREMONY TO OTT AND HKONG. SEPARATE TEL ON ACCREDITATION OF VEITCH FOLLOWS.

4. TERMS OF REF FOR PROGRAMME ADMINISTRATOR (CAPITAL ASSISTANCE) ARE IN IMMEDLY FOLLOWING TEL (BAG TO BNGKK).

DISTRIBUTION LOCAL/LOCALE PERS. OPS. (MISS JARVIS), F. E. DIV. (MR. DELWORTH), MR. LANGLEY, NO STD

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
<i>Livingston</i> F.G. LIVINGSTON/JS	AID AND DEVELOPMENT	2-7107	<i>WKS</i> L.A. RAY

**MESSAGE**

FM/DE	EXT OTT	DATE	FILE/DOSSIER	SECURITY SECURITE
		MAR 6/69	<del>3-7-74</del> SGN 38-1-# CIDA-SCOR	CONFID
TO/A	SAIGN	NO		PRECEDENCE
		PO-750		IMMED
INFO	BNGKK PNMPN HKONG CIDA (KIDD)			

**REF** OURTEL ED - 183 MAR 6

**SUB/SUJ** ACCREDITATION - D. VEITCH

BREVITY OF NOTICE RE ASSIGNMENT OF VEITCH TO SAIGN IN NEW CAPACITY DOES NOT/NOT PERMIT US TO ISSUE DIPLO PPT AND OBTAIN REQUIRED VISAS PRIOR HIS DEPARTURE. HE WILL BE TRAVELLING TO SAIGN ON SPECIAL PPT PREVIOUSLY USED BY HIM AS CIDA CONTRACT EMPLOYEE, AND LOCAL ACCREDITATION SHD BE DEFERRED UNTIL NEW DIPLO PPT REC'D.

2. DIPLO PPT OMITTING MILITARY RANK AND DESCRIBING HIM ON PAGE ONE AS QUOTE AN OFFICER OF CIDA UNQUOTE WILL BE ISSUED HERE AND FORWARDED HKONG WHERE VISAS SHD BE OBTAINED AS INDICATED BELOW. PROPOSED TERMINOLOGY TO BE INSCRIBED ON OBSERVATION IS QUOTE ADVISER TO THE CDN COMMISSIONER FOR VIETNAM ONLY UNQUOTE AS FOR PESCHL AND QUOTE FIRST SECRETARY (DEVELOPMENT) AT THE CDN EMBASSY THAILAND UNQUOTE. VISAS SHD BE OBTAINED FOR VIETNAM, THAILAND AND CAMBODIA AND WE ASSUME VEITCH CD PERFORM LIAISON WITH EWING ON PREK THNOT PROJECT WITHOUT FORMAL ACCREDITATION PNMPN.

3. YOURTEL 189 FEB 27 STATES SMA ONLY MIL OFFICER LISTED, BUT YOURTEL 1063 SEP 20/68 INCLUDED MCMURDO AS ASST. MIL. ADVISER. VEITCH SHD BE LISTED

...2

**DISTRIBUTION LOCAL/LOCALE** NO STANDARD (DONE IN DIV.) CC: AID & DEVELOPMENT (LIVINGSTON); FAR EASTERN DIV., (DELWORTH); PASSPORT DIV. (MISS LECLERC); MR. LANGLEY

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG... E. JARVIS/hb	PERS OPS	2-5496	SIG... O. E. HOBBS

CONFID

PO-750

IMMED

IMMEDIATELY AFTER MCMURDO OR AFTER LATTER'S REPLACEMENT IF OF L/COL RANK.  
GRATEFUL FOR CABLED CONFIRMATION RE PPT INSCRIPTION AND PRECEDENCE.

FOR BNGKK

VEITCH AS FIRST SEC (DEVELOPMENT) SHD BE LISTED AFTER  
WALES, PRECEDING MACOUN.

CIDA-SCOR

38-1-#  
ACTION COPY  
37 39

*file in*  
*Mr. Kimpton*

*ED*

*Copy to:*

*Done*  
*9 Mar 20*  
*ed*

*Pers Ops (Miss Gervis)*

*F. E. Dir*

*Mr. Langlet*

*& return pls.*

*H.*

FM BNGKK MAR6/69 CONFD NO/NO STANDARD

TO EXTER 182 PRIORITY

INFO VENTN TT CIDAOTT SAIGN PNMPN DE VENTN

REF YOURTEL ED151 FEB21

CIDA PROGRAM ADMINISTRATOR(CAP ASSIST)

WE MUST EXPRESS SURPRISE THAT QUOTE REQUIREMENT EXISTS FOR PROGRAM ADMINISTRATOR TO WORK HALF OF HIS TIME IN THAILAND UNQUOTE.WE FAVOUR DECISION TO ASSIGN CIDA PROGRAM ADMINISTRATORS ABROAD TO MEET MANPOWER REQUIREMENTS.HOWEVER THAILAND HAS NO/NO PROVEN REQUIREMENT FOR RESIDENT CAP ASSIST ADMINISTRATOR.IT HAS NO/NO REQUIREMENT FOR NO RESIDENT ADMINISTRATOR.

2.NATURE OF BILATERAL CAP ASSIST PROGRAM THAILAND SUCH THAT ADMIN HANDLED BY CDN TEAMS(COMPREHENSIVE SCHOOLS EQPT PROJECT)OR CDN CONSULTANTS(THONBURI PAK THO HIGHWAY).TEAMS AND CONSULTANTS FUNCTION IN CLOSE COOPERATION WITH EMB,WHICH PROVIDES CHANNELS TO CIDA AND TO RTG.PROJECT UNDER NEGOTIATION(INT AIRPORT)HAS MAJOR POLITICAL/COMMERCIAL OVERTONES.NEGOTIATION HANDLED BY APPROPRIATE OFFICERS EMBY IN COOPERATION WITH INTERESTED CDN FIRMS CONSULTING ENGINEERS.(YOU YOULD NOTE THAT TRADE COMMISSIONER ASSINGED BNGKK JAN/69 IS ENGINEER BY TRAINING)IF CDA QUOTE WINS UNQUOTE AIRPORT PROJECT ADDITIONAL CAP ASSIST FUNDS LIKELY TO BE TIED TO THIS PROJECT NEXT THREE-FIVE YEARS.ADMIN WOULD BE HANDLED BY CDN CONSULTANTS IN COOPERATION WITH EMB.WHILE CAP ASSIST ADMINISTRATOR WOULD BE USEFUL WE DO NOT/NOT BELIEVE THAT OUR REQUEST FOR RESIDENT ADMINISTRATOR ON HALF TIME BASIS FOR BILATERAL PROGRAM THAILAND

PAGE TWO 182 CONFD NO/NO STANDARD

IS PROVEN.

3. IN REGIONAL CONTEXT, ASSIGNMENT OF CAP ASSIST ADMINISTRATOR TO BNGKK ATTRACTIVE IF CDA TO ASSIST IN REHABILITATION AND DEVELOPMENT SOUTHEASTASIA AND IS TO INDICATE GREATER INTEREST IN THE REGION BY SELECTIVE INCREASE IN AMOUNT FINANCIAL AID EXPENDED TO REGION THROUGH MEKONG CTTEE, THROUGH ECAFE AND OTHER INSTITUTIONS WHICH ENCOURAGE CONCEPT OF REGIONAL DEVELOPMENT. IN INSTANCE OF MEKONG CTTEE, CAP ASSIST ADMINISTRATOR COULD HAVE USEFUL ROLE IN ASSESSMENT PROJECTS AND ENGINEERING LIAISON THAILAND, LAOS, VIETNAM AND CAMBODIA. HOWEVER IF VIEW SIZE PRESENT CDN COMMITMENT TO REGIONAL DEVELOPMENT, INCLUDING MEKONG CTTEE, WE BELIEVE IT WOULD BE PREMATURE TO ASSIGN CAP ASSIST ADMINISTRATOR WITH REGIONAL RESPONSIBILITIES TO BNGKK DURING 1969-70 FISCAL YEAR.

4. CAP ASSIST ADMINISTRATOR ONLY USEFUL TO THIS POST IF RESIDENT. IT WOULD BE DIFFICULT TO ASSIGN RESPONSIBILITIES OF SUBSTANCE TO NO RESIDENT ADMINISTRATOR. IT WOULD BE EVEN MORE DIFFICULT TO EXPLAIN TO RTG (AND TO CDN TEAMS AND CDN FIRMS CONSULTING ENGINEERS) THAT AFTER ESTABLISHING EMB BNGKK AND MOVING TO OVERCOME DIFFICULTIES OF PREVIOUS NON RESIDENT ADMINISTRATION FROM KLMPR WE AGAIN INTEND ASSIGNING RESPONSIBILITIES FOR PROGRAM TO NON RESIDENT ADMINISTRATOR. IN CASE OF RTG WE BELIEVE THAT SUCH TRANSFER OF RESPONSIBILITIES NOT/NOT ACCEPTABLE.

5. WE RECOMMEND THAT CAP ASSIST ADMINISTRATOR LOCATED SAIGN NOT/NOT BE ASSIGNED CAP ASSIST RESPONSIBILITIES THAILAND. WE SUGGEST

...3

PAGE THREE 182 CONF NO/NO STANDARD

HOWEVER THAT ADMINISTRATOR TERMS OF REF INCLUDE DEVELOPMENT VIETNAM IN REGIONAL CONTEXT AND THAT AT EARLY STAGE HIS ASSIGNMENT BE HE VISIT BNGKK TO DISCUSS ECAFE, MEKONG CTTEE AND OTHER REGIONAL ACTIVITIES.

6. SINCE DRAFTING THIS TEL WE HAVE RECEIVED (MAR5) SAIGON TEL 189 FEB27. IN VIEW COMMENTS PARA ONE THAT TEL IT APPEARS THAT BNGKK AND NOT/NOT SAIGON MAY BE BEST LOCATION FOR CAP ASSIST ADMINISTRATOR. QUESTION UNRESOLVED IS IF TOTAL OF RESPONSIBILITIES FOR BILATERAL PROGRAMS THAILAND AND VIETNAM PLUS REGIONAL RESPONSIBILITIES SUFFICIENT TO JUSTIFY ASSIGNMENT. AS MUCH AS WE WOULD WELCOME USEFUL ADDITION TO STAFF OF THIS EMB, ON BASIS OF OUR KNOWLEDGE OF EXISTING BILATERAL PROGRAMS AND CDAS REGIONAL COMMITMENTS WE ARE NOT/NOT CONVINCED JUSTIFICATION EXISTS

BRITTON

TO: MISS JARVIS
FROM: REGISTRY
MAR 12 1969
FILE CHAIR

PO

OTT025

<del>3-7-14-SGN</del>	
32	32

WD022

SAG007/11

RR OTT RR PPH RR HOK RR OTTE

DE SAG

R 110300Z

FM SAIGN MARI1/69 NO/NO STANDARD

TO EXTER 247

INFO PNMPN HKONG CIDAOTT(KIDD)

BAG BNGKK DE SAIGN

REF YOURTEL P0750 MARG

ACCREDITATION VEITCH

WE AGREE WITH PPT INSCRIPTION. AS TO PRECEDENCE OURTEL 1063

SEP20 INACCURATE. SMA IS ONLY MILITARY OFFICER APPEARING ON

CURRENT SAIGN DIPLO LIST. ACCORDINGLY VEITCHS NAME SHOULD

FOLLOW IMMED THAT OF SPA. *La Berger*

ACTION COPY

<del>38-1</del> CIDA SCOR
39

*Far Eastern  
(Delworth)  
States Asst Dir.  
Adviser Shd  
be listed  
???*

- Please refer for info*
- *Sp. Dir. (Miss Lichere)*
  - *Ad. & Development (Livingston)*
  - *Far Eastern (Delworth)*

*Miss Hobbs to note, & file*

NNNN

Mr. Livingston

I have spoken to Kidd but you  
might like to pass on gist of  
this to Hall. Also prepare  
a lot of communications  
to Lagos. *MAAS*

CONFIDENTIAL

March 19, 1969.

*file*

MEMORANDUM TO: Aid and Development Division

cc: Mr. Tovell

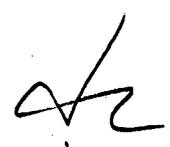
@IDA-SCOR	
38-1-#	
39	H.

CIDA Programme Administrator - Lagos

I am returning your Memorandum of February 26 together with your telegram ED-162 of February 27 which, in view of Mr. Malone's visit to Ottawa, I did not approve for dispatch to Lagos.

2. Both I and Mr. Kidd discussed the Dawes posting to Lagos with Mr. Malone last week. As a result of these discussions, Mr. Malone has agreed that we should proceed with plans for the posting, to take place not before May 1. It was also agreed that if Dawes' services in Lagos should not prove satisfactory after a period of six months or so, CIDA would give sympathetic consideration to his replacement. Finally, we reassured Mr. Malone (who appeared to be uncertain about Dawes' status) that CIDA Programme Administrators came fully under the jurisdiction of the Head of Mission and would carry out their duties, including communications with Ottawa, under the direction of, and in accordance with procedures established by, the Head of Mission.

3. I attach the original of a personal note sent to me by Mr. Malone after his conversation with Mr. Kidd, which confirms the essentials of the foregoing.



JCL

 **BOAC VC10**

FLYING BETWEEN.....AND.....

Montreal Airport, March 17/69

Dear Jim:

I tried to reach you on the telephone here before leaving Ottawa but you were speaking on your other line on both occasions. I hope you received the message I left stating George Kidd and I had reached agreement on the problem in hand on the understanding that if the project didn't work out in practice after due trial a change would be made in the incumbent representative. I sincerely hope this won't become necessary.

I appreciate very much your continuing interest in Tony's career.

Sincerely - Paul Mills 000463

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

To: Mr. [Name] / From Records / APR 3 1969 / File charged out / To: / CONFIDENTIAL

The Under-Secretary of State for External Affairs, OTTAWA, Canada.

TO

The Office of the High Commissioner for Canada, ISLAMABAD, Pakistan.

FROM De

SECURITY Sécurité

DATE

March 21, 1969.

NUMBER Numéro

179

REFERENCE Your telegram PO-4557 of December 5, 1968. / Référence Our telegram 1248 of December 24, 1968.

SUBJECT CIDA Programme Administrators. / Sujet

file

FILE	DOSSIER
OTTAWA 38-1-1	CIDA-SCOR
MISSION 26 38-1-2	26 7

ENCLOSURES Annexes

DISTRIBUTION

INDT&C / Delhi / KLumpur

In your telegram under reference you informed us that inter-departmental discussions aimed at ensuring adequate staffing at posts abroad for the conduct of the Canadian aid programme had been taking place and that the estimated 1969 manpower requirement for this post was two programme administrators both supplied by INDT&C and our Department which wanted this condition of things to continue. However, since CIDA "understandably" wanted to have another officer in Islamabad, I was asked for my assessment of the need for aid administrators at this post in relation to the duties they would perform.

2. In my telegram of reply I expressed the view that, provided the two departments continued to staff both positions and CIDA had a senior engineer here, another programme administrator from CIDA would have no job to do. I also termed sound the arrangements by which a junior FSO from External Affairs did our technical assistance under the supervision of the CIDA representative, and the Commercial Secretary handled commodity aid.

3. These continued to be my views until earlier this month when the CIDA programme review team made its annual visit to this post. Then its leader indicated that his office should receive from us much more economic intelligence material. Thus he wanted us to provide on a regularly scheduled basis:

- (a) information about aid sources and objects and about what other aid donors were doing, including the World Bank,
- (b) Pakistan economic reports such as those by the State Bank,
- (c) exchange reserve trends,
- (d) analyses of the economic situation in various sectors,
- (e) economic relations,

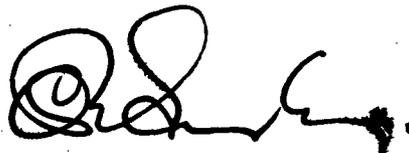
2.

CONFIDENTIAL

- (f) prices of exports and imports,
- (g) economic prospects, and
- (h) reports on various sectors such as the educational one.

4. I did not have to ponder this request long to conclude that my post could not adequately meet with its present staff those aspects of it which entail more than a post office function. As you know, our INDT&C wing of two officers, in addition to its commercial and commodity aid responsibilities, is primarily concerned with our economic reporting. I have thought such reporting adequate, particularly in the absence of any comments to the contrary from you. I must confess to being puzzled by what from this worm's eye view looks like a newly acquired role for CIDA as an end-user of economic intelligence. Indeed, I have been wondering whether it marks some abandonment by INDT&C and our Department of some of their interests in this field. Certainly the meeting of the CIDA request could lead to the development of a dialogue between CIDA and this post on economic matters which would not only further increase the burden of work here substantially but also give a new direction to our economic reporting. It may be that the CIDA request derives in part from a desire to have another position to fill here, but if so I am still left with unresolved doubts about whether CIDA is the agency which should fill a position so concerned with economic reporting. Putting aside those doubts, however, I believe that if this mission is to step up its economic reporting along lines desired by CIDA we shall need the services of another officer. It won't matter so much which agency he comes from as long as he is competent and, almost as important in Islamabad, agreeable. Should we get another officer, I would hope such development would not be permitted to compound the situation with which we have had to live for well over a year now, and "we" is mostly Mr. Webb of CIDA, because he was posted here as an additional officer and the post expected to meet his administrative needs from an establishment which never took his coming into account.

5. I have copied this letter to Delhi and Kuala Lumpur which have or will have CIDA officers on strength in the hope it might stimulate their comment. You might wish to pass a copy to CIDA. Meanwhile, I should welcome any light you may be able to throw on the problem of adequate, well-balanced economic reporting from this mission.



High Commissioner.

# MESSAGE

FILE

FM/DE	EXTERNAL OTT	MAR 25 23 21 '69	DATE	FILE/DOSSIER	SECURITY SECURITE
			MAR25/69	38 - 1 - CIDA-SCOR 39	CONF
TO/A	LAGOS			NO	PRECEDENCE
				ED-227	PRIORITY
INFO	CIDA (KIDD), ACCRA				

**REF**

**SUB/SUJ** CIDA PROGRAMME ADMINISTRATOR

IN CONFIRMATION DISCUSSIONS YOU HAD WITH LANGLEY AND KIDD, WE ARE PROCEEDING WITH PLANS FOR POSTING OF DAWES TO TAKE PLACE NOT RPT NOT BEFORE MAY 1.

2. REF YOUR TEL 392 FEB 24. <sup>FOR</sup>~~THE~~ RECORD, PROJECTS IN WHICH DAWES AS PROGRAMME ADMINISTRATOR (CAPITAL ASSISTANCE) WOULD HAVE DIRECT INTEREST ARE AS FOLLOWS: FOR NIGERIA; TELECOMMUNICATIONS PROJECT, PHASE THREE PARTS 1 AND 2; BENIN CITY HIGH SCHOOL PROJECT; EMERGENCY FOOD AID PROGRAMMES; ASSORTED SMALL PROJECTS (E.G. SUPPORT FOR ADVISORS) AND CAPITAL ASSISTANCE COMPONENTS OF POSSIBLE RECONSTRUCTION AND REHABILITATION PROGRAMME. FOR GHANA: TRANSMISSION LINE PHASES 1 AND 2; REVISED PFRA PROJECTS (IRRIGATION); PHASING OUT OF DAMONGO PROJECT; FOOD AID PROGRAMMES; AND, ACCRA TRADES TRAINING CENTRE. IN ADDITION, DAWES WOULD BE FULLY INTEGRATED MEMBER OF MISSION AND WOULD BE EXPECTED IN LAGOS <sup>under direction of head of post</sup> TO PERFORM OTHER FUNCTIONS RELATED TO ADMINISTRATION OF TECHNICAL ASSISTANCE PROGRAMME.

DISTRIBUTION LOCAL/LOCALE PERS OPS (MISS JARVIS), A & ME DIV. NO STD

ORIGINATOR/BEDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG..... <i>[Signature]</i> ..... .....F. LIVINGSTON/IS.....	AID AND DEVELOPMENT	2-7107	SIG..... <i>[Signature]</i> ..... .....L.A.H. SMITH.....

38-1-CIDA-SCOR  
ACTION COPY 7 ED

FM LAGOS MAR26/69 CONFD NO/NO STANDARD  
TO EXTEROTT 682 PRIORITY  
INFO TT CIDAOTT(KIDD) DE OTT  
REF YOURTEL ED227 MAR25  
CIDA PROGRAM ADMINISTRATOR  
WHEN POSSIBLE PLEASE ADVISE EXACT DATES DAWES ARRIVAL.  
PLEASE ADVISE ALSO HOUSING REQUIREMENTS.

*Mr Livingston*  
*Copy to:*  
*less Ops (Miss Janis)*  
*AME Div*  
*& file*  
*Dr.*  
*Done*  
*Mar 27*  
*LL*

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

MEMORANDUM

TO  
A  
  
Mr. Durham  
  
FROM  
De  
J.G. Hadwen  
  
REFERENCE  
Référence  
  
SUBJECT  
Sujet  
Work Assignment

SECURITY  
Sécurité  
UNCLASSIFIED  
  
DATE  
March 28, 1969  
  
NUMBER  
Numéro

FILE	DOSSIER
OTTAWA	
38-1-CIDA-SCDR	
MISSION	

ENCLOSURES  
Annexes

DISTRIBUTION

CIDA Ottawa  
External  
Ottawa

I have discussed with you, with Glen Shortliffe and with other officers of this mission what your assignment should be and I have reached the conclusions reflected in this memorandum. I do not like formal documents with respect to duties, however, because almost as soon as they are written they become out of date what with leave, official tours and for all the other reasons which make the Foreign Service so unpredictable. In addition, at this post it is not our practice to attach very much importance to detailed terms of reference and spheres of jurisdiction because in the final analysis, in my experience, to do so always creates more difficulty than it is worth.

2. However, yours is a new type of assignment and it is necessary in giving you responsibilities to rearrange the workload of all the other officers at this post and for that reason I think I should be as specific as I can. You will know, I am sure, that it has not yet been possible for Ottawa to draft detailed terms of reference for you and the others on your assignments. I think, unless we hear to the contrary, that Ottawa expects me to decide what your duties should be within the broad context of the background to your appointment. With this in mind I am marking a copy of this memorandum for CIDA and for External Affairs so that everyone will know exactly the basis on which we are working. I am assuming from our conversations that you agree with what I am suggesting. I am of course open to suggestions at any time and we will faithfully reflect whatever guidance we get from Ottawa.

3. I have based the assignments below on two principles. First, that you are an integrated officer of this mission with a special responsibility for aid matters, and secondly that you should be informed about and able to contribute to all our aid policy decisions. However, in my opinion it is best that you accept responsibility directly for a variety of the aid responsibilities at this post. This will enable me to relieve my other officers of some of their aid responsibilities but I do not think it desirable that you should be expected to assume direct working level responsibility for more than the following list at the present time. You will note that I have prepared your assignment so as to include area responsibilities, functional and project responsibilities.

4. One point of detail - incoming material on the subjects which have been assigned to you will go directly to you. Copies of all incoming telegrams come to Glen Shortliffe and me. Glen is the officer who is in charge of this post when I am away on tour or for any other reason and he must of course be kept in the picture at all times. I have asked him to make sure that you are

also kept well informed and I will expect that when you send material in to me it reflects your judgment as well as his and correspondingly that his material reflects your judgment. However, I know that you and Glen will work out the mechanics of this so that the arrangement works in an easy and relaxed manner and that above all this mission gives good service to the aid administration in Ottawa which is our overriding consideration.

#### Area Assignment

5. I would like you to assume responsibility for this mission's work on the Canadian aid programme in Singapore. This includes the trainees, teachers and Bukit Mera Technical School. As you know, Milton Blackwood, Chuck Donley and Miss Buerkle (to be replaced soon by Miss Cowling) conduct the day to day aid programme in Singapore and advise me on it, corresponding directly with Ottawa. I have established a pattern of working with the office in Singapore which I am sure you will want to follow. I think it may be necessary for you to visit Singapore three or four times a year to assist, and I think I should emphasize this word, Mr. Blackwood and his staff.

6. I would also like you to take responsibility for all aspects of our aid programme in Sarawak. This would include the trainee, teacher and advisers programme and the Kuching sawmill project. You should certainly visit East Malaysia as soon as possible to get on top of our problems there.

#### Functional Responsibilities

7. I would like you to assume responsibility for our trainee programmes a whole whether in Singapore or in any part of Malaysia. (This responsibility would not include our trainee programme in Burma.)

8. You will want to discuss with Miss McIntosh the way in which trainees are handled administratively at this post but you should take responsibility for all the problems with respect to the programme, its implementation, the policy problems and the followup. I am rather anxious that we should do more in two fields under the training programme. In the first place we desperately need more coverage in the Malaysian press on our training programme. You can no doubt learn from what the Australians, NZers and British are doing what we should be doing. Particularly we need more material from Canada about individual trainees. I am sure you will be able to get us a good press on the training programme on the basis of your direct contacts in Ottawa. Secondly, I am anxious that we should follow up our training programmes a little better. I would like to see this mission maintain contacts with the Canadian trainees. You will find that we have an organization through which to do this in Kuching. We may have to consider finding other ways of achieving this objective in other parts of Malaysia. For example, I know that most of the television people in Malaysian broadcasting have been trained in Canada but we have had very few contacts with them. It would be very valuable to this post if we could keep track of returned trainees a little better.

#### Projects

9. I would like you to assume responsibility in ascending order of importance for the following projects:

.../3

- 1) Temengor
- 2) Pappas and Company
- 3) Montfort Boys Home Malaysia and Boys Town Singapore
- 4) Sewerage - Proctor and Redfern Project.

10. This is a start in terms of project responsibilities. As I have said we may find that as time goes by and projects develop we will have to rearrange things but I think that this is a good way to begin.

11. I know you will have a pleasant and useful assignment in Kuala Lumpur and you have, I trust, been warmly welcomed here as I know you will be in Singapore. I have discussed this assignment with Mr. Blackwood who agrees.

J.G.H.

*ED* *in Smith*

*(2/20/7)*

38-1-01JA-SCOR		
26	26	7

*file*

FM CIDAOTT APR4/69 CONFD  
TO CNBRA MA2105 IMMED  
INFO EXTER FINANCE(MONK) INDTC(DENNIS)  
VISIT BY MF STRONG

SCHEDULE IN CNBRA IS FINE WITH TWO EXCEPTIONS. WE UNDERSTAND FLTS TO CNBRA AT 11.50 FROM SYDNY HAVE BEEN CHANGED TO 1PM ARRIVING 1.50 TN1961. IF NOT/NOT TRUE WE WILL BE ON 11.50 FLT AND WILL ATTEND LUNCHEON. GREENWOOD WILL MAKE ARRANGEMENTS IN SYDNY. PLEASE CONFIRM VALID FLT ARRIVAL TIME AND MAKE PLANS ACCORDINGLY. REGARDING MTG WITH DEPT OF INDTC OFFICIALS REGARDING TARIFF PREFERENCES FOR LDCS THIS ISSUE IS BEFORE CABINET AND IS QUITE SENSITIVE. STRONG WOULD PREFER NOT/NOT TO DISCUSS WITH AUSTRALIANS AT THIS TIME. PLEASE CANCEL THAT MTG.

OTT123

DAS/10

RR BKK RR OTT

DE OTTE

R 101558 Z

FM CIDAOTT APR10/69

TO BNGKK PR2196

INFO EXTER

BRITTON DE PETERS

REF YOURLET11 TO MR STRONG

DR MILTON E BENDER, JR VISIT TO OTT

CIDA OFFICERS WILL BE AVAILABLE FOR DISCUSSIONS WITH DR BENDER

ANYTIME WEEK APR23.

UNFORTUNATELY MR STRONG WILL BE OUT OF COUNTRY FOR MOST OF  
THAT WEEK.

<i>Cuba - Leon</i>	
38-1- <del>H/E</del>	
	2

INFO ONLY

*ED*

*Mr Livingston*

*Miss Hall*

*see*  
~~*F. B. Div*~~  
~~*to see + file*~~  
*file*  
*in*

CANADIAN EMBASSY



AMBASSADE DU CANADA

*Reply done  
May 7/69.*

Apartado 587,  
Madrid, 13 - Spain.  
April 15, 1969.

PERSONAL AND CONFIDENTIAL

38-1-G/DA-SCOR  
49

Dear Mr. Kirkwood,

The Ambassador thought perhaps you would be interested in receiving the enclosed memorandum setting down our understanding of the division of labour in practical terms between this mission and Mr. Anthony Price, CIDA's special contract employee in Morocco.

Relevant factors in its preparation have naturally been CIDA's terms of reference and our impressions of Mr. Price himself. It is a loose document subject to change and interpretation as the situation warrants. The various Moroccan officials to whom we wished Mr. Price to have access have displayed understanding of his special status and seem to be ready to make use of him. While this memorandum was designed to deal with the situation of a non-resident mission, it might possibly remain valid once there is an Embassy in Rabat.

We earnestly hope that Mr. Price's posting may help in its small way in our efforts to get a serious full-scale programme under way in Morocco.

Perhaps I could take advantage of this opportunity to speak on a personal note. I came to Madrid after a two year posting in Lagos and temporary duty in Dakar, and I have been responsible in my year and a half here for Morocco. In the normal course of things, I should expect to return to Ottawa in the near future and have expressed an interest in working in the Commercial Policy or Trade and Development Divisions of your Office.

Yours sincerely,

*John C. Wood*  
John C. Wood  
Second Secretary

Mr. D.H.W. Kirkwood,  
Head, Office of Economic Affairs,  
Department of External Affairs,  
OTTAWA, Canada.

file

→ diary

circ

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

TO  
À

The Ambassador

SECURITY DECLASSIFIED  
Sécurité

FROM  
De

John C. Wood  
Second Secretary

DATE April 14, 1969

REFERENCE  
Référence.

NUMBER  
Numéro

SUBJECT  
Sujet

Definition of Mr. Price's Responsibilities

FILE	DOSSIER
OTTAWA	
MISSION	

ENCLOSURES  
Annexes

DISTRIBUTION

Mr. Price,  
Rabat

I.- Education and Teachers Programme

It is understood that negotiations on teachers' initial assignments or other terms of service as related to the protocols d'accord will be the subject of correspondence between the Embassy and Moroccan authorities with Mr. Price being available for informal discussions. Otherwise, his responsibilities would be:

- (a) to handle the teachers' physical arrival and departure arrangements, their reception, clearance and transport of effects;
- (b) to assist in the documentation and assignment procedures on arrival;
- (c) to assist to ensure local payments are made;
- (d) to periodically evaluate all lycées, facultés and écoles supérieures to which Canadians are likely to be sent;
- (e) to periodically evaluate teachers' effectiveness;
- (f) to prepare "post reports" on cities where there are Canadians;
- (g) to report periodically or as necessary either to Embassy or CIM on Moroccan educational and training policy, the Canadian programmes in those fields, and likely areas of future interest for Canada.

II.- Training and Scholarships

It is understood that the initial presentation of official offers, and negotiation of fields to be covered by scholarships will be the subject of correspondence between the Embassy and Moroccan authorities with Mr. Price being available for informal discussions. Otherwise, his responsibilities would be:

- 2 -

- (a) to assist the candidates and authorities in preparation of requests and medical documents, and after obtaining documentation forms from Foreign Ministry to send them directly to Ottawa;
- (b) to interview candidates before their departure and to follow-up trainees on their return; and
- (c) to identify areas in which Canada may be able to help in the "formation des cadres".

### III.- Individual Advisers and Feasibility Study Teams

It is understood that the negotiation of initial assignments or conditions of service of advisers and project feasibility teams will be the subject of correspondence between the Embassy and Moroccan authorities with Mr. Price being available for informal discussions. Otherwise, his responsibilities would be:

- (a) to assist in arrival and departure and in ensuring conditions of local support are met, and to make initial contacts for them under instruction from the Embassy. The necessity of the Embassy's additional physical presence at time of arrival would be determined by the nature and sensitivity of each project or assignment;
- (b) to periodically evaluate advisers' progress and effectiveness; and
- (c) to identify possible requirements for advisers.

### IV.- Project Identification, analysis and evaluation

To co-ordinate with the Embassy in initial identification and analysis, with the Embassy being the vehicle of communication on those matters. Once initial policy decisions are made on projects, to be responsible for further evaluation and collection of documentation under instruction.

### V.- Procedures of communication

#### Correspondence

With regard to matters that are likely to result in official exchanges between the Moroccan government and the Embassy, correspondence should be directed to the Embassy, copy to CIDA. Otherwise, correspondence should be directed to CIDA with a copy to Embassy. All correspondence from CIDA should be copied to the Embassy.

Any correspondence with Moroccan government agencies should be in the content of this memorandum. Normally, contacts should be by visit or by phone to various Moroccan officials, if they agree, in the Foreign Ministry, Education and Plan Ministries. Other normal contacts will be established as projects develop.

Approved  
Benjamin Rogers

  
J.C.H.

000475

01 15

SAG005/16

RR BKK RR OTT RR OTTE

DE SAG

R 160200Z

FM SAIGN APR16/69

TO BNGKK 391

INFO CIDAOTT EXTEROTT

VISIT TO BNGKK-D VEITCH

VEITCH PROPOSES TO VISIT BNGKK LATE MAY FOR DISCUSSIONS REGARDING

CDN CAPITAL ASSISTANCE PROGRAM IN AREA.

2. PLEASE ADVISE SUITABLE DATES.

*Copy to done of Mr. Livingston  
F. L. D. Apr 18/69  
file*

**ED**  
**INFO ONLY**

38-1-91JA-50R	
18	7

NNNN

Aid & Development/L.A.H. Smith/mv

FILE

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

MEMORANDUM

TO  
A Personnel Operations Division.

SECURITY CONFIDENTIAL  
Sécurité

FROM  
De Aid & Development Division.

DATE April 23, 1969.

REFERENCE  
Référence African & Middle Eastern Division's memorandum  
of April 18.

NUMBER  
Numéro

SUBJECT  
Sujet Appointment of External Affairs Officers to CIDA.

FILE	DOSSIER
OTTAWA	
38-1-9/DA-SCOR	
MISSION	

ENCLOSURES  
Annexes

DISTRIBUTION

Mr. Langley  
Mr. Tovell  
A. & M.E.

The memorandum from African & Middle Eastern Division reinforced the point we had made earlier about the desirability of placing an experienced officer from this Department in the Francophone Africa Section of Planning Division in CIDA. This is undoubtedly the area in CIDA which deals with the most sensitive political problems and I think we and CIDA could gain considerable advantages from having a political officer working there.

2. I have discussed the general situation with Mr. Kidd of CIDA. As I understand it we have agreed in this Department to provide one senior officer, five middle-grade officers, and several junior officers largely for training purposes. Any officer to be placed in the Francophone Section of CIDA should be from this middle-grade category and should be prepared to stay there about two years. I understand, however, that the four middle-grade officers already there have not completed their tours of duty and that a fifth English-speaking officer has already been selected. Under these circumstances I assume that a French-speaking officer would either need to be additional to the five or would need to replace one of them. Mr. Kidd was quite prepared to give me an informal commitment that he would be prepared to place a French-speaking officer from this Department in the Francophone Planning Section of CIDA but he would want clarification about the implications of this for the overall position.

3. Perhaps we could discuss this matter at an early date. I am aware of the severe limitations on personnel resources of this type but I thought you should have these comments in addition to those provided by Mr. Riddell.

L.A.H. SMITH

L.A.H. Smith,  
Aid & Development Division.

OTT131

*Personnel Officer  
Mr. Livingston*

38-1-49  
 49  
 CANADA & DEVELOPMENT DIV.

15/30

RR TUN RR DES RR NAI RR LAG RR ACC RR DAK RR OTT

DE OTTE

R 301727Z

UNCLASSIFIED

FM CIDAOTT APR30/69

TO TUNIS PER2729

DSLAM NROBI LAGOS ACCRA DAKAR

INFO EXTEROTT

AFRICAN TOUR BY SENIOR CIDA OFFICERS

MESSRS LG BONNELL OUR DIRGEN FINANCE AND ADMIN AND DW HALL OUR DIRECTOR OF PERS PLAN TO VISIT SEVERAL AFRICAN COUNTRIES DURING JUN PROVIDING THE TIMING IS ACCEPTABLE TO THE VARIOUS MISSIONS CONCERNED.

THE TRIP IS INTENDED(1) AS ORIENTATION FOR SENIOR OFFICERS RESPONSIBLE FOR SELECTION OF CIDA PERS SECONDED TO EXTER FOR AID ADMIN ABROAD AND ADMIN SUPPORT SERVICES FOR CIDA CONTRACT EMPLOYEE WORKING OVERSEAS ON DEVELOPMENT ASSISTANCE PROGRAMS AND(2) TO ENABLE THESE OFFICERS TO REVIEW WITH THE VARIOUS MISSIONS SUCH PERS OR ADMIN PROBLEMS RELATING TO CIDA PROJECTS. THEY WOULD HOPE TO HAVE AN OPPORTUNITY TO MEET WITH THE HEAD OF MISSION AND WITH PERS CONCERNED WITH AID AND DEVELOPMENT WORK INCLUDING CIDA OFFICERS SECONDED TO MISSIONS. IT WOULD ALSO BE HELPFUL IF IT COULD BE ARRANGED FOR THEM TO VISIT ONE OR TWO CDN AID AND DEVELOPMENT PROJECTS.

2. TRUST THIS PROPOSAL SATISFACTORY TO YOU AND WOULD APPRECIATE YOUR EARLY CONFIRMATION. ITINERARY AND ARRIVAL TIMES WILL THEN FOLLOW.

*file on  
38-1-CIDA-9*

COPIES TO:  
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ED  
USA

*Mr. Livingston*



CANADIAN INTERNATIONAL DEVELOPMENT AGENCY  
AGENCE CANADIENNE DE DÉVELOPPEMENT INTERNATIONAL

OTTAWA 4

*m. Leppley*  
*Mr. Smith*

*Plus des obsolescences implications  
fauss. i.e. the role of  
development addresses in the depart.  
ment. - R*

May 1, 1969

CONFIDENTIAL

PRESIDENT  
PRÉSIDENT

Mr. Marcel Cadieux,  
Under-Secretary of State for  
External Affairs,  
East Block,  
Ottawa, Ontario.

38-1-9/DA-SCOR  
44

Dear Mr. Cadieux:

As part of our continuing effort to improve the quality of Canada's international development assistance programme, we propose to hire on a contract basis a number of general economic consultants drawn for the most part from the academic community.

The terms of reference of these consultants would not be all identical; but broadly speaking, we intend assigning to each one either a country or region (or a subject) on which he would advise us on a continuing basis. In the case of countries or regions, each consultant would assist us in assessing the current and prospective economic positions of the country or countries assigned to him, in reviewing and assessing the development plans of the country or countries and in formulating a long-term development assistance strategy for each country by identifying sectors and possible projects in which development assistance might be concentrated over a number of years. The consultants would also assist us in the evaluation of on-going programmes.

In order to discharge these various responsibilities, the consultants would spend some time working here in Ottawa. They would be asked to undertake field assignments either on their own or as part of CIDA teams, to act as advisers on matters arising in meetings of consortia and consultative groups and, possibly, to attend these meetings as members of the Canadian delegation.

As a result of these arrangements, I would expect that CIDA will be able to mount much more effective programmes; but in addition, I hope that we would be helping to support within the academic community small centres of expertise on development and developing countries which the Government could draw upon when the need arises.

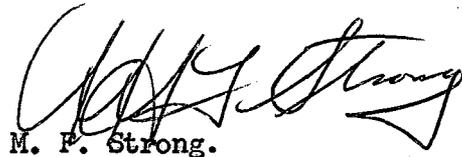
6.5.44/051

- 2 -

Your Department has an obvious interest in this matter, particularly as it relates to sending these consultants to developing countries for fairly extended periods where they would be in contact with planning and other departments concerned with economic development. My purpose in writing to you is to inform you of the proposed arrangements and to let you know that we would consult with you on any specific plans for sending a consultant to the field.

During this summer, we propose to hire Professor Benjamin Higgins of the University of Montreal as a consultant for the three North African countries - Morocco, Tunisia and Algeria. You probably know or have heard of Professor Higgins. He worked for CIDA last summer and was a member of the policy review team. He is currently teaching at the University of Montreal; he is bilingual; and he is one of the few Canadian economists with extensive knowledge of developing countries. Professor Higgins would, after a period of preparation here in the Agency, spend two to two-and-a-half months in these countries. In order to carry out his work, Professor Higgins would have to work closely with our embassies and keep in constant touch with them. We would also want him to be briefed by your Department.

Yours sincerely,



M. F. Strong.

NNNN

SVVV

INFO ONLY

OTT203

DA33/02

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DE OTTE

R 022019Z

U N C L A S S I F I E D

FM CIDAOTT MAY2/69

TO DAKAR PL2330

INFO EXTEROTT

REF YOURTEL 356 APR21

ADMIN ARRANGEMENTS RE CIDA TEACHERS IN SENEGAL

WE HAVE NO/NO OBJECTION TO YOUR GIVING A COPY OF ADMIN

ARRANGEMENT TO FRENCH AND YOUR APPROACHING SENEGALESE FOR

APPROVAL.

ED

*M. D. B. Larmer*

CIDA-SENR II  
38-1-# ED  
2

NNNN

HMVVVVV

000481

38-1-CIDA-COR  
*M. L. Stewart*

OTT139

TT

DA23/2

PP KLU RR OTT

DE OTTE

P R 021707Z

U N C L A S S I F I E D

FM CIDAOTT MAY2/69

TO KLMPR PR2817 PRIORITY

INFO EXTEROTT

REF YOURTEL577

VISIT OF JG HADWEN TO CIDA

FOLLOWING SCHEDULE HAS BEEN ARRANGED FOR VISIT OF HADWEN TO CIDA  
MAY14 AND 15.

WED MAY14-9:45 MTG WITH STRONG AND POSSIBLY HUDON AND KIDD. 10:30  
MTG WITH CHAMBERS AND OFFICERS OF CLMBO PLAN SECTION OF PLANNING  
DIV. 1:00 LUNCH, KIDD AND HUDON. 2:30 MTG WITH MILLER AND OFFICERS OF  
OPERATING DIVS. 4:30 MTG WITH BURDEN DIRECTOR CLMBO SECRETARIAT.  
THUR MAY15-10:00 MTG WITH CLMBO PLAN STEERING CTTEE, CHAIRED BY  
HUDON. 3:00 MTG WITH KIDD AND HUDON. 4:30 MTG WITH DIRGEN OF ADMIN  
AND DIRECTOR OF PERS.

cc. *Length Div*  
*Pers Ops (Miss Stewart)*  
*Self*

(Pers Ops is arranging calls  
for Hadwen with Deptl personnel)  
on May 13/69.

*& file*  
*Done*  
*May*  
*27*

OTT025

~~SECRET~~

PAGE 19

TUN3/7

RR OTTE RR HAG RR BRN RR MAD RR OTT

DE TUN

R 070700Z

FM TUNIS MAY5/69

TO CIDAOTT 315

INFO HAGUE BRNE MDRID EXTER

REF YOURTEL PER2729 APR30

VISIT OF LG BONNELL DIRGEN FINANCE AND ADMIN AND DW HALL DIRECTOR PERS CIDA

WE WELCOME THIS OPPORTUNITY DISCUSS CIDA PERS AND FIELD ADMIN QUESTIONS. WILL ARRANGE MTGS WITH STAFF CONCERNED WITH AID INCLUDING CIDA OFFICER AND WITH CONTRACT PERS. VISIT TO CHILDRENS HOSPITAL PROJECT HER AND CONSTRUCTION PROJECT SITES WILL BE ARRANGED.

2. REGRET VISIT COMES AFTER DEPARTURE OF AMBASSADOR PICK AND OF FEK CHANDLER. BOTH HAVE HAD LONG EXPERIENCE HERE. SUGGEST BONNELL AND HALL SEE PICK IN HAGUE IF HE AGREES. CHANDLER RETURNING CIDA IN JUN.

3. EFFORT SHOULD BE MADE ALSO TO VISIT BKRNE AND DISCUSS SPECIAL PROBLEMS ARISING FROM REMOTENESS OF CIDA OFFICER CONCERNED FROM BOTH BRNE AND ALGIERS. SAME WOULD APPLY TO MDRID.

4. INFO ON ITINERARY APPRECIATED EARLIEST.

CIDA-SCOR

38-1-#	
49	7

INFO ONLY

PERSONAL & CONFIDENTIAL

FILE

OTTAWA, May 7, 1969.

CIDA SCOR

38-1-#	
44	—

Dear John,

You have probably heard by now that David Kirkwood went over to the Privy Council Office on May 1. He therefore left with me your letter of April 15 concerning the paper you had prepared about the definition of Mr. Price's responsibilities in the aid field. There was, as you may know, a somewhat involved exchange with CIDA about the responsibilities of the special contract employees. The paper you worked out certainly seems to make sense and I see that you sent a copy of it to Mr. Price in Rabat. I wonder if you also sent a copy to CIDA or whether he did? I assume you would have no objection if I showed it to CIDA at sometime, but since you wrote to us on a personal basis I thought I had better clear the question with you first.

I have noted your interest in working in the Commercial Policy or Aid & Development Division and have spoken to Don McPhail about your interest. There will certainly be very substantial changes this summer. When your plans are a little bit firmer, do let us know.

Yours sincerely,

L.A.H. SMITH

L.A.H. Smith,  
Head,  
Aid & Development Division.

Mr. John C. Wood,  
Second Secretary,  
Canadian Embassy,  
MADRID, Spain.

Aid & Development/L.A.H. Smith/av

FILE

MEMORANDUM

The Heads of: A.M.E. Division, Commonwealth Division,  
Far Eastern Division & Latin American  
Division.

CONFIDENTIAL

May 9, 1969.

Aid & Development Division.

Canadian Aid Programme - Hiring of Economic Consultants.

CIDA-SCIR	
38-1-#	

... We are attaching a copy of a letter to the Under-Secretary from the President of CIDA about the proposed hiring of general economic consultants. The Under-Secretary has commented that this would have obvious implications for this Department and it would also of course affect the role of our missions in the field. I would therefore very much welcome your views on the proposal. It seems to me that the quickest way of consulting about the letter would be to hold a very brief meeting early next week. I wonder therefore whether you or a member of your Division would be free to attend a short meeting in my office at 3.00 p.m. on Tuesday, May 13?

Mr. Langley  
Pays Franco-  
phones  
Co-ordination

2. I am also attaching a copy of a recent CIDA memorandum concerning the hiring of an engineering firm as a general consultant. If successful this is a technique which CIDA would also hope to apply more widely.

L.A.H. SMITH

Aid & Development Division.

Aid and Development/F.G.Livingston/js

*Mr. Livingston*  
*May 23 ok for me. When can*  
*we meet with*  
*Tovell?*  
*WHS*

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

TO  
A Mr. J. C. Langley

*I agree. Ple*

SECURITY  
Sécurité CONFIDENTIAL

FROM  
De Aid and Development Division

*average with this*

DATE May 9, 1969

REFERENCE  
Référence

*Have Mr Kidd*

NUMBER  
Numéro

SUBJECT  
Sujet Aid Staffing Committee

*Suggests May 20 for*  
*lttee mtg. let us meet this week.*  
*12/15*

FILE	DOSSIER
OTTAWA	38-1-#CIDA-SCAR
MISSION	

ENCLOSURES  
Annexes

DISTRIBUTION

Mr. Tovell

Pers. Ops. Div.  
(Miss Jarvis)

*9:30 AM*  
*Friday 23rd*  
*May*

As you will be aware, since the last meeting of the Standing Committee on Staff Requirements to Conduct the Canadian Aid Programme Abroad in October, seven programme administrators have been posted abroad from CIDA. Mr. Dawes, the last of the group, left for Lagos this week. Since January we have asked CIDA on a number of occasions when they expected to be able to discuss the priorities they might attach to the posting of programme administrators in the present fiscal year. They are now in a position to do so. Bearing in mind that Personnel Operations Division will require considerable lead time (in view of the normal heavy summer posting schedule) to hire and train stenographers and Material Management Division would like as much forewarning as possible so that office space and furnishings might be available, we wonder whether you would agree to a meeting of the Committee next week, say May 15 or 16.

2. The meeting might address itself to the problem of assignments of aid administrators to posts abroad during fiscal year 1969-70. We have an informal indication from CIDA that they will attach priority to the posting of programme administrators (Capital Assistance) to Islamabad, Dar-es-Salaam or Nairobi, either or both of Port of Spain and Georgetown and two Francophone African posts. On the technical assistance side, CIDA, we understand, attaches first priority to Accra, Islamabad, Port of Spain, Francophone Africa (two), Washington and New York (Permis). As we understand it, Mr. Kidd will bring proposals for such postings to the meeting but he may be in touch with you before that to alert you to his plans.

3. With reference to your memorandum to Mr. Tovell of April 29, we understand that Personnel Operations Division has prepared for Mr. Tovell an inventory of aid positions along the lines of your request. It is obviously important that we have a clear idea of where we wish to place personnel from this department who are provided to the aid administration "pool". Should you agree to convene a meeting for next Thursday or Friday it may be useful to have a short meeting a day or two beforehand with Mr. Tovell, Personnel Operations Division, yourself and this division so that a departmental position might be worked out. Do you agree?

*Yes*

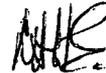
4. Another matter which might be considered by the Committee is the adequacy of the present terms of reference for aid administrators abroad. The separate terms of reference for capital assistance and technical assistance administrators caused some confusion in posts abroad. We could circulate a draft with combined terms of reference which would eliminate some of the ambiguities of the present text.

*12.5.11(05)*

- 2 -

5.

It may also not be too early to give some thought to how we want to plan for 1970-71.



Aid and Development Division

Similar letters sent to: D.B. Dewar, Treasury Board, cc: Mr. A Keehner  
Aid and Development/F.G.Livingston/js  
H. Maddick, I/T & C, cc: Mr. H.S. Hay

- cc Mr. J. C. Langley (O/USSEA)
- Mr. J. K. Starnes, (O/USSEA)
- Mr. F. M. Tovell, Dir. Gen. - Personnel Branch
- Mr. N. Haffey - Personnel Operations
- Mr. T. H. Bennett - Financial Management Adviser
- Mr. L. A. H. Smith, Aid and Development
- Mr. F. G. Livingston, Aid and Development
- Mr. G. J. Wilson, Personnel Services Div.
- Mr. D. Hall (CIDA)

OTTAWA, May 14, 1969

TR. HADDICK, ITC & C  
Treasurer Board  
Dear Mr. Kidd,

38-1-CIDA-SCOR	
18	7

FILE

Standing Committee on Staff Requirements to  
Conduct the Canadian Aid Programme Abroad

This letter is to inform you that the Chairman, Mr. Langley, has asked me to notify members of the Standing Committee that he would like to schedule a meeting on Tuesday, May 20 at 10:30 a.m. in the small conference room of the East Block. The purpose of this meeting is to consider priorities that might attach to the posting of aid administrators during the present fiscal year.

Yours sincerely,

F.G. LIVINGSTON

F. G. Livingston,  
Secretary of the Committee

Mr. G. P. Kidd,  
Vice-President,  
Canadian International  
Development Agency,  
OTTAWA, Ontario.

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

MEMORANDUM

TO A HEAD, AID & DEVELOPMENT DIVISION

FROM De Inspection Service

REFERENCE Référence

SUBJECT Sujet Audit Report -- GEORGETOWN, Guyana

Handwritten box containing: CIDA-SCOR, 38-1-11-1, 22

Handwritten notes: 'to be reviewed', 'to see', '4 file', 'M.H.'

SECURITY Sécurité

Confidential

DATE

May 16, 1969

NUMBER Numéro

FILE	DOSSIER
OTTAWA	
1-8	CTN 14
MISSION	
file 38-1-11-1	

Handwritten notes: 'This should go on our files. Re para 13 we should direct letter on informal call of appropriate letter WMB 2675'

ENCLOSURES Annexes

DISTRIBUTION

excerpts from Herewith/ ~~copy~~ of audit report arising from the visit of the Senior Auditor, Inspection Service, to this Post during the period Apr. 8 to Apr. 11, 1969.

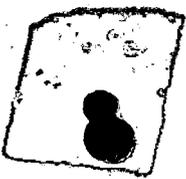
2. The following paragraphs of the report are drawn to your attention for comment and/or action as required:

paras. 11-13, incl.; 15.

Large handwritten notes: 'Mr. Smith: file', 'Mr. Spoon called me re: para 13. We have spoken most informally with backlog of unprocessed requests the are hoping to have brought anything up to date by in time for the Aug 26-27 Aid donors meet. I had earlier mentioned sending copies of important correspondence to the posts and have seen no indication that this is being carried out. I wonder whether a letter, examining the overall process of communications, could resolve this question - at least until a proper review system is established M.H.'

Signature: R. V. G...  
Inspection Service

Handwritten note: 'Glad to hear at any time's proposed WMB'



9. Coverage at the official residence is on a two-shift basis during week days (16.00 to 24.00 hours; 24.00 to 08.00 hours) with a 24-hour coverage on week-ends, holidays and when the High Commissioner is absent on duty from Georgetown. A new contract was being negotiated for this guard service at increased basic rates and other fringe benefits and was the subject of Post letter #430 dated April 9, 1969.

10. The Post prepares the shift schedule for the guards at the residence. The guards in turn sign an attendance record showing time on job and the signature of the relieving guard. In addition, the guards are provided with time punch clocks with two to three stations at the residence which must be checked at regular intervals. The time clock records are received and checked by the administrative clerk.

#### Aid Programmes

11. At least 60 per cent of the Third Secretary's time is involved with aid programmes in Guyana. For 1969/70 approximately \$4.5 million has been committed in the form of soft loans and grants involving

- (a) Technical assistance by way of scholarships with 70-80 students being trained in Canada at universities, technical institutions and in government and provincial agencies.
- (b) Technical assistance in the form of approximately twelve aid experts or advisers in Co-operatives, Teachers' College, Technical Institute, Amerindian Land Commission, etc.
- (c) Construction programme involving, inter alia,
  - (i) Fish Plant and Marketing Centre with a Canadian project manager and engineers;
  - (ii) Nine new buildings for the University of Guyana for which Canada is supplying construction materials to a British contractor.
  - (iii) New Amsterdam Technical Institute to provide schooling for 400 students, involving \$840,000 for capital expenditures and equipment and up to \$1 million in technical assistance (provision of teachers and teacher training) spread over four years.
- (d) Aerial Survey in Guyana, which has been suspended temporarily, involving approximately a \$3.1 million loan.
- (e) Miscellaneous capital assistance, such as provision of two diesel locomotives for railway and two Twin Otter aircraft.

12. The Post is also involved with the CUSO programme involving approximately 36 individuals located throughout Guyana.

13. It was stated that some problems arise through unanswered correspondence with CIDA. With communication between the Post and the Government of Guyana conducted at not less than the permanent secretary level, the matter of delays in correspondence tends to raise the question in the minds of the Guyanese officials of Canada's sincerity in getting on with some of the Aid programmes projected. This matter, generally, should be discussed with CIDA.

#### Trade

14. There are no T. & C. staff located at the High Commission in Georgetown but these matters are handled by the T. & C. office at the High Commission in Port of Spain. The Third Secretary (a Junior FSO on his first posting) acts as a "trade channel" for day-to-day matters and liaison with Port of Spain, in addition to his responsibilities for political and economic reporting, information and cultural matters, etc.

15. Canadian investment in Guyana, particularly in DEMBA (Demarara Bauxite) at Mackenzie, is at least \$150 million, with approximately 150 Canadians employed and involved in the actual operations and research activities. Canada imports mainly bauxite, sugar, rum and molasses, and in return supplies foodstuffs (salt fish, pork products, canned goods, etc.), secondary manufactures, aluminum products, cloth materials, etc. Under the circumstances the Post would welcome more frequent visits by officers of the Commercial Counsellor's staff at Port of Spain. This matter was discussed with the Commercial Counsellor during the audit visit at Port of Spain.

#### Information and Cultural

16. The continuing implementation of the information programme at the Post is suffering from the lack of a full-time information clerk. Position EXT.3644X - Gr.8, Info./Admin./Consular Clerk, has been vacant for some time and attempts to date to obtain the services of a reliable individual to fill it have met with some difficulties. At the time of audit, the Consular Clerk, Miss Lynette Heath, position EXT.1944X - Gr.7 (step 1) was attempting to carry out information and film duties in addition to her other duties as Consular Clerk (involving immigration enquiries), acting as stenographer for the Administrative Officer, assisting with the library operation, etc. It is considered that every effort should be made at the Post to fill the vacant position as soon as possible to do justice to the resources provided for the information function. Areas for development of an information programme are fertile but the overall programme must be viewed in the light of its impact on other aspects, particularly immigration.

Aid and Development/F.G.Livingston/js

CIDA-SCOR

FILE

38-1-#	
49	—

RESTRICTED

May 19, 1969

Records Management Division  
Attention: Mr. L. Berlet

Aid and Development Division

Telephone Conversation Berlet/Livingston May 16

File No. <sup>CIDA-SCOR</sup> ~~38-1-11~~ - Relations between CIDA and the  
Department

You will recall that when Mr. Livingston discussed file No. 38-1-11 with Mr. Berlet, he mentioned that correspondence dealing with the Standing Committee on Staff Requirements to Conduct the Canadian Aid Programme Abroad while very much a part of CIDA/External relations should be filed separately from the general material filed under this subject heading. We should like to suggest, therefore, that all material dealing with matters of interest to the Aid Staffing Committee be removed from file 38-1-11 and that a new file be opened. We would suggest further that the new file number be 38-1-11-1.

F.G. LIVINGSTON

Aid and Development Division

Aid and Development/F.G.Livingston/js

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

TO  
A

Mr. J. C. Langley *nee*

SECURITY  
Sécurité

RESTRICTED

FROM  
De

Aid and Development Division

DATE

May 20, 1969

REFERENCE  
Référence

NUMBER  
Numéro

*CIDA-SCOR*

SUBJECT  
Sujet

Aid Staffing Committee

FILE	DOSSIER
OTTAWA	
<i>38-1-111</i>	
MISSION	
<i>49</i>	

ENCLOSURES  
Annexes

DISTRIBUTION

Mr. Tovell  
Head of Pers.  
Branch

Pers. Ops.  
Mr. J.R. Roy

This memorandum is to inform you that all members of the Committee have been made aware that the proposed meeting this week has been re-scheduled from May 20 to May 23 at 9:30 a.m. in Room 334 of the Langevin Block (Mr. Kirkwood's old office which has a conference table) since neither conference room in the East Block is available on Friday morning.

We would suggest the following agenda for the meeting:

- 1) Allocation of 1969-70 aid staffing resources
  - a) Determination of priorities by post
  - b) Staffing of agreed post priorities by departments
  - c) Need to bring the manpower inventory up to date
- 2) Terms of reference for aid administrators at posts abroad & need to draft combined terms of reference to eliminate some ambiguities in the present texts.
- 3) Planning for 1970-71.
- 4) Other Business.

*MHS*  
Aid and Development Division

Standing Committee on Staff Requirements  
to Conduct the Canadian Aid Programme Abroad  
May 23, 9.30 a.m., Room 334 Langevin.

A G E N D A

1. Allocation of 1969-70 aid staffing resources
  - a) Determination of priorities by post
  - b) Staffing of agreed post priorities by departments.
  - c) Need to bring the manpower inventory up to date
2. Terms of reference for aid administrators at posts abroad - need to draft combined terms of reference to eliminate some ambiguities in the present texts.
3. Planning for 1970-71.
4. Other business.

c.c. Commonwealth Division  
Pays Francophones  
Latin American  
Far Eastern  
A. & M.E.

RETURN TO DCO  
~~AID & DEVELOPMENT DIVISION~~

CONFIDENTIAL

38-1-CVDA-SGOR  
49

, May 22, 1969.

Dear Mr. Strong,

I am grateful for your letter of May 1 informing me about your plans to hire a number of economic consultants from the academic community on contract employees of CIDA.

Generally I agree with you about the advantages of this sort of arrangement. It should help to promote the support of the universities for the Canadian aid programme and give them a greater sense of participation in it. It would also provide an added source of technical advice and fresh views from professional economists and hence give an added dimension to the available body of information on which inter-departmental conclusions can be reached about the direction of our aid programme.

From the viewpoint of this Department, however, I would like to stress a few points which have political overtones and which I am sure have already occurred to you about the role of these consultants.

- (a) As you know the developing countries themselves usually believe that they are in the best position to establish their own development priorities and inform donors about the type of assistance they require. If they came to the conclusion that a Canadian consultant was spending only a few months on the spot, and on the basis of limited knowledge was making recommendations directly to the Canadian Government, they might well resent his presence. This is the sort of reaction which over the years, as a respected multilateral institution and with a large experienced staff, often faces. In informing local governments about the arrival of Canadian consultants, therefore, I think it important to prepare the ground carefully, emphasizing that our intent is to accumulate knowledge and not to reach independent decisions about priorities or strategy. In other words we should make clear the prime importance we continue to attach to government-to-government dialogue.

Mr. M.F. Strong,  
President,  
Canadian International Development Agency,  
400 Fuller Building,  
OTTAWA.

.../2

22.5.59(us)

CONFIDENTIAL

-2-

(b) Recalling the reaction of our posts to plans for the employment of Hoppers, Price and Garsneau, I think we should be very careful to explain fully to posts the limits on the functions of the consultants. I know you share my opinion that our missions in the field have in recent years been improving the quality of their reporting on aid matters. Measures now underway to increase the number of CIDA officers serving as integrated members of the posts should help to improve this flow. Our posts are of course more permanently in touch with local problems and potentially at least have more intimate insights into them than would be possible to any visitor. They would undoubtedly be the first to admit that development economics is becoming such a specialized and intricate subject that the approach of the professional economist is required in making certain judgments. However, your suggestion that the consultants should help to formulate "long-term development assistance strategy" would not I hope imply that the role of the posts in this area could be any less. It might be helpful if it could be made clear to all consultants that they would be expected when in the field to work very closely with the posts concerned and that heads of posts would be given an opportunity to comment fully on their reports.

(c) With respect to the consultants themselves we should be glad to have an opportunity to see them in this Department before their departure and brief them on any political sensitivities in our relations with the developing countries concerned. I assume you would want to caution them against exceeding the role you have outlined for them. As consultants they would not of course be speaking for the Canadian Government but the developing countries do not always understand some of the niceties of distinction about the status of visitors who come to see them.

Your choice of Professor Higgins as the first consultant seems an excellent one and we look forward to a meeting with him prior to his departure for North Africa.

Yours sincerely,

M. CADIEUX

Under-Secretary.

EXTERNAL AFFAIRS

AFFAIRES EXTÉRIEURES



MEMORANDUM

TO  
A Mr. J.C. Langley O/USSEA.

FROM  
De Aid & Development Division.

REFERENCE  
Référence

SUBJECT  
Sujet Aid Staffing Committee.

*Mr. Livingston*  
- to note Mr. Langley's comments.

SECURITY  
Sécurité

CONFIDENTIAL

DATE May 28, 1969.

NUMBER  
Numéro

FILE	DOSSIER
OTTAWA	38-1- <del>4</del> CIDA-SCOR
MISSION	

*Mr. Stoughton*  
*Thomson*  
*3/6*  
*3/6*

*file*

ENCLOSURES  
Annexes

DISTRIBUTION

Mr. F.M. Tovell  
Mr. Livingston  
Personnel  
Operations

Following your departure from the meeting on May 23 we continued to go through the list of posting priorities and made considerable progress. The minutes which are being prepared by the Secretary of the Committee will show the decisions taken.

2. There were, however, a number of outstanding issues which will need to be taken up at the next meeting.

- (a) With respect to both Kinshasa and Rabat, we agreed that urgent action to post a programme administrator might be required depending on progress on the Air Congo project and the DERRO project. Both of these are now very much alive and I think we should review the situation at the next meeting.
- (b) With respect to Port-of-Spain, CIDA attached high priority to the need for additional aid administrators. CIDA already has one capital assistance man there and they intend to post another by the end of the year since the post covers the little islands as well as Barbados. This was agreed. The situation became more difficult about the additional 1½ man-years listed as an objective for the post in the form of general administrators. CIDA would also like to fill these positions. I suggested that this might be a post which this Department would fill as part of our commitment to the pool and this was finally agreed. Personnel Division thought we could post an additional middle-grade officer as well as a junior supernumerary. We must, however, fill these positions as part of our commitment and it would be useful if we could inform CIDA at the next meeting that we have started to take the necessary steps.

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*29.5.48/05*

CONFIDENTIAL

(c)

CIDA also expressed a desire to post officers to Permis New York and Geneva. We have listed a requirement for an additional officer in New York in 1969-70 but Geneva has not appeared in the agreed list of pooled positions. Frankly I am somewhat uneasy about CIDA sending representatives to either of these posts and I understand that U.N. Division shares this concern. CIDA's main interest is in New York because of the amount of business they do with the UNDP but the background I think is Harry Hodder's desire to train CIDA personnel who can service and work in his Multilateral Aid Division. If we are going to be able to keep these positions within this Department we should be able to inform CIDA at the next meeting that this Department can supply the extra body shown for New York. The Trade & Commerce representative tried to make the case that because an extra Trade & Commerce man had been sent to New York the requirement no longer existed. This did not of course go down well with Mr. Kidd who rightly pointed out that none of the pooled positions could be filled without inter-departmental consent. The Committee agreed that the new Trade & Commerce man should be regarded as a supernumerary (who is in fact there on a short term basis) not affecting the pool. I think we must recognize that there is a requirement for an extra person in New York and that we should fill it from this Department.

*This raises policy issue. Limited CIDA be limited to posts Aid administrators abroad - are they also going to assign general service officers to non-aid recipients posts?*

3. As I understand the situation, we agreed in this Department last year to make available four additional man-years to be allocated for aid administrators. Personnel Division tell me that two of these are in effect already posted to Kingston and Yaoundé. The other two had been earmarked for Georgetown and Tunis where a requirement no longer exists since CIDA will fill the former and has filled the latter. We could therefore transfer these two to Port-of-Spain and New York and thereby remain within our existing commitment to supply four man-years. Perhaps Personnel Operations Division could comment on this.

*I had not understood this. Are we now shortchanging the pool*

4. Other matters which should come before the next meeting of the Committee are:

- (a) New inventory. This Division and Personnel Operations will prepare a draft letter to posts for consideration by the Committee.
- (b) Combined terms of reference for CIDA programme administrators. We and CIDA shall work out a new text for possible approval at the next meeting.

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CONFIDENTIAL

-3-

5. It was agreed we should try to hold the next meeting during the week of June 9 to 13 and the Secretary will be in touch with members to arrange a time.

OK

A handwritten signature in dark ink, appearing to be 'GHS' followed by a stylized flourish.

Aid & Development Division.

file: 38-1-~~177~~  
CIDA-SCOR  
44 | H.  
CONFIDENTIAL

May 30, 1969

Minutes of the Standing Committee  
On Staff Requirements to Conduct the Canadian  
Aid Programme Abroad

9:30 a.m., May 23, 1969

Room 334, Langevin Building

Present:

Mr. J.C. Langley (Chairman)  
Mr. A. Keehner  
Mr. G.P. Kidd  
Mr. H.S. Hay

Also Present:

Dept. of External Affairs

Mr. J.K. Starnes  
Mr. F.M. Tovell  
Mr. L.A.H. Smith  
Mr. J.S. Roy

Canadian International  
Development Agency

Mr. D.W. Hall

Secretary

Mr. F.G. Livingston

1. Agenda

The Committee approved the attached agenda prepared by the Secretary.

2. Allocation of 1969-70 aid staffing resources - Items (a) & (b)

The Committee agreed to discuss each post individually and to determine priorities and staffing questions concurrently.

Delhi: There seemed to be discrepancies between the figures relating to personnel engaged in aid work at the post and the 1969-70 objective set last year by the Committee. The objective was 4 man years and there appeared to be 4.9 man years devoted to aid administration at the post.

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CONFIDENTIAL

It was agreed that a letter to the High Commissioner would be drafted outlining the situation as it appeared to the Committee and seeking comments, particularly with relation to the allocation of duties.

Islamabad: It was agreed that while an additional program administrator (capital) may be required in the future, there would be no priority given to staffing this position in 1969-70.

Colombo & Singapore: The Committee was satisfied that no additional staff requirement exists for these two posts in 1969-70. Mr. Kidd said there was a need for up to one man year for Singapore but that the existing External Affairs AS position was sufficient for the present.

Kuala Lumpur: It was agreed that, although the post seemed 3/4 man year short, there was no priority for additional staff at this time. The Committee thought that the gap could be left until 1970-71, subject to review if an urgent requirement should arise before then. In the meantime the Department of External Affairs would consider posting a junior FSO as supernumary.

Bangkok: Mr. Kidd informed the Committee that in the opinion of CIDA an urgent requirement for a program administrator (general) exists and that an incumbent should be sent to fill the position within 3 to 4 months. The Committee agreed to the posting of a CIDA nominee to Bangkok, subject to the concurrence of the Ambassador (designate). This matter will be discussed with the Ambassador (designate) prior to the next meeting.

Saigon: It was agreed that no additional requirement exists for the present fiscal year.

Nairobi & Dar-es-Salaam: The Committee agreed that a non-urgent requirement for a program administrator (capital) exists in East Africa and that CIDA might nominate an incumbent towards the end of fiscal year 1969-70, if warranted in the light of subsequent experience.

Lagos: The Committee was informed that the Department of Industry, Trade and Commerce intended to withdraw their Trade Commissioner for an indefinite period. It was noted that the High Commissioner had emphasized the need for a program administrator (general). The Committee agreed that a letter should be sent to the High Commissioner offering to provide a program administrator (general) and that as an interim measure, the Department of External Affairs would post a supernumerary junior FSO to Lagos. The Department of External Affairs also undertook to second this officer to CIDA for training for a 2 to 3 month period prior to posting.

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- 3 -

CONFIDENTIAL

Accra: The Committee agreed that an urgent priority exists for a program administrator (general) and that the position should be filled by the end of the calendar year 1969. The Committee accepted CIDA's offer to nominate an incumbent.

Addis Ababa: The Committee agreed to the posting of a program administrator (general) towards the end of fiscal year 1969-70 and CIDA agreed to consider staffing this position.

Abidjan: The Committee agreed that the aid staffing requirement for Abidjan was 2.5 man years and that, as plans to open a post progress, CIDA would be required to provide one program administrator (capital) and the Department of External Affairs 1.5 man years for program administration (general).

Yaounde: The Committee agreed that this post was adequately staffed for the present but that the need for a program administrator (capital) should be considered for fiscal year 1970-71.

Algiers: The Committee agreed that when a post in Algiers is opened, 1 man year would be transferred from Berne. It was also agreed that one-quarter of a man year for program administration (capital) was required. (See note on Tunis below.)

Tunis: It was agreed that CIDA would nominate a program administrator (capital) to be posted to Tunis during fiscal year 1969-70 and that he would be responsible for capital assistance programs in the three Mahgreb countries. It was agreed that the remaining requirement for half a man year for program administration (general) would be held over to fiscal year 1970-71.

Kinshasa and Rabat: It was agreed that urgent action to post a program administrator (general) to each of these posts might be required depending upon the progress of the Air Congo Project and the DEPEO Project. It was agreed further that the situation in these posts should be reviewed at the next meeting and that CIDA would be prepared to identify personnel for postings if required in 1969.

Dakar: It was agreed that a requirement exists for one program administrator (general) and that CIDA would nominate an incumbent.

Kingston: Mr. Kidd informed the Committee of an urgent need for a program administrator (capital). It was agreed that CIDA would nominate an incumbent and that if possible the position would be filled by October 1.

Port-of-Spain: Since there are no immediate prospects of opening a post in Bridgetown, the Committee agreed that the aid administration staffing in Port-of-Spain should be increased during the present fiscal year by 2½ man years. CIDA agreed to nominate a program administrator (capital) for posting

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CONFIDENTIAL

before the end of calendar year 1969 to cover Trinidad and Guyana releasing the present program administrator (capital) to cover the Leeward and Windward Islands and Barbados. The Department of External Affairs agreed to provide one program administrator (general) and one junior supernumerary officer.

Georgetown: It was agreed that CIDA would post a program administrator (general) and that the incumbent was to arrive in Georgetown as soon as possible (i.e. within 3 - 4 months).

Washington: The Committee discussed the need for an officer in Washington to undertake general aid liaison duties. After some discussion concerning the foreign service role of such an officer it was agreed to defer consideration and that Mr. Kidd and Mr. Tovell would discuss this problem separately with the Chairman (Mr. Langley).

Permis New York and Permis Geneva: Mr. Kidd notified the Committee of CIDA's interest in posting officers to Permis New York and Geneva. After some discussion it was agreed that no decision should be taken and that the question would be discussed again at the next meeting. The Department of Industry, Trade and Commerce representative informed the Committee that a decision had been taken to post a junior trade officer to Permis New York for trade duties. The Committee agreed that the new I, T & C officer would not affect the manpower requirement for aid purposes.

Manila: The Committee was informed that Mr. J.A. Copland of CIDA had been posted to Manila to assume the duties of Alternate Director for Canada of the Asian Development Bank. The Committee agreed that when future staffing of this position is to be discussed a representative from the Department of Finance would be invited.

3. The Committee asked the Secretary to prepare telegrams to Bangkok, Lagos, Accra, Dakar, Port-of-Spain, Georgetown, Kingston, and Addis Ababa notifying them of the intention to post program administrators during the present fiscal year. The Secretary was also asked to prepare a memorandum to the Finance and Administration Branch (Material Management and Property Management Divisions) of the Department of External Affairs, notifying them of these postings and requesting assurance that facilities can be provided at posts concerned.
4. Item 1(c) Need to bring the manpower inventory up to date. The Committee agreed that a revision of the aid manpower and staffing inventory should be undertaken, that the views of posts should be solicited and the requirements of departments and agencies in Ottawa might be reviewed. It was agreed that the Secretary would prepare a draft circular letter to the posts for presentation to the next meeting. The Secretary would liaise with officials in CIDA on this draft which, in particular, might include those general functions on aid and economic reporting that the program administrators would be asked to undertake at posts abroad.

.../5

- 5 -

CONFIDENTIAL

5. Terms of reference for aid administrators at posts abroad - need to draft combined terms of reference to eliminate some ambiguities in the present texts. It was agreed that a working group including the Secretary, and Mr. G. Sicard of CIDA's Personnel Division would provide a draft of revised terms of reference for the next meeting.
6. Next meeting: It was agreed that the Committee should try to meet next on June 13 at 9:30 a.m. and that the Secretary would confirm the date nearer to the time.

The meeting adjourned at 12:40 p.m.

DEPARTMENT OF EXTERNAL AFFAIRS

MINUTE SHEET

not remove from correspondence

SECURITY CLASSIFICATION <i>Confidential</i>	38-1
FILE NUMBER	49
DATED	<del>June 3/69</del> May 30/69

REFERENCE  
*Phonetic tel 436 May 30/69*

MIN. NO.	REFERRED TO	REMARKS (Sign in full showing Division, Telephone Number and Date)
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1. On June 2, Mr Peter Johnston of DC (2) Dir disclosed with me his telegram and Phonetic tel # 437 May 30. He subsequently made copies of both available to Mr Larry Smith, A+D Dir, and Mr Denis Hudson of CIDA.
2. Mr Hudson will prepare replies to Phonetic, in close conjunction with his Department.

*J. Hudson*  
FG Dir, June 3/69.

CORR

38-1-CIDA 56	
14	

*PL*

G

C O N F I D E N T I A L

FM PNMPN MAY30/69 NO/NO STANDARD

TO EXTER 436 PRIORITY

FOR FAREASTERN AND DL2 DIVS

REF MYHEL 418

ACTION COPY

*File*

*corr*

38-1-CIDA	
14	

*502R*

*20-1-2-CAMB.*

*orc*

POSSIBLE ABUSE OF CUSTOMS PRIVILEGES:CIDA PROFESSORS

CDN PROFESSORS IN CAMBODIA UNDER CIDA CONTRACT (ALL OF WHOM WILL BE LEAVING CAMBODIA WITHIN NEXT FEW WEEKS) HAVE ENJOYED PRIVILEGE OF CUSTOMS FREE IMPORT OF DURABLE GOODS-CARS, AIR CONDITIONERS, ETC (BUT NOT/NOT CONSUMABLES SUCH AS LIQUOR) FOR PERSONAL USE UPON SIGNED UNDERTAKING THAT GOODS SO IMPORTED WILL EITHER BE RE-EXPORTED OR THAT REQUISITE DUTIES WILL BE PAID AFTER WHICH THEY CAN LEGALLY BE SOLD. THIS PRIVILEGE WHICH IS ALSO ACCORDED TO ALL OTHER FOREIGN EXPERTS- INDEED PRACTICALLY ANY FOREIGNER- HAS PROVED OF GREAT BENEFIT AND HAS ENABLED PROFESSORS TO ENJOY COMFORTS WHICH MIGHT OTHERWISE HAVE BEEN DIFFICULT TO OBTAIN. PROCEDURE TO AVAIL OF THIS PRIVILEGE IS RELATIVELY SIMPLE (AND FOR MOORE SO THAN IN CASE OF CANDEL PERS) AND MERELY INVOLVES PERSONAL SIGNATURE ON ABOVE MENTIONED UNDERTAKING. THIS IS ESSENTIALLY PERSONAL TRANSACTION AND INVOLVES CANDEL ONLY IN THAT WE ARE ASKED TO PROVIDE ATTESTATION THAT IMPORTER IS REALLY CIDA PROFESSOR AS HE CLAIMS AND TO AFFIX DEL STAMP AND TO INITIAL CUSTOMS DOCU TO CERTIFY THAT HIS SIGNATURE, NAME AND STATUS ARE GENUINE.

2. I CONFESS I WAS NOT/NOT AWARE OF THIS SITUATION OR ROLE THAT CANDEL PLAYED IN GRATING SUCH ATTESTATIONS OR THAT THEY WERE BEING

...2

PAGE TWO 436 CONFID

PREPARED AND SIGNED BY CANDEL STAFF ON ROUTINE BASIS-(THEY ARE IN FACT OFTEN REQUIRED FOR SUCH SIMPLE THINGS AS GETTING PARCELS OR REGISTERED LETS FROM POST OFFICE).WHEN I BECAME AWARE OF THIS A FEW WEEKS AGO,I INSTRUCTED THAT HENCEFORTH ALL SUCH DOCUS SHOULD BE SIGNED BY ME PERSONALLY.FEW DAYS AGO,IT WAS SURPRISED AT REQUEST BY ONE PROFESSOR TO IMPORT DEEP FREEZE WHICH HE CLAIMED HE HAD ORDERED SOME TIME AGO,BUT WHICH HAD ARRIVED ONLY NOW,BUT ON HIS WRITTEN ASSURANCE THAT HE WOULD RE-EXPORT IT AS REQUIRED,I APPROVED IMPORT.I LEARNED NEXT DAY THAT ITEM HAD IN FACT BEEN IMPORTED FOR RESALE AND PERHAPS HAD ALREADY BEEN SOLD.I CALLED HIM IN AND SAID THAT UNLESS ITEM WAS RE-EXPORTED(AND I WOULD PERSONALLY VERIFY IT)HE SHOULD PAY NECESSARY CUSTOMS DUTY WHICH HE HAS NOW ARRANGED TO DO.

3.FEARING THAT CIDA PROFESSORS MIGHT BE INVOLVED IN AUTO IMPORTS MENTIONED MY REFTTEL,I CALLED IN ALL PROFESSORS AND STRESSED IMPORTANCE OF NOT/NOT ABUSING PRIVILEGES AND ASKED EACH TO TELL ME FRANKLY AND IN CONFIDENCE WHAT HAD BEEN IMPORTED.ALL COMPLIED WITH THIS REQUEST PROMPTLY AND IT BECAME APPARENT THAT SOME HAD BEEN INVOLVED WITHIN PAST FEW MONTHS IN ABUSE OF PRIVILEGE OF IMPORTING AIR CONDITIONERS,STORES,ETC.THEY APPEAR NOT/NOT TO HAVE REALIZED SERIOUSNESS OF SITUATION,ESPECIALLY AS IT SEEMS TO BE VERY WIDE-SPREAD PRACTICE AMONG FOREIGNERS IN CAMBODIA,NO/NO DOUBT IN COLLUSION WITH CORRUPT OFFICIALS AND CITIZENRY.NO/NO CIDA PROFESSORS APPEAR TO HAVE BEEN INVOLVED IN ILLEGAL IMPORT OF CARS AND NONE WERE AWARE

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PAGE THREE 436 CONF

OF ANY INFO RE CAR IMPORTS MENTIONED REFTEL. THOSE WHO ADMITTED TO  
ABUSE OF PRIVILEGE HAVE AGREED TO PAY NECESSARY DUTIES AND AS  
INDICATED ABOVE, SOME HAVE ALREADY DONE SO.

4. ON BASIS OF INFO PRESENTLY AVAILABLE, I BELIEVE THAT ABUSE  
WHICH HAS OCCURRED HAS NOT/NOT BEEN TOO SERIOUS AND AS FAR AS I  
CAN DETERMINE, CAMBODIAN AUTHORITIES ARE NOT/NOT AWARE OF IT. I AM  
SATISFIED THAT THERE WAS NO/NO ABUSE OF COLLUSION ON PART OF  
CANDEL PERS, ALTHOUGH I WAS ADMITTEDLY AT FAULT FOR NOT/NOT HAVING  
REALIZED THAT ATTESTATIONS, ETC WERE BEING ISSUED WITHOUT  
CAREFUL SCRUTINY. THIS DEFECT HAS BEEN CORRECTED, ALL SUCH DOCUS  
ARE NOW EXAMINED AND SIGNED BY ME PERSONALLY, AND I THINK SITUATION  
IS UNDER ADEQUATE CONTROL. IN VIEW OF FACT THAT CIDA PROFESSORS ARE  
ALL ABOUT DUE TO LEAVE AND GENERAL POLITICAL UNDESIRABILITY  
PARTICULARLY AT THIS TIME OF GIVING RKG ANY GROUNDS TO COMPLAIN ABOUT  
CDNS, I AM INCLINED TO THINK THAT NO/NO FURTHER ACTION IS  
NECESSARY, BUT SHOULD BE GRATEFUL FOR YOUR VIEWS. I HAVE NOT/NOT  
INFORMED CIDA OF THIS MATTER, AND I LEAVE IT TO YOUR DISCRETION  
WHETHER AND TO WHAT EXTENT TO DO SO

GORHAM

United Nations Division/R.H.N. Roberts

*Mr. Roberts  
Mr. Langle*

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

TO / A Aid and Development Division

FROM / De United Nations Division

REFERENCE / Référence

SUBJECT / Sujet Establishment Review - The Permanent Mission of Canada to the United Nations at Geneva.

SECURITY / Sécurité

PERS. INFO / RESTRICTED

DATE June 2, 1969

NUMBER / Numéro

FILE	DOSSIER
OTTAWA	CIDA-50R
	38-1-111
MISSION	

ENCLOSURES / Annexes

DISTRIBUTION

- Mr. Robinson
- Mr. Langley
- Mr. Cook
- Pers. Ops. Div.
- Mr. Mathewson
- Central Planning Staff

Thank you for informing us of the proposal made by the CIDA representatives at the last Aid Staffing Meeting concerning the possibility of that agency posting an officer to Geneva. We have noted that at Mr. Langley's request this matter was stood over but will be reopened later.

2. As you are aware, we have submitted a proposal in our establishment review of the Geneva Mission for 1970 (which you have been kind enough to support) for an extra position at the FSO5 level, the incumbent of which would engage in economic activities in connection with United Nations bodies located in Geneva; he would also be available for associated duties elsewhere as required by our two divisions. We place a very high priority on the expansion of our capability to follow United Nations economic activities in Geneva and we shall be requesting Personnel Division to take this priority into consideration and to discuss the matter with us when they consider posting plans for 1970 so that we may have an additional officer experienced in United Nation economic work at the mission during that year.

3. We have some concern about the attitude of the Treasury Board should they be faced with two similar requests for additional staff at the same mission from different organizations. Consequently, we hope that in view of the existing request from this Department for an additional officer in Geneva, the CIDA request could be withdrawn at least until it can be proven conclusively that the intended function of the officer they wish to post is completely different from or complementary to the duties we envisage for our man. Somehow, we doubt that this would be likely given the activities in which the mission engages which are of direct concern to CIDA.

4. We would welcome your keeping us informed as this situation develops.

*Done  
June 69  
Copy for  
P.G.L.  
& file*

*Robarry*

United Nations Division

000509

FILE

MEMORANDUM

Central Services Division  
Attention: Mr. W. McLeod

CONFIDENTIAL

June 3, 1969

Aid & Development Division

Telephone conversation McLeod/Livingston,  
June 2, 1969

Aid Staffing Requirement Abidjan

38-1-111	
CIDA-SCOR	
49	

With reference to our telephone conversation this morning concerning the manpower requirement considered necessary to conduct the Canadian Aid Programme in the Ivory Coast, the following information may be of use to you for your meeting on Wednesday, June 4.

c.c.  
Mr. F.M. Tovell

Personnel  
Operations Div.  
Mr. J.S. Roy

2. The Standing Committee on Staff Requirements to Conduct the Canadian Aid Programme Abroad, at its meeting on May 23, agreed that 2.5 manyears would be required subject to the results of a manpower inventory now in train. It was determined that CIDA would be asked to provide 1 Programme Administrator (Capital Assistance) or 1 manyear and that this Department would provide 1½ manyears for Aid Programme Administration (General). The Committee agreed that the timing of these postings would be determined through inter-departmental consultation as plans to open the post in Abidjan progress.

L. A. H. SMITH

Aid & Development Division

*File*

**MESSAGE**

FM/DE	EXTERNL OTT	DATE	FILE/DOSSIER	SECURITY SECURITE
		JUN 04/69	38-1-017-A-SCOR	CONFED.
TO/A	KINGSTON	NO	PRECEDENCE	
			PO-1962	ROUTINE
INFO				

**REF** YRTELS 590 DEC 11/68 AND 181 FEB 26/69

**SUB/SUJ** CIDA PROGRAMME ADMINISTRATOR (CAPITAL ASSISTANCE)

CIDA HAVE NOMINATED FOR ASSIGNMENT TO KINGSTON AUG OR SEPT WILLIAM M RONBERG PM 3 EMPLOYED SINCE MAY 1968 IN LAT AMER SECTION OF CIDA'S CAPITAL ASSISTANCE DIV. FROM RCAF SERVICE 1938/1968 RONBERG GAINED EXPERIENCE IN ALL PHASES OF TRANSPORT OPERATION-MANAGEMENT AND MAINTENANCE, INCLUDING SUPPORT IN AIRFIELD AND ROAD CONSTRUCTION. BORN 1916, HE IS MARRIED WITH TEEN AGED DAUGHTER WHO WOULD ACCOMPANY (WOULD COMPLETE GRADE 13 NEXT TERM).

2. WD APPRECIATE EARLY COMMENTS ON ACCEPTABILITY RONBERG WHO WOULD HAVE DIPLO DESIGNATION SECOND SEC (DEVELOPMENT).

3. WD BE PREPARED TO ASSIGN FOURTH CDN STENO IF STILL CONSIDERED DESIRABLE AS OUTLINED IN YOUR REFTEL FEB26. HOWEVER IN VIEW OF RECENT ARRIVAL THIRD CDN STENO AND POSSIBILITY THAT LOCALLY ENGAGED STENO MIGHT SUFFICE, GRATEFUL TO RECEIVE UP TO DATE ADVICE ON THIS AS WELL AS ANY RELATED ADMIN. PROBLEMS.

Finance Division

**DISTRIBUTION** NO STANDARD (DONE IN DIV.). cc: CIDA (Mr. Kidd); Aid & Development Div.  
**LOCAL/LOCALE** Commonwealth Div. S.R.&C. (Miss Laidman; Mr. Zoubie); Prop. Mgt. Mat. Mgt.

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG..... E. JARVIS/EF.....	Personnel Operations	2-5496	SIG..... FREEMAN M. TOVELL.....

~~38-1-1-1-CANAD~~  
~~49~~

**E.D.**

For Esterhazy (Seaborn)  
DL 2 / (Robertson)  
done  
NW  
i file

SECRET

FM CIDAOTT JUN5/69 NO/NO DISTR

TO PNMPN CPD4310 IMMED

INFO EXTEROTT(SMITH ED DIV, RETTIE DL2)

**CORR**  
38-1-CIDA  
14

SCOR

FOR AMBASSADOR ONLY

REF YOURTELS 436 437 MAY30

POSSIBLE ABUSE OF CUSTOMS PRIVILEGES:CIDA PROFESSORS

AS YOU WILL APPRECIATE WE MIGHT HAVE NO/NO ALTERNATIVE BUT TO ALERT RCMP TO POSSIBLE ILLEGAL IMPORTATION OF NARCOTICS UNLESS YOU ARE SUCCESSFUL IN LEARNING BEYOND SHADOW OF DOUBT INDIVIDUALS IDENTITY OR UNLESS YOU ARE ABSOLUTELY CONVINCED THAT THERE WAS NO/NO BASIS TO ALLEGATION.

2. GRATEFUL IF YOU WOULD AGAIN DISCREETLY EMPHASIZE GRAVITY OF SITUATION TO YOUR INFORMANT AND URGE HIM TO IDENTIFY PERSON INVOLVED. AS ADDED PERSUASION YOU MIGHT TELL HIM OF PREVENTATIVE MEASURES WHICH MAY HAVE TO BE TAKEN AND THAT HE AS MEMBER OF THE GROUP COULD NOT/NOT BE EXCLUDED FROM INSPECTION PROCESS. INSPECTION IN SUCH CASES INCLUDES PHYSICAL EXAM AS WELL AS SEARCH OF PERSONAL APPAREL AND PERSONAL EFFECTS.

3. IF YOU ARE NOT/NOT ABLE TO OBTAIN NAME, YOU SHOULD WARN ENTIRE GROUP IN GENERAL TERMS(POSSIBLY USING ANOTHER PRETEXT FOR WARNING) BUT YOU SHOULD OBVIOUSLY NOT/NOT TRY TO PLAY DETECTIVE. IF YOU DO OBTAIN NAME, YOU SHOULD WARN INDIVIDUAL OF GRAVITY OF SITUATION. IF HE PROTESTS INNOCENCE, AS WE ASSUME HE WILL, YOU SHOULD NOT/NOT TRY TO INVESTIGATE FURTHER BUT RATHER PASS WHOLE STORY BACK TO US.

...2

*Bl*

PAGE TWO CPD4310 SECRET NO/NO DISTR

4. BECAUSE OF POTENTIALLY BAD PUBLICITY AND ADVERSE EFFECT ON CDN AID PROGRAM IN CAMBODIA WE WOULD PREFER THAT LOCAL AUTHORITIES NOT/NOT BE INFORMED UNLESS IN YOUR VIEW IT BECOMES ABSOLUTELY NECESSARY.

5. SHOULD SITUATION NOT/NOT BE RESOLVED TO YOUR COMPLETE SATISFACTION PRIOR TO DEPARTURE OF CDN GROUP ADVISE DATES OF DEPARTURE, TRAVEL PLANS AND DATA RELATING TO SHIPMENT OF PERSONAL EFFECTS AS SOON AS POSSIBLE.

6. THIS TEL PREPARED IN CONSULTATION WITH EXTER.

**MESSAGE**

*File*

DATE		FILE / DOSSIER		SECURITY SECURITE	
JUNE 6/69		38-1- <del>11</del> <i>11</i>		CONF	
FM/DE	EXTERNAL	NO		PRECEDENCE	
TO/A	GEORGETOWN	ED-387		IMMED	
INFO					

**REF**

**SUB/SUJ** POSTING OF AID PROGRAMME ADMINISTRATOR (GENERAL)

1. FOLLOWING FOR HIGH COMMISSIONER.
2. CONTINUING EXAMINATION OF MANPOWER REQUIREMENTS FOR AID ADMINISTRATION ABROAD IN INTERDEPARTMENTAL AID STAFFING COMMITTEE HAS RESULTED IN PROPOSAL THAT PROGRAMME ADMINISTRATOR (GENERAL) BE ASIGNED TO GEORGETOWN TO ARRIVE NO LATER THAN SEPT 1. HAVING REGARD TO YOUR CORRESPONDENCE AND INSPECTION TEAM REPORT WE ASSUME YOU WOULD WISH OFFICER TO ARRIVE SOONEST. GRATEFUL FOR CONFIRMATION THIS ASSUMPTION. WE UNDERSTAND CIDA IS PREPARED TO POST OFFICER SOONER (BY AUG 1) IF YOU SO DESIRE.
3. YOU MAY ALSO WISH TO COMMENT ON GENERAL NATURE OF ASSIGNMENT. FOR EXAMPLE WE WISH YOUR VIEWS ON ANCILLARY PROBLEMS OF OFFICE SPACE, HOUSING, FURNISHINGS, STENOGRAPHIC HELP, TRANSPORTATION, ETC.
4. ADMINISTRATIVELY PROGRAMME ADMINISTRATORS WILL COME UNDER FOREIGN SERVICE REGULATIONS DURING PERIOD OF SERVICE ABROAD AND FOR PURPOSES OF ADMINISTERING THESE AND OTHER RELEVANT REGS THEY ARE TO BE SECONDED TO EXTER DURING TERM OF DUTY. AS FULLY INTEGRATED MEMBERS OF POSTS TO WHICH THEY ARE ASIGNED PROGRAMME ADMINISTRATORS WILL BE UNDER DIRECTION OF HEAD OF POST OR AS APPROPRIATE UNDER OFFICER DESIGNATED BY HIM. FOR PURPOSES OF DIPLOMATIC LIST PROGADMINS ARE TO BE GIVEN DIPLO DESIGNATION IN ACCORDANCE WITH RANK AND SALARY WITH WORD DEVELOPMENT IN BRACKETS FOLLOWING NAME.
5. WHILE WE ARE NOT/NOT AT THIS MOMENT PREPARED TO NOMINATE AN INCUMBENT BY NAME CIDA IS CONSIDERING OFFERING POST TO FEMALE OFFICER SINGLE 42 YEARS

DISTRIBUTION NO STANDARD PERSONNEL OPERATIONS DIV., COMWEL DIV., J.C. LANGLEY,  
 LOCAL/LOCALE CIDA (ATTN: MR. C. SICOTTE)

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG <i>E. G. Livingstone</i> .....E.G. LIVINGSTONE/kg.....	AID & DEVELOPMENT	2-7107	SIG <i>L.A. Smith</i> .....L.A. SMITH.....

- 2 -

OLD WITH BA LIB LLM DEGREES FROM UNIV MAN. SHE HAS BEEN EMPLOYED BY CIDA FOR 4½ YEARS IN CIDA'S INFORMATION DIV AND FOR PAST 2 YEARS AS PLANNING OFFICER IN PLANNING DIV. THIS OFFICER IS WE ARE TOLD THE MOST EXPERIENCED AID PROGRAMME ADMINISTRATOR CIDA HAS AVAILABLE FOR POSTING ABROAD THIS YEAR. GRATEFUL FOR YOUR VIEWS.

000515

Aid & Development/F.G. Livingston/kg

FILE

MEMORANDUM

Material Management Division  
Personnel Operations Division  
Aid and Development Division

CONFIDENTIAL

June 9, 1969

Aid Staffing Committee - Posting of Aid Programme  
Administrators - 1969/70

38-1- <del>11</del> CIDA-50012	
49	

2

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Attached for your information is a copy of the minutes of a meeting on May 23 of the Standing Committee on Staff Requirements to Conduct the Canadian Aid Programme Abroad. You will note that agreement has been reached to post Aid Programme Administrators to Bangkok, Lagos, Accra, Dakar, Tunis, Port-of-Spain, Georgetown, Kingston, and Addis Ababa before the end of the present fiscal year. There is some urgency attached to Bangkok, Kingston, and Georgetown.

Property  
Management Div.  
Central  
Services Div.

-- 2.

Also attached is a copy of a telegram to Georgetown notifying that post of the Committee's intention. We understand that physical facilities to accommodate an additional officer are available at that post. The High Commissioner, during consultations he had with us in Ottawa a few months ago, assured us that living accommodations in Georgetown would pose no difficulty. It is our intention to dispatch telegrams this week to the remainder of the posts concerned advising them of the intention to post Aid Programme Administrators. The telegram would include a paragraph seeking views on the availability of office and living accommodation and furnishings at the post. We would also expect the post to comment upon the adequacy of support staff to service additional officers. We should be grateful for your comments on these or additional points which might be included in the telegrams.

Mr. T.H. Bennett  
Mr. J.C. Langley  
Mr. F.M. Tovell

L.A.H. SMITH

Aid and Development Division

A & ME DIV/GR HARMAN/ipz

*Mr. Armstrong*

*file CIDA-SCOR*

38-1- <del>7</del>	
<i>19</i>	UNCLASSIFIED

June 9, 1969

MEMORANDUM

Finance Division

African and Middle Eastern Division

Your letter R-2619 of June 4.

Travel by CIDA Officers.

Your letter under reference will doubtless be most valuable to the High Commissioner in Nairobi in organizing the planning and accounting of travel within the post's area by External Affairs and CIDA personnel. It occurs to us that it would be helpful to other posts in a similar position to have guidance of the same sort, and we would suggest a letter in similar terms might be sent to Dar-es-Salaam, Lagos, Tunis, Dakar and Yaoundé (the other African posts which have CIDA officers permanently assigned) and perhaps to posts in other areas where CIDA has resident officers. It might also be useful, if such action has not already been taken, to inform any post which is about to receive a CIDA officer of the appropriate financial arrangements.

Aid & Development Div.

G. G. RIDDELL

African and Middle Eastern Division

ED

*Mr Luffington*

38.1 - CIDA - SEC

*cc - [unclear]*

*Done June 11/69 R*

*File*

*MA.*

FM CIDAOTT JUN9/69 CONF

TO IPN CPD4365 IMMED

INFO EXTER

FOR HEAD OF MISSION

REF YOURTEL 454 JUN3

CDN TEACHERS

IN VIEW YOURTELS 436 AND 437 MAY30 WOULD YOU RECOMMEND CONTINUED SERVICE FOR MR AND MRS BLANCHET FOR ADDITIONAL YEAR. SHOULD YOU HAVE NO/NO OBJECTIONS TO THIS REQUEST YOU MAY INFORM THE BLANCHETS THAT WE CONCUR. HOWEVER SHOULD YOU CONSIDER IT UNDESIRABLE YOU MAY EXPLAIN TO CAMBODIANS AND THE BLANCHETS THAT IT IS CONTRARY TO OUR POLICY TO EXTEND TEACHER CONTRACTS BEYOND FIVE YEARS AND THAT WE WILL ENDEAVOUR TO FIND REPLACEMENTS FOR THE BLANCHETS.

*[Handwritten initials]*

FILE

MEMORANDUM

Personnel Operations Division

CONFIDENTIAL

June 10, 1969

Aid and Development Division

Our memorandum to Mr. Langley of May 28

Aid Staffing Committee

38-1- <del>11</del> CIDA-SCOR	
49	_____

2

-- Attached is a copy of the memorandum under reference upon which, you will note, Mr. Langley has made specific comments opposite paragraphs 2(c) and 3.

Mr. J.C. Langley  
United Nations  
Div.

2. So that we might prepare for the next meeting of the Aid Staffing Committee, we should be grateful for your views on the policy issue raised in paragraph 2(c). There is little doubt that CIDA, at the next meeting, will make a strong case for the posting of one of their officers to New York on the grounds that there is a specific need for closer contact between that Agency and the UNDP. The function, however, is one of liaison and not, strictly speaking, programme administration. As Mr. Langley has pointed out, this Department must formulate a position on the question of whether CIDA should assign general service officers to non-aid recipient posts. The question as we see it is one of function, and it seems to us that CIDA can legitimately claim the right to post officers for aid administration duties, but this Department should be able to make a case for filling posts requiring a general foreign service function. In this connection, United Nations -- Division in its memorandum of June 2 (also attached) has argued the case for this Department filling a similar post in Geneva, and we think their arguments are pertinent to this whole question.

3. We should also like to have your views on paragraph 3 of our memorandum under reference. You will note there still seems to be some confusion over the disposition of the four additional man-years which this Department agreed to make available to the pool for aid staffing.

L.A.H. SMITH

Aid and Development Division

*M. Luchstein*

ED

# INFO ONLY

*Copy to Done June 12/69  
Cwlth Div R*

*Action to Po*

*+ file.*

*Copy retained in A+D  
for follow up with  
CIDA + Pers. Opp.*

CIDA-500R	
381-#1	
49	7 H

C O N F I D E N T I A L

FM GRGIN JUN10/69

TO EXTER 715

REF YOURTEL ED387 JUN6

POSTING OF AID PROGRAM ADMIN(GENERAL)(PERSONNEL INFO)

ASSUME PROGRAM ADMIN FROM CIDA IS REPLACEMENT FOR CAMPBELL

AS MENTIONED PARA3 YOURTEL P01824 MAY29. IF, HOWEVER, IT IS TO BE AN ADDITION TO OUR ESTABLISHMENT, PLEASE LET ME KNOW AS VARIOUS ADMIN ARRANGEMENTS WILL HAVE TO BE MADE IN ADVANCE.

2. GENERALLY SPEAKING I WELCOME APPOINTMENT OF EXPERIENCED CIDA OFFICER HERE AS INTEGRATED MEMBER OF MISSION TO BE PRIMARILY RESPONSIBLE FOR AID WORK UNDER GENERAL DIRECTION HEAD OF POST AND WORKING IN CLOSE CONNECTION WITH SECOND-IN-COMMAND MISSION.

3. AS YOU KNOW, BUICK, FSO4, ARRIVING MID-AUG AS SECOND-IN-COMMAND MISSION. CONSIDER IT ESSENTIAL THAT HE TAKE PRECEDENCE OVER ANY OFFICER FROM CIDA. FEMALE OFFICER SHOULD NOT/NOT ENCOUNTER ANY MAJOR PROBLEMS. BOTH MINISTERS OF EDUCATION AND HEALTH, FOR EXAMPLE, ARE WOMEN AND UNTIL RECENTLY OFFICER IN BRIT HIGHCOM CONCERNED WITH DAY-TO-DAY AID WORK WAS ALSO WOMAN.

4. WITH REGARD TO ADMIN ARRANGEMENTS RAISED YOUR PARA3 SUITABLE OFFICE SPACE AND FURNISHINGS AVAILABLE. WE ALREADY HAVE PROBLEM WITH RESPECT TO STENO HELP AS THERE ARE ONLY TWO CDN STENOS ON OUR ESTABLISHMENT FOR FOUR OFFICERS AND IN VIEW OF INCREASING TEMPO AND SCOPE OF OUR AID WORK AUTHORITY SHOULD BE GRANTED AS SOON AS POSSIBLE TO EMPLOY LOCALLY ENGAGED STENO SHOWN AS AN ADDITION TO ESTABLISHMENT

...2

*Levy to  
Cuth Div*

PAGE TWO 715 CONFID PERSONNEL INFO

DURING 1969-70 IN PROGRAM REVIEW (ATTACHMENT TO LET K250 MAY16) WE ARE NOT/NOT ABLE TO MAKE ANY SPECIAL TRANSPORTATION ARRANGEMENTS AND CIDA OFFICER WILL BE REQUIRED TO USE OWN PERSONAL AUTO MOBILE SAME AS OTHER OFFICERS THIS MISSION. ESSENTIAL, THEREFORE THAT OFFICER BE ABLE TO DRIVE.

*file.  
to follow up with  
CIDA + ...  
38-111-1*

5. IT IS DIFFICULT AT THIS TIME TO GIVE COMMITMENT REGARDING ACCOMMODATION AS MUCH DEPENDS ON MOVEMENTS OTHER MEMBERS STAFF, POSSIBILITIES OF EXTENDING PRESENT PRIVATE LEASES AND OVER-ALL REQUIREMENTS OF MISSION. IN ALL LIKELIHOOD, THEREFORE, IT MAY BE NECESSARY FOR CIDA OFFICER TO SPEND SOME TIME IN HOTEL BEFORE SUITABLE ACCOMMODATION CAN BE FOUND.

6. I NOTE CIDA IS PREPARED TO POST OFFICER HERE BY AUG1 IF NECESSARY. IN VIEW OF AID DONORS CONFERENCE END OF AUG, MY OWN RETURN TO CDA ON HOME LEAVE FOLLOWING THIS, AND LONG GAP CREATED BY DEPARTURE OF CAMPBELL, THIRD SECRETARY, ON CROSSPOSTING THIS MONTH, HIGHLY DESIRABLE CIDA OFFICER ARRIVE EARLY AUG. AS HOTEL ACCOMMODATION AT A PREMIUM NEED AS MUCH ADVANCE NOTICE AS POSSIBLE ARRIVAL DATE

DOUGAN

1200382

**MESSAGE**

**FILE**

63  
6

DATE	FILE / DOSSIER	SECURITY SECURITE
JUN -11/69	38-1- <del>11</del> CIDA-500 R	CONF

FM/DE EXTERNAL OTT

TO/A DELHI

NO.	PRECEDENCE
ED-396	PRIORITY IMMEDIATE

INFO

**REF**

**SUB/SUJ** AID PROGRAMME ADMINISTRATION.

GEORGE DE LANGLEY.

2. IN INTERDEPARTMENTAL AID STAFFING CTTEE WE HAVE BEEN CAREFULLY REVIEWING PERSONNEL REQUIREMENT OF POSTS FOR AID ADMINISTRATION. WE EXPECT TO CARRY OUT NEW INVENTORY SHORTLY AND YOU WILL BE CONSULTED ALONG WITH OTHER POSTS ABOUT REQUIREMENTS FOR 1970-71. IN MEANTIME GRATEFUL FOR YOUR VIEWS ON PRESENT SITUATION.

3. CTTEE OBJECTIVE FOR 1969-70 WAS TO ENSURE YOU HAD 4 MANYEARS AVAILABLE FOR AID ADMINISTRATION. OUR TABLES, BASED LARGELY ON APR 1968 INVENTORY, SHOW 4.9 MANYEARS CURRENTLY USED FOR THIS PURPOSE (INCLUDING 2 CIDA OFFICERS). MY UNDERSTANDING HOWEVER IS THAT THIS MANYEAR FIGURE WOULD INCLUDE TIME SPENT ON AID BY YOURSELF AND HEAD OF CHANCERY (WHICH SHOULD BE EXCLUDED FROM INVENTORY FOR PRESENT USE). HUBBLE WHEN HERE MENTIONED CHANGES IN STAFF AND REASSIGNMENT OF DUTIES IN PAST YEAR. COULD YOU LET US KNOW WHAT PERSONNEL RESOURCES YOU NOW ALLOCATE TO AID ADMINISTRATION BREAKING DOWN BY OFFICER AND WHETHER FOR ADMINISTRATION PROPER OR GENERAL ECONOMIC REPORTING RELATED TO AID. GRATEFUL TO HAVE INFO IF POSSIBLE EARLY NEXT WEEK

**DISTRIBUTION** NO STANDARD c.c.: Pers. Ops. Div. (done)  
**LOCAL/LOCALE**

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG. F.G. Livingston/L.A. [Signature] /kg/mb	Aid & Development	2-2148	SIG. [Signature]

12.6.68/55

BEFORE NEXT MTG OF AID STAFFING CTTEE.

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

*file 72*

MEMORANDUM

TO  
A

Mr. Langley *hmc*

SECURITY  
Sécurité

CONFIDENTIAL

FROM  
De

W. H. Barton

DATE

June 11, 1969

REFERENCE  
Référence

NUMBER  
Numéro

SUBJECT  
Sujet

CIDA proposal to post officers in New York and Geneva of policy issue. In so far as

FILE	DOSSIER
OTTAWA	CIDA-SCOR 38-1- <del>1107</del>
MISSION	

ENCLOSURES  
Annexes

DISTRIBUTION

Pers. Ops Div.

Aid & Develop-  
ment Div.

*Copy retained in A+D for action re J.C.L. Comments*  
✓ *72*

*actual postings are concerned we should try to establish if more personnel is required now. hmc*

Although I was aware of CIDA's interest in assigning officers to New York and Geneva I have only now seen the exchange of memoranda concerning this subject; like you I believe that it raises a policy issue as well as a straightforward personnel problem.

2. If we have not already done so I think we should ask CIDA, as a first step, to give us a detailed and clear statement of the purposes of such appointments and exactly what role is envisaged for each of the officers concerned. For the record, I take it for granted that any such assignments would be made only on the basis that they would be fully integrated officers (in the fullest sense of the word) and that they would report to Ottawa through normal mission channels as is the case with all other officers in the missions.

3. As far as Geneva is concerned you will be aware of the submission made by United Nations Division in its Programme Review (1970-71) for an extra position at Geneva for an officer of the FSO 5 level. The request for this position is the outcome of an extensive increase in various U.N. economic activities in Geneva. If approved, the exact use which will be made of this position will no doubt be decided between the division primarily concerned and the Head of post but it will be recalled that the Programme Review stated:

"Demands upon the mission in Geneva by other departments for reporting on economic matters and on the Specialized Agencies are expected to grow substantially, and in putting forward the above remarks we have borne their requirements in mind."

4. I should like to recall that the Programme Review for Geneva also calls for the re-establishment of an AS3 position which was lost by a recent Treasury Board decision (after being agreed to for 1968-1969 but not filled). Establishment of this junior position would relieve the incumbent of the junior FSO position in the political and specialized agency section of his consular and information duties thus allowing him to function more effectively in his primary role.

5. I recall both of these recommendations to your attention as I believe they are germane to the consideration of the CIDA request

*12.6.10/05*

- 2 -

which appears to stem from a desire that the mission should be in a position to report more effectively on those aspects of the United Nations activities in Geneva which are of particular concern to the Agency.

W.H.B.

W. H. Barton



EXTERNAL AFFAIRS

AFFAIRES EXTÉRIEURES

MEMORANDUM

TO  
A Aid and Development Division

FROM  
De Far Eastern Division

REFERENCE  
Référence Minutes of the Standing Committee on Staff Requirements for Canadian Aid Programme dated May 30, 1969

SUBJECT  
Sujet Aid Personnel - Bangkok

SECURITY  
Sécurité CONFIDENTIAL

DATE June 12, 1969.

NUMBER  
Numéro

FILE	DOSSIER
OTTAWA	
38-1-CIDA-SCDR	
MISSION	

ENCLOSURES  
Annexes

DISTRIBUTION

Mr. Tovell,  
Personnel  
Branch;

Mr. Mathew-  
son, Central  
Planning  
Staff.

*Copy to*  
*Mr. Langley*  
*Self (for action)*  
*Mr. Smith*  
*to see*  
*file*

We note from the minutes of the meeting held on May 23, 1969 that CIDA considers there is an urgent requirement for a programme administrator (general) in Bangkok and that the Committee agreed to the posting of a CIDA nominee to that city subject to the concurrence of the Ambassador-designate. We understand that Mr. Cox has indicated to CIDA that he would in principle be happy to have a programme administrator sent to Bangkok even though of course he would only be able to have a good idea of the precise requirements after he takes up his new post.

2. From the point of view of this Division, I would urge that no final decisions be taken concerning the posting of a programme administrator (general) to Bangkok until after Mr. Cox has arrived in that city and has had an opportunity to assess the total personnel requirements of his new mission. Rightly or wrongly, I formed the impression during my recent visit to Bangkok that the officers at the mission felt that they could quite readily handle at least the present level of aid in Thailand without additional officer strength. I realize of course that CIDA may not feel that quite enough attention is being paid to aid matters, or that a projected increase in aid is bound to exceed the capacities of the present officer strength to deal with it. My concern is to avoid a situation in which the present officers of the embassy would not have enough useful work to do if a significant part of their present work were taken over by a programme administrator.

Far Eastern Division.

FILE

MESSAGE

FM/DE	EXTERNAL	DATE	FILE/DOSSIER	SECURITY
		JUN 13/69	38-1-11-1 CIDA-SCOR	SECURITE
TO/A	LAGOS, ACCRA, DAKAR, PSPAIN, ADDIS	NO	ED-401	CONFED
				PRECEDENCE
INFO	<del>GEORGETOWN (BAG)</del>			PRIORITY 2

REF

SUB/SUJ POSTING OF AID PROGRAMME ADMINISTRATOR (GENERAL)

FOLLOWING FOR HEAD OF POST.

2. CONTINUING EXAMINATION OF MANPOWER REQUIREMENT FOR AID ADMINISTRATION ABROAD IN INTERDEPARTMENTAL AID STAFFING COMMITTEE HAS RESULTED IN PROPOSAL THAT PROGRAMME ADMINISTRATORS (GENERAL) BE ASSIGNED TO YOUR POST AS FOLLOWS:

LAGOS, ACCRA, DAKAR, PSPAIN, BEFORE DEC. 31; ADDIS, BEFORE MAR 31/70.

PROGADMIN (GENERAL) WILL BE RESPONSIBLE <sup>TO AS DIRECTED BY HEAD OF POST FOR</sup> FOR ALL FACETS OF AID ADMINISTRATION FUNCTIONS HE MAY ASSIGN, EXCLUDING ~~EXCEPT~~ CAPITAL ASSISTANCE PROGRAMMES AT POSTS WITH PROGADMIN (CAPITAL) ON STRENGTH.

3. YOU MAY WISH TO COMMENT ON GENERAL NATURE OF ASSIGNMENT. <sup>IN ADDITION</sup> ~~AND~~ WE WISH YOUR VIEWS ON ANCILLARY PROBLEMS OF OFFICE SPACE, HOUSING, FURNISHINGS, STENOGRAPHIC SUPPORT, TRANSPORTATION, ETC.

4. FOR ACCRA, DAKAR AND ADDIS. CIDA WILL STAFF POSITIONS.

ADMINISTRATIVELY PROGADMINS WILL COME UNDER FOREIGN SERVICE REGS DURING PERIOD OF SERVICE ABROAD. FOR PURPOSES OF ADMINISTERING THESE AND OTHER RELEVANT REGS THEY ARE TO BE SECONDED TO EXTER DURING TERM OF DUTY. AS FULLY INTEGRATED MEMBERS OF POSTS TO WHICH THEY ARE ASSIGNED PROGADMINS WILL BE UNDER DIRECTION OF AND WILL REPORT THROUGH HEAD OF POST OR AS APPROPRIATE UNDER

DISTRIBUTION NO STANDARD PERSONNEL OPERATIONS, COMWEL, A & M E, MR. J.C. LANGLEY, LOCAL/LOCALE *Refs done* MR. F.M. TOVELL, MR. J.K. STARNES, MAT. MANAGEMENT (MR. VAIL)

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
<i>Livingston</i> F.G. LIVINGSTON/kg	AID & DEVELOPMENT	2-7107	<i>[Signature]</i> SMITH

CONFID

OFFICER DESIGNATED BY HIM. FOR PURPOSES OF DIPLO LIST PROGADMINS ARE TO BE GIVEN DIPLO DESIGNATION IN ACCORDANCE WITH RANK AND SALARY WITH WORD DEVELOPMENT IN BRACKETS FOLLOWING NAME.

5. TERMS OF REFERENCE AND/OR JOB PROFILES ARE BEING PREPARED AND WILL BE FORWARDED LATER.

6. FOR LAGOS ~~THE~~ COMMITTEE AGREED THAT WITH YOUR CONCURRENCE PROGADMIN (GENERAL) WOULD BE POSTED <sup>FROM</sup> ~~AS AN INTERIM MEASURE EXTER WOULD POST~~ JUNIOR FSO WITH <sup>WE INTEND TO NOMINATE</sup> THREE MONTH TRAINING PERIOD IN CIDA <sup>A/B Admin</sup> ~~TO FILL~~ GAP.

7. FOR PSPAIN REFOURTELL ED 400, JUN 13 PROGADMIN (CAPITAL) TO BE DRAWN FROM CIDA. EXTER HAS AGREED TO PROVIDE PROGADMIN GENERAL (POSSIBLY ~~2~~ SECOND SEC LEVEL) AND ONE JUNIOR SUPERNUMERARY FSO TO FILL AID ADMINISTRATION (GENERAL) REQUIREMENT.

FILE

MESSAGE

FM/DE	EXTERNAL	DATE	FILE/DOSSIER	SECURITY SECURITE
		JUN 13/69	38-1- <del>111</del> CIDA-500R 49	
TO/A	TUNIS <del>KNOW</del> P SPAIN		NO	PRECEDENCE
			ED-400	PRIORITY EMER
INFO	GEORGETOWN (BAG) de Nav II BERN, MADRID (ROUTINE)			

REF

SUB/SUJ POSTING OF AID PROGRAMME ADMINISTRATORS (CAPITAL)

FOLLOWING FOR HEAD OF POST.

2. CONTINUING EXAMINATION OF MAN-POWER REQUIREMENT FOR AID ADMINISTRATION ABROAD IN INTERDEPTL AID STAFFING COMMITTEE HAS RESULTED IN PROPOSAL THAT PROGRAMME ADMINISTRATOR (CAPITAL) <sup>FROM CIDA</sup> BE ASSIGNED TO YOUR POST AS FOLLOWS: TUNIS, BEFORE MARCH 1970; ~~KINGSTON, BEFORE OCTOBER 1 IF POSSIBLE~~; P SPAIN, BY DECEMBER 31. PROGADMIN (CAPITAL) WOULD <sup>HAVE</sup> ~~BE~~ RESPONSIBLE <sup>IN LINES</sup> FOR CAPITAL ASSISTANCE PROJECTS SPECIFICALLY AND AS DIRECTED BY HEAD OF POST OTHER RELATED DUTIES.

3. YOU MAY ~~ALSO~~ WISH TO COMMENT ON GENERAL NATURE OF ASSIGNMENT. <sup>IN ADDITION</sup> ~~FOR EXAMPLE~~ WE WISH YOUR VIEWS ON ANCILLARY PROBLEMS OF OFFICE SPACE, HOUSING, FURNISHINGS, STENOGRAPHIC SUPPORT, TRANSPORTATION, ETC.

4. ADMINISTRATIVELY PROGRAMME ADMINISTRATORS WILL COME UNDER FOREIGN SERVICE REGS DURING PERIOD OF SERVICE ABROAD. FOR PURPOSES OF ADMINISTERING THESE AND OTHER RELEVANT REGS THEY ARE TO BE SECONDED TO EXTER DURING TERM OF DUTY. AS FULLY INTEGRATED MEMBERS OF POSTS TO WHICH THEY ARE ASSIGNED PROGADMINS WILL BE UNDER DIRECTION OF AND WILL REPORT THROUGH HEAD OF POST OR AS

.../2

DISTRIBUTION NO STANDARD. PERSONNEL OPERATIONS, COMWEL, A & M E, MR. J.C. LANGLEY, LOCAL/LOCALE *Ref done* MR. F.M. TOVELL, MR. J.K. STARNES & MATERIAL MANAGEMENT (MR. VAIL)

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG..... <i>F.G. LIVINGSTON/kg</i> .....	AID & DEVELOPMENT	2-7107	SIG..... <i>L.A. SMITH</i> .....

- 2 -

APPROPRIATE UNDER OFFICER DESIGNATED BY HIM. FOR PURPOSES OF DIPLO LIST  
PROGADMINS ARE TO BE GIVEN DIPLO DESIGNATION IN ACCORDANCE WITH RANK AND  
SALARY WITH WORD DEVELOPMENT IN BRACKETS FOLLOWING NAME.

5. TERMS OF REFERENCE ~~AND/OR JOB PROFILES~~ ARE BEING PREPARED AND WILL BE  
FORWARDED LATER.

6. FOR TUNIS AID STAFFING COMMITTEE AGREED PROGADMIN (CAPITAL) LOCATED IN  
TUNIS WOULD BE RESPONSIBLE FOR CAPITAL ASSISTANCE PROGRAMMES IN THREE  
MAGREB COUNTRIES.

7. FOR PSPAIN NEW PROGADMIN (CAPITAL) WOULD COVER CAPITAL ASSISTANCE PROJECTS  
IN TRINIDAD AND GUYANA RELEASING PRESENT PROGADMIN (CAPITAL) TO COVER  
EXCLUSIVELY LE<sup>F</sup>WARD AND WINDWARD ISLANDS AND BARBADOS.

8. FOR BERN AND MADRID. PROGADMIN WOULD FUNCTION  
AS DEMERS.

C.C.

Aid & Development/F.G. Livingston/kg

Miss E. Jarvis, Personnel Operations Division  
CIDA, Attn: Mr. G. Sicotte, Personnel Division  
Commonwealth Division

FILE

CONFIDENTIAL -  
PERSONNEL INFORMATION

Ottawa, June 16, 1969

38-1-0/DA/SCOR	
49	—

Mr. G.P. Kidd  
Vice President (Operations)  
Canadian International Development Agency  
75 Albert Street  
Ottawa, Ontario

Posting of Aid Programme Administrator - Georgetown

Subsequent to your telephone conversation with Mr. Livingston of Aid and Development Division, we despatched a telegram to Georgetown notifying Mr. Dougan of the intention to post a Programme Administrator (General) this summer. In his reply, the High Commissioner welcomed the proposed appointment. We also raised the question with him of the suitability of posting a female officer to Georgetown, and in his reply he stated "a female officer should not encounter any major problems. Both the Ministers of Education and Health, for example, are women, and until recently, the officer in the British High Commission concerned with day to day aid work was also a woman".

We have also determined that there are no insurmountable administrative problems at the post that might delay this posting. You will, however, be aware that, with the extensive posting programme of our own Department, it may not be possible to meet your optimum deadline for the arrival of an officer in Georgetown by August 1. For example, we are finding it extremely difficult to obtain appointments for preposting medical examinations on less than four week's notice. We will, however, bend every effort to ensure that as little administrative delay as possible is encountered in this posting.

In view of the foregoing, we should be grateful if your Agency could nominate an incumbent for this position so that we might in turn initiate the preposting procedures.

L.A.H. SMITH  
FOR

Under-Secretary of State  
for External Affairs

38-1-#-#  
ACTION COPY

ED. Mr. Reppley  
Mr. Smith (50)  
h

done June 18 MM  
copy to CIDA (Hidd) done  
(consider letter for longley) June 17  
- Mr. Towell done  
- Pers ops. done  
- Mr. Cairne H ✓  
- Mr. Jenkins ✓  
- copy for self ✓  
file 3

C O N F I D E N T I A L  
FM DELHI JUN16/69  
TO EXTER 1954 IMMED  
LANGLEY DE GEORGE  
REF YOURTEL ED396 JUN11  
AID PROGRAM ADMIN

WHEN I WAS APPOINTED HERE, SSEA, PRESIDENT OF CIDA, AND YOU EMPHASIZED TO ME IMPORTANCE THEY ATTACHED TO POSTS ROLE IN AID PROGRAM ADMIN AND URGENT NEED TO REORGANIZE. WE HAVE TRIED OUR BEST WITH AVAILABLE PERS RESOURCES. EVEN SO, I AM CONSCIOUS THAT QUALITY AND IMPACT OF OUR AID PROGRAM COULD BE IMPROVED IF WE COULD DEVOTE ADDITIONAL PERS RESOURCES TO AID PROGRAM ADMIN. PLANNING DIV AT CIDA IS NOW ENDEAVOURING TO MAKE MUCH MORE CRITICAL AND SEARCHING APPRAISALS OF INDIAN AID REQUESTS THAN HAVE PREVIOUSLY BEEN ATTEMPTED, AND THIS HAS RESULTED IN RPTD REQUESTS FOR ADDITIONAL INFO AND COMMENTS ON PARTICULAR AID REQUESTS. WHILE I FULLY APPRECIATE NEED FOR MORE COMPREHENSIVE AND DETAILED INFO CONCERNING AID REQUESTS, AND SUPPORT REASONS FOR SEEKING IT, IT MUST BE RECOGNIZED THAT SIGNIFICANTLY INCREASED BURDEN IS THEREBY PLACED ON THIS POST.

2. YOUR STUDIES APPEAR TO BE BASED LARGELY ON OUR APR68 INVENTORY WHEREAS WE HAVE PRODUCED MORE UP TO DATE ANALYSIS IN OURTELS 1582 MAY3 AND 2503 AUG7/68 AND OURLET 174 FEB25.

3. CALCULATION OF THIS POSTS OFFICER PERS RESOURCES ALLOCATED TO AID ADMIN IN TERMS OF MAN-YEARS IS INEVITABLY COMPLICATED BY REGULAR STAFF CHANGES. IN FALL OF 67 RESPONSIBILITY FOR AID ADMIN AT THIS

HAGE TWO 1954 CONFD

POST WAS PLACED IN HANDS OF AW EVANS, COUNSELLOR (COMMERCIAL) WHO REPORTED DIRECTLY TO ME. NATURE OF AID PROGRAM HERE MAKES TO VIRTUALLY IMPOSSIBLE TO DRAW PRECISE DISTINCTION BETWEEN AID PROGRAM ADMIN AND COMMERCIAL REPRESENTATION, BUT EVANS ESTIMATED THAT ROUGHLY 90 PERCENT OF HIS TIME WAS SPENT ON AID AND RELATED MATTERS. IN ADDITION TO GENERAL SUPERVISORY RESPONSIBILITIES, HE HANDLED COMMODITY AND FERTILIZER PROGRAMS AND FOOD AID.

4. OTHER OFFICERS HANDLING AID MATTERS UNDER EVANS WERE SW HUBBLE, FIRST SECRETARY, WHO ASSISTED IN PROGRAM FORMULATION OF AGRICL PROJECTS AND ECONOMIC REPORTING; DS BLAINE, FIRST SECRETARY (DEVELOPMENT) WHO WAS RESPONSIBLE FOR CAPITAL PROJECTS AND PROGRAMS EG IDIKKI, BAKERIES, SNOWBLOWERS, GSI, ETC.; AND MISS NK FLYNN, THIRD SECRETARY (ADMIN), WHO ASSUMED RESPONSIBILITY FOR TECHNICAL ASSISTANCE AFTER DEPARTURE OF MISS S PLOUFFE. MORE DETAILED INFO CONCERNING DISTR OF DUTIES WITH RESPECT TO AID ADMIN AT THAT TIME WAS PROVIDED IN PERSONAL LET FROM HUBBLE TO F LIVINGSTON OF AANDD DIV OCT28/68. SINCE BOTH EVANS AND HUBBLE HAD OTHER RESPONSIBILITIES, LESS THAN 4 MAN-YEARS OF OFFICER PERS RESOURCES WERE DEVOTED TO AID ADMIN DURING THIS PERIOD.

5. THIS SITUATION PREVAILED UNTIL ARRIVAL OF WB WANNOP, FIRST SECRETARY (DEVELOPMENT) IN LATE APR69. THIS WAS NET ADDITION TO POST ESTABLISHMENT, AND REPRESENTED VERY WELCOME AND MUCH-NEEDED INCREASE IN OFFICER PERS RESOURCES AVAILABLE FOR AID ADMIN. EFFECT OF THIS INCREASE HAS HOWEVER BEEN SIGNIFICANTLY IF TEMPORARILY REDUCED BY DEPARTURE OF EVANS IN EARLY JUN. HIS REPLACEMENT, LJ TAYLOR, WILL

...3

PAGE THREE 1954 CONF D

ARRIVE ONLY IN EARLY SEP, LEAVING THREE MONTH GAP.

6. CURRENTLY, RESPONSIBILITY FOR AID ADMIN IS ASSIGNED AS FOLLOWS:

SW HUBBLE, FIRST SECRETARY; OVER-ALL CO-ORDINATION OF AID PROGRAM ADMIN. THIS WILL LIKELY TAKE UP AS MUCH AS 50 PERCENT OF HIS WORKING TIME. AMONGST HIS OTHER RESPONSIBILITIES ECONOMIC REPORTING IS ONE OF MOST SIGNIFICANT, AND IS LARGELY BASED ON NEED FOR ECONOMIC INTELLIGENCE WHICH ARISES BECAUSE OF OUR AID PROGRAM. THIS WILL TAKE AT LEAST ADDITIONAL 20 PERCENT OF HIS TIME. ASSUMING THAT TAYLOR WILL TAKE ON EVANS RESPONSIBILITIES WITH RESPECT TO AID PROGRAM CO-ORDINATION AFTER HE ARRIVES, IT SHOULD BE POSSIBLE FOR HUBBLE TO SPEND LESS TIME ON AID ADMIN AND MORE ON ECONOMIC REPORTING (INCLUDING ANALYSIS OF INDIAN ECONOMIC TRENDS), WHICH WE CONSIDER SHOULD BE SUBSTANTIALLY INCREASED. THERE WAS CLEAR INDICATION DURING RECENT IBRD CONSORTIUM MTG THAT MORE COMPREHENSIVE AND DETAILED INFO ON INDIAN ECONOMY WOULD BE REQUIRED AS BASIS FOR POLICY DECISIONS CONCERNING AID PROGRAM AND ALSO FOR DECISIONS ON POSITIONS TO BE TAKEN BY CDA IN INTL ECONOMIC ORGANIZATIONS, PARTICULARLY IBRD. IF ONLY BECAUSE ECONOMIC REPORTING IS SO CLOSELY RELATED TO NEEDS OF AID PROGRAM, IT WILL BE NECESSARY FOR HUBBLE (OR ANY OTHER OFFICER HANDLING THIS SUBJ) TO REMAIN INVOLVED IN CO-ORDINATION OF AID PROGRAM ADMIN AT POST, AND IT IS LIKELY THAT THIS WILL TAKE AT LEAST 30 PERCENT OF HIS TIME. HE WILL ALSO, FOR EXAMPLE, CONTINUE TO BE RESPONSIBLE FOR NEGOTIATIONS CONCERNING AID AGREEMENTS, INCLUDING PROPOSED UMBRELLA AGREEMENT. DS

PAGE FOUR 1954 CONFID

BLAINE, FIRST SECRETARY( DEVELOPMENT). OPERATIONAL RESPONSIBILITY FOR CAPITAL PROJECTS AND EQPT SUPPLY(NPNC) PROGRAMS. AS PROFESSIONAL ENGINEER SECONDED FROM CIDA, BLAINE WILL CONTINUE FULL TIME ON AID PROGRAM ADMIN, MAINLY ON OPERATIONAL MATTERS BUT ALSO IN PROJECT FORMULATION, WHICH IS VERY TIME-CONSUMING IN THIS COUNTRY. IN ADDITION, HE ACTS AS ADVISER ON ANY TECHNICAL ASSISTANCE QUESTIONS RELATING TO ENGINEERING. IT MIGHT BE NOTED THAT OPERATIONAL RESPONSIBILITY FOR PROJECTS, ETC INVOLVES EXTENSIVE TRAVEL; EG, REGULAR AND FREQUENT VISITS TO OUR MAJOR HYDRO-ELECTRIC PROJECT AT IDIKKI, LOCATED APROX 1400 MILES FROM DELHI AND REQUIRING AIR JOURNEY GREATER THAN OTT-REGINA PLUS 3 HOUR CAR JOURNEY. WB WANNOP, FIRST SECRETARY( DEVELOPMENT). OPERATIONAL RESPONSIBILITY FOR AGRICL PROJECTS, COMMODITIES, AND FERTILIZERS, AND ASSISTANCE TO HUBBLE IN PROJECT AND PROGRAM FORMULATION IN THESE FIELDS. HE IS ALSO CONCERNED WITH SPECIAL( NON- GOVTL) PROGRAMS WHICH ARE LIKELY TO ASSUME INCREASED IMPORTANCE AND TAKE MORE TIME IN FUTURE. AS PROGRAM ADMIN(PM) SECONDED FROM CIDA, HE WORKS FULL TIME ON AID PROGRAM ADMIN. MISS NK FLYNN, THIRD SECRETARY( ADMIN) HAS OPERATIONAL RESPONSIBILITY FOR TECHNICAL ASSISTANCE. THIS PRIMARILY INVOLVES MOVEMENT OF TRAINEES TO CDA AND RELATED MATTERS. WHILE THERE ARE NO/NO CDN ADVISORS/ OR TEACHERS IN INDIA AT PRESENT, WE CONTINUE TO RECEIVE SOME ISOLATED REQUESTS FOR SUCH PERS, EACH ONE OF WHICH PRESENTS SPECIAL PROBLEMS. FULL ANALYSIS OF NEED FOR THIS POSITION WAS PRESENTED IN OURLET XA0432 OCT20/65, AND REMAINS VALID. MISS FLYNN IS ALSO RESPONSIBLE FOR COMWEL SCHOLARSHIPS AND FELLOWSHIPS PROGRAM

...5

PAGE FIVE 1954 CONFD

WHICH IS NOT/NOT STRICTLY SPEAKING PART OF AID PROGRAM, ALTHOUGH IT IS ADMINISTERED IN OTT BY CIDA. IF TIME SPENT ON COMWEL SCHOLARSHIPS PROGRAM IS NOT/NOT INCLUDED, SHE SPENDS APROX 90 PERCENT OF HER TIME ON AID PROGRAM ADMIN. DWR MCTAGGART, THIRD SECRETAY (COMMERCIAL). IN ABSENCE OF SENIOR COMMERCIAL OFFICER, IT WILL BE NECESSARY FOR MCTAGGART TO DEVOTE SOME TIME TO MATTERS RELATED TO AID PROGRAM ADMIN, PARTICULARLY WITH RESPECT TO FORMULATION OF PROJECTS ETC IN AREAS OF SPECIAL INTEREST TO CDN EXPORTERS. ON VERY ROUGH ESTIMATE, THIS MAY INVOLVE 30 PERCENT OF HIS WORKING TIME UNTIL TAYLOR ARRIVES.

7. TAKING INTO ACCOUNT POINTS MADE IN FOREGOING OUTLINE, WE GET FOLLOWING APROX PICTURE OF MAN-MONTHS OF OFFICER PERS RESOURCES AT THIS PART DEVOTED TO AID PROGRAM ADMIN DURING ANY GIVEN MONTH OF PERIOD INDICATED:

	WINTER 1968/69	SUMMER 1969	WINTER 1969/70
EVANS/ TAYLOR	.9		.7
HUBBLE	.5	.5	.3
BLAINE	1.0	1.0	1.0
WANNOP		1.0	1.0
FLYNN	.9	.9	.9
MCTAGGART		.3	
TOTAL	3.3	3.7	3.9

FOR WINTER 1968-69, WE HAVE TAKEN EVANS OWN ESTIMATE THAT 90 PERCENT OF HIS TIME WAS SPENT ON AID; FOR WINTER 1969-70, WE HAVE USED FIGURE OF

...6

PAGE SIX 1954 CONF D

70 PERCENT SINCE WE UNDERSTAND THAT DEPT OF IT AND C CONSIDERS THAT ONLY .7 MAN-YEARS OF ITS OFFICER PERS RESOURCES AT THIS POST SHOULD NORMALLY BE ALLOCATED FOR AID PROGRAM ADMIN. IT SHOULD ALSO BE EMPHASIZED THAT ABOVE TABLE DOES NOT/NOT INCLUDE AT LEAST POINT 3 MAN-YEARS SPENT BY HEAD OF CHANCERY AND MYSELF ON AID ADMIN, NOR DOES IT INCLUDE OFFICER PERS RESOURCES DEVOTED TO ECONOMIC REPORTING, EVEN THOUGH THIS ARISES LARGELY FROM NEEDS OF AID PROGRAM AND THUS CONSTITUTES ESSENTIAL ELEMENT OF POSTS AID EFFORT.

8. I LOOK FORWARD TO COMMITTEES COMMENTS ON OUR OPERATION BUT FROM MY STANDPOINT I THINK THERE IS NOW BETTER COORDINATION AND ADMIN OF AID HERE THAN THERE WAS. IT HAS MEANT A LOT OF WORK BY EVERYONE BUT IT IS NOW TEAMWORK AND COMPARED TO MAN-YEARS(PE?) AID DOLLAR IN ANY OTHER EMB HERE I CAN THINK OF WE ARE GETTING OUR MONEYS WORTH.

9. I WOULD HAVE NO/NO OBJECTION IF YOU WISH TO DISCUSS CONTENTS OF THIS MSG WITH CIDA AND OTHER DEPTS REPRESENTED ON INDEPTL AID STAFFING CTTEE

GEORGE

*CORR*  
38-1-CIDA-SPOR  
14  
DUPLICATE

*CORR*  
38-1-~~SPOR~~-CAMB  
49  
7  
✓

*Mr. [unclear]*

*Jan [unclear] June 18/69*  
*4 file 107*

C O N F I D E N T I A L

FM CIDAOTT JUN16/69

TO PNMPN CPD4595 IMMED

INFO EXTER(PROTOCOLDIV)

REF YOURTEL 492 JUN14

CIDA PROFESSORS IN CAMBODIA

ACCORDING TO PROTOCOL DIV EXTER, CDN CITIZENS CANNOT/NOT ACCEPT DECORATIONS FROM FOREIGN GOVTS WITHOUT THE PRIOR APPROVAL OF THE DECORATIONS CTTEE. PLSE SEE EXTER CIRCULAR R6/69 SENT TO ALL MISSIONS ON FEB24/69. WE THEREFORE REQUEST THAT YOU SUBMIT NAMES OF THOSE TO BE DECORATED AND NATURE OF DECORATION IMMEDLY AND WE SHALL ENDEAVOUR TO OBTAIN APPROVAL OF THE CTTEE PRIOR TO DEPARTURE OF TEACHERS.  
2.GRATEFUL FOR EARLY REPLY OUR CABLE 4365 JUN9.

*Bl*

Aid & Development/F.G. Livingston/kg

c.c. Far Eastern Div.  
Mr. F.M. Tovell

*[Handwritten signature]*

~~RETURN TO DCO~~  
~~ID & DEVELOPMENT DIVISION~~

FILE

CIDA-SCOR

38-1- <del>44</del>	
49	CONFIDENTIAL

Ottawa, June 16, 1969

Dear George,

Aid Staffing - Bangkok

With reference to the requirement for a Programme Administrator (General) in Bangkok, you will recall that the Aid Staffing Committee agreed, subject to the concurrence of the Ambassador (Designate), to attach an urgent priority to the posting of an incumbent. It was also agreed that the subject should be taken up with Mr. G.E. Cox prior to the next meeting.

I understand that you had an opportunity to raise the matter with Mr. Cox last week (as we did) and that he indicated he would, in principle, be happy to have a Programme Administrator sent to Bangkok even though, of course, he would only be able to come to a final conclusion regarding the precise officer requirements at Bangkok after he had taken up his new post. Mr. Seaborn of our Far Eastern Division has subsequently suggested that we should wait until Mr. Cox's arrival in Bangkok in September before reaching a final decision. Mr. Seaborn was recently in Bangkok and gained the impression that the officers there working with the new ambassador might quite readily be able to handle at least the present requirement for aid administration in Thailand without adding to the officer strength, bearing in mind that Col. Veitch from Saigon will be available for some capital assistance duties. I realize, of course, that you may not feel that enough attention is being given to aid matters or that a projected increase in the tempo of project implementation might exceed the capacities of the existing officer strength to deal with it. However, you will recall that the rationale for opening an Embassy in Bangkok rested largely on the requirement to service the Canadian Aid Programme in Thailand. My concern is to avoid a situation in which the present officers of the Embassy would not have enough useful work to do if a significant part of their present work were taken over by a Programme Administrator.

.../2

Mr. G.P. Kidd  
Vice President (Operations)  
Canadian International Development Agency  
75 Albert Street  
Ottawa, Ontario

17.6.14(us)

- 2 -

CONFIDENTIAL

As you are no doubt aware, we have sent telegrams to posts to which the Committee agreed additional Programme Administrators would be posted. We have not as yet, however, released the telegram to Bangkok. Since you regarded the question as urgent, perhaps we could have a quick word about it.

Yours sincerely,

(J.C. LANGLEY)

J.C. Langley

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

*File*

TO (Marginally-noted Posts)  
 FROM Under-Secretary of State  
 De for External Affairs, Ottawa  
 REFERENCE Circular Document Admin No. 16/69  
 Référence  
 SUBJECT Post Travel Allotments, 1969/70  
 Sujet Travel by CIDA Officers.

SECURITY UNCLASSIFIED  
 Sécurité  
 DATE June 16, 1969  
 NUMBER R(M)- 2839  
 Numéro

FILE	DOSSIER
OTTAWA 5-1-1969/70 38-1-#1	
MISSION 49	CIDA-500R

ENCLOSURES  
Annexes

DISTRIBUTION

Colombo  
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 Yaoundé

The funds provided for your Post for official travel were not intended to cover expenses for local travel undertaken by the CIDA Program Administrator at your Post.

2. All advances issued and transportation or other expenses incurred by your Post for local travel undertaken by the CIDA representative, are recoverable from CIDA and should be listed accordingly on your Post Cash Record Form and coded FE-0002-00-0-40-605-208-000-2991 so that the Department may apply the charges to a blanket Financial Encumbrance provided by CIDA. With this exception, the travel claims from CIDA officers should not be treated in any way different from those of other members of your Post.

3. To assist the Department in recovering from CIDA all expenses incurred to date for local travel by their representative at your Post, it would be helpful if you would identify for us any relevant payments made from Post funds in the current fiscal year which were not listed as recoverable from CIDA on your Post Cash Record Form.

4. You also may wish to consider, whenever possible, having the CIDA Program Administrator, rather than an External Affairs Officer at your Post, accompany CIDA Headquarters Staff or specialists visiting your Post or the other countries to which you are accredited in connection with aid projects.

cc:  
Aid & Development Div.  
 African & M.E.  
 Commonwealth Div.

Under-Secretary of State  
 for External Affairs

Aid & Development/L.A.H. Smith/mv

c.c. Personnel Operations

RETURN TO DCO  
AID & DEVELOPMENT DIVISION

Mr. F.M. Tovall, DC/Personnel Branch.

CONFIDENTIAL

FILE

CIDA-SCOR

38-1-#	
49	—

, June 17, 1969.

Dear George,

You may recall that at the last meeting of the Aid Staffing Committee it was agreed that our High Commissioner in New Delhi should be asked about the personnel resources at the post he was allocating to aid administration purposes. I sent him a very brief personal note and have now received the attached reply, telegram 1954 of June 16.

It seems to me to be a very full and helpful report. Under Jim George's present estimates, slightly less than four man-years are being devoted to aid administration proper. This figure excludes the time spent by the Head of Post and Head of Chancery on aid matters and also the general economic reporting by other officers at the post which is an important element of the aid function.

I think this reply should ease the concern we had felt at our figures which showed New Delhi devoting 4.9 man-years to aid administration as compared with the target we had for 1969-70 of 4 man-years. If you have any further questions, perhaps we could take them up at the next meeting of the Aid Staffing Committee.

Yours sincerely,

J.C. LANGLEY

J.C. Langley.

Mr. G.P. Kidd,  
Vice-President (Operations),  
Canadian International Development Agency,  
400 Palliser Building,  
OTTAWA.

17.6.42(vv)

*Paris Ops*  
*Mat. Management (Mr Veil)*  
*A-M-E*  
*Mr Langley*  
*Mr Threlk*  
*Mr James*  
*CIDA (Mr Kidd)*

**ACTION COPY**

*Mr Syrich*  
*Done June 25*  
*21-*

**ED**  
*file # 38*

C O N F I D E N T I A L

FM BERN JUN17/69

TO EXTER 350

INFO IT TUNIS(DEMERS) DE PARIS

REF YOURTEL ED400 JUN13

POSTING OF AID PROGRAM ADMINISTRATORS(CAPITAL)

REFTEL REQUESTS COMMENTS ON GENERAL NATURE OF SUBJ ASSIGNMENT.

ALTHOUGH PROPOSED POSTING IS TO TUNIS RESPONSIBILITY FOR ALGERIA IS INCLUDED.

2. IN THIS CONNECTION I HAVE NO/NO COMMENT ON STATUS OF PROPOSED ADMINISTRATOR BUT WELCOME PROPOSED ASSIGNMENT AS PRACTICAL AID TO OVERBURDENED CONSEILLER(DEVELOPPEMENT). NOTE THAT ADMINISTRATOR WOULD BE RESPONSIBLE FOR CAPITAL ASSISTANCE PROGRAMS IN THREE MAGHREB COUNTRIES OF WHICH NONE/NONE CURRENT IN ALGERIA. THUS HOPE THAT ADMINISTRATOR WOULD NOT/NOT BE CONFINED TO CAPITAL ASSISTANCE PROGRAMS ONLY BUT WOULD BE AVAILABLE TO ASSIST DEMERS IN GENERAL ADMIN OF PROGRAMS AND THUS MAKE AVAILABLE MORE OF DEMERS TIME TO ALGERIA

ROBERTS

S. Ma Seaborn - Far Eastern

Mr. Johnston - DL2

- I've discussed this  
with CIDA who propose  
not to take further action.

Do you agree?

WHS  
18/6

# INFO ONLY

SECRET

74 PMPN JUN18/69

TO CIDA 4SE PRIORITY

INFO EXTER (DL2) (RETTIE) (ED DIV SMITH)

REF YOURTEL CPD4512

POSSIBLE CUSTOMS ABUSE

SINCE RECEIPT OF REFTEL I HAVE DISCUSSED MATTER WITH SOURCE ON  
NUMBER OF OCCASIONS AND ALSO TALKED WITH OTHER PROFESSORS CONCERNED,  
AND I HAVE COME TO CONCLUSION THAT THERE IS NO/NO BASIS TO ALLEGA-  
TION. ENTIRE MATTER AROSE PARTLY BECAUSE OF MISUNDERSTANDING AMONG  
PROFESSORS CONCERNED AND ALSO BECAUSE OF UNFORTUNATE ELEMENT OF  
VINDICTIVENESS BASED ON ASSUMPTION THAT MY INITIAL AWARENESS OF  
CUSTOMS ABUSE HAD COME ABOUT BECAUSE OF INFO GIVEN BY ONE OF PROFES-  
SORS WHICH WAS, OF COURSE, NOT/NOT THE CASE. MY INITIAL ENQUIRY INTO  
POSSIBLE CUSTOMS ABUSE GAVE RISE TO GOOD DEAL OF PERSONAL RECRIM-  
INATION AMONGST THOSE INVOLVED AGAINST THOSE WHO WERE NOT/NOT AND  
THIS SEEMS TO BE MAJOR SOURCE OF SUBSEQUENT PROBLEM.

~~ccp~~ ED  
38-1-~~SECRET~~ CAMPB  
H/C  
Mr. Spruce

CORR  
38-1-CIDA-SCOR  
14

*Pl*

Aid & Development/L.A.H. Smith/ev



EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

FILE

Finance Division - Attention: Mr. L.V. Ryan

UNCLASSIFIED

TO  
À

SECURITY  
Sécurité June 18, 1969.

FROM  
De

Aid & Development Division.

DATE

REFERENCE  
Référence

Your multiple addressee letter to posts Co. R(1)-2339  
of June 16.

NUMBER  
Numéro

SUBJECT  
Sujet

Food Travel Allowance, 1969/70  
Travel by CIDA Officials.

FILE	DOSSIER
OTTAWA	
38-1-CIDA-SCOR	
MISSION	
44	

ENCLOSURES  
Annexes

DISTRIBUTION

Thank you for sending us a copy of your circular letter under reference which provides helpful instructions to posts where there are CIDA Program Administrators.

2. In additional point struck me on which I should be grateful for your view. My understanding is that any travel of Canadian posts for purposes of aid administration, regardless of whether this travel is undertaken by CIDA representatives or External Affairs officers, should in fact be billed to CIDA. The Program Administrators from CIDA who have been posted to date are expected to be fully integrated members of the posts working along with personnel from this Department on aid administration. In other words it should make no difference whether the head of post sends a CIDA officer or an External Affairs officer on a trip connected with aid administration. I am not sure if posts understand this situation and of course it is not drawn out in the circular document you sent to us. Perhaps we could discuss this when you have time to give me a call.

L.A.H. SMITH

L.A.H. Smith,  
Head,  
Aid & Development Division.

BEST COPY AVAILABLE

EXTERNAL AFFAIRS

AFFAIRES EXTÉRIEURES



TO  
A Under-Secretary of State  
for External Affairs, Ottawa

FROM  
De Canadian Embassy  
Addis Ababa, Ethiopia

REFERENCE  
Référence Yourtel ED401 of June 13, 1969

SUBJECT  
Sujet Posting of Aid Programme Administrator

To: *M. Livingston*  
From Records  
JUN 27 1969  
changed out  
To: *J1*

SECURITY  
Sécurité CONFIDENTIAL

DATE June 20, 1969

NUMBER  
Numéro 558

FILE	DOSSIER
OTTAWA 38-1-01DA-5COR	
MISSION 18	7

ENCLOSURES  
Annexes

DISTRIBUTION

Copy to:

- MATERIEL MANAG. DIV  
(ATT. MR. VAIL)
- Pers Ops. *July 8/69*
- DIR. GEN. PERSONNEL BR.
- A + M E
- CENTRAL PLANNING STAFF  
(ATT. MR. MATHEWSON)
- A + D  
(MR. LIVINGSTON)
- + return pls  
file *K.*  
*m*

The posting of an officer to this Embassy to deal with all aspects of aid administration would give this mission the necessary depth to fulfil all envisaged responsibilities effectively. After his arrival unless there was to be a vast, and unforeseen, expansion in some aspect of the work-load it would appear that an increase in the size of the establishment of this mission would not be necessary for some time thereafter.

2. A present review of the aid funds administered by this mission would certainly raise some questions about the necessity for such a person here. This does not seem to be a very accurate yardstick, however, as we noted in our programme review that the Third Secretary and the Second Secretary each devote about 40 percent of their time to aid work - a disproportionate amount when one considers the aspects of their potential political work which remain undone.

3. At least in the beginning, programme research would occupy more of the officers time than nuts and bolts administration. We consider, however, that there is ample scope for an aid-orientated officer as this mission is accredited to three countries and the ECA and OAU are located in Addis Ababa. As a result the position here could be something more than programme administration and an officer with some training in economics would be best equipped to establish more effective links between the ECA and CIDA. A great deal of the statistical material produced by the ECA could be of value in formulating aid and trade policies and an officer stationed here who was kept well informed on our aid and trade relations with all the African countries could make a substantial contribution in the formulation of policy with the aid of ECA material. To a much lesser extent OAU policies in the field of practical co-operation

among member states would have a bearing on his work.

4. Although the foregoing suggests some unique aspects which the position in Addis could entail there remains the practical administration of the Malagasy and Ethiopian programmes. Although both are modest at present they do entail a great deal of routine work even now and as they expand the workload will increase - especially if the teacher training project in Ethiopia can finally be brought into existence. At some point soon we are going to have to re-examine our total lack of bilateral assistance to Somalia. Regardless of how small the programme might be there will be new work involved.

5. It must be stressed that the Programme Administrator will have to be bilingual as all the correspondence with the Malagasy Republic must be in French (not "should be") and in addition this officer would be unable to visit Malagasy unless he is fluent in French.

6. The prospect of an additional officer does not seem to pose any insurmountable difficulties. However, the following administrative matters should be noted:

- (a) The restricted area would have to be enlarged by moving the control door (separating halls three and eight) to enclose Room 5. The telex would then have to be relocated - presumably in the Comcentre (although there have been previous objections to this being done).
- (b) Additional office furniture required:

<u>Item</u>	<u>Estimated Cost Cdn\$</u>
1 desk	\$200
1 credenza	\$250
1 swivel arm chair	\$ 80
2 open arm chairs	\$150
1 costumer	\$ 15
1 carpet	\$100
1 Cush-n-tred	\$ 20
1 chair mat	\$ 25
Curtains (material & fabrication)	\$ 50.

The furniture should match that supplied under EA29879 of January 18, 1966 purchased from the Canadian Steelcase Co. The carpet and Cush-n-tred should match those supplied on EA31426 and 31533 of April 25, 1966 purchased from Crossley Karastarn and Allied Chemical respectively. The chair mats were originally supplied under EA31544 of April 20, 1966 and the curtain material was supplied under EA7183. The curtains were made up locally.

- (c) There is no housing shortage in Addis Ababa and a new officer could be suitably housed without difficulty. Depending on

rank, marital status and representational responsibility, accommodation would cost about ET\$600-900 per month.

- (d) A complete furnishings project would have to be undertaken during the present fiscal year in order to have the furnishings at the post by the end of March 1970. The cost would again be dependent on the quality of furnishings required commensurate with the officer's rank and marital status.
- (e) A privately owned vehicle is essential. Sample costs are given in the Post Report.
- (f) We would be willing to experiment at the beginning to see if two stenos are sufficient. It appears that the new Ambassador and First Secretary will use English as a working language and the new CIDA officer contemplated as well as the present Third Secretary will use French. If it is understood by the Head of Post's Secretary that she is required to do work for other officers in English as a matter of routine, then it is possible that two stenos would suffice. However, should it be found after a few months' experience that this arrangement will not work, we would then have to request that the vacant steno position be filled. It might be noted that the arrival of a third steno would pose some difficult problems of space in the Chancery.

  
for Ambassador

38-1-CIDA-82

CONFIDENTIAL

ED  
Spoke with  
Christoff - For East Asia

Handwritten initials: MT.

FM PNM PN JUN20/69 NO/NO STANDARD  
TO CIDAOTT 509 PRIORITY  
INFO EXTER(FAREASTERNDIV ED DIV)  
REF YOURTEL CPD4365 JUN9  
CDN TEACHERS

Handwritten: BKH

J. Cairn - CIMM.  
① - awaiting formal request  
② Blanchet, in all likelihood, will not return to school.  
Handwritten: MT.

REGRET DELAY IN REPLYING BECAUSE OF DISRUPTIONS DUE TO CHANGE IN DEL PREMISES AND BECAUSE RECOMMENDATION YOU REQUEST IS DIFFICULT TO MAKE.

2. BLANCHETS WJE INVOLVED IN ABUSE OF IMPORT PRIVILEGES DESCRIBED MYTEL 431 AND TO GREATER EXTENT THAN ANY OF TWO OTHERS INVOLVED. SUCH ABUSE WAS PROBABLY NOT/NOT TOO SERIOUS AND MAY NOT/NOT HAVE BEEN BASED ON PREMEDITATED INTENT FOR ABUSE AND MORE OUT OF IGNORANCE OR UNTHINKING ABOUT UNDESIREABLE SIGNIFICANCE AND IN APPARENT BELIEF THAT BECAUSE IT WAS EASY TO DO AND MANY OTHER FOREIGNERS IN CAMBODIA DID IT THERE WAS NOTHING WRONG BUT IT CERTAINLY REPRESENTED LACK OF JUDGMENT AND CONSIDERING THAT THEY BOTH WERE DRAWING CIDA SALARIES, A TENDANCY TO BE GOVERNED BY MOTIVES OR FINANCIAL PROFIT TO AN UNUSUAL DEGREE. THEY WERE ALSO INVOLVED IN RECRIMINATIONS MENTIONED MYTEL 490.

3. BECAUSE OF THESE FACTORS AND ALSO BECAUSE OF FACT THAT THEY HAVE COMPLETED THEIR FIVE YEAR ASSIGNMENT WITH CIDA I WOULD NORMALLY HAVE NO/NO HESITATION IN RECOMMENDING THAT THEIR CONTRACTS BE NOT/NOT RENEWED.

4. HOWEVER THERE IS FACT THAT THEY HAVE BEEN SPECIFICALLY REQUESTED

...?

Handwritten initials: BKH

38 - 1 - CIDA - 6  
1st

114

PAGE TWO 509 CONF

BY RKG TO STAY ON AND DURING PERIOD WHEN I WAS DISCUSSING LAURIN  
CASE WITH SCHOOL AUTHORITIES BLANCHETS AND L'ANTEIGNES WERE BOTH  
MENTIONED AS BEING EXCELLENT TEACHERS. EDUCATION MINISTRY ALSO  
SEEMS ANXIOUS TO HAVE BLANCHETS CONTINUE HIS PROGRAM OF GUIDANCE  
AND TESTING BUT I AM NOT/NOT IN POSITION TO ASSESS HOW ESSENTIAL  
THIS MIGHT BE TO CAMBODIAN EDUCATION. THERE IS ALSO FACT THAT RKG  
REQUEST FOR TEACHERS THIS YEAR IS FOR NUMBERS FAR IN EXCESS OF WHAT  
WE ARE PREPARED TO PROVIDE (AND THEY WERE CLEARLY TOLD THAT CON-  
SIDERATION WOULD BE GIVEN ONLY TO REQUEST FOR FIVE) AND COMES TOO  
LATE IN SEASON FOR ANY CHANCE OF EFFECTIVE RECRUITMENT (AND THOSE  
CONCERNED MUST REALIZE THIS). RESULT IS THAT IT WILL PROBABLY BE  
NECESSARY FOR US TO RESPOND TO RKG REQUEST FOR TEACHERS IN MORE  
NEGATIVE THAN POSITIVE TERMS SO THAT THERE MIGHT BE SOMETHING TO  
BE SAID IN ASKING BLANCHETS TO STAY ON SO AS TO MAKE OUR  
RESPONSE TO RKG LESS NEGATIVE THAN MIGHT OTHERWISE BE THE CASE.  
IF HOWEVER, YOU COULD OFFER SERVICES OF ONE OR TWO NEW TEACHERS NOW  
AND INDICATE THAT WE WILL DO OUR BEST TO FIND OTHERS OVER NEXT  
FEW WEEKS SAME POLITICAL OBJECTIVE WOULD HAVE BEEN MET. IT COULD  
BE MET EVEN MORE EFFECTIVELY IF WE COULD INFORM MFA THAT  
WHILE WE CAN SUPPLY ONLY TWO OR THREE TEACHERS THIS YEAR BECAUSE  
OF LATENESS OF REQUEST EFFORTS TO RECRUIT QUALIFIED PERS FOR 1970-71  
WOULD BE UNDERTAKEN IMMEDIATELY. WE MIGHT ALSO GIVE FIRM COMMITMENT  
FOR LARGER NUMBER TEACHERS FOR 1970-71 THAN HITHERTO. WE COULD

...3

PAGE THREE 509 CONF

ALSO INDICATE THAT UNUSED FUNDS ALLOCATED FOR TEACHER PROGRAM 1969-70 COULD BE USED FOR MORE SCHOLARSHIPS(EG AIRPORT MANAGEMENT ETC) THIS YEAR IF RKG SO DESIRED.

5. I REGRET THAT THIS IS NOT/NOT CLEAR CUT RECOMMENDATION BUT ON BALANCE I WOULD RECOMMEND IT WOULD BE BETTER, ALL THINGS CONSIDERED, IF BLANCHETS DID NOT/NOT RETURN. HOWEVER IF YOU FOUND IT IMPOSSIBLE TO REPLY TO RKG REQUEST BY USING ANY OF DEVICES SUGGESTED ABOVE CONSIDERATION MIGHT BE GIVEN TO POLITICAL ADVANTAGES OF AGREEING TO HAVE THEM RETURN. PERSONALLY, I THINK THESE ADVANTAGES WOULD MAKE THEIR RETURN IN SUCH CIRCUMSTANCE DESIREABLE, BUT I WOULD NOT/NOT CONSIDER IT QUOTE HIGHLY DESIREABLE UNQUOTE. WE HAVE LIVED WITH DIFFICULTIES WITH RKG BEFORE AND SUCH PROBLEMS AS MIGHT DEVELOP BY COMPLETELY NEGATIVE RESPONSE WOULD NOT/NOT BE SUCH AS TO CAUSE ANY SERIOUS CONCERN.

6. THERE IS STILL ONE OTHER AND IMPORTANT FACTOR, IE WHETHER BLANCHETS WILL AGREE TO ANOTHER YEAR. THEY INDICATED WILLINGNESS TO CONSIDER IT IT ASKED, BUT ON REFLECTION THEY MAY DECIDE OTHERWISE BEARING IN MIND THEIR INVOLVEMENT IN CUSTOMS ABUSE AND FACT THAT THEY HAVE ALREADY MADE FIRM PLANS FOR COMING YEAR. THEY HAVE NOW LEFT PNMPN BUT COULD BE CONTACTED THROUGH OUR EMB BERN AT FOLLOWING ADDRESS: C/O HERMANN DESJARDINS ROUTE DU CENTRE 6, APT72 HARLY-LE-PETIT 17-23 FRIBOURG SWITZERLAND.

*Mr. Langley*  
*Mr. Towell*  
*Mr. Flayes*  
*CIDA (Mr. Kidd.)*

C O N F I D E N T I A L

FM TUNIS JUN23/69

TO TT EXTER 430 PRIORITY DE PARIS

INFO TT BERN MDRID DE PARIS

REF YOURTEL ED400 JUN13

POSTING OF AID PROGRAM ADMINISTRATOR

**ACTION COPY**  
38-1 GIDA/SEOR  
file

WE WOULD WELCOME APPOINTMENT OF ADDITIONAL PROGRAM ADMINISTRATOR SINCE TOTAL CIDA PROGRAM IN MAGHREB IS CLEARLY TOO MUCH ALREADY FOR ONE MAN TO HANDLE PROPERLY AND SHOWS EVERY SIGN OF CONTINUING TO GROW AT LEAST IN TUNISIA AND ALGERIA. TO DATE HOWEVER CAPITAL ASSISTANCE PROGRAMS HAVE CREATED ONLY SMALL PROPORTION OF AID WORK LOAD HERE AND TASKS WERE ESSENTIALLY OF ADMIN NATURE. NEW OFFICER SHOULD BE UNDER NO/NO ILLUSION THAT HE WOULD BE WORKING MAINLY IN CAPITAL ASSISTANCE FIELD AND THAT HE WOULD SPEND MUCH TIME AT TECHNICALLY ORIENTED TASKS. INDEED WE THINK GENERALIST WOULD BE MORE SUITED VARIETY OF TASKS AT HAND WHICH CONCERN MAINLY ADMIN OF TECHNICAL ASSISTANCE PROJECT AND ON THE-GOING EVALUATION OF PROGRAMS. BECAUSE OF NATURE OF PROGRAM HERE WE PREFER HORIZONTAL DIVISION OF LABOUR BETWEEN PROGRAM ADMINISTRATOR RATHER THAN VERTICAL DIVISION BY SECTORS SUGGESTED BY REFTEL.

2. ALTHOUGH CHANCERY SPACE FULLY UTILIZED, SPACE COULD BE FOUND FOR NEW OFFICER BEARING IN MIND LEASE TERMINATES EXPIRY 1971 AND OTHER PREMISES COULD BE SOUGHT THEN. HOUSING FOR OFFICER AT SECOND SECRETARY LEVEL WOULD BE AVAILABLE FOR EMB APROX 150 DINARS MONTHLY; STAFF FURNISHINGS WOULD HAVE TO BE PROVIDED. WHEN LOCAL POSITION

...2

PAGE TWO 430 C O N F I D E N T I A L

PRESENTLY VACANT HAS BEEN FILLED SECRETARIAL AND CLERICAL SUPPORT  
SHOULD BE ADEQUATE. TRANSPORTATION PRESENTS NO/NO PROBLEM. INTEGRA-  
TION OF CIDA OFFICER INTO THIS MISSION HAS WORKED WELL AND DIPLO  
DESIGNATION PRESENTS NO/NO PROBLEM. AGREE YOUR PARA4

DESALABERRY

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

MEMORANDUM

TO: Aid and Development Division  
 A

FROM: Personnel Operations Division  
 De

REFERENCE: Your Memorandum of June 10, 1969  
 Référence

SUBJECT: Aid Staffing Committee  
 Sujet

SECURITY CONFIDENTIAL  
Sécurité

DATE June 25, 1969

NUMBER  
Numéro

*file  
to*

FILE	DOSSIER
OTTAWA 38-1- <del>4</del>	
MISSION	CIDA-SEC

ENCLOSURES  
Annexes

DISTRIBUTION

You have asked for our views concerning the question of whether CIDA should assign general service officers to non-aid recipient posts.

2. During the meeting of May 23, Mr. Kidd expressed quite forcefully CIDA's desire to appoint one of their people to our permanent mission in Geneva and one to our permanent mission in New York. He based his arguments on the fact that at both of these missions there is an officer working full time on aid matters and because of that he felt it would be very valuable for CIDA to have its own people there. However, as you pointed out in your memorandum, these posts are not aid recipients. Rather, they are posts where aid policy is discussed. The matter that we have to decide, therefore, is which department of agency should post officers to missions dealing with aid policy and where among other things experience can be gained in this field.

3. This matter is directly related to that concerning the responsibility of formulating aid policy. It is recognized by everybody that our Department has the overall responsibility for the conduct of our external relations and as our aid programme is, in certain countries, becoming a very important factor of these relations, it would seem natural for this Department to be responsible for the formulating of aid policy. This responsibility can be exercised properly only if we have people competent in this particular field. Hence it would seem that we should keep for this Department the postings abroad where this experience can be gained.

4. We do not have at hand CIDA's terms of reference but it is our understanding that it has been set up to implement our aid programme abroad. To this effect they have two types of officers: programme administrator (general) and programme administrator (capital). These officers should presumably be sent only to aid-recipient posts as this is the reason why they joined CIDA.

CONFIDENTIAL

5. As for paragraph 3 of your memorandum of May 28, we would like to give the following comments. At the last meeting we agreed to send one extra junior officer to Kuala Lumpur, one to Lagos, two to Port of Spain (one with experience of a posting abroad and one on his first assignment). Moreover we have one officer already in Kingston doing some aid work and one in Yaounde doing almost exclusively aid work. If we send an extra person to New York, we would therefore more than honour our agreement to provide four additional man-years.

*Shut Rafferty*  
Personnel Operations Division

LAG005/27

PP OTTE RR OTT

DE LAG

PR 270730Z

U N C L A S S I F I E D

FM LAGOS JUN26/69 NO/NO STANDARD

TO CIDAOTT 1349 PRIORITY

INFO EXTER

REF YOURTEL FIN4806 JUN25

EDUCATIONAL ALLOWANCES-CIDA REP

DAWES HAS SUBMITTED FOLLOWING PROPOSALS FOR EDUCATIONAL

EXPENDITURES FOR HIS CHILDREN IN 1969-70: LESLEY 16

TO ENTER GRADE 12 INSTITUTION CHATEAU MONT-CHOISI LAUSANNE

TUITION AND BOARD DOLLARS 2600, DOROTHY 13 GRADE 9 SAME

SCHOOL SAME FEE, BARBARA 12 GRADE 7, PHILIP 8 GRADE 4 AND

JENNIFER 7 GRADE 2 ALL AMERICAN SCHOOL LAGOS TUITION

DOLLARS 1410 EACH. MAXIMUM CLAIMABLE BY DAWES INDER EXTER

REGS FOR TWO OLDER CHILDREN DOLLARS 2400 EACH PER ANNUM

EXCLUSIVE ONE SET ROUND-TRIP AIR FARES WHICH WOULD ADD

1104 PER ANNUM TO COMBINED TOTAL. EXTER CEILING FOR LOCAL

SCHOOL NORMALLY DOLLARS 500 PER ANNUM.

2. WE HAVE QUERIED DAWES DECISION TO SEND TWO OLDEST CHILDREN

TO FRENCH SCHOOL IN EUROPE WHEN THEY HAVE NO/NO WORKING

KNOWLEDGE OF FRENCH POINTING OUT THIS HANDICAP MIGHT ENTAIL

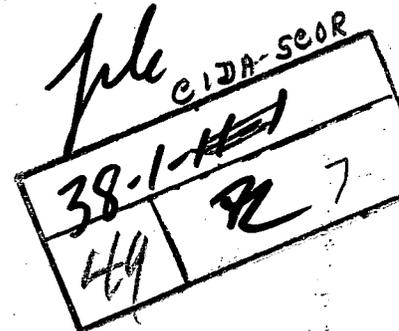
LOSS OF ONE ACADEMIC YEAR. INNATL SCHOOL AT UNIVERSITY OF

IBADAN WOULD SEEM SUITABLE FOR LESLEY AND DOROTHY. TOTAL

COST WOULD BE APPROX DOLLARS 1000 PER CHILD PER ANNUM

WITH POSSIBILITY OF FREQUENT VISITS HOME SINCE IBADAN IS

ONLY APPROX 100 MILES FROM LAGOS. REQUIREMENTS OF THREE



PAGE TWO 1349 NO/NO STANDARD

YOUNGER CHILDREN COULD BE MET ADEQUATELY BY CORONA SCHOOL  
IKOYI WHICH IN OUR VIEW IS PREFERABLE FROM EDUCATIONAL  
STANDPOINT FOR YOUNGER CHILDREN TO AMERICAN SCHOOL. ANNUAL  
FEE APPROX DOLLARS 200 PER YEAR.

3. IN LIGHT OF FOREGOING AND LONG TERM INTEREST HIS CHILDREN  
WE SUGGEST DAWES WOULD BE WELL ADVISED TO RETHINK HIS ORIGINAL  
PROPOSALS.

NNNNVVVVV

000557

LDN032

INFO ONLY

LAG06/27

RR OTT RR OTT

DE LAG

R 270730Z

U N C L A S S I F I E D

FM LAGOS JUN26/69 NO/NO STANDARD

TO CIDAOTT 1350

INFO EXTER

REF YOURTEL FA4830 JUN25

CIDA REP DAWES-ACCOMMODATION

WE CONSIDER INDTC HOUSE COULD BE MADE LIVABLE FOR DAWES  
FAMILY UNTIL LEASE EXPIRES IN NOV/70 FOR MUCH LESS IN WAY  
OF IMPROVEMENTS THAN DAWES CONSIDERS ESSENTIAL. DAWES HAS  
BEEN LOOKING AT OTHER POSSIBILITIES AND WILL REPORT RESULTS  
JUL2 ON ARRIVAL OTT.

*Mr Pagnat ?*

*F. C. / NGSTON*

*file*

CIDA-500 R	
39-1- <del>H</del>	
H9	7

NNNN

000558

Aid & Development/L.A.H. Smith/m

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

MEMORANDUM

TO  
A Mr. W.J. Jenkins.

SECURITY  
Sécurité

CONFIDENTIAL

DATE

June 27, 1969.

FROM  
De Aid & Development/L.A.H. Smith

NUMBER  
Numéro

REFERENCE  
Référence

SUBJECT  
Sujet Aid Staffing Committee

*File*

FILE	DOSSIER
OTTAWA	38-1- <del>11</del> CIDA-502
MISSION	

ENCLOSURES  
Annexes

DISTRIBUTION

I am afraid I have not had the time to set down a cogently argued position on the posting of CIDA officers to do general aid policy jobs. It certainly seems to me that Personnel Operations Division has gone off the rails in its paragraph 3. We cannot argue in this Department that we should be responsible for formulating aid policy simply because it is a part of foreign policy. It seems to me that our position should be more along the following lines:

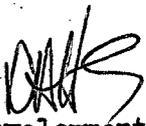
- (a) Canadian diplomatic posts abroad are not designed to serve only the very narrow interests of External Affairs. They are there to represent the Canadian Government and all its departments. It would obviously become untenable if every department with an interest in a certain aspect of foreign relations wanted to have its own representatives abroad.
- (b) There have been particular circumstances where it seemed advisable to have representatives abroad from other departments. In the case of CIDA this has related to the administration of our programmes. Clearly certain expertise was available from CIDA which was not available from this Department and the amount of work involved was very large and beyond the personnel capacities of this Department under present financial restrictions.
- (c) Completely new issues are, however, raised for posts such as Geneva, New York, or OECD PARIS. External Affairs can and will staff these posts. Aid policy discussions which take place at them are of interest to a number of departments of government.
- (d) We are not denying that CIDA has the central responsibility in Ottawa to take the initiative in the formulation of aid policy but posts abroad are there to serve CIDA as well as this Department and I am not aware of specific criticisms from CIDA about the jobs being done in Geneva, New York or Paris.

CONFIDENTIAL

-2-

- (e) It is important that we have a clear statement from CIDA about the duties they envisage for a CIDA representative in New York. If these are related solely to relations with the UNDP about the administration of the Canadian programme and co-operation with the UNDP on projects, then we could examine the case. However, I doubt that a full man-year would be required for this type of work. Would it not be a much cheaper alternative for CIDA to send down officers to New York from time to time for such discussions?
- (f) With respect to the UNDP it was made clear at the time that we transferred the vote from this Department to CIDA (you might dig out the letter which was dated last September or October) that the responsibilities for the UNDP in no way changed simply because the vote was transferred. In other words this Department still has a very important policy role on UNDP matters.

You might try to put these and other thoughts of your own into more coherent form, pass them to Mr. Langley, and suggest that they form the basis for this Department's position when we have the next meeting and after we have seen the statement being prepared by George Kidd.

  
Aid & Development Division.

38-1CIDA-SCOR
<del>5714-POS</del>

Please refer copies to Mr. **BART** - **African** Middle East **Dev**  
 + **Aid & Development Div. (Mr. Jenkins)**  
 Mr. Livingston (see para 3)

C O N F I D E N T I A L

FM PSPAN JUN27/69 NO/NO STANDARD PERS INFO  
 TO EXTER 1176 PRIORITY  
 REFYOURTEL P02247 JUN25  
 POSTING OF AID ADMINISTRATOR(GENERAL)  
 WRITING RE BEST ORGANIZATION OF AID ADMINISTRATION AS WE SEE IT AND RECOMMEND YOU AWAIT OURLET IN NEXT BAG BEFORE CHOOSING ANY CANDIDATES. ALSO, OUR PROPOSALS SHOULD BE DISCUSSED WITH RAU. ESSENTIALLY WE HAD ENVISAGED THAT PROGRAM ADMINISTRATOR(GENERAL) WOULD BE PLANNING OFFICER AND OVERALL CORRDINATOR WITH ADEQUATE BACKGROUND TO DO ASIC ECONOIC ANALYSIS, FORMULATE GENERAL POLICY RECOMMEN-

TO: MR ROY
FROM REGISTRY
JUN 30 1969
FILE CHARGED OUT TO

DATIONS, CARRY OUT SOME GOVT TO GOVT NEGOTIATION AND DEAL WITH MORE DIFFICULT TECHNICAL ASSISTANCE QUESTIONS, REPORTING DIRECT TO HIGHCOM. THIS WOULD FREE SENIOR FSO(FOERTY) FROM ANY RESPOSIBILITY FOR AID WORK AND ALLOW HIM TO GIVE BADLY NEEDED CONCENTRATION TO POLITICAL AND OTHER ECONOMIC WORK IN ADDITION TO HEAD OF CHANCERY DUTIES IT FOLLOWS THAT ROLE OF PROGRAM ADMIN(GENERAL) WOULD BE PARTIALLY SUPERVISORY IN RELATION TO TWO PROGRAM ADMIN(CAPITAL) AND WHILE WE DO NOT/NOT HAVE 1966 BIOGRAPHICAL NOTES CARLSON DOES NOT/NOT APPEAR SENIOR OR EXPERIENCED ENOUGH FOR THIS ROLE.

2. WE HAD ALSO ENVISAGED THAT JUNIOR SUPERNUMERARY WOULD HANDLE BULK OF TECHNICAL ASSISTANCE PROGRAM, AND POSSIBLY ASSIST ON POLITICAL SIDE. ASSUME THAT THIS POSITION IS NOT/NOT IN ADDITION TO ONE OCCUPIED BY TUCKER(WHO COULD FILL IT UNTIL END OF POSTING) SINCE THIS WOULD BE EXCESSIVE AND IN ANY EVENT ABSOLUTELY PRECLUDED BY SPACE LIMITATIONS. WE INTEND TO COMMENT ON SPACE SITUATION IN

*We should therefore send only one extra officer and not two as agreed*

*He is however the best candidate we have at present and we cannot send a more senior officer because of current shortages*

*at the meeting of May 23 - jr*

C O N F I D E N T I A L

PAGE TWO 1176 NO/NO STANDARD PERS INFO

FOLLOWING LET.

3. A REGISTRY CLERK IS HIGHER PRIORITY WITH US THAN ANY OF THESE  
PEOPLE

MCKINNEY

ACTION COPY

38-1-CIDA-SGOR	
49	7

ED.

*M. Livingston*

Copy to:  
Pers Ops July 8/69  
Self + file  
H.

C O N F I D E N T I A L

FM GRTN JUL3/69

TO EXTER 810

INFO CIDAOTT(SICOTTE) DE OTT

REF YOURTEL ED424 JUN30.

POSTING OF AID PROGRAMME ADMINISTRATOR(GENERAL)

WOULD APPRECIATE CLARIFICATION REGARDING EXPRESSION QUOTE NOMINATE  
INCUMBENT UNQUOTE. DOES THIS MEAN THAT CANDIDATE WILL NOT/NOT BE  
APPROACHED BEFORE SEPI OR HOPEFULLY DOES IT MEAN WE CAN EXPECT  
OFFICER TO ARRIVE HERE BY SEPI?

2. INCREASING AID PROGRAM IS IMPOSING HEAVIER AND HEAVIER BURDEN  
ON THIS MISSION AND IF CIDA EXPECTS US TO PROPERLY FULFILL OUR  
RESPONSIBILITIES IN AID FIELD IT SHOULD MAKE REAL ATTEMPT TO  
HAVE AID PROGRAM ADMINISTRATOR ARRIVE AS SOON AS POSSIBLE.

3. IF THERE IS TO BE LONG DELAY IN POSTING OF SUCH AN OFFICER I  
STRONGLY RECOMMEND THAT POSITION BE FILLED FROM DEPT PARTICULARLY  
AS THERE IS VACANT FS03 POSITION ON OUR ESTABLISHMENT

DOUGAN

*reply - ED431 Jul 8  
H*

38-1-CIDA-SCOR  
17

~~38-1-~~SCOR~~-Camb~~  
49 7

C O N F I D E N T I A L

FM CIDAOTT JUL4/69

TO PNMPN ED8019

INFO EXTER(FAREAST DIV)

REF YOURTEL 509 JUN20

CDN TEACHERS

GRATEFUL FOR VARIOUS INFO AND COMMENTS CONTAINED IN REPTEL.

2.WE NOW HAVE INDICATIONS FROM BLANCHETS THAT THEY DO NOT/NOT WISH TO RENEW CONTRACTS.WE ARE NOT/NOT IN POSITION TO REPLACE THEM FOR COMING ACADEMIC YEAR.

3.THOROUGH REVIEW OF AVAILABLE CANDIDATES UNDERLINES IMPOSSIBILITY OF OFFERING SERVICES OF EVEN ONE CANDIDATE IN VIEW OF TWENTY-ONE POSITIONS MENTIONED IN YOURTEL 455 JUN4.

4.BECAUSE OF VERY LATE DATE AND LITTLE LIKELIHOOD OF ANY SUCCESS WITH RECRUITMENT AT UNIVERSITY LEVEL,WE WOULD BE GRATEFUL YOUR INDICATING TO RKG AUTHORITIES WE REGRETFULLY CANNOT/NOT OFFER CANDIDATES FOR 1969/70.WE WOULD BE DISPOSED TO OFFER AT LEAST FIVE CANDIDATES PROVIDED WORTHWHILE AND REALISTIC REQUESTS ARE SUBMITTED NOT/NOT LATER THAN JAN15/70.WE CANNOT/NOT FORESEE AT PRESENT OUR INCREASING OF PROGRAM IN CAMBODIA UNLESS INDICATIONS ARE GIVEN AS TO EFFECTIVE CONTRIBUTION THIS WOULD IN FACT REPRESENT.

5.COMMENTS ON YOUR SUGGESTION CONCERNING POSSIBLE INCREASE IN NUMBER OF SCHOLARSHIPS BASED ON INCREASED FUNDS ALLOCATED FOR TEACHER PROGRAM 1969/70 WILL BE SUBJ OF FORTHCOMING TEL FROM TRAINING DIV.

*File*

~~38-1-1-1-CAMB~~

*cc OAC, Aid + Development Div*

*To see Mr. Seaborn O/P*

*Mr. Hoffmann*

*Done  
July 11/69*

*File*

**MESSAGE**

**FILE**

TOB/TOD		FILE / DOSSIER		SECURITY SECURITE
DATE		38-1- <del>1</del> CIDA-SCOR		
EXTERNAL AFFAIRS				CONF
FM/DE	EXTERNL	JUL 8 1969 14 00 46	NO	PRECEDENCE
TO/A	GRGTN		ED-431	PRIORITY
INFO	CIDA(SICARD)			

**REF** YOURTEL 810 JUL3  
**SUB/SUJ** POSTING OF AID PROGRAMME ADMINISTRATOR

HOPE TO HAVE NAME OF NOMINEE THIS WEEK OR EARLY NEXT. IF SO (BARRING ADMINISTRATIVE DIFFICULTY) WE PLAN TO HAVE HIM ARRIVE <sup>BY</sup> ~~BEFORE~~ YOUR SEPT DEADLINE.

DISTRIBUTION LOCAL/LOCALE NO STANDARD DONE BY DIV. c.c. PERS. OPS. (N. HAFNEY)

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG..... .....E.G. LIVINGSTON/kg.....	AID & DEVELOPMENT	2-7107	SIG..... .....L.A.H. SMITH.....

38-1-012A/SC01	
49	7

ED.

C O N F I D E N T I A L

FM GRGTN JUL10/69

TO EXTER 852 PRIORITY

INFO PSPAN

REF YOURTEL ED400 JUN13

POSTING OID PROGRAMME ADMINISTRATOR(CAPITAL)

IN COPY OF ABOVE TEL SENT THIS MISSION FOR INFO BY(BAHFKOMION?)

SOMEWHAT

CASUAL REF MADE IN PARA7 UNDER HEADING QUOTE FOR PSPAN

UNQUOTE THAT PROPOSED NEW PROGRAMME ADMIN(CAPITEL)WOULD COVER

CAPITAL ASSISTANCE PROJECTS IN TRINIDAD AND GUYANA

2.I ASSUME IT IS STILL DEPTS POLICY AND I HOPE PRACTICE THAT HEADS OF POST WILL BE CONSULTED REGARDING ADDITIONS TO THEIR STAFF.

IN THIS REGARD I THINK DEPT IS AWARE OF MY RESERVATIONS REGARDING EFFECTIVENESS AS FAR AS OUR WORK HERE IS CONCERNED OF A QUOTE

PERAMBULATING UNQUOTE OFFICER BASED AT ANOTHER POST AS OUTLINED PARA3 MYTEL 326 APR11/68 CONCERNING ACCREDITATION OF EAO FIELD ENGINEER.

3.I HAVE SPOKEN INFORMALLY WITH OUR OFFICE IN PSPAN(BUT NOT/NOT YET WITH MACKINNEY WHO WAS ABSENT)AND WELCOME OPPORTUNITY

TO DISCUSS MATTER WITH DEPT AND IF NECESSARY WITH CIDA WHEN ON TD OTT SEP3-9 ON MY RETURN ON HOME LEAVE

DOUGAN

*Mr Livingston*

*cc*

*Pers Ops (Mr. Haffey)*

*July 14/69*

*File*

*Notes*

*file on CIDA-SCOR*  
*the Livingston*

OFFICE OF THE  
HIGH COMMISSIONER FOR CANADA



HAUT COMMISSARIAT DU CANADA

Personal and Private

Georgetown, Guyana,  
July 10, 1969.

<i>file on CIDA-SCOR</i>	
38-1- <del>HE</del>	
7	36

Dear Larry,

I received your letter of June 16 concerning sugar in our last bag and will be giving my comments as soon as possible.

In the meantime, I have the pleasure to enclose a selection of local stamps which I hope will be of interest to you.

I am grateful for your intervention regarding the provision of a Programme Administrator (General) here to replace Tony Campbell, the Third Secretary who was transferred to Madrid at the end of June, and hope that he or she will arrive by September 1 as promised in the last telegram.

You will probably have seen by now my Telegram No. 852 of today's date concerning the question of a Programme Administrator (Capital). I sat on the incoming communication for almost a week (in order to cool down a bit) and I hope that some mutually satisfactory arrangement can be reached through discussions when I am in Ottawa. Quite frankly, the tendency to post more and more bodies in Port of Spain, i.e. the Commercial Division, Immigration people, and presumably the Programme Administrator (Capital), who have rather nebulous and "flying" responsibilities for various aspects of the work at this Post, leaves much to be desired and still increases our administrative problems without bringing many corresponding advantages.

*discussed with Mr. Dougan Sept 4/69*

*Mr.*

However, this is a problem which I intend to go over at some length in Ottawa in early September.

I look forward with great pleasure to seeing you at that time.

Yours sincerely,

J.A. Dougan,  
High Commissioner.

Mr. L.A.H. Smith,  
Office of Economic Affairs,  
Department of External Affairs,  
O t t a w a, Canada.

INFO ONLY

ED

*du J. Rubin*

COPI 2/17

RR OTTE RR OTT

DE COP

R 171415Z

U N C L A S S I F I E D

FM COPEN JUL17/69 NO/NO STANDARD

TO CIDAOTT 384

INFO EXTER FINANCEOTT DE OTT

REF OURTEL 378 JUL16

ADMIN COSTS OF AID

DANISH MFA ADVISES AS FOLLOWS ABOUT DANISH DEVELOPMENT ASSISTANCE

IN 1968, BEGINS:

(1) TOTAL NET OFFICIAL BILATERAL COMMITMENTS USA DOLLARS

48.7 MILLION

(2) TOTAL NET OFFICIAL BILATERAL DISBURSEMENTS USA DOLLARS

15.8 MILLION

THE ADMIN COSTS OF AID CAN BE RATED AT DOLLARS 1.1 MILLION OR

2.3 PERCENT OF (1) AND 7.0 PERCENT OF (2). THE FIGURE OF

DOLLARS 1.1 MILLION DOES NOT/NOT INCLUDE THE COSTS OF AID ADMIN

CARRIED OUT BY THE DANISH EMBS IN THE DEVELOPING COUNTRIES.

UNQUOTE.

2. WE ALSO RECEIVED AND HAVE TRANSLATED RELEVANT PART OF REPORT

OF AUDITING DIV ON ADMIN COSTS. COPIES TO OTT BY AIR ENVELOPE.

ACTION COPY

CIDA SCOR

38-1- <del>H</del>	
49	7

ED

*du jeffries*

R E S T R I C T E D

FM DAKAR JUL21/69

TO IT EXTER 607 IMMED DE PARIS

REF YOURTEL ED457 JUL18.

POSTING OF AID PROGRAMME ADMINISTRATOR(GENERAL)

SMITH FROM DE GOUMOIS. TEL ED401 JUN13 NOT/NOT PASSED TO ME IN CHANGE  
OVER FROM AMBASSADOR TO MYSELF AND CANNOT/NOT TRACE IN MISSION FILES.

GRATEFUL FOR REPEAT. *(Asked Com centre to rpt unimed - Jul 23) jmr*

2. WILL SEND VIEWS IN THE LIGHT OF THIS MISSIONS EXPERIENCE WITH AID  
MANAGEMENT BUT YOU MIGHT WISH ALSO TO CHECK WITH RIDDELL.

*file in*  
*Will you be taking this*  
*in until F.G.L. returns?*  
*W*

**ACTION COPY**

**ED**

*dm Fraser*

C O N F I D E N T I A L

FM ACCRA JUL22/69 NO/NO STANDARD

TO EXTER 1081 PRIORITY

REF YOURTEL ED401 JUN13

POSTING OF AID PROGRAMME ADMINISTRATOR(GENERAL)

*Aug 7/69 K*  
*copy CIDA (Mr. Hall)*  
**38-1-CIDA-SCOR**

**CC-**

*ATME July 25/69*  
*Pers Dm (Kawin)*  
*Paternal Management*

IT WAS UNFORTUNATE THAT WE DID NOT/NOT RECEIVE YOUR REF-  
TEL UNTIL TODAY, JUL22. WE WILL BE EXTREMELY GLAD TO  
HAVE PROGRAMME ADMINISTRATOR WHICH WE HAVE RPTDLY  
REQUESTED IN PROGRAMME REVIEWS AND MOST RECENTLY IN OURTEL  
TO CIDA 1042 JUL17.

2. WITH TOTAL OF 94 CIDA ADVISERS(65 TEACHERS PLUS  
UNIVERSITY PROFESSORS AND ADVISERS AND REMAINING PFRA)  
LARGE PART OF WORK IS CIDA PERS ADMIN-FIRST ENTRY  
PROBLEMS, PLACEMENT, HOUSING, EDUCATION, LEAVE,  
TRANSFERS, ETC. OFFICER WOULD BE EXPECTED TO ASSUME  
ADMIN DUTIES FOR CIDA PERS WHICH ARE AT PRESENT PERFOR-  
MED BY MISSION ADMIN OFFICER. AID OFFICER SHOULD ALSO  
VISIT ADVISERS IN FIELD TO OBTAIN BETTER KNOWLEDGE OF  
THEIR WORK AND WILL HAVE CLOSE LIAISON WITH MINISTRIES  
OF EDUCATION AND ECONOMIC AFFAIRS AND UNIVERSITY OF  
GHANA ON CURRENT PROGRAMME AND PLANNING FOR TECHNICAL  
ASSISTANCE PROGRAMMES FOR SUCCEEDING YEARS. OFFICER WOULD  
BE RESPONSIBLE FRR ADMIN WORK CONNECTED WITH SENDING  
SCAAP SCHOLARS AND TRAINEES TO CDA. AS CAPITAL ADMIN-

P. TWO 1081 CONFID

ISTRATOR IS RESIDENT IN LAGOS OFFICER WOULD HAVE SOME RESPON-  
IBILITY FOR LIAISON WITH VRA AND CDN TRANSMISSION  
LINE AND GENERATOR CONSULTANTS. WE WOULD ASSUME THAT  
COUNSELLOR UNDER HEAD OF MISSION WOULD HAVE RESPON-  
SIBILITY FOR GENERAL AID POLICY.

3. AS MENTIONED IN OURTEL 1042 WE HAVE AVAILABLE OFFICE  
SPACE FOR AID ADMINISTRATOR IN NEW TEMPORARY WING. WE  
WOULD NEED ADDITIONAL CDA BASED CLERK-STENO TO HANDLE  
DAILY ROUTINE AID ADMIN PROBLEMS AND SECL WORK. ADDITIONAL  
HOUSING WOULD BE REQUIRED FOR STENO BUT THIS PRESENTS  
NO/NO DIFFICULTY.

4. WITH ACQUISITION OF NEW COUNSELLORS HOUSE WE CAN MAKE  
AVAILABLE FOR AID OFFICER HOUSE NOW OCCUPIED BY SECOND SEC.  
IF POSTING OF AID ADMINISTRATOR IS CONFIRMED WE COULD  
PROPOSE NEW FURNISHING SCHEME FOR COUNSELLORS HOUSE  
AND KEEP PRESENT FURNITURE AND FLAT FORMERLY OCCUPIED  
BY DERY FOR AN EXTER OFFICER. WE WOULD NOT/NOT REQUIRE  
ADDITIONAL OFFICIAL TRANSPORT, ASSUMING AID OFFICER  
WILL HAVE PERSONAL CAR.

5. PEAK PERIOD OF AID ACTIVITY WILL BE AUG26 WITH ARRIVAL  
OF 27 TEACHERS AND FAMILIES. IF IT WAS POSSIBLE FOR  
AID ADMINISTRATOR TO COME BEFORE THEN THIS WOULD BE IDEAL  
BUT REALIZE TIMING IMPOSSIBLE. PLEASE ADVISE WHEN AID  
ADMINISTRATOR AND STENO LIKELY TO ARRIVE

HICKS

Mr Fraser  
Mr Kennedy  
Mr (or) } to see  
Could we have a word? I am concerned about reporting CIDA in future

after Personal Ops (Miss Jarvis)  
Mr Haffey  
Aug 7/69  
A & ME  
Material Management (Mr Vail)  
Mr. Towell  
CIDA (Mr. Hall)

C O N F I D E N T I A L

F M D A K A R J U L 2 5 / 6 9 N O / N O D I S T R

T O T T E X T E R 6 2 5 I M M E D D E P A R I S

R E F Y O U R T E L E D 4 0 1 J U N 1 3

P O S T I N G O F A I D P R O G R A M A D M I N I S T R A T O R

CHS  
38-1-CIDA-SCOR  
CIDA

ASSIGNMENT OF PROGRAM ADMIN(GENERAL) WILL BE USEFUL ADDITION TO ESTABLISHMENT OF THIS MISSION. AT PRESENT AID QUESTIONS ARE BEING DEALT WITH BY FIRST SECRETARY(DEVELOPMENT)FROM CIDA AND BY SECOND SECRETARY WHO IS AN FSO. FORMER DEALS WITH CAPITAL ASSISTANCE AND FURTHERMORE HAS A REGIONAL RESPONSIBILITY WHICH BRINGS HIM OUTSIDE SENEGAL QUITE OFTEN. PROGRAM ADMIN(GENERAL)MIGHT BE USEFUL ASSISTING HIM IN ENSURING CONTINUITY IN IMPLEMENTATION OF PROJECTS IN SENEGAL. HE COULD DEAL WITH QUESTIONS RELATED TO CDN EXPERTS WHO MAY BEGIN ARRIVING HERE NEXT FALL. HE COULD ALSO TAKE OVER RESPONSIBILITIES PRESENTLY EXERCISED BY SECOND SECRETARY REGARDING CIDA TEACHERS AND SENEGALESE FELLOWSHIPS IN CDA. THIS FSO HAS TO DEVOTE APROX 90 PERCENT OF HIS TIME TO THIS TASK WHICH IS LARGELY AN ADMIN ONE. HE WOULD THUS BE FREE TO DEVOTE MOST OF HIS TIME TO POLITICAL REPORTING.

2. IN COMING MONTHS IT WILL BE IMPORTANT AT THIS MISSION TO FOLLOW CLOSELY EVENTS IN MAURITANIA(WHERE CONFERENCE OF MINISTER OF EDUCATION IS DUE TO BE HELD NEXT FEB),MALI(WHERE MILITARY REGIME IS STILL IN PROCESS OF DEFINING ITS POLITICAL ORIENTATION)AND GUINEA (WHERE SITUATION IS GETTING INCREASINGLY UNSTABLE), NOT/NOT TO MENTION INTERNAL SITUATION IN SENEGAL. MY ESTIMATION IS THAT ADEQUATE POLITICAL REPORTING ON ABOVE WOULD OCCUPY FULL TIME THREE FSOS

PAGE TWO 625 CONFIDENTIAL

ON PERMANENT STAFF IN ADDITION TO THEIR OTHER RESPONSIBILITIES  
(CHANCERY INFO CONSULAR COMMERCIAL ETC).

3. LEVEL OF APPOINTMENT IS IMPORTANT FACTOR AND SHOULD NOT/NOT  
IN MY OPINION BE SENIOR TO THAT OF SECOND SECRETARY. IN ANY EVENT  
IT SHOULD BE BELOW THAT OF TARDIF ON DIPLO LIST. NATURE OF TASK  
TO BE PERFORMED CORRESPONDS WITH THAT OF A SENIOR SECOND SECRETARY.  
FURTHERMORE WHILE MOST AID TASKS WOULD THUS BE PERFORMED BY CIDA  
PERS IT WILL BE IMPORTANT THAT THEIR ACTIVITY PARTICULARLY AS  
REGARDS THEIR CONTACTS WITH SENAGALESE ADMIN SHOULD BE CLOSELY  
LINKED WITH POLITICAL SIDE OF EMB. IN VIEW OF LARGE VOLUME OF CORR-  
ESPONDANCE GENERATED BY AID QUESTION NEW HEAD OF MISSION MAY FIND  
IT DESIRABLE AS SUGGESTED IN REFTEL TO DESIGNATE A FSO TO FOLLOW  
POLITICAL ASPECTS OF ALL AID QUESTIONS AND TO SUPERVISE CORRESPON-  
DENCE. IT WOULD BE DESIRABLE THAT THIS FSO BE SENIOR. IT SHOULD BE  
BORNE IN MIND ALSO THAT IN VIEW OF PERIPATETIC NATURE OF MY OWN  
RESPONSIBILITIES TARDIF WILL NORMALLY PERFORM AS CHARGE DAFFAIRES  
IN ABSENCE OF NEW AMBASSADOR.

4. OFFICE SPACE IS PRESENTLY AVAILABLE FOR NEW OFFICER. ADDITIONAL  
STENO SUPPORT WOULD BE REQUIRED HOWEVER. AT THE MOMENT THERE ARE  
ONLY THREE CDN STENOS FOR SEVEN OFFICERS ON STAFF, ONE WORKS FULL  
TIME FOR HEAD OF MISSION AND REMAINING TWO DIVIDE THEIR TIME BETWEEN  
SIX OFFICERS. WHILE LOCAL STAFF ALLEVIATE PART OF LOAD THIS SOLUTION  
WOULD NOT/NOT BE SUITABLE FOR NEW OFFICER AS HE WOULD BE WORKING  
IN RESTR AREA OF EMB. AS REGARDS HOUSING FURNISHINGS WE HAVE PRESENTLY  
NOTHING AVAILABLE FOR HIM AND WE SHOULD RECEIVE AS MUCH ADVANCE  
NOTICE AS POSSIBLE OF PERSON APPOINTED AND REQUIREMENTS

DE GOUMOIS

000573

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

Staff Relations & Compensation  
(Accommodation Section)  
(Allowances Policy)

TO  
A  
Materiel Management Division  
Property Management Division  
Finance Division

FROM  
De  
Director General, Personnel Branch

SECURITY  
Sécurité

UNCLASSIFIED

DATE

July 29, 1969

NUMBER  
Numéro

REFERENCE  
Référence

SUBJECT  
Sujet  
Administrative arrangements -  
transfer abroad of CIDA representatives

FILE	DOSSIER
OTTAWA	<del>38-1-11-1</del>
MISSION	38-1-CIDA-SCOR

*File*  
*u*

*J*

ENCLOSURES  
Annexes

DISTRIBUTION

Aid & Develop.

Attached are copies of letters exchanged with the Canadian International Development Agency, which are self-explanatory. It would be appreciated if all Divisions concerned would ensure that correspondence prepared by them in respect of administrative arrangements for CIDA representatives abroad is copied to CIDA.

FREEMAN M. TOVELL

Freeman M. Tovell

cc: Staff Relations & Compensation  
Materiel Management  
Property Management  
Finance Division  
Aid & Development

OTTAWA, July 29, 1969.

Dear Mr. Hall,

I refer to your letter of July 22 concerning liaison with your Agency in the matter of administrative arrangements for CIDA representatives being transferred abroad.

I am sorry if there have been lapses in our normal procedure of copying to you our messages to Missions and I am reminding our administrative Divisions concerned of your interest in being kept informed.

If you will let us know the specific instances in which you lack a record of the information being sent by us to Missions, we will be happy to see that copies of the messages in question are referred to you.

Yours sincerely,

Freeman M. Tovell  
Director General  
Personnel Branch

Mr. D. W. Hall,  
Director,  
Personnel Administration Branch,  
Canadian International Development Agency,  
Ottawa 4, Ontario.



CANADIAN INTERNATIONAL DEVELOPMENT AGENCY  
AGENCE CANADIENNE DE DÉVELOPPEMENT INTERNATIONAL

OTTAWA 4

July 22, 1969.

*Miss Jarvis  
Miss Hobbs  
7  
0*

Secretary of State for External Affairs,  
Room 277, East Block,  
Ottawa, Ontario.

ATTENTION: F. M. TOVELL  
PERSONNEL BRANCH

Dear Sir:

At the present time we are receiving copies of incoming telegrams concerning administrative arrangements for our personnel seconded to your department for posting abroad. However, we are not receiving copies of the outgoing replies.

It would be greatly appreciated if such replies were automatically copied to CIDA so that we have a record should the issue concerned appear in other correspondence.

We are extremely grateful for the administrative arrangements which you are making on behalf of our employees and trust the above request will cause you little inconvenience.

Sincerely,

*D. W. Hall*

D. W. Hall,  
Director,  
Personnel Administration Branch.

*(cc) HRSC  
Nat. Mtg  
Prop. Mtg  
Finance Div  
Aid + Develop*

**MESSAGE**

FILE

M/DE	EXTERNAL	AUG 17 21 57 '69	DATE	FILE/DOSSIER	SECURITY
			AUG1/69	38-1-CIDA-SCOR	SECURITE
				7	CONF
				NO	PRECEDENCE
O/A	GRGTN(FOR HIGHCOMM)			ED-468	ROUTINE
NFO	CIDA(SICARD)				

**REF**

**SUB/SUJ** POSTING OF AID PROGRAMME ADMINISTRATOR

CIDA NOMINEE FOR AID ADMINISTRATOR POSITION IS MR F.R.(BOB) PIM, PM3  
 EDUCATION DIV CIDA. PIM IS FORMER GUSO DIRECTOR JAMAICA AND INDIA AND  
 JOINED CIDA 1967. 35 YEARS OLD MARRIED NO CHILDREN. WIFE IS JAMAICAN  
 PEDIATRICIAN WHO HAS PRACTISED IN CARIBBEAN. PIM COULD ARRIVE GRGTN  
 APPROX SEPL. GRATEFUL YOUR COMMENTS

DISTRIBUTION	NO STANDARD	c.c.	PERSONNEL OPERATIONS (MISS E. JARVIS)	DONE BY DIV.
LOCAL/LOCALE			MATERIEL MANAGEMENT	
ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE	
H.P.G. FRASER/102	AID & DEVELOPMENT	2-5421	SIC L. ANDERSON	

38-1-CIDA-SEOR  
ED 7 36

ACTION COPY

cc

*rec'd in  
A&D Aug 11/69*

*Aug 12/69*

*Material Management Livingston  
Staff Rel & Comp (Zambie)  
Pers Ops (Miss Jarvis)  
CIDA (Mr. Hall)  
Cult Div.*

*4 file 38-1-11-1  
H.*

C O N F I D E N T I A L

FM GRGTM AUG 7/69 NO/NO STANDARD

TO EXTER 956 PRIORITY

REF YOURTEL ED488 AUG 1 (469)

POSTING OF AID PROGRAM ADMINISTRATOR

EXPERIENCE GAINED JAMAICA AND INDIA SHOULD BE USEFUL. ALSO IN VIEW SHORTAGE QUALIFIED PEDIATRICIANS HERE WIFE SHOULD BE ABLE TO MAKE CONTRIBUTION IN THAT FIELD.

2. ARRIVAL HERE EARLY SEP WILL PERMIT SHKOPTVY BREAK-IN BEFORE AID CONFERENCE-SEP 15.

3. ACCOMMODATION 21 CORALITA AVE WHICH HAS BASIC FURNITURE AND NOW OCCUPIED BY CURRIES SHOULD BE AVAILABLE TOWARDS END OCT.

UNTIL THEN OR UNLESS SOMETHING BETTER MATERIALIZES PROBABLY NECESSARY TO STAY HOTEL. APPRECIATE EXACT DATE ARRIVAL SOONEST SO FIRM RESERVATIONS CAN BE MADE

DOUGAN

INFO ONLY

ED 36

Mr. Livingston

cc  
Cuthbert

CONFIDENTIAL  
FM KNGTN AUG11/69 NO/NO STANDARD  
TO TT CIDAOTT(KIDD) CIDA362 IMMED  
INFO EXTEROTT

REF YOURTEL AD8352 JUL18

FORESTRY ADVISER-MINNS

WE APPRECIATE YOUR EXTENDING MINNS CONTRACT PROVISIONALLY UNTILL  
JAN1/70 AND HAVE INFORMED HIM OF THIS. HOWEVER, I AM STILL LEFT  
WITHOUT ANY CREDIBLE GROUNDS FOR THIS EARLY TERMINATION OF  
MINNS SERVICES. IN OTHER WORDS DIFFICULTIES SET OUT PARAI OURTEL  
CIDA287 JUL8 HAVE NOT/NOT BEEN REMOVED BY YOUR REFTEL. MINNS WAS  
PRESUMABLY RECRUITED AS QUOTE AN ADVISER WITH EXPERIENCE AT  
POLICY AND PLANNING LEVEL OF FORESTRY DEVELOPMENT UNQUOTE AND  
THIS HAS CERTAINLY BEEN HIS FUNCTION ON THE JOB HERE. FOR US TO  
TELL HIM NOW THAT YOU ARE SEEKING SOMEONE ELSE FOR PRECISELY  
THIS SAME JOB WOULD BE TO SAY TO HIM THAT HIS RECRUITMENT WAS A  
MISTAKE IN THE FIRST PLACE AND THAT HE HAS SHOWN HIMSELF INADEQUATE  
FOR THE JOB. WE HAVE NO/NO EVIDENCE TO SUBSTANTIATE THIS; ON THE  
CONTRARY, OUR IMPRESSION OF HIS EFFECTIVENESS HAS BEEN CONFIRMED  
BY THE JAMAICAN AUTHORITIES WITH WHOM HE IS WORKING. IF THERE ARE  
QUOTE TECHNICAL RESERVATIONS UNQUOTE IN OTT ABOUT MINNS, I  
THINK YOU WILL AGREE YOU SHOULD LET ME HAVE THESE IN WRITING (BY  
TEL) WITHOUT DELAY. OTHERWISE IT WOULD BE DIFFICULT TO SURRESS  
OUR FEELING THAT THE CASE IN NOT/NOT BEING JUDGED ON ITS MERITS  
AND THAT LOBBYING ON BEHALF OF SOME PARTICULAR REPLACEMENT  
MAY BE IN THE BACKGROUND.

C O N F I D E N T I A L

PAGE TWO CIDA362 NO/NO STANDARD

2. AS REPORTED OURLET CIDA124 MAY2, I EARLIER THIS YEAR SATISFIED MYSELF THAT MINNS UNDERSTOOD THE NEED FOR RESTRAINT, ETC. AND SINCE THEN THERE HAVE BEEN NO/NO OCCASIONS ON WHICH HE HAS SHOWN EXCESS OF ZEAL. WE NOW HAVE(OURLET CIDA164 JUN6) A SPECIFIC REQUEST FOR A ONE YEAR EXTENSION OF HIS SERVICES. THE REQUEST FROM FINANCE AND PLANNING, BASED ON RECOMMENDATIONS OF CONSERVATOR OF FORESTS THROUGH PERMSEC RURAL LAND DEVELOPMENT IS FOR QUOTE A ONE YEAR EXTENSION OF THE SERVICES OF GEORGE MINNS, IT IS CONSIDERED NECESSARY TO HAVE HIS SERVICES FOR A LONGER PERIOD UNQUOTE. AT THE TIME WE SENT THIS REQUEST ON TO YOU WE DOUBLE CHECKED ORALLY WITH PERMSEC RURAL LAND DEVELOPMENT, DYER, IN LIGHT OF YOUR RESERVATIONS, TO INSURE THAT JAMAICANS THEMSELVES HAD NO/NO RESERVATIONS. WE WERE ASSURED THEY HAD NOT/NOT. HOWEVER, TO BE DOUBLE SURE FOLLOWING ON MY CONVERSATION WITH KIDD ON RECENT VISIT HERE, I LAST WEEK RAISED QUESTION INFORMALLY BOTH WITH CAHUSAC, CHAIRMAN OF THE ~~NAVAL~~<sup>NATL</sup> WATER AUTHORITY AND CHAIRMAN WATERS PROTECTION, COMMISSION AND PARTICULARLY WITH DYER HIMSELF.

THERE WAS LITTLE POINT IN RAISING THIS WITH MINISTERS, AS MINISTER NOW RESPONSIBLE FOR FORESTRY IS TOO NEW TO JOB AND FORMER MINISTER RESPONSIBLE WAS ALMOST TOTALLY PRE-OCCUPIED WITH AGRIC. CAHUSAC, WHO IS FIGHTING AN UP-HILL BATTLE TO OBTAIN RECOGNITION LOCALLY OF JAMAICAS DIRE STRAITS WITH RESPECT TO SOIL EROSION AND VANISHING RIVERS, RESPONDED WITH

...3

000580

C O N F I D E N T I A L

PAGE THREE CIDA362 NO/NO STANDARD

GENUINELY ENTHUSIASTIC COMMENTS ON MINNS PERFORMANCE IN PUBLICIZING AND IMPLEMENTING AFFORESTATION. WITH DYER MY APPROACH WAS TO ASK FRANKLY AND INFORMALLY WHETHER HE AND HIS MINISTRY HONESTLY ATTACHED IMPORTANCE TO THE POSITION OF FORESTRY ADVISER AND SECOND, WHETHER THERE WAS ANY RESERVATION WITH RESPECT TO THE PRESENT INCUMBENTS ABILITY OR PERFORMANCE. JAMAICAN OFFICIALS SHOULD NOT/NOT BE RETICENT FOR FEAR OF HURTING OUR FEELINGS; ON CONTRARY WE WOULD COUNT ON THEIR BEING QUITE FRANK WITH US. DYER CONFIRMED DESPERATE NEED FOR A FORESTRY ADVISER AND WITH RESPECT TO MINNS SAID QUITE CATEGORICALLY AND REITERATED THIS THAT MINNIS IS VERY HIGHLY VALUED AND THAT HE IS ONE THEY WOULD LIKE TO HAVE IN JOB OVER NEXT YEAR OR SO. DYER RECALLED THAT AS CONSERVATOR OF FORESTS BEFORE MOVING UP TO PRESENT PERMSEC POSITION HE HIMSELF HAD WORKED DIRECTLY WITH MINNS. HIS EXPZRIENCE WAS THAT MINNS QUOTE OVERDOES THINGS SOMETIMES UNQUOTE BUT CAN BE KEPT IN CHECK. HE ADDED THAT PARTICULARLY RECENTLY MINNS PERFORMANCE HAS BEEN MOST IMPRESSIVE. HE NOTED MINNS SPECIAL ABILITY IN PUBLIC RELATIONS AND SAID THAT ON TECHNICAL SIDE MINNS WAS NOW WORKING ON SOME LONGER TERM PROJECTS FOR HIM. WITH REGARD TO CARIB TIMBERS PROPOSAL DYER SAID THAT IN NATL INTEREST HE PERSONALLY HAD REJECTED IT BEARING IN MIND JAMAICAS

... 4

C O N F I D E N T I A L

PAGE FOUR CIDA-362 NO/NO STANDARD

INITIAL CAVALIER DISPOSAL OF ITS THEN UNEXPLORED BAUXITE RESERVES AND DOMINICAS QUOTE GIVING AWAY OF ITS FOREST BIRTH RIGHT UNQUOTE TO A FOREIGN COMPANY. HE INTENDS TO AWAIT THE OUTCOME OF UNDP SURVEY OF LAND UTILIZATION. THIS IS A FIVE-YEAR PROJECT NOW ENTERING ITS THIRD YEAR AND HE EXPECTS THAT A YEAR FROM NOW PORTION ON FORESTRY WILL BE READY. SO THAT A STANDARD APPROACH CAN BE MADE BASED ON THOROUGH INFO ON WHAT EXISTING FORESTS CONSIST OF. THE BRIT COLUMBIA COMPANY HAS BEEN INFORMED AND MINNS IS IN PICTURE. IT WAS INDEED MY IMPRESSION THAT MINNS LONGER PROJECTS MENTIONED BY DYER ARE DESIGNED TO MESH INTO UNDP PROGRAM.

3. IN LIGHT OF ALL FOREGOING I VERY MUCH HOPE YOU WILL RECONSIDER AND AGREE TO FULL YEARS EXTENSION FOR MINNS WHICH JAMAICAN AUTHORITIES WISH.

4. MINNS IS HIMSELF UNDERSTANDABLY VERY MUCH CONCERNED. INCIDENTALLY HE WAS A FEW WEEKS AGO PROVIDED WITH A CAR BY JAMAICAN AUTHORITIES, HAND-OVER BEING MARKED BY AN APPROPRIATE CEREMONY IN MINISTRY. VEHICLE WAS A LONG TIME COMING BUT WILL BE OF GREAT BENEFIT. COINCIDENCE OF THIS DEMONSTRATION OF JAMAICAN ESTEEM AND WHAT APPEARED TO BE A LACK OF CONFIDENCE ON CDN SIDE IS NOT/NOT WITHOUT ITS IRONY.

5. WE HAVE IN MEANTIME NOT/NOT INFORMED JAMAICANS OF PROPOSED FOUR MONTH EXTENSION AND I WILL DELAY SEEING MINNS

...5

C O N F I D E N T I A L

PAGE FIVE CIDA-362 NO/NO STANDARD

UNTIL YOUR REPLY TO THIS TEL HE HAS APPOINTMENT FOR AUG15  
MORNING AND I BELIEVE THIS SHOULD NOT/NOT BE DELAYED.

APPRECIATE REPLY BY THEN

MOORE

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

TO  
A Office of the High Commissioner for Canada,  
Georgetown

FROM  
De Under-Secretary of State for External Affairs,  
Ottawa

REFERENCE  
Référence Our telegrams ED-468 of August 1 and your telegram  
956 of August 7, 1969

SUBJECT  
Sujet Assignment of CIDA representative - Mr. F. B. Pin

SECURITY  
Sécurité

UNCLASSIFIED

DATE

August 15, 1969

NUMBER  
Numéro

FO-2723

FILE	DOSSIER
OTTAWA 38-1- <del>U-1</del>	
<del>3-1-14-OTW.</del>	
MISSION	7

*CIDA - SCOR*

ENCLOSURES  
Annexes

DISTRIBUTION

Finance(Travel)

CIDA(Mr. Hall)

Aid & Develop-  
ment

*file in 38-1-~~H-1~~  
CIDA-SCOR*

Further to our telegram under reference, we attach a copy of Mr. Pin's curriculum vitae. As Second Secretary (Development), Mr. Pin should be listed after Mr. Mahnet, preceding Mr. Lavoie.

2. Mr. Pin expects to depart Ottawa at the beginning of September, and wishes to take a couple of days' leave in Jamaica. It is understood that he would arrive during the first week of September, and firm travel arrangements will be communicated to you as early as possible. Mrs. Pin will not accompany her husband, but will follow in several weeks' time.

J.M. COOK

Under-Secretary of State  
for External Affairs

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

MEMORANDUM

File

TO  
A

SECURITY  
Sécurité

CONFIDENTIAL

FROM A. Vincent  
De Aid and Development Division

DATE August 18, 1969

REFERENCE  
Référence

NUMBER  
Numéro

SUBJECT  
Sujet

FILE	DOSSIER
OTTAWA	38-1-CIJA SCOR
MISSION	7

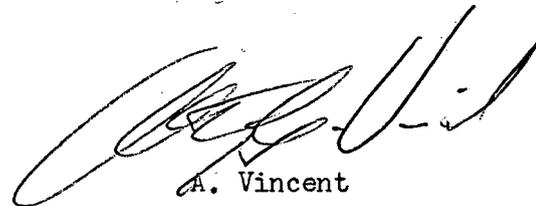
ENCLOSURES  
Annexes

1

DISTRIBUTION

Comwel Div.

In discussions with Mr. Lay of CIDA we learned that they have despatched a telex in reply to the attached. A copy is being supplied to us. The situation is that Mr. John Bene, a senior Forestry Adviser, is imminently arriving in Kingston where he will discuss the whole matter with Mr. Minns, Jamaican officials, and the High Commissioner. The current CIDA feeling is that Minns should probably go, but a definite decision will await Bene's conclusions following his investigations. If it becomes necessary, CIDA are confident that a suitable replacement can be found to take over duties from Minns immediately following his departure at the end of this year.



A. Vincent



CANADIAN INTERNATIONAL DEVELOPMENT AGENCY  
AGENCE CANADIENNE DE DÉVELOPPEMENT INTERNATIONAL

OTTAWA 4

*file*

August 14, 1969.

38-1- <del>1111</del> 502	
7	30

Under-Secretary of State  
for External Affairs,  
334 Langevin Block,  
Ottawa, Ontario.

Attention: F. Livingston

To: Mr. Livingston
From Records
AUG 21 1969
To:

E  
D  
J2

Dear Sir:

CIDA has selected two officers to fill the positions  
for aid administrators at Addis Ababa and Dakar.

Curriculum Vitae for these two men are attached.

Yours sincerely,

*G. Sicard*  
G. Sicard,  
Head, Manpower Planning,  
Personnel Administration Branch.

c.c. E. Jarvis.

ED

CURRICULUM VITAE

Name: Ewan Niger Hare

Born: [REDACTED] in Southport, England. Emigrated 3 months later.  
Became Canadian Citizen in 1962.

Education: Secondary Education at Collège Cevenol, Haute Loire, France  
(also schools in Switzerland and Greece).

B.A. (History and Political Science) Earlham College, 1961.

Graduate Diploma in Public Administration, Carleton University, 1964.

Experience: August 1961 - August 1964, Department of Finance  
Junior Executive Officer and later Finance Officer 2 in the  
Personnel Policy Division of Treasury Board Staff. (Also  
6 months at the Superannuation Branch).

September 1964 - August 1966, Canadian University Service Overseas  
Volunteer teacher at Kwong Hwa (Chinese Secondary) School, Sibul,  
Sarawak, Malaysia.

September 1966 - to present, Canadian International Development Agency  
Junior Executive Officer; presently P.M. 5. Positions held have  
all been within the Training Division.

Also a variety of summer jobs while in university, and employment  
in the Danish and British Merchant Marines while hitch-hiking around  
the world (1958-59).

Language: Bilingual (English and French)  
Spanish - fair  
Greek - good spoken

Office Address: Rm 412, Nicol Building, 331 Cooper Street, Ottawa

Office Phone: 996-1292

Home Address: 18 Maple Grove, Lucerne, P.Q.

Home Phone: 684-7337

Present Class and Grade: PM 5

Present Salary: \$13,403 (Oct. 1, 1969)

Married: Carolyn, U.S.; Citizen, Canadian Citizenship taken out June, 1969.

-2-

Children: Penelope Joan,  
Jonathan Mark,



s.19(1)

Post: ~~Addis Bababa~~ Accra

Designation: 1st Secretary (Development)  
Technical Assistance.

Approximate Starting Date: November

CURRICULUM VITAE

s.19(1)

Name: Pierre Racicot

Born: [REDACTED]

Education: B.A., B.S.C. (Hon.) Mathematics from the University of Montreal

Work Experience:

1962-65 Teacher of Modern Mathematics and Statistics at the  
Collège St. Viateur

1965-67 Teacher of Mathematics under CIDA auspices in Tunisia  
(Kairouan and Sfax).

1967-69 Desk officer, Francophone Africa and S.E. Asian,  
Education Division, CIDA.

1969 - Acting as unit chief, Education Division with  
responsibility for posting and briefing conferences.

Office Address: Rm 101, Fuller Building, 75, Albert Street, Ottawa.

Office Phone: 992-9675

Home Address: 153 Nepean Street, Apt. 306, Ottawa.

Home Phone: 232-9072

Present Class and Grade: PM 3

Salary: \$10,763 (Oct 1, 1969)

Married: 21-09-69 Elizabeth Ann (Wallace) Mrs. Racicot is a PM 2, working as  
desk officer in the Education Division for East African and  
Caribbean programs.

Post: Dakar

Designation: 2nd Secretary (Development)  
Technical Assistance

Approximate Arrival Date: Mid-November

*Kill*  
*Mr. Livingston*

38-1	<del>H</del>	<del>T</del>
7	e DA-SCOR	

*Copy*  
*Aug 26/69*  
*and return to Vincent*

C O N F I D E N T I A L

FM CIDAOTT AUG18/69

TO KNGTN AD9000 IMMED

INFO EXTER(AID AND DEVELOPMENT)

REF YOURTEL CIDA362 AUG11

FORESTRY ADVISER-MINNS

AS INDICATED IN OURTEL AD3852 JUL18, WE HAVE FELT UNABLE TO AGREE TO ONE YEAR EXTENSION OF MINNS CONTRACT ON BASIS OF PROFESSIONAL ADVICE ON WHICH WE HAVE TO RELY AND WHICH IS UNANIMOUS IN QUESTIONING HIS PROFESSIONAL COMPETENCE AND EXYRESSING GRAVE FEARS OF POSSIBLE CONSEQUENCE OF SUCH EXTENSION. INVIEWOF YOUR RECOMMENDATION WE DID, HOWEVER, AGREE TO EXTENSION UNTIL JAN1/70 AND MEANWHILE TO SEARCH FOR REPLACEMENT ADVISER. NO/NO CONSIDERATION OTHER THAN MINNS COMPETENCE HAS INFLUENCED OUR JUDGMENT IN THIS REGARD.

2. WE NATURALLY WISH TO GIVE DUE WEIGHT TO FACTORS MENTIONED IN YOUR REFTEL AND HAVE ACCORDINGLY ASKED JOHN BENE, OUR FORESTRY ADXISER, WHO ARRIVES KNGTN AUG20, TO DISCUSS MATTER WITH YOU FURTHER. WE ARE PREPARED TO RECONSIDER MATTER OF ONE YEAR EXTENSION FOLLOWING THIS DISCUSSION, IN LIGHT OF CONCLUSIONS REACHED BY BENE AND YOURSELF. IN ANY EVENT, WE WILL MEET JAMAICAN REQUEST FOR FORESTRY EXPERT AFTER JAN1/70 IF AGREEMENT IS NOT/NOT REACHED ON DESIRABILITY OF RETAINING MINNS SERVICES AFTER THAT DATE.



CANADIAN INTERNATIONAL DEVELOPMENT AGENCY  
AGENCE CANADIENNE DE DÉVELOPPEMENT INTERNATIONAL  
OTTAWA 4

August 19, 1969.

CIDA - SCOR	
38-1-11-1	
7	—

Mr. F.G. Livingston,  
Secretary,  
Standing Committee on Staff Requirements  
to Conduct the Canadian Aid Programme  
Abroad,  
Department of External Affairs,  
Aid and Development Division,  
334 Langevin Block,  
Room 327,  
Wellington Street,  
Ottawa.

Dear Mr. Livingston:

We should like to arrange, subject to the agreement of the respective High Commissioners, extensions of one year to the tour of duty of the following seconded CIDA personnel at present serving at Missions abroad and whose posting would normally terminate early in 1970.

C.L. Mofford	Port of Spain
D.S. Blaine	New Delhi
E.H. Webb	Islamabad

I should accordingly be grateful, if you agree, if you could get in touch with the posts concerned requesting the concurrence of the High Commissioners.

We have had informal discussions on this matter with the officers concerned during their visits to Ottawa this year. Blaine has indicated that he would be willing to extend his tour of duty if his wife's health problem can be overcome and Mofford has expressed his willingness to stay for the additional year. Any final decision on Webb will have to wait for the medical report from the Department of National Health and Welfare in view of his current state of health, but it would be useful to know whether in principle such an extension could be considered.

If there is any further information you require in this connection you should contact Mr. Sicard of this Division.

Yours sincerely,

  
D.M. Cameron,  
Acting Director,  
Personnel Administration Branch.

→ RETURN TO DCO  
AID & DEVELOPMENT DIVISION

FILE

MEMORANDUM

Personnel Operations Division (through Mr. Langley)

RESTRICTED

August 20, 1969

Aid and Development Division

Aid Programme Administrators - Extensions of  
Tours of Duty

CIDA-500 R	
38-1-11-1	
?	—

*dated aug. 19/69*

1

Attached is a copy of a letter from CIDA concerning the Aid Programme Administrators in Port-of-Spain, New Delhi and Islamabad whose tours of duty would normally be completed early in 1970. You will note that CIDA has indicated that they would like to arrange (subject to the agreement of their respective High Commissioners) extensions of one year for Messrs. Mofford, Blaine and Webb.

2. We should be grateful if your division could take this matter up with the heads of posts concerned to determine whether, in principle, they would support these extensions. At the same time, you will wish to bear in mind the information in CIDA's penultimate paragraph which indicates that final decisions in the case of Mofford and Blaine will depend on the satisfactory resolution of certain health problems.

3. Since the letter is addressed to the Secretary of the Aid Staffing Committee, we are forwarding this memorandum to you through the Chairman for information and, if he so desires, for an opportunity to comment. We in this division do not consider it necessary to call a meeting of the Committee to confirm extensions for Programme Administrators now in the field.

Aid and Development Division

ED

*Jul 21  
done  
Aug 27*

*M. Pagnon  
RAF TO: F. LINDSAY  
A-6-22*

M

C O N F I D E N T I A L  
FM ACCRA AUG21/69 NO/NO STD  
TO EXTER 1233 PRIORITY  
INFO CIDAOTT PRIORITY  
REF OURTEL 1081 JUL22 YOURTEL ED401 JUN13

cc *Pers Ops (Miss Jarvis)  
Material Management Div  
Aug 29/69*

CIDA-SCAR	
38-1- <del>177</del>	
7	36

AID PROGRAMME ADMINISTRATOR  
ADVISE WHETHER WE MAY EXPECT AID ADMINISTRATOR WITH STENO SUPPORT  
BEFORE DEC31, AS ENVISAGED YOUR REFTEL.  
2. DECISION WILL AFFECT OUR WORK PLANNING AND ASSIGNMENT  
OF HOUSING.

*- Pers Ops - we are replying to Admin's question & hope you  
can answer re: Steno support.*

*GL*

*Mr. Livingstone*

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

MEMORANDUM

Mr. J.C. Langley

*Mr. Langley*

SECURITY  
Sécurité

CONFIDENTIAL

DATE

August 21, 1969

NUMBER  
Numéro

Aid and Development Division

Aid Staffing Committee

*file  
hr*

FILE	DOSSIER
OTTAWA	38-1- <del>117</del> <i>CIDA-5002</i>
MISSION	

TO  
À

FROM  
De

REFERENCE  
Référence

SUBJECT  
Sujet

ENCLOSURES  
Annexes

2

DISTRIBUTION

Personnel  
Operations  
(Miss Jarvis)

Personnel  
Branch  
(Mr. Tovell  
Director  
General)

*I have with at  
10.30. Could we  
meet with Ctee  
at 12 noon?  
h*

You will be aware that since the last meeting of the Standing Committee on Staffing Requirements to Conduct the Canadian Aid Programme Abroad on May 23, action has been taken to implement the decisions to post Programme Administrators to Lagos, Accra, Dakar, Port-of-Spain, Addis Ababa and Georgetown. There are, however, a number of questions upon which we have been working and on which the judgment of the Committee is required. We understand that you plan to be away from Ottawa on leave from about the middle of next week until late September, and therefore, we wonder whether you would agree to chair a meeting on Tuesday, August 26 from 11:30 a.m. You may also wish to meet with Mr. Tovell and this division to discuss departmental positions on various items before that time; perhaps on Monday.

2. After discussions with Mr. Kidd, it would appear that the following items might usefully be discussed by the Committee.

(a) Matters Relating to 1969-70 Programme Arising from the May 23 Meeting

(i) Staffing in North African Posts. The Committee agreed to the posting of a Programme Administrator (Capital) to Tunis who would be responsible for capital assistance programmes in the three Mahgreb countries. In subsequent correspondence the post has urged that the Programme Administrator be a generalist and CIDA wishes to make this proposal formally to the Committee.

(ii) It has been suggested that Mr. Garceau who is at present performing a Programme Administrator function in Abidjan on a contract basis be attached to the mission when it is opened. Mr. Kidd wishes to discuss this and the possibility of taking Mr. Garceau into CIDA's employ (i.e. making him a civil servant) and then placing him under the direction of the head of post.

(iii) Mr. Kidd wishes the Committee to take note of the agreement between this department and CIDA that no action be taken on the Committee's decision to post a Programme Administrator to Bangkok until such time as we receive a report from Mr. Cox. Mr. Kidd will ask that the Secretary be requested to follow up with Bangkok by the last week in September.

.../2

*27-8-22(us)*

- 2 -

CONFIDENTIAL

(iv) Posting of Aid Administrators to Non Aid Recipient Posts (Permis New York). You will recall that at the last meeting Mr. Kidd notified the Committee of CIDA's interest in posting officers to the Permanent Missions in New York and Geneva. After some discussion, the Committee agreed to consider this question as a priority item at its next meeting. Since the May 23 meeting, we have had an opportunity to discuss this policy issue with yourself and with interested divisions within the department and incorporating their views, we have prepared the attached note for your consideration.

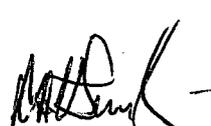
Mr. Kidd had asked earlier for a meeting of the Committee during the first week in September and he had agreed that CIDA would prepare a paper outlining its arguments in support of the posting of a CIDA officer to New York. While he agrees to a meeting of the Committee before your departure, he cannot guarantee their paper will be ready. Nevertheless, he will have the CIDA position prepared and in the absence of a paper, will present his arguments orally.

(b) Updating of Aid Staffing Inventory

At its last meeting, the Committee agreed that a revision of the aid manpower and staffing inventory should be undertaken, and it was agreed that the Secretary would prepare a draft letter to posts concerned. We are clearing a draft with CIDA.

(c) Terms of Reference for Aid Administrators at Posts Abroad

You will recall that at its last meeting, the Committee appointed a working group including the Secretary and Mr. Sicard of CIDA's Personnel Division to draft revised terms of reference. The working group was instructed to combine existing terms of reference for Programme Administrators (General) and Programme Administrators (Capital) to eliminate ambiguities in the present text. Attached is a copy of the revised terms of reference as proposed by the working group. Should these terms of reference be approved by the Committee, it is proposed that they be circulated to aid recipient posts by this department under cover of a circular document.

  
Aid and Development Division

## POSTING OF AID ADMINISTRATORS TO NON-AID RECIPIENT POSTS

At the May 23 meeting of the Aid Staffing Committee the CIDA representative expressed a desire to post officers to Permisis New York and Geneva. It was agreed to postpone a decision on this request to a future meeting before which time CIDA would circulate a paper outlining their reasons for placing officers at these posts. CIDA hopes to have this paper prepared for the meeting on August 26 but to-date no draft has been circulated. Until we see it, we cannot know the full nature of the CIDA case and thus it is difficult to present a cogently argued reply.

The general question, however, raises a basic policy issue. The department agreed that CIDA should post Programme Administrators abroad for aid administration duties at aid recipient posts. The issue now is should this agreement be expanded to include the posting of CIDA officers to non aid recipient posts such as New York and Geneva. The question as we see it is one of function and whether we should agree to CIDA officers performing general foreign service officer duties even though the focus of that function is on multilateral aid institutions. The points that might be made to CIDA are as follows.

- (a) Canadian diplomatic posts abroad are not designed to serve only the very narrow interests of the Department of External Affairs. They are established to represent the Canadian Government and all its departments. It would obviously become untenable if every department with an interest in a certain aspect of foreign relations were to press its case to have its own permanent representatives at posts abroad.
- (b) There have been particular circumstances where it seemed advisable to have representatives abroad from other departments. In the case of CIDA this has been related to the administration of aid programmes. Clearly certain expertise was available from CIDA which was not available from this department and the amount of work involved was beyond the personnel capacities of this department under existing financial restrictions.
- (c) Completely new issues are, however, raised for posts such as Geneva, New York and OECD Paris. Other departments already help to staff these posts and we are not trying to keep them an exclusive preserve of External Affairs. However, aid policy discussions which take place at them are of interest to a number of departments of government including CIDA and it is a function of the foreign service officer to report to Ottawa on such discussions. We should not deny that CIDA has a central responsibility in Ottawa to take the initiative in the formulation of aid policy but posts abroad are there to serve CIDA as well as this department and we have no record of specific criticisms from CIDA about the service being provided by Geneva, New York or OECD Paris.

- 2 -

(d) CIDA's major concern appears to be to place one of their officers in New York. If so, it is important that they give us a clear statement about the duties they envisage for this officer. If these are related solely to relations with the UNDP concerning the administration of Canadian contributions to that Programme, and cooperation with UNDP on other Canadian projects, we could possibly agree to examine their case. However, it seems doubtful that a full man year would be required for this type of liaison duty. A case might be made that a cheaper alternative would be for CIDA to send officers to New York from time to time for consultation with the UNDP.

(e) We understand from discussions we have had with the Director of CIDA's Multilateral Institutions Division that the background to this request for a position in New York is a desire to train a CIDA officer who, upon his return to Ottawa, could provide expertise at the desk level on UNDP matters. It seems to us that this is a rather expensive way to provide such training and one which at least in the initial stages would not provide the level of liaison CIDA seems to deem necessary. With respect to the UNDP, it will be recalled that it was made clear at the time that we transferred the vote from this department to CIDA, that our responsibilities for policy formulation for the UNDP would in no way change simply because the vote was transferred. Our agreement to transfer this vote was given "on the understanding that there will be a continuing need in the decision taking process to take full note of actual political factors which are frequently of major importance and on a number of occasions represent the predominant Canadian interest".

We have determined from Personnel Operations Division that an additional man year can be made available for New York from departmental resources (we assume this remains the case under the new austerity); and UN Division have submitted a proposal in its establishment review of the Geneva Mission for 1970 for an extra position at the FSO 5 level. UN Division places a very high priority on the expansion of the departmental capacity to follow United Nations economic activities in Geneva and in New York, and they have expressed some concern about the attitude of Treasury Board should it be faced with similar requests for additional staff at the same mission from different government agencies.

Consequently, we recommend that the department inform CIDA that we are prepared to staff these positions, that the nature of the duties as we envisage them are the function of a foreign service officer, and that at least as yet we have received no convincing case from CIDA that they should be regarded as pooled positions under the Aid Staffing Committee.

**CONFIDENTIAL**

Draft Terms of Reference for Programme Administrators

Posted to Canadian Posts in Developing Countries

Summary

Under the direction of the Head of Post, <sup>as appropriate</sup> ~~an~~ <sup>or</sup> an officer designated by him, and member of the staff of a Canadian post in a developing country, the Programme Administrator has specific responsibilities relating to Canada's international development programme:

- In consultation with other officers at a post and with local officials recommends*
- a. ~~A~~ develops assistance programmes in the country concerned which will help meet the social and economic needs of the country and which will help achieve the objectives of Canadian foreign policy, taking into account established guidelines and procedures;
  - b. administers Canada's assistance programmes in the country concerned to help ensure that Canadian assistance is utilized effectively in the achievement of stated objectives and is coordinated with the efforts of other donors;
  - c. evaluates current and completed projects and programmes in the country concerned to determine the extent to which Canada's programme achieves its objectives and to ensure that resources are allocated effectively and policies are appropriate;
  - d. assists in the development, supervision and implementation of effective public information programmes to increase knowledge about Canadian assistance programmes and policies and to encourage favourable attitudes about such programmes and policies and about Canada;
  - e. provides appropriate assistance to Canadian non-governmental organizations undertaking worthwhile programmes of an aid and development nature in the country concerned;
  - f. performs representational duties appropriate to his rank, responsibilities and to the size of the staff at the post;
  - g. performs other related duties as may be assigned by the Head of Post; and
  - h. may perform some or all of the above functions in other developing countries to which his resident Head of Post is accredited or to which another resident or non-resident Head of Post is accredited.

...2:

CONFIDENTIAL

- 2 -

A. Programme Development

*as appropriate  
or an officer designated by him* *recommends*  
Under the general direction of the Head of Post, *(develops)* assistance programmes to help meet the priority needs of the recipient country in the field of economic and social development which will help in the achievement of Canadian foreign policy objectives within established guidelines and procedures by:

1. Drafting factual and interpretative reports for the signature of the Head of Post concerning the development needs, plans and policies of the recipient country and of other donors;
2. Submitting through the Head of Post official requests for Canadian assistance together with recommendations, including an assessment of the proposals' priority, economic financial and technical feasibility, costs and benefits in terms of the achievement of objectives, timing, taking into account facilities available from other donors and local sources;
3. Drafting reports for the signature of the Head of Post recommending the nature and extent of Canadian assistance in terms of those sectors of the economy of the recipient country in which Canadian assistance might best be directed, the achievement of Canadian foreign policy objectives and guidelines and of the activities of other donors;
4. Drafting reports for signature by the Head of Post recommending changes in Canadian assistance policies and procedures, including their relationship to Canadian foreign policy;
5. Assists local officials in completing requests for Canadian assistance, including the identification of projects;
6. Participating, as appropriate, in the drafting and negotiation of loan agreements, memoranda of understanding and other related agreements concerning the provision of Canadian assistance to the recipient country;
7. Providing information about Canadian policies and procedures to the authorities of the country concerned; and
8. Making arrangements for Canadian technical or professional personnel who visit the country concerned in order to assist in the development of new projects and programmes.

B. Programme Administration

Under the general direction of the Head of Post, administers Canada's development assistance programme in the country concerned to help ensure the effective and efficient utilization of resources and the achievement of Canadian objectives in the light of local conditions and the needs and plans of the recipient country by:

1. Maintaining an up-to-date record of all Canadian projects and programmes, including information about Canadian technical assistance personnel in the country, schedules, et cetera;
2. Briefing and debriefing Canadian experts provided by CIDA about local conditions; *and maintaining a general liaison with such experts throughout their assignments.*
3. Administering arrangements for the selection, movement and placement of trainees;
4. Providing assistance and support, as appropriate, for technical assistance personnel connected with Canadian-financed projects and programmes to ensure that they receive adequate local support to enable them to make an effective contribution;
5. Drafting reports for the signature of the Head of Post recommending changes in operational projects and programmes and in Canadian policies and procedures to ensure the achievement of objectives;
6. Consulting with officials of the host government and its agencies, Canadian personnel concerned and representatives of other donors about the implementation of Canada's programme;
7. Drafting reports for the signature of the Head of Post recommending the provision of assistance in support of Canadian technical assistance programmes;
8. Administering the post's funds for "Small Project Assistance" in the country concerned; and
9. Making representations, as appropriate, to the recipient government to ensure the provision of adequate support and cooperation according to programme agreements.

- 4 -

C. Evaluation of Programmes and Policies

Under the general direction of the Head of Post, evaluates current and completed projects and programmes to determine the extent to which assistance objectives are achieved within the framework of Canadian foreign policy, to ensure that resources are allocated effectively and policies and procedures are appropriate in view of local conditions in meeting established goals by:

1. Drafting reports for the signature of the Head of Post concerning the status of the programme in relation to the achievement of objectives and recommending changes in the nature and extent and schedule of the programme and in Canadian policies and procedures;
2. Inspecting projects to assess progress and initiate remedial action as appropriate; and
3. Maintaining close liaison with Canadian, foreign and local personnel concerned with aid matters in the recipient country to evaluate aid requirements, utilization, policies and procedures.

D. Information Programmes

Under the general direction of the Head of Post and in coordination with the post's Information Officer and CIDA, develops, implements and supervises a public information programme in the country concerned to inform and to influence opinion in accordance with Canada's general foreign policy objectives by:

1. Developing a general programme, including a schedule of activities to accomplish desired objectives;
2. Drafting material for use in the programme;
3. Providing information in response to specific requests; and
4. Assisting visiting Canadian journalists, broadcasters, et cetera, as appropriate.

...5:

CONFIDENTIAL

- 5 -

E. Assistance to Non-Governmental Organizations

Under the general direction of the Head of Post, provides assistance as appropriate to Canadian personnel serving with Canadian non-governmental organizations that are planning or implementing effective and desirable aid and development programmes in the country concerned by:

1. Providing information about local conditions, Canadian programmes and policies; and
2. Maintaining suitable liaison with such organizations in the country concerned and with appropriate local officials.

F. Representational Duties

Under the general direction of the Head of Post, performs representational duties in the country concerned in order to obtain information, influence opinion and to exchange views by:

1. Entertaining in his residence and in public places and by accepting official and social hospitality; and
2. Participating in suitable local organizations.

G. Non-Resident Functions

When the programme administrator is assigned duties in a developing country other than the one in which he normally resides, he is responsible to the Head of Post accredited to the other country for any of the above functions which he may carry out under the direction of the Head of Post concerned. The allocation of the programme administrator's time and channels of communication in cases where two or more Heads of Posts are concerned are questions on which the Heads of Posts should reach prior agreement as to priorities, procedures and guidelines.

Aid & Development/F.G. Livingston/kg

DRAFT LETTER

TO (Posts in Aid Recipient Countries)

FROM USSEA

Inventory of Aid Staffing Requirements

You will recall that in April 1968 Canadian posts in aid recipient countries were requested to provide an assessment of man years devoted to the administration abroad of the Canadian Aid Programme. The responses to that request have been extremely useful to both CIDA and the Department and particularly to the Standing Committee on Staff Requirements to Conduct the Canadian Aid Programme Abroad. It was on the basis of that inventory of personnel utilization that this Aid Staffing Committee was able to establish priorities for the posting of officers from CIDA, External Affairs, and the Department of Industry, Trade and Commerce to perform specific aid administration duties abroad. However, the inventory is now almost 18 months old and the Committee has decided in the light of changing conditions and priorities that an updating and revision of this inventory is necessary.

We therefore ask you to provide up to date information on personnel utilization at the post. We would request you to provide an inventory of man years devoted to aid administration. This would include personnel resources devoted to both capital and general programmes, as well as an assessment of time spent by <sup>each</sup> officer~~s~~ at the post on general economic reporting related to aid administration abroad. In addition, we should like this year, since it is the Department's responsibility to provide the support services (e.g. stenographers, etc.) for aid administration work, to have an inventory by man years of non officer resources devoted to aid programme administration. The time spent by heads of posts and heads of chancery on aid administration and supervision might be included <sup>should be listed</sup> but, separately, from the main inventory.

- 2 -

We should be grateful for a reply to this letter by  
September 30, 1969.

Under-Secretary of State  
for External Affairs

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

Mr. J. George  
c/o Personnel Operations Division  
(on arrival from New Delhi)

PERSONNEL INFORMATION  
CONFIDENTIAL

SECURITY  
Sécurité

DATE August 25, 1969

TO  
A

FROM  
De Personnel Operations Division

NUMBER  
Numéro

REFERENCE  
Référence

SUBJECT  
Sujet Extension of tour - Mr. D.S. Blaine (CIDA)

*file*  
*in*

FILE	DOSSIER
OTTAWA	38-1-CIDA/SCOR
MISSION	

ENCLOSURES  
Annexes

DISTRIBUTION

Aid & Develop.

Commonwealth

We have received a proposal from CIDA that Mr. Blaine's tour be extended by one year, to February 1971. I understand that such an extension would be acceptable to Blaine, if his wife's health problem (of which we have no detailed knowledge) can be overcome.

2. You will no doubt be having some discussion with CIDA during your time in Ottawa, and may wish to acquaint them with your reaction to this proposal. We would nevertheless appreciate being informed whether you support an extension in order that our official correspondence with CIDA on this and related proposals may be tidied up.

J.M. COOK

Personnel Operations Division

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

PERSONNEL INFORMATION  
CONFIDENTIAL

TO  
A Mr. C. E. McGaughey  
c/o Personnel Operations Division

SECURITY  
Sécurité

DATE August 25, 1969

FROM  
De Personnel Operations Division

NUMBER  
Numéro

REFERENCE  
Référence

*file*

SUBJECT  
Sujet Extension of tour in Pakistan - Mr. E.H. Webb (CIDA)

FILE	DOSSIER
OTTAWA	38-1-CIDA/SEC
MISSION	

ENCLOSURES  
Annexes

DISTRIBUTION

Aid & Develop.

Commonwealth

We have received a proposal from CIDA that Mr. Webb's tour in Pakistan be extended by one year, to February 1971. The pending medical assessment by National Health and Welfare of his fitness for further service in that area will of course have to be taken into consideration, but we should appreciate having your comment on Mr. Webb's performance over the past eighteen months and on the desirability, in principle, of a one-year extension.

J.M. COOK

Personnel Operations Division

Personnel Operations/E. Jarvis/pr

cc: Aid & Development  
Commonwealth Division

38-1-~~4~~  
CIDA-5002  
file  
m

PERSONNEL INFORMATION  
CONFIDENTIAL

OTTAWA, August 25, 1969.

Dear Garry,

We have received from CIDA a proposal that the tour of Mr. C. L. Mofford, their capital assistance Programme Administrator in Port of Spain, be extended by one year, to January 1971. I understand that such an extension would be acceptable to Mofford.

I do not know whether you have yet had adequate opportunity to assess Mr. Mofford's performance in his assignment, but before any commitment is made to CIDA we would wish to have your reaction to the proposal. So far as we are aware, no special health problems have been encountered, but if your reaction is generally favourable perhaps you could confirm this.

While no urgency attaches to this request, it would be helpful to CIDA, for planning purposes, to know as early as possible whether it will be necessary to line up a replacement for Mofford.

Yours sincerely,

J.M. COOK

J. M. Cook, Head,  
Personnel Operations Division.

Mr. G. A. Rau,  
Canadian High Commissioner to  
Trinidad and Tobago,  
Port of Spain, Trinidad.

Aid & Development/F.G. Livingston/kg

c.c. Mr. J.C. Langley  
Mr. J.K. Starnes  
Mr. F.M. Tovell  
Mr. L.A.H. Smith  
Personnel Operations Div.  
Mr. M.J. Cook  
Mr. L.M. Berry  
Miss E. Jarvis

38-1-CIDA-SCOR	
7	36

FILE

OTTAWA, August 25, 1969.

The President,  
✓ Canadian International Development Agency,  
Ottawa, Ontario.

Attention: Mr. G.P. Kidd, Vice-President

The President,  
Treasury Board,  
Ottawa, Ontario.

Attention: Mr. A. Keehner, Program Division 1

The Deputy Minister,  
✓ Department of Industry, Trade and Commerce,  
Ottawa, Ontario.

Attention: Mr. S.H. Hay, Director  
Trade Commissioner Service

Standing Committee on Staff Requirements to  
Conduct the Canadian Aid Programme Abroad

This letter is to inform you that the Chairman, Mr. Langley,  
has asked me to notify members of the Standing Committee that he would  
like to schedule a meeting on Tuesday, August 26 at 12:00 noon in the  
large conference room of the East Block. An agenda for this meeting  
is attached.

Yours sincerely,

F.G. LIVINGSTON

F.G. Livingston,  
Secretary of the Committee.

Agenda for the Meeting of  
August 26 at 12:00 noon  
Large Conference Room  
East Block

1. Matters Relating to the 1969-70 Programme Arising from the May 23 Meeting
  - A. Staffing in North African Posts
  - B. Abidjan
  - C. Bangkok
  - D. New York
2. Aid Staffing Inventory - Updating and Revision
3. Terms of Reference for Aid Administrators at Posts Abroad



CANADIAN INTERNATIONAL DEVELOPMENT AGENCY  
AGENCE CANADIENNE DE DÉVELOPPEMENT INTERNATIONAL  
OTTAWA 4

August 26, 1969.

CIDA-SCOR	
38-1-7-1	
7	36
file 7	

Mr. F.G. Livingston,  
Secretary,  
Standing Committee on Staff Requirements  
to Conduct the Canadian Aid Programme Abroad,  
Aid and Development Division,  
Department of External Affairs,  
334 Langevin Block, Room 327,  
Wellington Street,  
Ottawa, Ontario.

Dear Mr. Livingston:

Re: Posting of Edward Howard Webb

I have recently been informed by the Department of Health and Welfare that the condition of Mr. Webb's hands has improved considerably and that the Doctor considers that it would be reasonable for him to remain for the completion of his tour of duty.

Yours sincerely,

D.W. Hall,  
Director,  
Personnel Administration Branch.

# MESSAGE

FM/DE	EXTERNAL	AUG 29 23	DATE	FILE/DOSSIER	SECURITY
			AUG 29/69	38-1-CIDA-SCOR	SECURITE
TO/A	ACCRA	5 69	7	NO	CONFD
				ED-514	PRECEDENCE
INFO	CIDA				PRIORITY <i>Route</i>

REF YOURTEL 1233 AUG21

SUB/SUJ AID PROGRAMME ADMINISTRATOR

~~WE PROPOSE TO NOMINATE ADMINISTRATOR WITHIN NEXT WEEK.~~ *We expect administrator will be nominated with*  
 WE ~~PROPOSE~~ *WILL* TO NOMINATE ADMINISTRATOR WITHIN NEXT WEEK. EXPECTED ARRIVAL AT  
 POST WILL BE MID-NOV. WE ~~WILL~~ *WILL* REPLY TO YOUR QUESTION CONCERNING STENO  
 SUPPORT IN SEPARATE TEL.

DISTRIBUTION LOCAL/LOCALE NO STANDARD DONE IN DIV. c.c. PERSONNEL OPERATIONS DIV. MATERIEL MANAGEMENT DIV.

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG <i>A. Vincent</i> A. VINCENT/kg	AID & DEVELOPMENT	2-5421	SIG <i>W. JENKINS</i> L.A.H. SMITH



CANADIAN INTERNATIONAL DEVELOPMENT AGENCY  
AGENCE CANADIENNE DE DÉVELOPPEMENT INTERNATIONAL

OTTAWA 4

38-1-CIDA-SCOR	
7	36

August 29, 1969.

Mr. F. G. Livingston,  
Aid and Development Division,  
Office of Economic Affairs,  
Department of External Affairs,  
Langevin Block,  
OTTAWA, Ontario.

Dear Mr. Livingston:

*file n.*

To: Mr. Livingston
From Records
SEP 4 1969
To: J-4

Referring to the recent meeting of the Standing Committee on Staff Requirements to Conduct the Canadian Aid Program Abroad and our recent conversations, this will confirm that this Agency would prefer to defer a posting to Addis Ababa for the time being. I gather that this has the concurrence of the Committee.

We had previously nominated Mr. E.N. Hare for a posting to Addis Ababa but, in view of the foregoing circumstance, would now like to nominate Mr. Hare for a posting to Accra, Ghana. A curriculum vitae for him was sent to you with our previous letter but if you require any additional information we will be pleased to provide it. Mr. Hare would be able to report to Accra on November 15th.

I trust this arrangement will be satisfactory to your department and would appreciate your concurrence as soon as possible.

Yours very truly,

*D. W. Hall.*

D. W. Hall,  
Director,  
Personnel Administration Branch.

*E*

FILE

MEMORANDUM

Personnel Operations Division

RESTRICTED

Aid and Development Division

September 3, 1969

Aid Programme Administrators

CIDA-500R	
<del>38-1-111</del>	
7	—

2

The Aid Staffing Committee at its meeting of August 26 agreed to a nomination by CIDA of Mr. Ewan Niger Hare as Aid Programme Administrator (General) for posting to Accra. You will recall that Mr. Hare had been previously nominated for Addis Ababa. The Committee agreed further to CIDA's suggestion that the posting of a Programme Administrator to Addis be deferred to fiscal year 1970-71.

Materiel  
Management Div.  
(L.E. Vail)

- 2. Attached are copies of curricula vitae for Mr. Hare and for Mr. Pierre Racicot who, as you know, is CIDA's nominee for Programme Administrator in Dakar.

F.G. LIVINGSTON

Aid and Development Division

*file*  
*AK*

**MESSAGE**

38-1-CIDA-SCORE

DATE		FILE/DOSSIER		SECURITY SECURITE
11.9.69		<del>38-1-111</del> 10		Restricted PRECEDENCE
FM/DE		EXTER OET		
TO/A		NO		Priority
Accra		PO 2889		
INFO				

**REF** COURTEL ED-514 UAUGST 29

**SUB/SUJ** AID PROGRAMME ADMINISTRATOR

CIDA GENERAL PROG. ADMIN. NOMINEE  
IS EWAN NIGER HARE, AGED 30 MARRIED WITH DAUGHTER AGED  
2½ YEARS AND SON FOUR MONTHS. HARE, BILINGUAL, HOLDS  
BA IN HISTORY AND POL. SCIENCE FROM EARLHAM COLLEGE  
AND GRADUATE DIPLOMA PUB. ADMIN. FROM CARLETON UNIV.  
PREVIOUS EMPLOYMENT 1961-64 DEPT FINANCE (TB) 1964-66  
CUSO TEACHER SARAWAK, AND SINCE SEPT 66 CIDA TRAINING DIV.  
HE IS P.M. 5 AND AS FIRST SEC (DEVELOPMENT) WOULD BE  
LISTED AFTER DAWES.

2. ENVISAGE HARE WOULD DEPART  
NOVEMBER WITH STENO ASSIGNMENT TO COINCIDE. DETAILS  
OF LATTER TO FOLLOW.

3. GRATEFUL YOUR EARLY COMMENTS  
ACCEPTABILITY OF HARE AND ANY CONSIDERATIONS RELATING  
HIM AND STENO NOT/NOT COVERED YOURTEL 1081 JULY 22.

**DISTRIBUTION** ndstandard (done in Division) cc: Aid & Development, Africa and M.E. Div.  
**LOCAL/LOCALE** S.R.&.C (Mr. Zoubie); Property Mgt. CIDA; Miss Shea.

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG..... E. Jarvis:HDH	Personnel Operations	2.5496	SIG..... W. G. M. OLIVIER

38-1-11-1  
 10

MESSAGE

38-1-11-1

FM/DE	EXTERNL OTT	DATE	FILE/DOSSIER	SECURITY SECURITE
		SEP.12/69	<del>37-11-DAKAR</del> 38-1-CIDA-SCOR	CONFID.
TO/A	DAKAR	NO		PRECEDENCE
		PO-2892		PRIORITY
INFO				

**REF** YRTEL 625 JUL 25  
**SUB/SUJ** AID PROGRAM ADMINISTRATOR

CIDA GEN PROGADMIN NOMINEE IS PIERRE RACICOT AGED 30 MARRIED NO CHILDREN. HOLDS B.A., B.SC. MATHS FROM MONTREAL UNIV. EMPLOYED 1962-65 AS TEACHER COLLEGE ST. VIATEUR, 1965-67 AS TEACHER IN TUNISIA UNDER CIDA AUSPICES, AND SINCE 1967 WITH CIDA HQ. WIFE *Also* CURRENTLY EMPLOYED EDUCATION DIV CIDA. RACICOT IS PM 3 AND AS SECOND SEC(DEVELOPMENT) WOULD FOLLOW NOBLE ON DIPLO LIST.

2. AMB DESIGNATE AWARE OF FOREGOING AND MET RACICOT PRIOR DEPARTURE. UNLESS CONSIDERATIONS WHICH WERE NOT /NOT COVERED YOUR REFTEL DICTATE OTHERWISE WE ASSUME RACICOT CAN PLAN ON MID-NOVEMBER ARRIVAL. CONFIRM.

3. ASSUMING CONTINUING NEED FOR ADDITIONAL STENO YOUR MISSION WE WILL ENDEAVOUR ASSIGN BILINGUAL EMPLOYEE WHEN AVAILABILITY FURNISHED ACCOMMODATION CONFIRMED. BUDGETARY CONSIDERATIONS PRECLUDE INDEFINITE HOTELIZATION.

**DISTRIBUTION** NO STANDARD (DONE IN DIV.). cc: Afr. & M.E.; Aid & Devel.; S.R.A.C.(Zoubie); LOCAL/LOCALE Prop. Mgt.; Mat.Mgt.; CIDA; Finance Div.; Miss Shea.

ORIGINATOR/REDACTEUR	DIVISION	TELEPHONE	APPROVED/AUTORISE
SIG..... E. JARVIS/pr	Personnel Operations	2-5496	SIG..... W.G.M. OLIVIER

September 12, 1969.

38-1-CIDA-SCOT

Mr. E. Swangard,  
5816 Tisdall Avenue,  
Vancouver 13, B.C.

Dear Mr. Swangard:

This is to confirm the details of your visit to Ottawa Sept. 22-24, 1969.

You will arrive in Ottawa the evening of Monday, Sept. 22, 1969 and stay Monday night and Tuesday night at the Lord Elgin Hotel. These reservations were made in your name on Sept. 10. On the morning of Wed., Sept. 24 you will leave Ottawa for Montreal, departing from there for Nigeria Thursday, Sept. 25.

The following appointments have been made for you in Ottawa for Tuesday, Sept. 23.

10:00 A.M. with Mr. L. B. Lefalve, Director of Fitness and Amateur Sport, National Health & Welfare Dept., Tunney's Pasture 2-3326 - (I am advised that you have visited this Office before and, therefore, do not need a guide!)

✓ 3:00 P.M. with Mr. E. Skrabec, Head, Nigeria desk, Dept. of External Affairs, Room 112, Langevin Building. I will be very happy to meet you in the lobby of the Lord Elgin at 2:45 P.M. and go with you to this meeting. It is also possible that Mr. Power, of our Planning Division, and a representative of our Advisers Division will be at the meeting.

If there are any other arrangements you wish made for your stay here, please let me know.

Yours sincerely,

ORIGINAL SIGNED BY  
A. A. LESLIE

A. A. Leslie,  
Program Officer,  
Special Programs.

- cc. Mr. L. Langevin
- Mr. Campbell
- Mr. E. Skrabec
- Mr. L. B. Lefalve
- Mr. E. E. Power ✓
- Mr. J. Guerin

INFO ONLY

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INFO EXTER

*Dir. ROBERTSON AGD!*

REF VOTRETEL ED12012 SEP25

RAYMOND PAQUIN

PRIERE NOUS ENVOYER ADRESSE EN FRANCE DE RAYMOND PAQUIN. NOS

DOSSIERS NE REVELENT AUCUN RENSEIGNEMENT AU SUJET DE CETTE

PERSONNE.

*Mu Jager*

cc: *RAM-O*  
*A+B (G.H.P)*

*TC (ASSIN)*

*JC*

*Done*  
*Sept 29*  
*JD*

**CLOSED**  
**VOLUME**



**VOLUME**  
**COMPLET**

DATED FROM  
À CONTER DU

Jan. 1/69

TO  
JUSQU' AU

Sept 30/69

**AFFIX TO TOP OF FILE – À METTRE SUR LE DOSSIER**

**DO NOT ADD ANY MORE PAPERS – NE PAS AJOUTER DE DOCUMENTS**

**FOR SUBSEQUENT CORRESPONDENCE SEE – POUR CORRESPONDANCE ULTÉRIEURE VOIR**

FILE NO. – DOSSIER N°

38-1-CIDA-SCOR

VOLUME

4