

File No. Dossier 25-5-7-2-SALMON

Volume 7 From-De 80-04-01 To-À 80-11-30

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CLASSIFIED

RECO C-7

CLASSIFIÉ



8729

25-5-7-2-SALMON
Vol 7

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TITLE—TITRE:

BOUNDARIES

WATER

HIGH SEAS

FISHERIES

HIGH SEAS SALMON FISHERIES

FRONTIERES

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HAUTES MERS

PECHES

PECHES DU SALMON EN HAUTE MER

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Government of Canada
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DATED FROM 80-04-01 TO 80-11-30
À COMPTER DU JUSQU'AU

AFFIX TO TOP OF FILE - À METTRE SUR LE DOSSIER
DO NOT ADD ANY MORE PAPERS - NE PAS AJOUTER DE DOCUMENTS

FOR SUBSEQUENT CORRESPONDENCE SEE - POUR CORRESPONDANCE ULTÉRIEURE VOIR

FILE NO. - DOSSIER N°

25-5-7-2-SALMON

VOLUME

8

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mFLO 5/12/80
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Government
of Canada

Gouvernement
du Canada

MEMORANDUM

NOTE DE SERVICE

TO
A

The Minister of Fisheries
and Oceans

FROM
DE

Donald D. Tansley

DATE	
ACC	REF
108723	
FILE	FOUR
25-5-7-2-SALMON	
B. HAND	PAR PORTEUR
ATTN:	

SECURITY - CLASSIFICATION - DE SECURITE
OUR FILE / NOTRE REFERENCE
YOUR FILE / VOTRE REFERENCE
DATE
NOV 27 1980

SUBJECT
OBJET International Atlantic Salmon Convention

The purpose of this memorandum is to report on the results of the working group meeting attended by Canada/EEC/USA and Norway in Brussels, November 6 to 7, to discuss the development of an International Atlantic Salmon Convention. Background on this subject was included in my memorandum to you of October 28, a copy of which is attached for ease of reference.

From the Canadian perspective moderate but important progress was made at the meeting. The EEC dropped its previous demand that Canada and other states of origin should impose a quota on their own fisheries. The EEC also put forward an informal compromise three commission proposal which, while not adopting Canada's proposal for a "Greenland Commission" effectively drops the EEC demand for two commissions -- one for the Northwest Atlantic, one for the Northeast -- and envisages a third separate Commission to regulate the West Greenland fishery. Following a scientific presentation by the Canadian delegation that showed, *inter alia*, that the effect of a later season opening in West Greenland would be the taking of less fish per ton, the Danes and Greenlanders have expressed a willingness to pursue this idea in order to allow the possibility of an increase in the tonnage quota while reducing the number of salmon lost to homewaters.

Perhaps the most disappointing aspect of the meeting was that the USA continued to press positions on a variety of issues that would subject the domestic management of all North Atlantic salmon, on both sides of the Atlantic, to a system of international review in which the USA would have some degree of control. Consideration of our strategy vis-à-vis the USA on this subject is now underway along the lines of the "tough position" you suggested.

It was decided that another working group meeting of countries interested in North Atlantic salmon should take place in late January or February and it was agreed that Iceland,

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the Faroes and Sweden should be added to the list of invitees. The Canadian delegation offered to host this meeting subject to a later confirmation of dates.

Attached are reporting telegrams on the working group meeting and a separate informal meeting with the Greenland Premier, Mr. Motzfeld, and Fisheries Minister who happened to be in Brussels on other business at the same time as the convention meeting. Mr. Motzfeld referred in the course of our discussion to the September visit to Greenland of your colleague Mr. Munroe and re-affirmed his invitation to you, through Mr. Munroe, to visit Greenland in order to discuss the salmon issue. The Canadian delegation undertook to communicate this to you.

We do not, however, recommend that you consider a visit to Greenland at this time. Quite apart from the problem of other commitments and priorities, we believe that consideration of a visit at this time would be premature.

MEMORANDUM

NOTE DE SERVICE

The Minister of Fisheries
and Oceans

Donald D. Tansley

SECURITY - CLASSIFICATION - DE SÉCURITÉ
CONFIDENTIAL
OUR FILE / NOTRE RÉFÉRENCE
YOUR FILE / VOTRE RÉFÉRENCE
DATE OCT 28 1980

SUBJECT
OBJET

International Atlantic Salmon Convention

Summary

The purpose of this memorandum is to recommend, for your approval, instructions for a Canadian delegation to a Canada/EEC/USA/Norway meeting in Brussels, November 6 and 7 to discuss the development of an International Atlantic Salmon Convention.

It is recommended that the Canadian delegation:

- (a) resist the establishment of a forum in which the EEC and the USA could combine forces to influence Canadian salmon management;
- (b) insist on a single Greenland Commission, as opposed to the EEC proposal which would keep Canada out of the forum dealing with East Greenland;
- (c) indicate the possibility of a compromise on the West Greenland quota by delaying the season and increasing mesh sizes, so that the quota could be slightly increased while decreasing present numbers of Canadian salmon taken in the West Greenland fishery;
- (d) continue to refuse a quota on Canada's salmon fisheries;
- (e) offer to host the next working group or preparatory meeting;
- (f) insist that any salmon quota off West Greenland must include the amount used for local consumption.

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Background

The first trilateral meeting on this subject took place in Washington, April 29-30. In play was a USA proposal for a single Commission with three subordinate panels, one for North America, one for Greenland, and one for the Northeast Atlantic; an EEC proposal for two independent Commissions, one for the Northwest Atlantic including West Greenland and one for the Northeast Atlantic including East Greenland; and a Canadian proposal for three independent Commissions, one for North America, one for Greenland, and one for the Northeast Atlantic. The meeting also discussed the EEC proposal that either there be no quota controls in the Convention or that quotas also be applied to Canadian and U.S. fisheries. The EEC continued to stress its commitment to an increase in the quota off West Greenland, above the current 1,190 m.t. figure. The meeting concluded with an understanding that further progress could only be made if the EEC agreed to a three body approach, and the EEC delegation undertook to review this question, with the hope of achieving an affirmative reply which would allow the discussions on the structure of a draft Convention to continue. This is the basis on which the discussions have been scheduled for November 6 and 7.

The overall and conflicting aims of the three main participants may be summarized as follows:

A) USA

The USA's original objective, which has since probably been ameliorated to some extent, has been to achieve a Convention which would give the USA a voice in the management of the Canadian and Greenland salmon fisheries, through a single Commission which would allow the USA to "gang up" with the EEC against Canada to reduce Canadian commercial catches, and to "gang up" with Canada against the EEC to control West Greenland salmon catches. One objective has been to reduce Canadian commercial salmon catches for the benefit of the wealthy USA lobbyists who own salmon fishing rights in Canadian rivers.

B) EEC

The EEC's primary objectives have been:

- (a) to obtain an increase in the quota off West Greenland; and
- (b) to obtain a voice, and a vote, in the management of Canadian salmon fisheries through the establishment of a management or an advisory

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body where it could expect to obtain USA support to reduce Canadian salmon catches, particularly in commercial fisheries, for the benefit of the West Greenland fishermen.

C) Canada

Canada's primary objective has been to prevent an increase in the quota off West Greenland which would increase the take of Canadian salmon, and to obtain the USA's support in achieving this objective through a multilateral Convention, as the bilateral possibilities are waning rapidly. The Canadian proposal has been for the structure indicated above, i.e. three independent Commissions, dealing only with intercepting fisheries, thus limiting USA interference in Canadian salmon fisheries and excluding EEC interference.

This will be the first Working Group meeting that Norway attends. While little is thus known of Norway's position on this subject, it can be expected that, as state of origin, there will be a similarity between Canadian and Norwegian interests and views (though Norway is also an intercepting state, taking Swedish salmon).

Issues Likely to Arise at the November 6 and 7 Meeting, and Recommendations

A) Structure of the Organization

The USA will continue to press for its "three panel" approach but will probably join with the EEC in agreeing to a "three Commission" approach on the basis of language, perhaps in the terms of reference of a General Council, which would allow the EEC, together with the USA, some opportunity to comment on the overall Canadian salmon management programme.

Recommendation - that the Canadian delegation continue to resist any specific language which would give the USA and the EEC a forum in which they could combine forces to influence the management of Canadian salmon fisheries, but to agree that Canada will always be prepared to explain its salmon management programmes, and to agree to very vague language in a Convention which would allow for general discussions on salmon management programmes in the North Atlantic Ocean.

B) EEC Proposal for a West Greenland Commission, with East Greenland to Come Into the Northeast Atlantic Commission in which Canada and the USA will not Participate

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The EEC proposal is based on their preference for avoiding a large membership in a single Greenland Commission. A single Greenland Commission would give certain Northeast European countries a voice in West Greenland; this might be avoided if East Greenland is put into a Northeast Atlantic Commission. This issue has been reviewed at a preparatory meeting of the Canadian delegation, which has noted that Canadian salmon do migrate to East Greenland, information is lacking on what proportion of the East Greenland catch is Canadian salmon, and that, even if the catch of salmon at East Greenland is at the present time small, the catch of Canadian salmon could become large if salmon fisheries off East Greenland increase. While there are some recent indications that the EEC may be willing to reluctantly accept our three Commission approach it can be expected that they will try to extract a price from us for doing so.

Recommendation - that the Canadian delegation resist the EEC's attempts to separate West Greenland and East Greenland, and insist on a single Greenland Commission.

C) West Greenland Quota

The EEC will once again stress that it will not agree to a fixed quota off West Greenland for a fixed number of years, as demanded by Canada and the USA, unless there is an increase in the quota. Canada and the USA have so far stood fast on the maximum 1,190 m.t. quota for a fixed number of years (five).

Recent analyses by Canadian scientists have revealed that by moving the opening of the salmon fishing season back, from early August to as late as early October, and by increasing the gillnet mesh size, the catch could be increased without any increase in the number of fish killed, because the salmon are larger later in the season. This qualitative conclusion was agreed to by the ICES Salmon Working Group in 1980 (with Danish participation). A change of this kind could allow the Greenlanders a larger quota without any resultant loss to home water fisheries in Europe or North America. Also, by a further increase in mesh size, the proportion of North American fish in the catch might be reduced.

Recommendation - that the Canadian delegation raise this possibility as a compromise, without making any specific proposals concerning mesh sizes and seasons. The aim would be to get into specifics on this question at the time of a Plenipotentiaries Meeting.

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D) Quotas on Canadian Fisheries

The EEC will return to its pressure for a quota on Canadian fisheries to correspond to a quota on West Greenland fisheries. It has been explained repeatedly to the EEC, by both Canada and the USA, that quota management is not appropriate to state of origin fisheries, where catches can best be controlled on a river by river basis to ensure sufficient spawning escapement; and further, that quota control on the state of origin would be inconsistent with the LOS recognition of the primary interest of the state of origin, both in taking increased catches when salmon returns are good, and in decreasing catches, to ensure sufficient escapement, when returns are bad. Information recently obtained indicates that, in the face of combined Canadian and American resistance the EEC may request instead that we accept the obligation to take appropriate conservation measures to improve stocks.

Recommendation - that the Canadian delegation continue to refuse to agree to quota control through an International Atlantic Salmon Convention on Canadian salmon fisheries.

E) Next Steps

A meeting in Brussels will have to deal with the question of what form the next meeting should take, i.e. a further working group, a preparatory meeting for a meeting of Plenipotentiaries, or a full meeting of Plenipotentiaries and also when and where such a meeting is to take place. The purpose of a preparatory meeting would be to engage in the discussions other countries interested in North Atlantic salmon, such as Iceland.

Recommendation - if the next meeting is to be a working group or a preparatory meeting, it is recommended that Canada offer to host, with a view to ensuring that final Plenipotentiary meetings are held in Europe or Washington.

F) Overruns of Salmon Quota for Local Consumption

Discussions in ICES have revealed that some salmon is consumed locally in Greenland and disregarded by the Greenlandic and Danish authorities in terms of the salmon quota. While there was no agreement as to the magnitude of this local consumption, the ICES Working Group was able to agree that in view of the importance of the local consumption, detailed studies on this subject are required.

Recommendation - that the Canadian delegation bring this issue to the attention of the meeting in Brussels, with

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the request that an accurate figure be obtained by ICES authorities so that the eventual salmon quota agreed in the context of the Salmon Convention will include the salmon caught for local consumption or fed to animals (this, of course, could give us extra room for an increase in the salmon quota off West Greenland above the current 1,190 m.t. without affecting the amount of salmon which is actually currently being caught and lost to home water fisheries).

Canadian Delegation

It is recommended that the Canadian delegation comprise the following:

B. Applebaum
(Head of Delegation)

Director, International
Fisheries Relations
International Directorate
Fisheries and Oceans

M.H. Walsh

Western Europe Officer
International Directorate
Fisheries and Oceans

B. Tétreault

Coordinator
Atlantic Salmon Policy
Fisheries and Oceans

N. McEachern

Chief, Fresh Water and
Anadromous Division

J. Pippy

Head of Fresh Water and
Anadromous Division
Fisheries Management Programme

Y. Côté

Quebec Provincial Repre-
sentative

W. Carter

Atlantic Salmon Board

R. Fadden

Legal Bureau
Department of External Affairs

Do you agree?

ORIGINAL SIGNED BY
ORIGINAL SIGNÉ PAR
A. W. MAY

MESSAGE

Document disclosed under the Access to Information Act
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PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER		SECURITY
LIEU	MINISTÈRE	N ^O D'ORIG.				SÉCURITÉ
	EXTOTT	FLO				REST.

PRECEDENCE

BY TEL

TO/A

BREEC LDN COPEN DUBLN BONN PARIS DSLG WSHDC

INFO

FANDOOTT/APPLEBAUM/WALSH DE OTZ

DISTR.

GNG GEB EIP GNP

REF

SUB/SUBJ

WORKING GROUP ON ATLANTIC SALMON

SUMMARY: DELS FROM CDA, EEC, USA AND (FOR FIRST TIME) NORWAY MET 6-7 NOV IN BRUSSELS TO CONTINUE SUBJECT DISCUSSION. IN GENERAL DISCUSSIONS AT MTG, WHICH WERE STRUCTURED AROUND USA COMPOSITE TEXT, REPRESENTED MODERATE BUT IMPORTANT AND POSITIVE ADVANCE IN POSITIONS OF PARTICIPANTS SINCE WASH MTG. MOST POSITIVE ASPECT FROM CDA'S POINT OF VIEW WAS DROPPING BY EEC OF ITS DEMAND THAT CDA AND OTHER STATES OF ORIGIN SHLD IMPOSE QUOTAS ON THEIR OWN FISHERIES. THIS MATTER WAS NOT/NOT MENTIONED BY EEC DEL AND WE WLD CONSIDER ISSUE IS NOW DEAD. MARCUSSEN ALSO INDICATED THAT WHILE NOT/NOT YET FORMAL EC POSITION, AS QUOTE NEGOTIATOR UNQUOTE HE WISHED TO PUT FORWARD COMPROMISE 3 COMMISSION PROPOSAL. MTG ALSO LAUNCHED STUDY BY DANES AND GREENLANDERS OF POSSIBILITY OF CHANGING GREENLAND SALMON SEASON TO ALLOW INCREASE IN TONNAGE QUOTA WHILE REDUCING NUMBER OF SALMON LOST TO HOMEWATERS. SEPARATE FROM

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

M. Walsh (5-2193)

SIG

November 14, 1980

AND SUBSEQUENT TO SUBJECT MTG, CANDEL MET GREENLAND HOME RULE PREMIER JONATHAN MOTZFELD AND GREENLAND HOME RULE FISHERIES MIN JOHANSEN AT DANISH EEC MISSION. AT THAT TIME GREENLANDERS NOTED RECENT CDN INTEREST IN MOVING BACK SEASON OPENING FOR WEST GREENLAND FISHERY AND INDICATED THAT THEY WERE PREPARED TO CONSIDER AND DISCUSS THIS QUESTION WITH CDNS. OTHER SIDE OF COIN WAS THEIR REQUEST FOR INCREASE IN 1190 MT QUOTA TO 1700 MT.

2. CONVENTION STRUCTURES: AS NOTED ABOVE ON PERSONAL BASIS AS NEGOTIATOR, MARCUSSEN OF EC PROPOSED 3 COMMISSION STRUCTURE MADE UP OF NORTH AMERICAN CSS, WEST GREENLAND CSS (IN CONTRADISTINCTION TO GREENLAND CSS PROPOSAL BY CDA AND USA) AND NORTH EAST ATL ^{CSS} ~~COM~~ THAT WLD INCLUDE EAST GREENLAND FISHERY. CDN DEL INDICATED THAT WHILE THEY HAD NOT/NOT ENVISAGED BEING MEMBER OF NORTHEAST ATLANTIC CSS, IF EAST GREENLAND FISHERY TO BE INCLUDED IN THIS CSS, POSITION ON MEMBERSHIP MIGHT HAVE TO CHANGE. WHILE EARLY ON IN MTG EEC MADE APPEAL FOR MEMBERSHIP IN NORTH ATLANTIC CSS ARGUING THAT FISHERIES WERE INTER-RELATED AND ONE CSS NEEDED TO KNOW WHAT OTHER CSS WAS DOING, BY END OF MTG CTY HAD CLEARLY DROPPED THIS IDEA APPARENTLY ACCEPTING CDN ARGUMENT THAT (A) OBSERVER STATUS FULFILLED KNOWLEDGE GAP AND (B) CDA WAS ADAMENT THAT OBJECT OF CONV WAS MANAGEMENT OF INTERCEPTING FISHERIES, THEREFORE ONLY THOSE STATES INTERCEPTING OR WHOSE SALMON WAS INTERCEPTED NEED BE ACTIVELY INVOLVED IN INDIVIDUAL COMMS. USA DEL ALSO OPPOSED EEC MEMBERSHIP IN N AM COMM, BUT PRIMARILY ON BASIS OF POINT (A), AND CONTINUED TO PRESS USA LINE THAT COMMISSIONS AND/OR GENERAL COUNCIL SHOULD DEAL WITH ALL ASPECTS OF SALMON CONSERVATION, NOT JUST INTERCEPTING

FISHERIES. CDN RESPONSE STRESSED CDN OPPOSITION TO USA APPROACH, AIMED AT PLACING ALL ASPECTS OF NORTH ATLANTIC SALMON MANAGEMENT UNDER INNAT'L REVIEW.

3. QUOTAS: QUESTION OF QUOTAS BEING APPLIED TO STATE OF ORIGIN FISHERIES WAS NOT/NOT RAISED ALTHOUGH EEC DEL ARGUED FOR INCREASED GREENLAND QUOTA AND FOR QUOTE EQUALITY OF SACRIFICE UNQUOTE PRINCIPLE WHICH WLD BE INCLUDED IN CONV ARTICLE DEALING WITH WEST GREENLAND CSS. THIS ARTICLE WLD REQUIRE ~~BE~~ TO TAKE INTO ACCOUNT QUOTE SPECIFIC INTERESTS OF STATES OF ORIGIN UNQUOTE, HISTORICAL DEVELOPMENT OF FISHERIES INTERESTS OF COASTAL COMMUNITIES ESPECIALLY DEPENDENT ON FISHERY AND CONTRIBUTION MADE BY THESE COMMUNITIES TO RESTORE STOCKS. CANDEL INDICATED THAT WHILE INTENT OF DRAFTERS WAS PRESUMABLY TO ADVANCE GREENLAND INTERESTS, INCLUSION OF LAST 3 FACTORS WLD BE INTERPRETED IN CDA AS FAVOURING CDN INTERESTS OVER GREENLAND INTERESTS. THIS WAS NOT/NOT CASE OF QUOTE CONSTRUCTIVE AMBIGUITY UNQUOTE BUT RATHER SOWING SEEDS FOR RESENTMENTS AND DANGEROUS DISPUTES IN FUTURE. ON THIS BASIS CANDEL RESERVED ITS POSITION ON THIS POINT, NOTING THAT IF EEC INSISTS ON INCLUDING SOME STATEMENT OF PRINCIPLES IN CONVENTION, OTHER DELS WLD INEVITABLY HAVE TO PROPOSE ADDITIONAL PRINCIPLES.

4. CDN SCIENTIFIC PRESENTATION AT MTG OPENED UP NEW ISSUES FOR DISCUSSION IN TERMS OF OVERALL COMPROMISE. ISSUES INCLUDE AMOUNT OF SALMON NOW TAKEN OUTSIDE QUOTA FOR LOCAL CONSUMPTION AND POSSIBILITY OF CHANGING SALMON FISHING SEASON OFF WEST GREENLAND TO ALLOW POSSIBLE INCREASE IN QUOTA IE TONNAGE,

BUT REDUCTION IN NUMBER OF FISH CAUGHT AND THEREFORE LOST TO HOMEWATERS. DANES AND GREENLANDERS INDICATED ACTIVE INTEREST IN PURSUING THIS POINT, WHICH COULD BREAK PRESENT IMPASSE OVER SETTLEMENT OF QUOTA.

5. DISCUSSIONS WERE HELD ON A NUMBER OF OTHER ISSUES ON WHICH THERE WERE NO/NO SUBSTANTIAL DISAGREEMENTS: OBJECTION PROCEDURE, SCIENTIFIC ADVICE, CONV MEMBERSHIP, ENFORCEMENT, ETC. THROUGHOUT DISCUSSIONS CANDEL CONTINUED TO MAKE POINT THAT EVENTUAL CONV WAS TO DEAL WITH INTERCEPTING FISHERIES AND NOT/NOT ATLANTIC SALMON IN GENERAL. PERHAPS MOST DISAPPOINTING ASPECT OF MTG WAS THAT THIS BASIC QUESTION OF OBJECT AND SCOPE OF CONV IS STILL NOT/NOT RESOLVED WITH EEC BEING RATHER QUIET ON MATTER BUT USA CONTINUING TO MAINTAIN POSITION ON VARIETY OF ISSUES THAT WLD GIVE THEM CHANCE OF EVENTUALLY HAVING SOME SAY IN MANAGEMENT OF ALL OF NORTH ATLANTIC SALMON FISHERIES INCLUDING CDA, EEC, NORWAY, FAEROES ETC.

6. FUTURE WORK: SUBJECT TO CONFIRMATION ON DATES CANDEL PROPOSED NEXT MTG, THAT WLD AGAIN BE IN FORM OF WORKING GROUP, BE HELD IN OTT. EEC/USA PREFERS MTG LATE JAN/EARLY FEB WHILE NORWAY HAD NO/NO STRONG VIEWS ON TIMING. CANDEL SUGGESTED POSSIBILITY OF/FEB OR EARLY MAR MTG BUT INDICATED FINAL DECISION WLD BE TAKEN IN LIGHT OF THIS AND OTHER MTG COMMITMENTS. IT WAS AGREED ICELAND, FAROES AND SWEDEN SHLD BE INVITED TO NEXT WORKING GROUP MTG.

7. CONCLUSION: IN ADDITION TO FUNDAMENTAL QUESTION OF QUOTA OFF WEST GREENLAND FOR FIXED TERM, MOST IMPORTANT ISSUE

OUTSTANDING IS HOW TO DEAL WITH USA DETERMINATION TO ESTABLISH ORGANIZATION TO REVIEW SALMON MANAGEMENT PROGRAMS IN ALL SALMON PRODUCING COUNTRIES OF NORTH ATLANTIC, TO FURTHER USA INTERESTS AND, IN PARTICULAR, SPORTFISHING INTERESTS REPRESENTED BY R. BUCK, WHO REMAINS EMINENCE GRISE IN USA OPERATION. RELATED TO THIS IS EEC OBJECTIVE OF SUBJECTING CDN SALMON MANAGEMENT PROGRAMS TO INNAT'L REVIEW, TO FURTHER INTERESTS OF GREENLANDERS AND EEC SALMON PRODUCING COUNTRIES. NEXT STEP WILL PROBABLY BE CONSULTATION OR PERHAPS CONFRONTATION WITH USA, FOR WHICH CONSIDERATION OF STRATEGY NOW UNDERWAY.

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER		SECURITY
LIEU	MINISTÈRE	N ^O D'ORIG.				SÉCURITÉ
OTT	EXT AFF	FLO-				RESTD

PRECEDENCE

TO/A BRREC LDN COPEN DUBLN BONN PARIS OSLO WSHDC

INFO DINAHULL/FALKNER/ASHLEE

BH FANDOOTT/APPLEBAUM/WALSH DE OTZ

DISTR. GNG GEB EIP GNP

REF

SUB/SUJ GREENLAND SALMON MTG WITH HOME RULE PREMIER NOV07/80

FOLLOWING MTG OF ATLANTIC SALMON WORKING GROUP, REPORTED OUR REFTEL AT REQUEST OF DANISH MISSION TO EEC CANDEL MET WITH GREENLAND PREMIER MOTZFELD AND HIS FISHERIES MINISTER JOHANNSSEN.

2. AFTER EXCHANGE OF GREETINGS BETWEEN PREMIER AND HEAD CANDEL MIN FISHERIES PRESENTED ARGUMENTS FOR INCREASE OF GREENLAND SALMON QUOTA:

- (1) PRESENT QUOTA OF 1190 MT NOT/NOT BIOLOGICALLY BASED BUT IS A QUOTE POLITICAL UNQUOTE QUOTA;
- (2) QUOTA OF 1190 MT APPEARS VERY SMALL IN COMPARISON WITH PRESENT ABUNDANCE OF SALMON OFF GREENLAND;
- (3) SALMON INCREASE QUOTE SUBSTANTIALLY UNQUOTE IN WEIGHT OFF GREENLAND AND GREENLANDERS SHLD BENEFIT FROM THIS (GRAZING FEE ISSUE);
- (4) AT TIME 1190 QUOTA ESTABLISHED BY ICNAF PRINCIPLE OF ITS REVIEW WITHIN 5 YEARS WAS ALSO ACCEPTED. FOR ABOVE REASONS,

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

International
Directorate, DFO

5-2193

SIG.....

GREENLAND FEELS IT SHLD NOW BE REWARDED FOR ITS CONTRIBUTION TO ENHANCEMENT OF STOCK. CONSEQUENTLY, MIN OF FISHERIES CONSIDERED THAT NEW QUOTA OF 1700 MT BOTH REASONABLE AND IN NO/NO WAY HARMFUL TO STOCK.

3. MIN FISHERIES INDICATED GREENLAND PREFERRED QUOTA OF 1700 MT BUT QUOTE IN SPIRIT OF COMPROMISE UNQUOTE WLD ACCEPT EEC PROPOSAL OF LINKING GREENLAND CATCH WITH CDN CATCHES TABLED AT CONV WORKING GROUP MTG. (WHICH CANDEL INDICATED WAS NOT/NOT ACCEPTABLE TO CDA). HE CONCLUDED BY RECOGNIZING RECENT CDN INTEREST FOR LATER SEASON OPENING AND INDICATED HE WAS PREPARED TO NEGOTIATE LATER OPENING DATE.

4. CANDEL HEAD APPLEBAUM RESPONDED BY EMPHASIZING CDA'S INTEREST IN GREENLAND'S VIEWS AND CDA'S UNDERSTANDING OF GREENLAND DESIRE FOR STABLE FISHERY ~~CANADA'S INTEREST~~ AS THIS WAS INTEREST SHARED WITH CDN SALMON FISHERMEN. APPLEBAUM SUGGESTED IT MIGHT BE USEFUL IF CDN SCIENTISTS/FISHERMEN CLD VISIT GREENLAND TO GATHER INFO/EXCHANGE VIEWS WITH GREENLAND HOME RULE REPS/FISHERMEN. HE INDICATED THAT MANY GREENLANDERS WERE PERHAPS NOT/NOT AWARE OF CDN ACTIONS TO PROTECT AND ENHANCE STOCKS AND THAT INCREASED MUTUAL KNOWLEDGE CLD ONLY HELP OUR RELATIONSHIP.

5. ADDRESSING QUOTA ISSUE SPECIFICALLY HE INDICATED THIS PERIOD VERY SENSITIVE FOR BOTH CDA AND USA AS BOTH WERE SEEKING SUBSTANTIAL FUNDING FOR ENHANCEMENT PROGRAMS AND CLD NOT/NOT DO SO SUCCESSFULLY IF AT SAME TIME FACING IMMEDIATE INCREASES IN GREENLAND QUOTAS. HE WELCOMED GREENLAND ACCEPTANCE TO DISCUSS LATER START OF FISHERY AND CHARACTERIZED THIS AS MAJOR NEW POSSIBILITY WHICH SHLD BE DISCUSSED AT LEVEL OF TECH EXPERTS ASAP.

6. PREMIER REFERRED TO GREENLAND SEPT VISIT OF DINA MINISTER MUNROE AND RECALLED HIS INVITATION TO MIN LEBLANC TO VISIT GREENLAND.

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HE CONSIDERS VISIT IMPORTANT AND THINKS SUCH QUOTE MAN TO MAN UNQUOTE TALKS WLD GO FAR IN CLARIFYING ISSUE. APPLEBAUM INDICATED HE WLD RELAY HIS INVITATION TO MIN LEBLANC. AT END OF MTG, GREENLANDERS SUGGESTED CDN GROUP VISIT GREENLAND FOR BILATERAL DISCUSSIONS BEFORE NEXT ROUND IN OTT END JAN/EARLY FEB, OF WORKING GROUP ON ATLANTIC SALMON CONV.

7. MTG CLOSED WITH MUTUAL EXPRESSION OF GOOD WILL AND BOTH SIDES EXPRESSING WILLINGNESS TO MEET AT ANY TIME TO DISCUSS SALMON ISSUE.

G4/26/172

MESSAGE

AOTC/FILE/DIARY/CIRC/DIV

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
FM/DE	OTT	EXTAFF	FLO-1521	25NOV80	RESTRICTED PRÉCÉDENCE

TO/A LDN

Nov 25 20 46 '80

INFO

DATE	REF
ACC	
FILE	DOSSIER
25-5-72-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

DISTR.

REF YOURTEL XNGR 2453 OF 19NOV80

SUB/SUJ ---ATLANTIC SALMON

DISCUSSIONS ON ATLANTIC SALMON HAVE NOT/NOT YET REACHED
STAGE WHERE THERE IS ^{COMMON} ~~AGREED-UPON~~ DRAFT TEXT. LAST NEGOTS/
DISCUSSIONS USED COMPOSITE TEXT PREPARED BY ^{USA} ~~U.S.~~ ON BASIS
OF TALKS IN WASHINGTON IN EARLY 1980. EEC WILL LIKEWISE
BE PREPARING COMPOSITE TEXT FOR NEXT MTG TENTATIVELY
SCHEDULED APRIL/81 IN OTT. GIVEN ABOVE DO NOT/NOT THINK
IT ADVISABLE TO PASS OUT TEXT *AT THIS TIME.*

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG.....

R.B. Fadden/dg

FLO

6-2643

SIG.....

L.S. CLARK/DIRECTOR

0MFO17/24

MESSAGE

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY
LIEU	MINISTÈRE	N° D'ORIG.			SÉCURITÉ
FM/DE	OTT	EXT AFF	FLO- 1515	Nov21/80	RESTD

PRECEDENCE

TO/A BREEC LDN COPEN DUBLN BONN PARIS OSLO WSHDC

Nov 24 16 12 '80

INFO BH DINAHULL/FALKNER/ASHLEE DE 021

BH FANDOOTT/APPLEBAUM/WALSH DE OTZ

DATE	
ACC	109346
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTEUR
ATTN:	

DISTR. GNG GEB EIP

REF

SUB/SUJ GREENLAND SALMON MTG WITH HOME RULE PREMIER NOV07/80

FOLLOWING MTG OF ATLANTIC SALMON WORKING GROUP, REPORTED OUR REFTEL AT REQUEST OF DANISH MISSION TO EEC CANDEL MET WITH GREENLAND PREMIER MOTZFELD AND HIS FISHERIES MINISTER JOHANNSSEN.

2. AFTER EXCHANGE OF GREETINGS BETWEEN PREMIER AND HEAD CANDEL MIN FISHERIES PRESENTED ARGUMENTS FOR INCREASE OF GREENLAND SALMON QUOTA:

- (1) PRESENT QUOTA OF 1190 MT NOT/NOT BIOLOGICALLY BASED BUT IS A QUOTE POLITICAL UNQUOTE QUOTA;
- (2) QUOTA OF 1190 MT APPEARS VERY SMALL IN COMPARISON WITH PRESENT ABUNDANCE OF SALMON OFF GREENLAND;
- (3) SALMON INCREASE QUOTE SUBSTANTIALLY UNQUOTE IN WEIGHT OFF GREENLAND AND GREENLANDERS SHLD BENEFIT FROM THIS (GRAZING FEE ISSUE);
- (4) AT TIME 1190 QUOTA ESTABLISHED BY ICNAF PRINCIPLE OF ITS REVIEW WITHIN 5 YEARS WAS ALSO ACCEPTED. FOR ABOVE REASONS;

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG FADDEN M.H. WALSH/el NOV 18 1980

International Directorate, DFO

5-2193

SIG.....

- 2 -

GREENLAND FEELS IT SHLD NOW BE REWARDED FOR ITS CONTRIBUTION TO ENHANCEMENT OF STOCK. CONSEQUENTLY, MIN OF FISHERIES CONSIDERED THAT NEW QUOTA OF 1700 MT BOTH REASONABLE AND IN NO/NO WAY HARMFUL TO STOCK.

3. MIN FISHERIES INDICATED GREENLAND PREFERRED QUOTA OF 1700 MT BUT QUOTE IN SPIRIT OF COMPROMISE UNQUOTE WLD ACCEPT EEC PROPOSAL OF LINKING GREENLAND CATCH WITH CDN CATCHES TABLED AT CONV WORKING GROUP MTG. (WHICH CANDEL INDICATED WAS NOT/NOT ACCEPTABLE TO CDA). HE CONCLUDED BY RECOGNIZING RECENT CDN INTEREST FOR LATER SEASON OPENING AND INDICATED HE WAS PREPARED TO NEGOTIATE LATER OPENING DATE.

4. CANDEL HEAD APPLEBAUM RESPONDED BY EMPHASIZING CDA'S INTEREST IN GREENLAND'S VIEWS AND CDA'S UNDERSTANDING OF GREENLAND DESIRE FOR STABLE FISHERY ~~ON GREENLAND~~ AS THIS WAS INTEREST SHARED ^{BY} WITH ^A CDN SALMON FISHERMEN. APPLEBAUM SUGGESTED IT MIGHT BE USEFUL IF CDN SCIENTISTS/FISHERMEN CLD VISIT GREENLAND TO GATHER INFO/EXCHANGE VIEWS WITH GREENLAND HOME RULE REPS/FISHERMEN. HE INDICATED THAT MANY GREENLANDERS WERE PERHAPS NOT/NOT AWARE OF CDN ACTIONS TO PROTECT AND ENHANCE STOCKS AND THAT INCREASED MUTUAL KNOWLEDGE CLD ONLY HELP OUR RELATIONSHIP.

5. ADDRESSING QUOTA ISSUE SPECIFICALLY HE INDICATED THIS PERIOD VERY SENSITIVE FOR BOTH CDA AND USA AS BOTH WERE SEEKING SUBSTANTIAL FUNDING FOR ENHANCEMENT PROGRAMS AND CLD NOT/NOT DO SO SUCCESSFULLY IF AT SAME TIME FACING IMMEDIATE INCREASES IN GREENLAND QUOTAS. HE WELCOMED GREENLAND ACCEPTANCE TO DISCUSS LATER START OF FISHERY AND CHARACTERIZED THIS AS MAJOR NEW POSSIBILITY WHICH SHLD BE DISCUSSED AT LEVEL OF TECH EXPERTS ASAP.

6. PREMIER REFERRED TO GREENLAND SEPT VISIT OF DINA MINISTER MUNROE AND RECALLED HIS INVITATION TO MINLEBLANC TO VISIT GREENLAND.

.../3..

001285

- 3 -

CONSIDERS VISIT IMPORTANT AND THINKS SUCH QUOTE MAN TO MAN UNQUOTE TALKS WLD GO FAR IN CLARIFYING ISSUE. APPLEBAUM INDICATED HE WLD RELAY HIS INVITATION TO MIN LEBLANC. AT END OF MTG, GREENLANDERS SUGGESTED CDN GROUP VISIT GREENLAND FOR BILATERAL DISCUSSIONS BEFORE NEXT ROUND IN OTT END JAN/EARLY FEB, OF WORKING GROUP ON ATLANTIC SALMON CONV.

7. MTG CLOSED WITH MUTUAL EXPRESSION OF GOOD WILL AND BOTH SIDES EXPRESSING WILLINGNESS TO MEET AT ANY TIME TO DISCUSS SALMON ISSUE.

ACTION
SUITE A DONNER

R7

file

R E S T R I C T E D
FM LDN XNGR2453 19NOV80
TO EXTOTT FLO
REF YOURTEL 1482 17NOV

DATE	
ACC	REF
FILE 25-5-7-2-Salmon	DOSSIER
BY HAND	PAR PORTEUR
ATTN:	

---ATLANTIC SALMON

YOU WILL RECALL THAT ATLANTIC SALMON TRUST HAD BEEN AFTER A COPY
OF THE PRESENT DRAFT TEXT.FOLLOWING 06-07NOV,WLD THERE BE COPY
AVAIL WHICH CLD BE PASSED?

CCC/050 191309Z XNGR2453

*Answered FLO -1521
25/11*

[Signature]
Aling I have for

MESSAGE

ACTC

118

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY
LIEU	MINISTÈRE	N° D'ORIG.			SÉCURITÉ
FM/DE	EXTOTT	FLO-1482	17 NOV 80		REST.

TO/A BREEC LDN COPEN DUBLN BONN PARIS ~~WASHDC~~ WSHDC OSLO

BY TEL

INFO FANDOOTT/APPLEBAUM/WALSH DE OTZ

ITCOTT/LEUR; FINOTT/IER

DATE	ACC	REF
	109349	
FILE	25-5-72	DOSSIER
BY HAND	PAR	PORTEUR
ATTN:		

DISTR. GNG GEB EIP GNP

REF

SUB/SUJ

WORKING GROUP ON ATLANTIC SALMON

SUMMARY: DELS FROM CDA, EEC, USA AND (FOR FIRST TIME) NORWAY MET 6-7 NOV IN BRUSSELS TO CONTINUE SUBJECT DISCUSSION. IN GENERAL, DISCUSSIONS AT MTG, WHICH WERE STRUCTURED AROUND USA COMPOSITE TEXT, REPRESENTED MODERATE BUT IMPORTANT AND POSITIVE ADVANCE IN POSITIONS OF PARTICIPANTS SINCE WASH MTG. MOST POSITIVE ASPECT FROM CDA'S POINT OF VIEW WAS DROPPING BY EEC OF ITS DEMAND THAT CDA AND OTHER STATES OF ORIGIN SHLD IMPOSE QUOTAS ON THEIR OWN FISHERIES. THIS MATTER WAS NOT/NOT MENTIONED BY EEC DEL AND WE WLD CONSIDER ISSUE IS NOW DEAD. MARCUSSEN ALSO INDICATED THAT WHILE NOT/NOT YET FORMAL EC POSITION, AS QUOTE NEGOTIATOR UNQUOTE HE WISHED TO PUT FORWARD AS COMPROMISE 3 COMMISSION PROPOSAL. MTG ALSO LAUNCHED STUDY BY DANES AND GREENLANDERS OF POSSIBILITY OF CHANGING GREENLAND SALMON SEASON TO ALLOW INCREASE IN TONNAGE QUOTA WHILE REDUCING NUMBER OF SALMON LOST TO HOMEWATERS. SEPARATE FROM

3680

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG. M. Walsh (5-2193)

SIG. [Signature]

November 14, 1980

AND SUBSEQUENT TO SUBJECT MTG, CANDEL MET GREENLAND HOME RULE
PREMIER JONATHAN MOTZFELD AND GREENLAND HOME RULE FISHERIES MIN²
JOHANNSSEN AT DANISH EEC MISSION. AT THAT TIME GREENLANDERS
NOTED RECENT CDN INTEREST IN MOVING BACK SEASON OPENING FOR WEST
GREENLAND FISHERY AND INDICATED THAT THEY WERE PREPARED TO
CONSIDER AND DISCUSS THIS QUESTION WITH CDNS. OTHER SIDE OF
COIN WAS THEIR REQUEST FOR INCREASE IN 1190 MT QUOTA TO 1700 MT.

2. CONVENTION STRUCTURES: AS NOTED ABOVE ON PERSONAL
BASIS AS NEGOTIATOR, MARCUSSEN OF EC PROPOSED 3 COMMISSION
STRUCTURE MADE UP OF NORTH AMERICAN CSS, WEST GREENLAND CSS
(IN CONTRADISTINCTION TO GREENLAND CSS PROPOSAL BY CDA AND USA)
AND NORTH EAST ^{ATLANTIC} ~~COMM~~ ^{CSS} THAT WLD INCLUDE EAST GREENLAND FISHERY.
CDN DEL INDICATED THAT WHILE THEY HAD NOT/NOT ENVISAGED BEING
MEMBER OF NORTHEAST ATLANTIC CSS, IF EAST GREENLAND FISHERY TO
BE INCLUDED IN THIS CSS, POSITION ON MEMBERSHIP MIGHT HAVE TO
CHANGE. WHILE EARLY ON IN MTG EEC MADE APPEAL FOR MEMBERSHIP
IN NORTH ATLANTIC CSS ARGUING THAT FISHERIES WERE INTER-RELATED
AND ONE CSS NEEDED TO KNOW WHAT OTHER CSS WAS DOING, BY END OF
MTG CTY HAD CLEARLY DROPPED THIS IDEA APPARENTLY ACCEPTING CDN
ARGUMENT THAT (A) OBSERVER STATUS FULFILLED KNOWLEDGE GAP AND
(B) CDA WAS ADAMANT THAT OBJECT OF CONV WAS MANAGEMENT OF
INTERCEPTING FISHERIES, THEREFORE ONLY THOSE STATES INTERCEPTING
OR WHOSE SALMON WAS INTERCEPTED NEED BE ACTIVELY INVOLVED IN
INDIVIDUAL COMMS. USA DEL ALSO OPPOSED EEC MEMBERSHIP IN N AM
COMM, BUT PRIMARILY ON BASIS OF POINT (A), AND CONTINUED TO³
PRESS USA LINE THAT COMMISSIONS AND/OR GENERAL COUNCIL SHOULD
DEAL WITH ALL ASPECTS OF SALMON CONSERVATION, NOT JUST INTERCEPTING

FISHERIES. CDN RESPONSE STRESSED CDN OPPOSITION TO USA APPROACH, AIMED AT PLACING ALL ASPECTS OF NORTH ATLANTIC SALMON MANAGEMENT UNDER INNAT'L REVIEW.

3. QUOTAS: QUESTION OF QUOTAS BEING APPLIED TO STATE OF ORIGIN FISHERIES WAS NOT/NOT RAISED ALTHOUGH EEC DEL ARGUED FOR INCREASED GREENLAND QUOTA AND FOR QUOTE EQUALITY OF SACRIFICE UNQUOTE PRINCIPLE WHICH WLD BE INCLUDED IN CONV ARTICLE DEALING WITH WEST GREENLAND ^{CSS} ~~SSM~~ TO TAKE INTO ACCOUNT QUOTE SPECIFIC INTERESTS OF STATES OF ORIGIN UNQUOTE, HISTORICAL DEVELOPMENT OF FISHERIES INTERESTS OF COASTAL COMMUNITIES ESPECIALLY DEPENDENT ON FISHERY AND CONTRIBUTION MADE BY THESE COMMUNITIES TO RESTORE STOCKS. CANDEL INDICATED THAT WHILE INTENT OF DRAFTERS WAS PRESUMABLY TO ADVANCE GREENLAND INTERESTS, INCLUSION OF LAST 3 FACTORS WLD BE INTERPRETED IN CDA AS FAVOURING CDN INTERESTS OVER GREENLAND INTEREST^y. THIS WAS NOT/NOT CASE OF QUOTE CONSTRUCTIVE AMBIGUITY UNQUOTE BUT RATHER SOWING SEEDS FOR RESENTMENTS AND DANGEROUS DISPUTES IN FUTURE. ON THIS BASIS CANDEL RESERVED ITS POSITION ON THIS POINT, NOTING THAT IF EEC INSISTS ON INCLUDING SOME STATEMENT OF PRINCIPLES IN CONVENTION, OTHER DELS WLD INEVITABLY HAVE TO PROPOSE ADDITIONAL PRINCIPLES. / 4

4. CDN SCIENTIFIC PRESENTATION AT MTG OPENED UP NEW ISSUES FOR DISCUSSION IN TERMS OF OVERALL COMPROMISE. ISSUES INCLUDE AMOUNT OF SALMON NOW TAKEN OUTSIDE QUOTA FOR LOCAL CONSUMPTION AND ~~POSSIBILITY~~ OF CHANGING SALMON FISHING SEASON OFF WEST GREENLAND TO ALLOW POSSIBLE INCREASE IN QUOTA IE TONNAGE,

BUT REDUCTION IN NUMBER OF FISH CAUGHT AND THEREFORE LOST TO HOMEWATERS. DANES AND GREENLANDERS INDICATED ACTIVE INTEREST IN PURSUING THIS POINT, WHICH COULD BREAK PRESENT IMPASSE OVER SETTLEMENT OF QUOTA.

5. DISCUSSIONS WERE HELD ON A NUMBER OF OTHER ISSUES ON WHICH THERE WERE NO/NO SUBSTANTIAL DISAGREEMENTS: OBJECTION PROCEDURE, SCIENTIFIC ADVICE, CONV MEMBERSHIP, ENFORCEMENT, ETC. THROUGHOUT DISCUSSIONS CANDEL CONTINUED TO MAKE POINT THAT EVENTUAL CONV WAS TO DEAL WITH INTERCEPTING FISHERIES AND NOT/NOT ATLANTIC SALMON IN GENERAL. PERHAPS MOST DISAPPOINTING ASPECT OF MTG WAS THAT THIS BASIC QUESTION OF OBJECT AND SCOPE OF CONV IS STILL NOT/NOT RESOLVED WITH EEC BEING RATHER QUIET ON MATTER BUT USA CONTINUING TO MAINTAIN POSITION ON VARIETY OF ISSUES THAT WLD GIVE THEM CHANCE OF EVENTUALLY HAVING SOME SAY IN MANAGEMENT OF ALL OF NORTH ATLANTIC SALMON FISHERIES INCLUDING CDA, EEC, NORWAY, FAEROES ETC.

6. FUTURE WORK: SUBJECT TO CONFIRMATION ON DATES CANDEL PROPOSED NEXT MTG, THAT WLD AGAIN BE IN FORM OF WORKING GROUP, BE HELD IN OTT. EEC/USA PREFERS MTG LATE JAN/EARLY FEB WHILE NORWAY HAD NO/NO STRONG VIEWS ON TIMING. CANDEL SUGGESTED POSSIBILITY OF ^{LATE} FEB OR EARLY MAR MTG BUT INDICATED FINAL DECISION WLD BE TAKEN IN LIGHT OF THIS AND OTHER MTG COMMITMENTS. IT WAS AGREED ICELAND, FAROES AND SWEDEN SHLD BE INVITED TO NEXT WORKING GROUP MTG.

7. CONCLUSION: IN ADDITION TO FUNDAMENTAL QUESTION OF QUOTA OFF WEST GREENLAND FOR FIXED TERM, MOST IMPORTANT ISSUE

OUTSTANDING IS HOW TO DEAL WITH USA DETERMINATION TO ESTABLISH ORGANIZATION TO REVIEW SALMON MANAGEMENT PROGRAMS IN ALL SALMON PRODUCING COUNTRIES OF NORTH ATLANTIC, TO FURTHER USA INTERESTS AND, IN PARTICULAR, SPORTFISHING INTERESTS REPRESENTED BY R. BUCK, WHO REMAINS EMINENCE GRISE IN USA OPERATION. RELATED TO THIS IS EEC OBJECTIVE OF SUBJECTING CDN SALMON MANAGEMENT PROGRAMS TO INNAT'L REVIEW, TO FURTHER INTERESTS OF GREENLANDERS AND EEC SALMON PRODUCING COUNTRIES. NEXT STEP WILL PROBABLY BE CONSULTATION OR PERHAPS CONFRONTATION WITH USA, FOR WHICH CONSIDERATION OF STRATEGY NOW UNDERWAY.

E13/14/025

MESSAGE

ACTC/FILE/DIV/DIARY/CIRC/WF

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
FM/DE	OTTAWA	EXT AFF	GNG-1374	Nov12/80	

CONFIDENTIAL
PRECEDENCE

TO/A WSHDC

NOV 13 21 46 '80

INFO ^{FAH} SEATTLE ^{de BH} FANDO/HUNTER/CAMPBELL ^{de OTT}

25-5-7-2 - Salmon

DISTR. FLO

REF

SUB/SUJ - SALMON NEGOTIATIONS

GRATEFUL FOR ASSESSMENT OF EFFECT DEFEAT OF SENATOR MAGNUSSEN
AND OTHER ELECTORAL CHANGES WILL HAVE ON POSITION OF ALVERSON
AND ^{ON} WEST COAST SALMON INTERCEPTION NEGOTIATIONS.

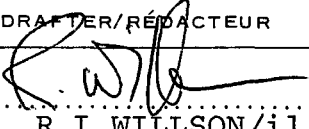
2. SEATTLE MAY ALSO WISH TO CONTINUE REPORTS ALONG LINES OF
THEIR USEFUL TEL 6032 OF 10 NOV.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG. 
R.I. WILLSON/il

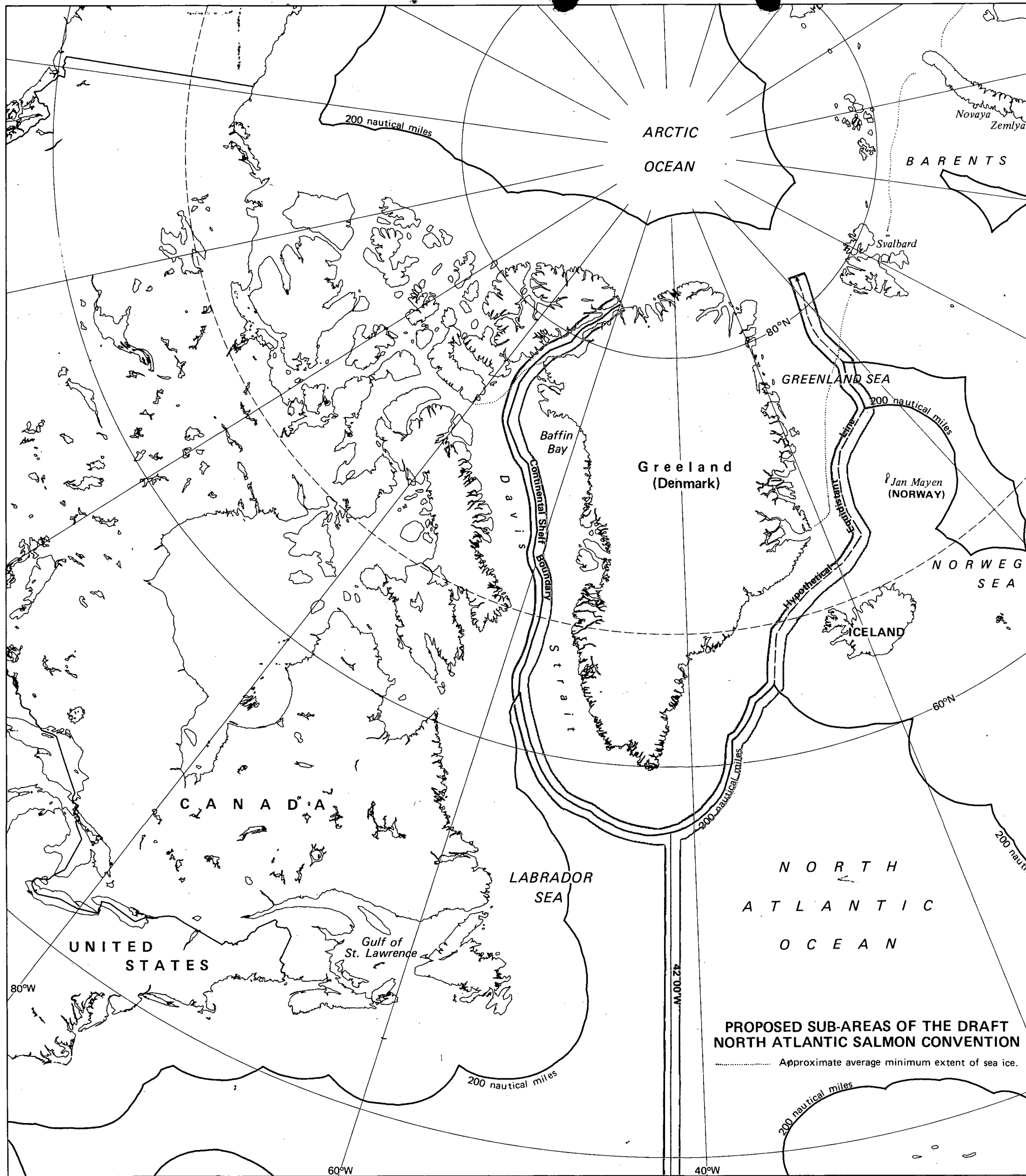
GNG

2-0905

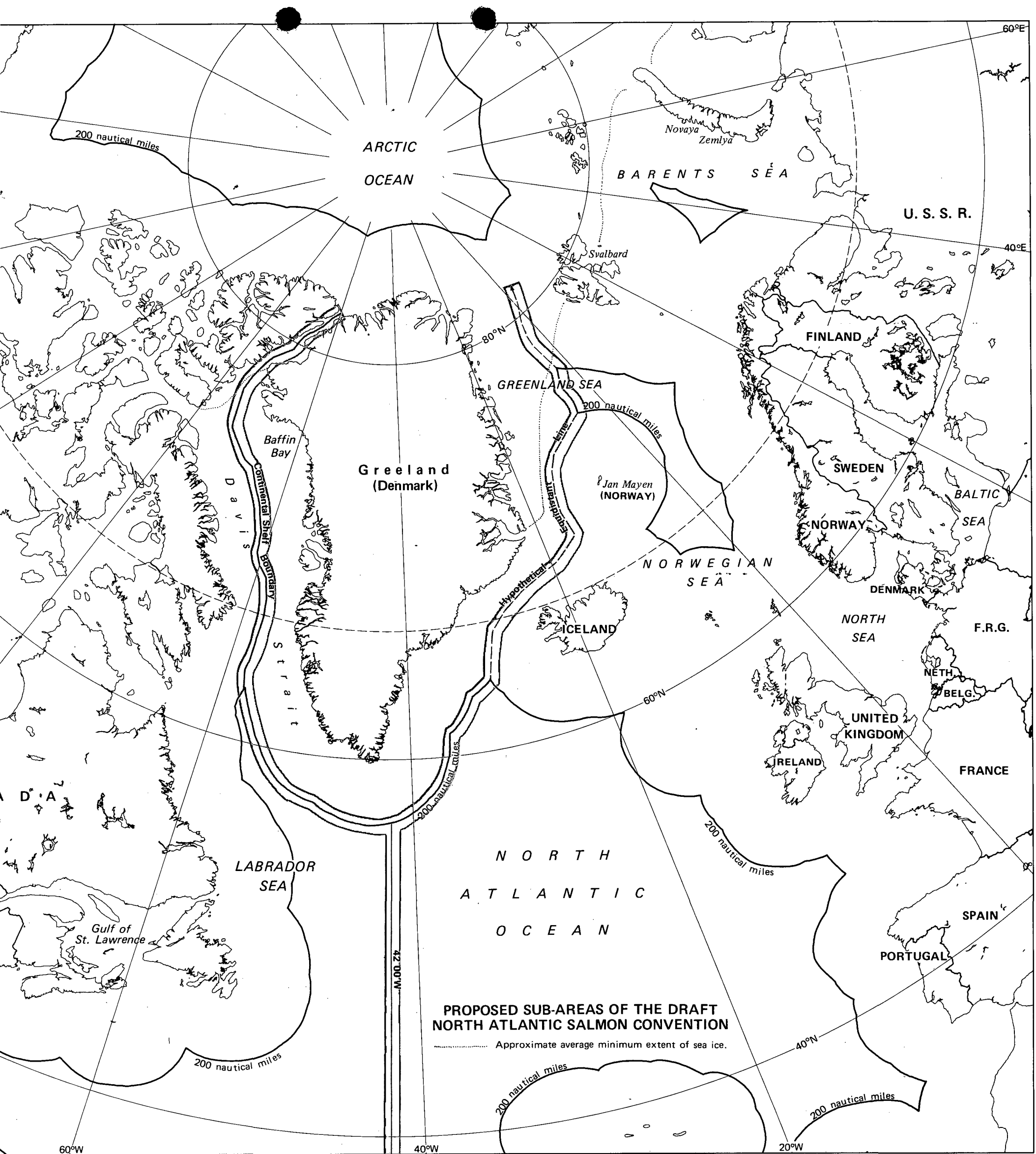
SIG. 
P. HEINBECKER

Nov 6/80

25-5-7-2-SALADON



JS draft
B0001295



US draft
Brussels 06 Nov/81

UNITED STATES, CANADA, EUROPEAN COMMUNITY, NORWAY

Working Group Meeting on Atlantic Salmon

Brussels,

6/7 November 1980

DRAFT AGENDA

25-5-7-2-Salmon

1. Opening Remarks
2. Convention Area
3. Convention Structure
 - Number and functions of Commissions
 - Functions of General Council
 - Voting
4. Conservation Measures
5. Commission Membership
6. Objection procedure
7. Scientific Advice
8. Convention Membership
9. Enforcement
10. Interim arrangements *Annex 1/2*
11. Organization headquarter
12. Budget
13. Procedure for launching Convention
 - Working Group Meeting
 - Diplomatic Conference
 - Final Act
14. Other business

LIST OF PARTICIPANTS

CANADIAN DELEGATION

<u>Name</u>	<u>Institution</u>
John H.C. PIPPY	Freshwater & Anadromous Fisheries Management - Dept. Fisheries & Oceans St. John's, Nfld.
Neil MAC EACHERN	Freshwater & Anadromous Division Dept. of Fisheries Halifax, N.S.
R.B. FADDEN	Legal Bureau, Dept. of External Affairs, Ottawa
Mary WALSH	International Directorate Dept. of Fisheries & Oceans, Ottawa
B. APPLEBAUM	International Directorate Dept. of Fisheries & Oceans, Ottawa
J. KLASSEN	Canadian Mission to the EEC

LIST OF PARTICIPANTS

NORWEGIAN DELEGATION

<u>Name</u>	<u>Institution</u>
Sv. GIELLUM	Embassy
Kiell W. JENSEN	University of Agriculture
Øivind SANDVIK	Ministry of Foreign Affairs
Eirik GLENNE	Embassy Brussels

LIST OF PARTICIPANTS

U.S.A. DELEGATION

<u>Name</u>	<u>Institution</u>
Daniel Alan REIFJNYDER	Office of Int'l Fisheries Affairs NOAA/NMFS/F-IA2 Washington, D.C.
Clark CROOK-CASTAN	U.S. Mission to the EEC
Larry L. SNEAD	U.S. State Department
M.D. BUSBY	U.S. State Department
Michael DANAHER	U.S. State Department
Richard A. BUCK	Restoration of Atlantic Salmon in America
Frank E. CARLTON	Nat. Coal. for Marine Conservation

LIST OF PARTICIPANTS

EEC DELEGATION

Name -----	Institution -----
John O'CONNELL	Department of Fisheries and Forestry, Dublin 2, Ireland
David GRAWHY	Department of Agriculture and Fisheries for Scotland (UK)
A.T. CAHN	Ministry of Agriculture, Fisheries and Food (UK)
E.W. FRIZZELL	UK Perm. Rep. to EEC
Maeve DORAN	Commission - DG I
Michael LEIGH	Commission - DG XIV
Mogens MARCUSSEN	Commission - DG XIV
Erik STEIN	General Secretariat of the Council
Michael GORMSEN	Rep. Perm. du Danemark
Einar LEMCHE	Ministry of Greenland, Denmark
Emil ABELSEN	Ministry of Greenland, Denmark
Jens Møller JENSEN	Ministry of Greenland
D. HERY	Marine Marchande, Paris

MESSAGE

FM/DE	PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
	LIEU	MINISTÈRE	N° D'ORIG.			
	OTT	EXT	FLO FLO-1429	NOV 4 80 Nov 4 23 02 '80		CONFIDENTIAL
TO/A	BREEC					PRECEDENCE DELIVER BY 050 1400
INFO	FANDOTT/CAMPBELL					
DISTR.	GEB ECO GNG FLP					

REF

SUB/SUJ ATLANTIC SALMON MEETING

AS APPLEBAUM/DFC MAY BE ASKED TO COMMENT ON LOCATION OF
PROPOSED FISHERIES NEGOTIATIONS ON LTA AND 0+1, HE SHOULD
BE INFORMED THAT CAMPBELL INTENDS TO RECOMMEND THAT
NEGOTIATIONS BE HELD IN OTTAWA ^{WEEK OF} NOVEMBER 24. CHANGE FROM
ORIGINAL PROPOSAL BASED ON RECONSIDERATION OF BALANCE OF
INTERESTS FOLLOWING MEETING WITH MARCUSSEN OCTOBER 30.

2. REGARDING INSTRUCTIONS TO ATLANTIC^{SALMON} DEL, APPLEBAUM SHOULD
KNOW THAT MINISTER/DFO APPROVED INSTRUCTIONS AND SUPPORTS
A FAIRLY TOUGH POSITION - ESPECIALLY FOR ^{USA}~~US~~ UNQUOTE.

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG..... A. Campbell	International Directorate	5-2035	SIG.....

R. ~~TE~~ ROLAND / FLO

MESSAGE

ACTC/FILE/DIARY/CIRC/DIV

35/4

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
FM/DE	OTT	EXTAFF	FLO-1428 04NOV80		UNCLASS

Nov 4 23 01 '80

PRECEDENCE

TO/A BREEC

DELIVER BY

051200

INFO FANDOOTT/WALSH

DA

ACC

FILE

BY HAND

ATTN:

REF

PAR PORTEUR

DISTR. GEB FCO

REF

SUB/SUJ ---ATLANTIC SALMON CONV MTG

~~OLD YOU~~ PLS PASS FOLLOWING MESSAGE TO MARY WALSH WHO IS ATTENDING ATLANTIC SALMON CONV MTG IN BRUSSELS THIS WEEK THAT Y. COTE UNABLE/UNABLE TO ATTEND MTG DUE TO DEATH IN THE FAMILY. AFFAIRES INTERGOUVERNMENTALES HAS SOUGHT OUR APPROVAL FOR REPLACEMENT OF COTE BY COUTURE OF MAISON DU QUEBEC IN BRUSSELS BUT WE HAVE TURNED DOWN REQUEST SUGGESTING THAT IF QUEBEC INSISTS ON REPRESENTATION, IT SHLD COME FROM APPROPRIATE TECHNICAL EXPERT FROM QUEBEC MINISTRY OF LOISIRS, CHASSE ET PECHE. NO SUCH EXPERT AVAIL AT THIS TIME.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG

R.J. Rochon/dg

FLO

2-2002

SIG

L.S. CLARK/DIRECTOR

TRANSMITTAL AND RECEIPT NOTE - NOTE D'ENVOI ET DE RÉCEPTION

TO
ÀCanadian Embassy
WASHINGTON

NO. FLO-1418 DATE 03NOV80

RESTRICTED
WITHOUT ATTACHMENT(S) / SANS ANNEXE(S)

QUANTITY QUANTITÉ	DESCRIPTION - DESCRIPTION	REFERENCE - RÉFÉRENCE
----------------------	---------------------------	-----------------------

Please find attached for your information following paper on, "Agreed Summary Record of Canada/United States Discussions on a Comprehensive Agreement on the Management and Development of Pacific Salmon Stocks of Mutual Concern, Lynwood, Washington, October 20-25, 1980".

To / A FLO
From 1-4
NOV 17 1980
Att'n: _____

25-5-7-2 Salmon
13 JH

2

RECEIPT ACKNOWLEDGED / ACCUSER RÉCEPTION

RETURN TO / RETOURNER À

[Signature]
DATE

SIGNATURE

R.B. Fadden
OTTAWA (FLO)

001304

MESSAGE AC/C/FILE/DIARY/CIRC/DIV

PLACE LIEU	DEPARTMENT MINISTÈRE	ORIG. NO. N ^O D'ORIG	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
FM/DE OTT	EXT	FLO-3815	31 OCT 79		CONF ID PRECEDENCE

TO/A LDN COPEN BREEC DUBLN WSHDC

Oct 31 23 06 '79

INFO FANDOOTT/APPLEBAUM/HUNTER/WALSH

DATE	ACC	REF
	46751	
FILE	DOSSIER	
25-5-7-2-Salmon		
BY HAND	PAR PORTEUR	
ATTN:		

DISTR. EIP FLP GNG

REF

SUB/SUJ

-- ATLANTIC SALMON CONVENTION

USA AMBASSADOR J. NEGROPONTE (ASSISTANT ^{For} DEPUTY SECRETARY, OCEANS AND FISHERIES AFFAIRS, STATE DEPT) WILL LEAD USA GRP TO ADDRESSEES HOST AUTHORITIES FOR APPROX TWO WEEK PERIOD BEGINNING NOV 5 TO DISCUSS USA PROPOSALS FOR ATLANTIC SALMON CONV.

2. FOR YOUR BACKGROUND INFO, CDN AND USA OFFICIALS HAVE BEEN DISCUSSING ISSUE OF ATLANTIC SALMON CONV FOR APPROX ONE YEAR. SERIOUS CONSIDERATION OF CONV BEGAN WHEN USA, WITHOUT PREVIOUS CONSULTATION WITH CDN AUTHORITIES, CIRCULATED DRAFT ^{OF A} CONV TO CDA AND WESTERN EUROPEAN COUNTRIES. USA DRAFT CONV WLD PROVIDE FOR INNAT'L COMMISSION TO MANAGE SALMON FISHERIES IN NORTH ATLANTIC OCEAN WITH USUAL OBJECTION PROCEDURE AVAILABLE IN RESPONSE TO MANAGEMENT DECISIONS. CDN OFFICIALS HAVE INFORMED USA OFFICIALS THAT WE REGARD THIS AS OVERLY SIMPLISTIC APPROACH, INCONSISTENT WITH LOS TEXT ON ANADROMOUS SPECIES, AND HAVE MADE IT CLEAR THAT WE CANNOT ACCEPT A CONV WHICH WLD GIVE A VOICE IN MANAGEMENT OF .../2

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SG. R. J. ROCHON/ct

FLO

2-2002

SG. L. S. CLARK/DIRECTOR

FLO-3815

- 2 -

CONFID

SALMON IN CDN WATERS TO EEC, WHICH TAKES CDN SALMON OFF WEST GREENLAND. WE HAVE SUGGESTED DIFFERENT APPROACH TO USA AND HOPE TO BEGIN SERIOUS DISCUSSIONS ON THIS DIFFERENT APPROACH VERY SHORTLY.

3. GRATEFUL YOU ASCERTAIN WHICH OFFICIALS USA GRP WILL BE SEEING IN YOUR HOST COUNTRY AND MEET WITH THOSE OFFICIALS IN ADVANCE OF USA GRP'S VISIT TO MAKE FOLLOWING POINTS: (A) CDA IS GREATLY CONCERNED ABOUT CONSERVATION OF ATLANTIC SALMON; (B) CDA FAVOURS A MULTILATERAL APPROACH THROUGH ADOPTION OF AN INNAT'L ATLANTIC SALMON CONV INCLUDING ALL PARTIES ^{ING} WHICH ^{WHICH ARE D} CONTRIBUTE SALMON ^{TO FISHERIES} IN NORTHWEST ATLANTIC OCEAN INCLUDING NORTH AMERICAN WATERS AND WEST GREENLAND WATERS; (C) CDA WELCOMES USA INTEREST IN DEVELOPMENT OF INNAT'L ATLANTIC SALMON CONV AND APPRECIATES USA CONCERN AND EFFORTS TO ENSURE CONSERVATION THROUGH THIS PROCESS; (D) CDA AND USA HAVE BEGUN CONSULTATIONS ON DEVELOPMENT OF A CONV WHICH WLD MEET INTERESTS OF ALL CONCERNED. AT PRESENT TIME THERE APPEAR TO BE SOME DIFFERENCES IN APPROACH BETWEEN CDA AND USA, BUT DIFFERENCES SHLD NOT OBSCURE FACT THAT BASIC OBJECTIVE OF CDA AND USA IS THE SAME I.E. TO ESTABLISH INNAT'L ATLANTIC SALMON CONV TO ENSURE CONSERVATION OF ATLANTIC SALMON.

4. FOR LDN, COPEN, BREC AND DUBLN: GRATEFUL YOU INFORM USA EMBASSY OF YOUR APPROACH. FOLLOWING USA GROUP'S VISIT, FOLLOW-UP WITH OFFICIALS THEY MEET AND REPORT ON THEIR REACTIONS TO PROPOSAL FOR CONV.

5. FOR WSHDC: GRATEFUL YOU INFORM NEGROPONTE OF THIS APPROACH, WHICH WAS DISCUSSED WITH HIM AT RECENT IATTC MTG IN PANAMA, AT WHICH TIME HE INDICATED SUCH SUPPORT WLD BE HELPFUL.



MEMORANDUM

NOTE DE SERVICE

NOV 13 1980

TO
ÀT. Campbell
Director-General
International Directoratecc Walsh
Coulberg
my At's
salmon fileFROM
DEDirector
Resource Enhancement Branch

LW - Fadden

Pelli
1078 H 65

M/V 12/80

SECURITY - CLASSIFICATION - DE SÉCURITÉ
OUR FILE / NOTRE RÉFÉRENCE 5830-18-1 233290
YOUR FILE / VOTRE RÉFÉRENCE 25-5-7-2-SALMON DOSSIER
DATE October 29, 1980

SUBJECT
OBJETAtlantic Salmon Enhancement - International Considerations

As you may be aware, my branch has devoted considerable effort in the past while to the coordination of the technical and socio-economic planning aspects for an Atlantic Salmon Enhancement Program. As part of this effort, we have had to address the issue of the allocation of current and future wild and enhanced stocks to West Greenland and Canadian fisheries. My purpose in writing to you is to outline the assumptions we have made regarding the West Greenland salmon fishery and to illustrate the effects of these assumptions and of potential divergences from our present approach.

Recent biological data suggests that Canadian salmon stocks currently constitute approximately 45 percent of the annual salmon catch at West Greenland. In our analyses, we have assumed a continuation of the 1190 metric ton quota negotiated for 1978 and 1979 and extended for 1980. These data imply that the West Greenland fishery currently harvests and will continue to harvest, 535 metric tons of Canadian origin salmon and 655 metric tons of European origin salmon.

However, the old economic axiom of "other things being equal" rarely applies to real world situations, and this one is no exception for at least four reasons. First, data from research studies indicate that the North American stock contribution to the West Greenland fishery as a proportion of the total has varied from 34 to 51 percent over the period 1969-78. This observation suggests that either the exploitation rate on North American stocks varies in relation to the rate on European stocks, or that the relative (and total) abundance of North American to European stocks varies from one year to the next, or a combination of both these factors are at work. Second, the implications of these annual variations take on greater importance when one considers the possibility that

- 2 -

improved management and enhancement of Canadian salmon could approximately double total production within a 15 year period. This would imply a similar increase in the number of Canadian salmon rearing in the waters off West Greenland with a potential increase in the harvest depending on other factors. Third, this increased production could increase Canada's relative contribution to the West Greenland fishery, even at a constant harvest quota, if European stock production remains constant or increases at a slower rate. The harvest of more Canadian salmon would displace the harvest of other countries' salmon and benefit their fisheries at Canada's expense. Fourth, there is a distinct possibility that observations of increased abundance at West Greenland could lead to pressures to increase the harvest quota.

The above considerations have led us to make some assumptions regarding the contribution of increased Canadian salmon production to West Greenland. Jay Barclay has prepared a discussion note which details these assumptions and estimates their implications (available upon request). To summarize, the assumptions are basically conservative from an evaluation perspective (if one assumes a continuing 1190 metric ton West Greenland harvest quota) in that an increasing Canadian stock harvest is forecast in response to increasing Canadian production. This implies that Canadian production could displace part of other countries' contribution to this fishery, thus bestowing benefits on homewater harvesters of these other salmon stocks at Canada's expense. We have also adopted the conservative assumption that Canada currently receives absolutely no considerations for allowing the harvest of Canadian salmon stocks and is unlikely to receive anything in return for increased production, implying that the value to Canadians of Canadian salmon taken at West Greenland is zero.

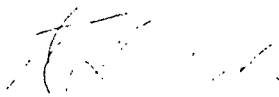
In addition to the above considerations and assumptions, the recent developments in international negotiations must be included. As I understand it, Canada's position at the April meeting in Washington was that the quota of 1190 metric tons should be applied for a fixed time period (5 years) and thereafter adjusted by a West Greenland commission which would decide on the appropriate conservation measures for the fishery. After the five year period, it was suggested that the quota could fluctuate depending on stock status. It was also suggested that a Canadian enhancement commitment could provide a basis for "maintaining" (and not reducing) the quota. These positions suggest that the West Greenland fishery may be allowed to escalate over time in response to increased production, contrary to our previous assumptions.

.../3

- 3 -

The assumptions we have made regarding the West Greenland fishery affect the results of economic evaluation studies on enhancement proposals. Preliminary results indicate that the enhancement investment desirability and the associated benefit-cost could be improved if Canada harvested a greater proportion of the total production or received some benefit in exchange for contributing more salmon to the Greenland fishery. The data suggest that allocation, rather than conservation, will be the more important issue with respect to Atlantic salmon, and that to secure the benefits from her investment Canada should take a strong negotiating stance to resist pressures to increase the quota or to receive something in exchange for our foregone harvest. The data also suggest that a cooperative effort to exchange relevant information with other countries on current and future production levels may be required to minimize Canada's share of the West Greenland harvest, as may be an international approach to resource enhancement.

I would like to suggest that it may be beneficial to us and our staff to establish working relationships with respect to these issues. I am available to discuss this information and proposal at your convenience.


R.L. Dryden.

c.c.: J.R. MacLeod
~~A.W. May~~
B.I. Applebaum
J.H.C. Pippy
Neil MacEachern

ACTION

TO A DONNER

UNCLASSIFIED

FM BREEC YCTD2986 27OCT80

TO EXTOTT FLO

INFO WSHDC COPEN OSLO FANDOOTT/APPLEBAUM/WALSH

DISTR GEB GNG

REF YOURTEL 1368 OCT23

---ATLANTIC SALMON CONV

RESERVATIONS CONFIRMED ROYAL WINDSOR HOTEL NOV4-7-INCL.MISSION CONF

ROOM AVAILABLE FOR DEL MTG NOV5.DO YOU REQUIRE OVERHEAD SLIDE

PROJECTOR FOR 8 1/2 BY 11 INCH TRANSPARENCIES FOR PRESENTATIONS

DURING MTG AS REQUESTED FOR JUL MTG(REF FLO1026 JUL15).

UUU/062 271713Z YCTD2986

DATE _____
ACC _____ REF _____
FILE 25-5-7-2-SALMON D.S.S. _____
B. HAND _____ PAR PORTEUR _____
ATTN: _____

MESSAGE

ACTIC/FILE/DIARY/CIRC/DIV

FM/DE	PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
	LIEU	MINISTÈRE	N° D'ORIG.			RESTRICTED
	OTT	EXTAFF	FLO-1050	31OCT80		
TO/A BREEC						PRECEDENCE
INFO WSHDC COPEN OSLO FANDOTT/APPLEBAUM/WALSH de CTZ						REF
DISTR. GEB GNG FCO						ATTN:

REF OURTEL FLO-1368 OF 23OCT80 YOURTELS YCTD 2986 OF 27OCT80 AND
YCTD 3039 OF 29OCT80
SUB/SUJ

---ATLANTIC SALMON CONVENTION

B. TETRAULT AND W. CARTER WILL NOT ATTEND. GRATEFUL YOU
CANCEL THEIR HOTEL RESERVATIONS.

2. GRATEFUL YOU MAKE AVAIL OVERHEAD SLIDE PROJECTION ^{OR} ~~FOR~~ AS
PER YOUR REFTEL.

3. CAHN OF UK DEL HAD CONTACTED FANDO/APPLEBAUM RE DINNER
FOR APPLEBAUM, WALSH AND KLASSEN. DINNER INVITATION ACCEPTED
FOR NOV5.

4. AFF INTER/QUEBEC HAD ASKED US TO ALLOW PARTICIPATION IN
SUBJECT NEGOTIATIONS OF BRU DELEG GENERAL OFFICER ^{MARGOTTON.} ~~MACATON.~~
WE DECLINED ON BASIS OF POLICY ACCEPTING PROV TECHNICAL
REPRESENTATION BUT NOT/NOT PROV ^{QUEBEC} POLITICAL ^{known} PRESENCE.

CONSEQUENTLY, QUEBEC WILL BE REPRESENTED BY MR. Y COTE OF
QUEBEC, MINISTER ^{RY} LOISIR, CHASSE ET PÊCHE (DIRECTEUR ^{ION} RECHERCHE
~~FAUNIQUE~~ PACIFIQUE).

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG..... R.B. Fadden/dq	FLO	6-2643	SIG..... L.S. CLARK/DIRECTOR R. J. Macdonald

ACTION
SUITE A DONNER

RF

UNCLASSIFIED

FM BREEC YCTD3039 29OCT80

TO EXTOTT *ELO*

INFO WSHDC COPEN OSO

BH FANDOOT/APPLEBAUM/WALSH DE OTZ

DISTR GEB GNG

REF OURTEL 2986 OCT27

---ATLANTIC SALMON CONV

John

DATE	REF
ACC	DOSSIER
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTEUR
ATTN:	

USA MISSION CONTACTED US RE BILATERAL MTG OF DELS NOV5 AT 1730 HRS.
UNDERSTAND MTG ALREADY AGREED BETWEEN OTT AND WSHDC.HAVE AGREED
HOST MTG IN OUR CONF ROOM,IE FOLLOWING CDN DEL MTG 1500-1700 HRS.
WILL PROVIDE DRINKS.

2.FRIZZELL,UK PERMREP,HAS CONTACTED US WITH OFFER TO HOST DINNER
FOR APPLEBAUM,WALSH AND KLASSEN ON BEHALF OF CAHN OF UK DEL FOR
NOV5 OR 6.PLS ADVISE.

UUU/216 291705Z YCTD3039

Amman
R

010030/24/038

MESSAGE

ACTC/FILE/DIARY/CIRC/DIV

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
OTT	EXT AFF	FLO 1368 GEB-	23OCT80		UNCLASS

FM/DE

Oct 23 21 23 '80

PRECEDENCE

TO/A BREEC

INFO

WSHDC COPEN ASLO

FANDOOTT/APPLEBAUM/WALSH

DATE

ACC

REF

FILE

BY HAND

PAR PORTEUR

ATTN:

25-5-7-2-SALMON

DISTR.

GEB

FLO

GNG

REF YOURTEL YCTD2022 21OCT80

SUB/SUJ ATLANTIC SALMON CONV

PLS MAKE FOLLOWING SWB RESERVATIONS AT ROYAL WINDSOR FOR
CDN DEL TO ATLANTIC SALMON CONV WORKING GP MTG: B. APPLEBAUM,
R. FADEN,
M. WALSH, N. MACEACHERN, J. PIPPY, B. TETRAULT, Y. COTE AND W.
CARTER ALL OF WHOM WILL ARRIVE NOV4 AND DEPART NOV8. WLD ALSO
APPRECIATE IF MTG ROOM CLD BE MADE AVAILABLE AT MISSION FOR DEL
MTG NOV 5 APPROX 1500 TO 1700.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SG. M.H. WALSH/el

International
Directorate, DEO

5-2193

SG. R.J. ROCHON/DEP.DIR.

ACTION
DATE A DONNER

GEB	
1	
2	
3	8, 1
4	
5	
6	
7	
8	
9	
10	

W/p

UNCLASSIFIED

FM BREEC YCTD2922 21OCT80

TO EXTOTT/GEB

INFO WSHDC COPEN OSLO FANDOOTT/APPLEBAUM/WALSH

DISTR FLO GNG

REF YOURTEL 2386 OCT17 OURTEL 2892 OCT16

---ATLANTIC SALMON CONVENTION

EURCOM CONFIRMS NOV6-7 FOR SUBJ MTG. INVITATION WILL ALSO BE ISSUED
TO NORWAY.

2.PLS ADVISE NAMES AND ACCOMMODATION REQUIREMENTS OF CDN DEL.

UUU/216 211658Z YCTD2922

25-5-7-2-SALMON	

*Guy, à faire suivre
avec Action/Fadden.*

R E S T R I C T E D

FM EXTOTT GEB2229 30SEP80

TO BREEC

INFO WSHCC COPEN

BH FANDOTT/CAMPBELL/APPLEBAUM/WALSH DE OTZ

DISTR FLO

---ATLANTIC SALMON CONV:EEC POSITION

DATE	801022	
ACC	99658	R.F.
FILE	25-5-7-2-SALMON	Doc. No.
BY HAND		PAR PORTEUR
ATTN:		

AT NAFO MTG,MARCUSSEN INFORMED CAMPBELL/DFO THAT EEC WLD ONLY BE PREPARED TO RECONSIDER 3 COMMISSION FORMAT PROPOSED BY CDA SUBJECT TO 4 CONSIDERATIONS.THESE CONSIDERATIONS WERE DEVELOPED IN GREENLAND AND MODIFIED BY THE COMMISSION AND HAVE NOT/NOT YET RECEIVED BLESSING OF MEMBER STATES.

2.FIRST,GREENLANDERS WOULD INSIST ON PREFERENCE IN AGRMT TO QUOTE RIGHT OF COASTAL STATE UNQUOTE-IE THE GRAZING FEE ISSUE. SECOND,WHILE GREENLANDERS DEMAND INCREASED QUOTA,THE COMMISSION HAS PROPOSED A FORMULA WHEREBY THE GREENLAND QUOTA WLD VARY UP OR DOWN FROM 1,190 MT IN DIRECT RELATION TO THE STATES OF ORIGIN CATCH.THIRD,GREENLANDERS WLD WANT DECISION IN THE GREENLAND COMMISSION TO BE TAKEN ONLY AFTER DECISION IN THE NORTH AMERICAN COMMISSION.MARCUSSEN DID NOT/NOT THINK THIS WAS TO BE INSISTED UPON BECAUSE THEY EXPECT ALL DECISIONS TO BE PROVISIONAL,THOUGH HE DID NOT/NOT MAKE IT CLEAR WHAT HE MEANT BY THAT.FOURTH, THE COMMISSIONS MUST HAVE THE POSSIBILITY OF ADOPTING QUOTE BINDING MEASURES UNQUOTE WHICH MARCUSSEN EXPLAINED MEANS THAT THE

PAGE TWO GEB2229 RESTR

EUROPEAN/GREENLANDERS SHOULD BE IN A POSITION QUOTE ADEQUATELY TO FORCE THE NORTH AMERICANS TO DO SOMETHING UNQUOTE. MOREOVER, THE MEASURES TO BE ADOPTED SHOULD INCLUDE RIVERS AND ESTUARIES AS THE EUROPEANS QUOTE WANT THE POSSIBILITY OF NEGOTIATING INDIRECTLY CONSERVATION MEASURES AFFECTING THE COMMERCIAL FISHERY IN RIVERS AND ESTUARIES UNQUOTE.

3. MARCUSSEN NOTED THAT THE COMMISSION RENDITION OF CONDITIONS HAS NOT/NOT RECEIVED APPROVAL OF UK/IRELAND OR DENMARK AND HE DISCOUNTED SIGNIFICANCE OF CONDITION 3. HE EMPHASIZED THAT THE GREENLANDERS CONSIDER THEMSELVES IN STRONG POSITION AS BY YEAR END THERE WILL BE NO/NO CONTROL ON THEIR SALMON FISHERY. IF THERE ARE NO/NO RESULTS IN THE MULTILATERAL NEGOTIATION, MARCUSSEN SAID THE CTY WLD HAVE TO ADOPT TACT ON WHICH GREENLAND COULD BRING A GREAT DEAL OF PRESSURE.

4. MARCUSSEN NOTED THAT FORMALLY IT IS UP TO THE EEC TO CONVENE NEXT ROUND. HOWEVER, HE REQUESTED CDAS ADVICE ON WHETHER THESE KINDS OF CONDITIONS ARE ACCEPTABLE IN ADVANCE OF PROPOSING A MTG. THERE WAS SOME DISCUSSION OF A POSSIBLE MTG IN WEEK OF OCT13. HOWEVER, THIS IS NOW UNLIKELY AS NECESSARY CONSULTATIONS WILL REQUIRE MORE TIME. GRATEFUL YOU ADVISE MARCUSSEN WE ARE CONSIDERING POINTS HE MADE, AND THAT WE WILL TRY TO GET BACK TO HIM BY OCT20 WITH VIEW TO POSSIBLE MTG IN NOV. YOU MIGHT WISH TO TAKE OPPORTUNITY TO DETERMINE IF THESE COMMISSION PROPOSALS HAVE YET RECEIVED FULL BLESSING OF M/S.

...3

001316

PAGE THREE GEB2229 RESTR

5. IN APPROACHING MARCUSSEN, HE WILL NO/NO DOUBT SEEK INFO ON WHETHER WE WILL BE IN POSITION TO DISCUSS CDA/EEC LTA BEFORE OCT20 COUNCIL MTG. YOU SHOULD ADVISE HIM THAT WE HOPE TO BE IN A POSITION TO PROPOSE A MTG OR A RESPONSE TO HIS DISCUSSION WITH CAMPBELL IN ST JOHNS BY OCT13. TENTATIVE THINKING IS FOR INFORMAL MTG OCT16 OR 17.

CCC/027 011312Z GEB2229

Inland and North Western Railway
Company.

[FR Doc. 80-29563 Filed 9-23-80; 8:45 am]

BILLING CODE 7035-01-M

DATE

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric
Administration

50 CFR Part 674

High Seas Salmon Emergency
Regulations

AGENCY: National Oceanic and
Atmospheric Administration (NOAA)/
Commerce.

ACTION: Field order/emergency
regulations.

SUMMARY: The Director, Alaska Region (Regional Director), National Marine Fisheries Service (NMFS), issues emergency regulations (Field Order) applicable to fishing by vessels of the United States in the Alaska salmon troll fishery, in accordance with the fishery management plan (FMP) for the "High Seas Salmon Fishery Off the Coast of Alaska East of 175 East Longitude" and the final regulations implementing the FMP (45 FR 59172).

This field order closes the East Management Area to all commercial fishing for salmon beginning at 12:01 a.m., Pacific Daylight Time (PDT) on Sunday, September 21, 1980, unless superseded by a subsequent Field Order.

EFFECTIVE DATE: 12:01 a.m. PDT, Sunday, September 21, 1980. Public comments are invited until November 20, 1980.

ADDRESS: Comments may be sent to: Robert W. McVey, Director, Alaska Region, National Marine Fisheries Service, P.O. Box 1668, Juneau, Alaska 99802. Telephone (907) 586-7221.

FOR FURTHER INFORMATION CONTACT: William L. Robinson at the above address.

SUPPLEMENTARY INFORMATION: The FMP (44 FR 33250) establishes the optimum yield for chinook salmon in the East Management Area of the fishery conservation zone (FCZ) as a range from 286,000 to 320,000 fish. The 1980 chinook salmon catch in the East Management Area is projected to be 306,000 fish through September 20. The troll fishery is being closed at 12:01 a.m., September 21, 1980, to maintain the chinook salmon catch within the OY range. The closure corresponds with an identical State of Alaska closure within State territorial

waters. The closure of the FCZ is to be instituted pursuant to the procedures described in Section 8.3.1.5 of the FMP.

Section 8.3.1.5 of the FMP provides for inseason adjustment to season and area openings and closures. Final regulations implementing the FMP, promulgated on September 8, 1980 (45 FR 59172), specify in 674.22 that these decisions shall be made by the Regional Director in accordance with criteria set out in that section. On June 17, 1980, the Assistant Administrator for Fisheries, NOAA (Assistant Administrator), with the approval of the Administrator, NOAA, delegated to the Regional Director authority to promulgate Field Orders making inseason adjustments.

The FMP adopted by the North Pacific Fishery Management Council (NPFMC) and implemented by the Secretary of Commerce (Secretary) established the chinook salmon optimum yield (OY) as a range from 286,000 to 320,000 fish. The 1979 chinook salmon catch of 366,000 fish exceeded the upper end of the OY range by 46,000 fish. As a result, the Council and the Alaska State Board of Fisheries, following a March 28, 1980, joint meeting, notified the Secretary that

inseason management strategies would be utilized during 1980 to maintain the chinook salmon catch within the OY range.

Since the State of Alaska has already taken all available measures to minimize the incidental chinook catch in the salmon net fisheries, inseason management strategies were aimed primarily at the salmon troll fishery. For management purposes, a troll fishery OY was established that ranged from 266,000 to 300,000 chinook salmon. The strategies consisted of monitoring chinook salmon landings, comparing weekly catch rates to those during 1977-79, and projecting the final season catch in relation to the OY range.

Early season chinook rates were equal to or below the 1977 catch rates and projected to a final season catch at the low end of the troll OY range or below. However, higher than expected chinook landings occurred during August (Table 1) and the season catch is now projected to be near the upper end of the troll OY range by September 20. Fishing beyond September 20 would greatly increase the risk of exceeding the upper end of the troll OY range.

Table 1.—Weekly Chinook Salmon Troll Catches From Aug. 1 to Sept. 20 (Weeks 31-38) 1976-80.

(In thousands of fish)

	Weeks							
	31	32	33	34	35	36	37	38
Year:								
1976	10.0	11.6	7.1	8.3	7.3	6.2	3.8	2.3
1977	10.3	8.6	8.8	9.6	7.0	8.2	5.0	1.4
1978	23.3	17.0	17.9	14.3	10.1	9.0	4.3	1.3
1979	20.3	18.1	16.0	9.7	17.5	9.0	2.8	2.3
1980	16.8	16.7	19.7	19.0	15.0			

¹ Combination of processed fish tickets and estimated outstanding tickets.

² Fishery closed after week 36.

The total cumulative chinook troll catch through September 20 is estimated as follows:

Cumulative troll catch through week 33 (August 16)	237,000
Estimated weeks 34 and 35 catches	34,000
Projected weeks 36-38 catches	+ 15,000
Total estimated troll catch through week 38	286,000
Estimated net fishery catches through week 35	+ 20,000
Total estimated SE Alaska chinook through September 20	306,000

The total estimated 1980 southeast Alaska chinook salmon catch of 306,000 fish is within 14,000 fish of the upper end of the OY range of 286,000 to 320,000 fish.

Eventual tabulation of fish tickets throughout the season has shown that

inseason projections have tended to underestimate the catch. It is important, therefore, to close the troll fishery in the FCZ at this time to minimize the risk of exceeding the upper end of the OY range by underestimating the total catch. Following the closure, chinook salmon landing tickets will be tabulated, yielding a more precise total chinook salmon catch through the closing date.

The Regional Director finds, on the basis of the preceding considerations, that adequate protection of the resource makes public comment prior to issuance of this Field Order impracticable and contrary to the public interest, and that there is good cause for waiving the normal 30-day waiting period before it takes effect. However, public comments

on the necessity for the extent of this closure will be received by the Regional Director for a period of 60 days after the effective date of the Field Order. (Address: Director, Alaska Region, National Marine Fisheries Service, P.O. Box 1668, Juneau, Alaska 99802). During this 60-day period, the data and information on which this decision is based will be available for inspection during business hours at the NMFS, Alaska Regional Office, Federal Building, Room 453, 709 West 9th Street, Juneau, Alaska.

If comments are received during the 60-day period, the Regional Director shall, if appropriate, reconsider the necessity for the closure and, as soon as practicable after the reconsideration, publish in the **Federal Register** either:

(a) a notice of continued effectiveness of this closure; or

(b) a notice of modify or rescind the closure.

The Assistant Administrator has made an initial determination that these regulations are non-significant under Executive Order 12044 and that a regulatory analysis is not required.

An environmental impact statement was prepared for the FMP and is on file with the Environmental Protection Agency.

Signed in Washington, D.C., this 18th day of September 1980.

Robert K. Crowell,
Deputy Executive Director, National Marine Fisheries Service.

(16 U.S.C. 1801 et seq.)

In accordance with 50 CFR 674.22, 50 CFR 674.23(a)(2) is amended to read as follows:

§ 674.23 Time and area limitations.

(a)(1) * * *

(2) East Area. Commercial fishing for chinook, chum, sockeye, and pink salmon in the East Area is permitted from April 15 to 12:00 midnight Pacific Daylight Time (PDT) July 14, and from 12:00 midnight (PDT) July 24 to 12:01 a.m., September 21 only.

[FR Doc. 80-29477 Filed 9-23-80; 8:45 am]

BILLING CODE 3510-22-M

SUMMARY: On Friday, August 29, 1980, final regulations applicable to Commercial and Recreational Fishing Off the Coasts of Washington, Oregon, and California were published in the **Federal Register** (45 FR 57723). Inadvertently, sections 661.10 and 661.11 on page 57726 were mistitled. Those sections are hereby correctly titled "Commercial fishing" and "Recreational fishing," respectively.

FOR FURTHER INFORMATION CONTACT:
H. A. Larkins, (206) 442-7575.

Signed at Washington, D.C., this 18th day of September 1980.

(16 U.S.C. 1801 et seq.)

Robert K. Crowell,
Deputy Executive Director, National Marine Fisheries Service.

50 CFR Part 661 is amended as follows:

§ 661.10 [Amended]

1. Section 661.10—Strike "Recreational fishing" in the title and insert in its place "Commercial fishing."

§ 661.11 [Amended]

1. Section 661.11—Strike "Treaty Indian fishing" in the title and insert in its place "Recreational fishing."

[FR Doc. 80-29531 Filed 9-23-80; 8:45 am]

BILLING CODE 3510-22-M

50 CFR Part 661

Commercial and Recreational Salmon Fisheries Off the Coasts of Washington, Oregon, and California; Correction to Regulations

AGENCY: National Oceanic and Atmospheric Administration (NOAA)/Commerce.

ACTION: Correction to regulations.

P.E.

DATE	
ACC	96218 REF
FILE	25-5-7-2-FUR SEALS DOSSIER
BY HAND	PAR PORTEUR
ATTN:	

25-5-7-2-SALMON

R E S T R I C T E D

FM EXTOTT GEB2043 12SEP80

TO OSLO

INFO COPEN BREEC LDN WSHDC FINOTT/IER ITCOTT/EUR/OGP/FPB

BH FANDOOTT/CAMPBELL/SIMCOCK/WALSH DE OTZ

DISTR FIA FLO ECO EIP

---SEALSKINS AND ATLANTIC SALMON CONVENTION

IN CONVERSATION WITH CAMPBELL/DFO, ERIC LYKKE, DIR GENERAL ENVIRON-
MENT OF NORWEGIAN GOVT, RAISED TWO POINTS OF INTEREST. FIRST, HE HAD
BEEN TOLD THAT CDA HAD ASKED THAT NORWAY BE EXCLUDED FROM DISCUSS-
IONS OF ATLANTIC SALMON CONVENTION WHICH ARE CONTINUING BETWEEN
CDA, USA AND EEC. CAMPBELL EXPLAINED THAT, ON THE CONTRARY, CDA HAS
NO/NO OBJECTION TO NORWEGIAN INVOLVEMENT IN DISCUSSIONS ON SUCH
CONVENTION. INDEED, CDN APPROACH WOULD ALLOW FOR PARTICIPATION OF
NORWAY, ICELAND AND SWEDEN IN PROPOSED GREENLAND COMMISSION, GIVEN
THEIR INPUT OF SALMON TO GREENLAND SALMON FISHERIES. HOWEVER, ONLY
CDA AND USA COULD BE MEMBERS OF PROPOSED SEPARATE NORTH AMERICAN
COMMISSION CONCERNED EXCLUSIVELY WITH SALMON FISHERY IN CDN AND
USA FISHING ZONES, WHERE SALMON ORIGINATES EXCLUSIVELY FROM THEIR
RESPECTIVE RIVERS.

2. ON SEALSKINS LYKKE ADVISED THAT THERE HAS BEEN VIGOROUS INTERNAL
DEBATE IN NORWAY ON DESIRABILITY OF NORWEGIAN INVOLVEMENT IN SEAL
AND WHALEHUNTING. NORWEGIAN CABINET IS MORE RECEPTIVE TO ANTI-SEALS/
WHALING ARGUMENTS AND THERE HAS THUS BEEN A QUOTE COOLING DOWN

...2

PAGE TWO GEB2043 RESTD

UNQUOTE IN NORWEGIAN SUPPORT OF SEAL HUNT AND RELATED ISSUES. IN
NOTING GROWING OPPOSITION- IN- NORWAY- TO SEAL HUNT, LYKKE STATED THAT
BUSINESS COUNCIL HAD ADVISED THAT NORWEGIAN IMAGE IS BEING ADVER-
SELY AFFECTED BY SEAL HUNTING. BENEFITS OF INVOLVEMENT WITH SEALS
DO NOT/NOT BALANCE WITH COSTS IN TERMS OF LOST TRADE. THESE CONSID-
ERATIONS WILL INEVITABLY INFLUENCE SEALSKINS POLICY.

3. WE WERE IMPRESSED BY FORTHRIGHT ADMISSION OF SIGNIFICANT POTENTIAL
SHIFT IN NORWEGIAN THINKING ON SEALS. GRATEFUL YOU FOLLOW THIS ISSUE
VERY CLOSELY AND REPORT AS REQUIRED.

CCC/001 122309Z GEB2043

ACTION
SUITE A DONNER

RR
Spd E. Mark 15/8/80
Applied 9/18/80

UNCLASSIFIED

FM LDN XNGR1767 18AUG80

TO EXTOTT FLO

INFO FANDOOTT/CAMPBELL/APPLEBAUM BREEC WSHDC

REF WSHDC TEL 2445 01MAY

---ATLANTIC SALMON NEGS

REFTEL SAID UNITARY DRAFT WAS TO BE PRODUCED FOR 23JUN MTG. ATLANTIC
SALMON TRUST HERE HAVE ASKED FOR COPY AND WE CAN FIND NO/NO TRACE OF
DRAFT FOR JUN MTG. COULD WE HAVE SAME AND CAN IT BE PASSED TO TRUST?

UUU/111 181155Z XNGR1767

DATE	REF
ACC	DOSSIER
FILE	25-5-7-2-SALMON
S. HAND	PAR PORTEUR
ATTN:	

DR

Wb/r

**ACTION
SUITE A DONNER**

R E S T R I C T E D

FM COPEN YJGR1794 06AUG80

TO EXTOTT FLO

INFO BRREC WSHDC LDN DUBLN

TT FANDOOTT/APPLEBAUM/WALSH DE OTZ

DISTR GEB GNG

REF WSHDC TEL UNGR4336 JUL31

---ATLANTIC SALMON CONVENTION

RE PARA 2 REFTEL, GREENLAND PARLIAMENT (LANDSTING) IS IN PROCESS UNTIL
MID-SEPT BUT SALMON QUESTION PRESUMABLY WOULD BE DISCUSSED BY
LANDSTYRRE (HOME RULE EXECUTIVE COUNCIL). WE UNDERSTAND THAT MINISTER
FOR GREENLAND IS NOW DISCUSSING WHOLE SALMON QUESTION WITH MOTZFELDT,
PREMIER OF LANDSTYRRE. WE FIND GALLAGHER COMMENTS RE FORCING THE
ISSUE RATHER STRANGE AS DENMARK WOULD HAVE VETO ON ANY PROPOSED EC
SALMON POSITION.

CCC/069 061423Z YJGR1794

DATE	
ACC	REF
FILE	DOSSIER
25-5-7-2-SALMON	
BY HAND	PAR PORTEUR
ATTN:	

ACTION

SUITE A DONNEE

GM
→ att salmon

R E S T R I C T E D

FM WSHDC UNGR4336 31JUL80

TO EXTOTT FLO

INFO BREEC COPEN LDN DUBLN

BH FANDOOT/APPLEBAUM/WALSH DE OTZ

DISTR GEB GNG

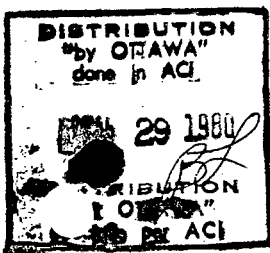
---ATLANTIC SALMOM CONVENTION

WHILE TALKING WITH LARRY SNEAD(STATE/OES)ON ANOTHER ISSUE,HE
CONFIRMED THAT REASON FOR CANCELLATION OF CDA/EC/USA MTG IN BRU
LAST MONTH WAS BECAUSE OF DANISH UNWILLINGNESS TO COMMIT ITSELF
TO THREE COMMISSION STRUCTURE IN PROPOSED ATLANTIC SALMOM
CONVENTION WITHOUT SUPPORT OF GREENLAND FISHERIES AUTHORITIES.
GREENLAND PARLIAMENT IS SUPPOSED TO DISCUSS SUBJ ON 15AUG,
AFTERWHICH SITU MIGHT BE CLEARER.

2.GALLAGHER OF EURCOM TOLD BUSBY THAT IF DENMARK/GREENLAND DID
NOT/NOT HAVE AN AGREED POSITION ON ISSUE BY TIME OF 21SEP EC
COUNCIL MTG,GALLAGHER WOULD USE THIS MTG TO FORCE THE ISSUE AND
PRODUCE COMMUNITY POSITION.

CCC/188 312150Z UNGR4336

DATE	
ACC	89357 REF
FILE	25-5-7-2-SALMON DOSSIER
BY HAND	PAR PORTEUR
ATTN:	



File 4

No File

EXTERNAL AFFAIRS



AFFAIRES EXTÉRIEURES

29 1980

GNG

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SECURITY
Sécurité
Unclassified

DATE
July 24, 1980

NUMBER
Numéro
195

TO
à The Under-Secretary of State
for External Affairs (GNG)

FROM
De The Canadian Consulate General, Seattle, Washington

REFERENCE
Référence

SUBJECT
Sujet West Coast Fisheries

FILE	DOSSIER
OTTAWA	
35-111-1-100	
MISSION 35-111-1 and 100	
35-111-1-100/USA	

ENCLOSURES
Annexes

1

DISTRIBUTION

BY OTT
(w/o
attach)

FLM/Wang

FLO

FANDO/
Hunter

FIA

Enclosed is a video cassette copy of a TV documentary which was produced and aired recently by station KCTS Seattle for the program "News-makers." The documentary concerns west coast general fisheries issues with emphasis on the salmon fishery. In our view, the documentary was well done and addressed many of the issues currently troubling the industry. We commend it to you.

2. KCTS has loaned us the enclosed video cassette for your viewing only and have requested that it be returned to them in due course.

25-5-7-2-SALMON	

for R.D. Martens
Consulate General



Government
of Canada

Gouvernement
du Canada

to file - ATL Salmon

Document disclosed under the Access to Information Act
Document divulgué en vertu de la Loi sur l'accès à l'information
B. Applebaum/JH/5-0236
International Directorate

MEMORANDUM

NOTE DE SERVICE

TO
A

Minister of Fisheries and Oceans

FROM
DE

D.D. Tansley

Attn: Tansley
GM Jv
18/5

SECURITY - CLASSIFICATION - DE SÉCURITÉ

DATE	OUR FILE/NOTRE RÉFÉRENCE	
ACC	89914	REF
FILE	YOUR FILE/VOTRE RÉFÉRENCE	
BY	25-5-4-2-Salmon	DOSSIER
DATE	PAR PORTEUR	
ATTN		

SUBJECT
OBJET

INTERNATIONAL ATLANTIC SALMON CONVENTION

July 23/80

The purpose of this memorandum is to recommend, for your approval, instructions for a Canadian delegation to attend a Canada/EEC/USA meeting in Brussels, July 23-25 to discuss the development of an International Atlantic Salmon Convention.

SUMMARY

It is recommended that the Canadian delegation:

- a. resist the establishment of a forum in which the EEC and the USA could combine forces to influence Canadian salmon management;
- b. insist on a single Greenland Commission, as opposed to the EEC proposal which would keep Canada out of the forum dealing with East Greenland;
- c. indicate the possibility of a compromise on the West Greenland quota by delaying the season and increasing mesh sizes, so the quota could be increased without increasing losses to Canadian returns;
- d. continue to refuse a quota on Canada's salmon fisheries;
- e. offer to host the next working group or preparatory meeting;
- f. insist that any salmon quota off West Greenland must include the amount used for local consumption; and

.../2

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- 2 -

- g. in a bilateral meeting with the EEC insist that fishing patterns off West Greenland for 1980 conform to the EEC obligations in an bilateral agreement.

BACKGROUND

The first trilateral meeting on this subject took place in Washington, April 29-30. In play was a USA proposal for a single Commission with three subordinate panels, one for North America, one for Greenland, and one for the Northeast Atlantic; an EEC proposal for two independent Commissions, one for the Northwest Atlantic including West Greenland and one for the Northeast Atlantic including East Greenland; and a Canadian proposal for three independent Commissions, one for North America, one for Greenland, and one for the Northeast Atlantic. The meeting also discussed the EEC proposal that either there be no quota controls in the Convention or that quotas also be applied to Canadian and US fisheries. The EEC continued to stress its commitment to an increase in the quota off West Greenland, above the current 1190 MT figure. The meeting concluded with an understanding that further progress could only be made if the EEC agreed to a three body approach, and the EEC delegation undertook to review this question, with the hope of achieving an affirmative reply which would allow the discussions on the structure of a draft Convention to continue. This is the basis on which the discussions have been scheduled for July 23-25.

The overall and conflicting aims of the three countries may be summarized as follows:

A. USA

The USA's original objective, which has since probably been ameliorated to some extent, has been to achieve a Convention which would give the USA a voice in the management of the Canadian and Greenland salmon fisheries, through a single Commission which would allow the USA to "gang up" with the EEC against Canada to reduce Canadian commercial catches, and to "gang up" with Canada against the EEC to control West Greenland salmon catches. One objective has been to reduce Canadian commercial salmon catches for the benefit of the wealthy USA lobbyists who own salmon fishing rights in Canadian rivers.

.../3

B. EEC

The EEC's primary objectives have been:

- a. to obtain an increase in the quota off West Greenland; and
- b. to obtain a voice, and a vote, in the management of Canadian salmon fisheries through the establishment of a management or an advisory body where it could expect to obtain USA support to reduce Canadian salmon catches, particularly in commercial fisheries, for the benefit of the West Greenland fishermen.

C. CANADA

Canada's primary objective has been to prevent an increase in the quota off West Greenland which would increase the take of Canadian salmon, and to obtain the USA's support in achieving this objective through a multilateral Convention, as the bilateral possibilities are waning rapidly. The Canadian proposal has been for the structure indicated above i.e. three independent Commissions, dealing only with intercepting fisheries, thus limiting USA interference in Canadian salmon fisheries and excluding EEC interference.

ISSUES LIKELY TO ARISE AT THE JULY 23-25 MEETING, AND
RECOMMENDATIONS

A. STRUCTURE OF THE ORGANIZATION

The USA will continue to press for its "three panel" approach but will probably join with the EEC in agreeing to a "three Commission" approach on the basis of language, perhaps in terms of reference of a General Council which would allow the EEC, together with the USA, some voice in the overall Canadian salmon management programme.

Recommendation - that the Canadian delegation continue to resist any specific language which would give the USA and the EEC a forum in which they could combine forces to influence the management of Canadian salmon fisheries, but to agree that Canada will always be prepared to explain its salmon management programmes, and to agree to very vague language in a Convention which would allow for general discussions on salmon management programmes in the North Atlantic Ocean.

B. EEC PROPOSAL FOR A WEST GREENLAND COMMISSION, WITH EAST GREENLAND TO COME INTO THE NORTHEAST ATLANTIC COMMISSION IN WHICH CANADA AND THE USA WILL NOT PARTICIPATE

The EEC proposal is based on their preference for avoiding a large membership in a single Greenland Commission. A single Greenland Commission would give certain Northeast European countries a voice in West Greenland; this might be avoided if East Greenland is put into a Northeast Atlantic Commission. This issue has been reviewed at a preparatory meeting of the Canadian delegation, which has noted that Canadian salmon do migrate to East Greenland, information is lacking on what proportion of the East Greenland catch is Canadian salmon, and that, even if the catch of salmon at East Greenland is at the present time small, the catch of Canadian salmon could become large if salmon fisheries off East Greenland increase.

Recommendation - that the Canadian delegation resist the EEC's attempts to separate West Greenland and East Greenland, and insist on a single Greenland Commission.

C. WEST GREENLAND QUOTA

The EEC will once again stress that it will not agree to a fixed quota off West Greenland for a fixed number of years, as demanded by Canada and the USA, unless there is an increase in the quota. Canada and the USA have so far stood fast on the maximum 1190 MT quota for a fixed number of years (five).

Recent analyses by Canadian scientists have revealed that by moving the opening of the salmon fishing season back, from early August to as late as early October, and by increasing the gillnet mesh size, the catch could be increased significantly without any increase in the number of fish killed, because the salmon are larger later in the season. This qualitative conclusion was agreed to by the ICES Salmon Working Group in 1980 (with Danish participation). A change of this kind would allow the Greenlanders a larger quota without any resultant loss to home water fisheries in Europe or North America. Also, by a further increase in mesh size, the proportion of North American fish in the catch could be reduced.

Recommendation - that the Canadian delegation raise this possibility as a compromise, without making any specific proposals concerning mesh sizes and seasons. The aim would be to get into specifics on this question at the time of a Plenipotentiaries Meeting.

D. QUOTAS ON CANADIAN FISHERIES

The EEC will return to its pressure for a quota on Canadian fisheries to correspond to a quota on West Greenland fisheries. It has been explained repeatedly to the EEC, by both Canada and the USA, that quota management is not appropriate to state of origin fisheries, where catches can best be controlled on a river by river basis to ensure sufficient spawning escapement; and further, that quota control on the state of origin would be inconsistent with the LOS recognition of the primary interest of the state of origin, both in taking increased catches when salmon returns are good, and in decreasing catches, to ensure sufficient escapement, when returns are bad.

Recommendation - that the Canadian delegation continue to refuse to agree to quota control through an International Atlantic Salmon Convention on Canadian salmon fisheries.

E. NEXT STEPS

A meeting in Brussels will have to deal with the question of what form the next meeting should take, i.e. a further working group, a preparatory meeting for a meeting of Plenipotentiaries, or a full meeting of Plenipotentiaries and also when and where such a meeting is to take place. The purpose of a preparatory meeting would be to engage in the discussions other countries interested in North Atlantic salmon, such as Norway and Iceland.

Recommendation - if the next meeting is to be a working group or a preparatory meeting, it is recommended that Canada offer to host, with a view to ensuring that final Plenipotentiary meetings are held in Europe.

F. OVER-RUNS OF SALMON QUOTA FOR LOCAL CONSUMPTION

Discussions in ICES have revealed that there is a substantial amount of salmon consumed locally in Greenland and disregarded by the Greenlandic and Danish authorities in terms of the salmon quota. Figures have not been generated, but based on comparisons with Labrador native fisheries and a very rough estimate of one salmon per year for each native of Greenland, it is likely that a minimum of 150 MT of salmon is taken above the 1190 MT quota every year for local consumption. The unreported catch may be as high as three times that, i.e. 450 MT.

- 6 -

Recommendation - that the Canadian delegation bring this issue to the attention of the meeting in Brussels, with the request that an accurate figure be obtained by the Danish authorities so that the eventual salmon quota agreed in the context of the Salmon Convention will include the salmon caught for local consumption or fed to animals (this, of course, gives extra room for an increase in the salmon quota off West Greenland above the current 1190 MT without affecting the amount of salmon which is actually currently being caught and lost to home water fisheries).

G. BILATERAL CANADA-EEC CONSULTATIONS

We have discovered that the EEC acted in breach of its treaty commitment to us for the years 1978-1979, and plans to act in breach of its treaty obligation for 1980 by adjusting salmon fishing patterns off West Greenland, i.e. by moving the opening season earlier into August, and by decreasing mesh sizes, which increases the number of fish caught. Therefore, losses to home waters in North America and Europe have increased, and the proportion of North American fish in catches at Greenland has increased. Further, the EEC has adjusted the quotas between two components of the West Greenland fishery within the 1190 MT limit, with the likely result that the quota be exceeded because the Danes have less control over the catch in the small vessel component whose quota is theoretically being reduced. There have also been, as indicated in "F" above, unreported catches of salmon at West Greenland, especially in the small vessel component, used for local consumption.

Recommendation - that the Canadian delegation raise this question bilaterally with the EEC and insist that the EEC treaty obligations be met, a matter which will require prompt action as the fishery off West Greenland is now scheduled to begin on August 01 (an Aide Memoire on this subject is being sent, to give the EEC as much time as possible to adjust its regulations).

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- 7 -

CANADIAN DELEGATION

It is recommended that the Canadian delegation comprise the following:

B. Applebaum	Acting Director General, International Directorate, Head of Canadian delegation.
--------------	--

B. Tetreault	Coordinator, Atlantic Salmon Policy.
--------------	---

Neil McEachern	Chief, Fresh Water and Anadromous Division.
----------------	---

John Pippy	Head of Fresh Water and Anadromous, Fisheries Management Programme.
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Yves Coté	Quebec Provincial Representative.
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A representative of the Atlantic Salmon Board,
likely either Walter or Wilfred Carter.

Do you agree?

cc: Minister's Office (3)
D.D. Tansley (2)
G.C. Vernon
A.W. May
H.D. Johnston
G.N. Ewing
Int'l Directorate (6)
Originator
Central Registry

001332

To file - Act Salmon

ACTION
SUITE A DONNER

Division Phoned FLO
Person m
Local Time 1036

CORRECTED COPY
EXEMPLAIRE CORRIGE

R E S T R I C T E D

FM BREEC YCGR2151 17JUL80

TO EXTOTT FLO DELIVER BY 171300

BH FANDOOTT/APPLEBAUM/WALSH DE OTZ

INFO WSHDC

DISTR GEB FLP FCO

REF YOURTEL FLO1026 15JUL

---ATLANTIC SALMON CONVENTION MTG

EURCOM OFFICIALS HAVE JUST ADVISED THEY WILL NOT/NOT BE ABLE TO HOST
SALMON CONVENTION MTG SCHEDULED JUL23-25. THEY APOLOGIZE FOR LAST
MINUTE CANCELLATION AND NOTE OFFICIAL REASON IS EXCESSIVE WORKLOAD
INVOLVED IN PREPARING FOR FISHERIES COUNCIL JUL21 AND ITS FOLLOWUP.
UNOFFICIALLY CONTACTS ADMIT M/S HAVE NOT/NOT BEEN ABLE TO AGREE ON
NUMBER OF COMMISSIONS WITH DANES REFUSING TO COMPROMISE THEIR
POSITION.

2.OFFICIALS SUGGEST MEETING BE HELD IN OCT WITH TIMING TO BE AGREED
LATER.

CCC/014 171600Z YCGR2151

DELIVER BY 171300	
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FILE	25-5-7-2-SALMON
DOSSIER	
BY HAND	PAR PORTEUR
ATTN:	

CC Anshar
22/7 FANDO
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MESSAGE

ACTCOMB 60/16

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
FM/DE	OTT	EXT AFF	FLO-1035 16/7/80		UNCLAS

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TO/A BREEC, WASHDC
DATE 19 20 '80
BY TEL

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	ATTN:		

DISTR.	GEB FLP
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<p>REF OURTEL FLO1026 15JUL80</p> <p>SUB/SUJ ATLANTIC SALMON CONV MTG</p> <p>FURTHER TO OUR REFTTEL PLEASE NOTE FOLLOWING CHANGES TO CDN DEL: JACK FENETY WILL BE REPLACING W. CARTER OF THE ATLANTIC SALMON BOARD. WILL ARR JUL 22, DEP JUL 25. ALSO J. PIPPY NOW ARR JUL 21 NOT/NOT JUL 22.</p>

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG... M.H. WALSH/el	International Directorate, DFO	5-2193	SIG...

JUL 16 1980

MESSAGE

OMF 63/16/212 AETE

FM/DE	PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY
	LIEU	MINISTÈRE	N° D'ORIG.			SÉCURITÉ
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DISTR. GEB FLP FCO						

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BY HAND		PAR PORTEUR

REF

SUB/SUJ ATLANTIC SALMON CONV MTG

En route
FOLLOWING *15* CDN DEL LIST TO WORKING GROUP MTG JUL 22 TO
25 ON ATLANTIC SALMON CONV. PLEASE BOOK HOTEL ROOMS *AT ROYAL WINDSOR* FOR PERIODS
INDICATED. *DEL WLD ALSO APPRECIATE MTG ROOM BEING MADE*
FM 4 TO 6 P.M. JUL 22.

- B. APPLEBAUM, HEAD OF DEL, DFO, ARR. JUL 22, DEP. JUL 26
- B. TETREAUULT, DFO, ARR. JUL 21, DEP. JUL 27
- W. CARTER, ATLANTIC SALMON BOARD, ARR. JUL 22, DEP. JUL 25
- N. MCEACHRAN, DFO, ARR. JUL 21, DEP. JUL 26
- J. PIPPY, DFO, ARR. JUL 22, DEP. JUL 26
- Y. COTE, QUEBEC PROV GOVT REP, ARR. JUL 21, DEP. JUL 27

2. REQUEST YOU APPROACH EURCOM TO ENSURE THAT OVERHEAD SLIDE
PROJECTOR SUITABLE FOR 8½ INCH BY 11 INCH TRANSPARENCIES WILL BE
AVAILABLE FOR PRESENTATION BY CDN DEL DURING MTG.

3. AT SAME TIME PLEASE REQUEST BILATERAL CDA/EEC MTG AT
SUITABLE TIME JULY 25 IN ORDER TO DISCUSS 1980 WEST GREENLAND

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SIG. <i>M.H. WALSH/el</i>	International Directorate, DFO	5-2193	SIG. <i>[Signature]</i>

B. Applebaum JUL 14 1980
FLO
EXT 18/BIL (REV 8/70) *66487*

SALMON FISHERY. SEPARATE TEL WILL BE SENT EARLY NEXT WEEK ON THIS SUBJECT. BUT YOU MAY NOW INDICATE TO EC THAT WE ARE CONCERNED FROM REVIEW OF RECENT INFO THAT THIS YEAR'S QUOTA WILL NOT/NOT BE CAUGHT QUOTE IN ACCORDANCE WITH FISHING PATTERNS OF 1976 AND 1977 UNQUOTE AS ART VIII PARA 3 OF CDA/EEC AGRMT STIPULATES.

4. IN VIEW OF IMPORTANCE THIS SUBJECT, GRATEFUL TO KNOW IF MISSION REP COULD BE AVAILABLE TO PARTICIPATE AND TAKE DETAILED NOTES. INSTRUCTIONS FOR CAN DEL TO FOLLOW IN FEW DAYS.

U.S. FOR WASHDC: GRATEFUL YOU PASS CONTENTS THIS TEL TO BUSBY, SNEAD, AND REQUEST BILAT MTG EVENING JUL 22 APPROX 8:00 PM. REQUESTING GRATEFUL ALSO FOR LIST USA DEL AND NAME OF HOTEL. CANDEL STAYING AT ROYAL WINDSOR.

GM

ACTION
SUITE A DONNER

Division Phoned FLO
Person CW
Local Time 171340

R E S T R I C T E D

FM BREEC YCGR2151 17JUL80

TO EXTOTT FLO DELIVER BY 171300

BH FANDOOTT/APPLEBAUM/WALSH DE OTZ

DELIVER BY 171300

INFO WSHDC

DISTR GEB FLP FCO

REF YOURTEL FLO1026 15JUL

---ATLANTIC SALMON CONVENTION MTG

25-5-72-SALMON	
30	29

EURCOM OFFICIALS HAVE JUST ADVISED THEY WILL NOT/NOT BE ABLE TO HOST SALMON CONVENTION MTG SCHEDULED JUL23-25. THEY APOLOGIZE FOR LAST MINUTE CANCELLATION AND NOTE OFFICIAL REASON IS EXCESSIVE WORKLOAD INVOLVED IN PREPARING FOR FISHERIES COUNCIL JUL21 AND ITS FOLLOWUP. UNOFFICIALLY CONTACTS ADMIT M/S HAVE NOT/NOT BEEN ABLE TO AGREE ON NUMBER OF COMMISSIONS WITH DANES REFUSING TO COMPROMISE THEIR POSITION.

2.OFFICIALS SUGGEST MEETING BEFPCEXHBFW ST WITH TIMING TO BE AGREED LATER.

CCC/014 171600Z YCGR2151

G.T. for amusement;
and file

8-8-80
CW

C O N F I D E N T I A L

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TO EXTOTT FLO IMMED

INFO BREEC

BH FANDOTT/APPLEBAUM/WALSH DE OTZ

DISTR FLP GEB ECO EIP GNG

REF YOURTEL FL01026 15JUL

---ATLANTIC SALMON CONV MTG

INFORMED LARRY SNEAD OF STATE/OES TODAY OF COMPOSITION OF CDN DEL
TO SUBJ MTG AND REQUESTED MTG BETWEEN CDN AND USA DELS IN BRU. IN
ABSENCE OF BUSBY, SNEAD CLD NOT/NOT GIVE DEFINITIVE COMMITMENT TO
MTG. HOWEVER, HE FELT SUCH A MTG WLD BE MOST USEFUL AND HE HAD NO/NO
DOUBT ONE CLD BE ARRANGED IN BRU. COMPLICATING FACTOR ON USA SIDE
IS THEIR NEED TO HAVE USA DEL MTG IN BRU. GIVEN VARYING ARRIVAL
TIMES OF DEL MEMBERS, THIS MIGHT HAVE TO TAKE PLACE EVENING OF 22JUL.
WE WILL ENDEAVOUR TO CONTACT BUSBY 21JUL TO SET FIRM TIME FOR MTG,
ALTHO WITH HIS CONFIRMATION HEARINGS SET FOR 21JUL AM AND DEPARTURE
IN EARLY AFTERNOON, THIS MIGHT NOT/NOT BE POSSIBLE. WILL ADVISE.

2. USA DEL WILL STAY AT ASTORIA HOTEL, 103 RUE ROYAL, BRU. DEL MEMBERS
ARE BUSBY AND SNEAD OF STATE/OES; MARY MCLEOD OF STATE/LEGAL; DAN
RIEFSNEIDER OF COMMERCE; DICK BUCK OF ROSA; AND FRANK CARLTON, PRES,
NATL COALITION FOR MARINE CONSERVATION. ATNTA. DEAN CUARAN OF USA
MISSION TO EC WILL ALSO PARTICIPATE.

3. IN BRIEF EXCHANGE ON SUBSTANTIVE MATTERS, SNEAD MENTIONED USA

...2

DATE	801024	REF
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FILE	25-5-7-2-SALMON	DOSSIER
BY HAND		PAR PORTEUR
ATTN:		

original not returned by division

PAGE TWO UNGR4034 CONF

CONCERN THAT EC PRICE FOR ACCEPTING 3 COMMISSION IDEA APPEARED TO BE TOO HIGH FOR USA. PART OF PRICE IS INCREASE OF WEST GREENLAND SALMON QUOTA TO 1700 MT AND CHANGE IN VOTING PROCEDURE ON GREENLAND PANEL (WHICH PRESUMABLY INCLUDES BOTH EAST AND WEST COASTS OF GREENLAND AND EXCLUDES NORTH EAST ATLANTIC IN ORDER TO PRECLUDE POSSIBLE MEMBERS LIKE NORWAY FROM HAVING VOTE). SNEAD ALSO INTIMATED THAT EC TOYING WITH IDEA OF SINGLE NORTH WEST ATL COMMISSION WITH PANELS FOR VARIOUS SUB-AREAS. IN LIGHT OF ABOVE, SNEAD REITERATED USEFULNESS OF CDA AND USA DELS MTG TO REVIEW SITUATION PRIOR TO START OF MAIN MTG.

CCC/275 171844Z UNGR4034

ACTION
SUITE A DONNER

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840227
25-5-7-2-SALMON

C O N F I D E N T I A L

FM WSHDC UNGR4034 17JUL80

TO EXTOTT FLO IMMED

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REF YOURTEL FLO1026 15JUL

---ATLANTIC SALMON CONV MTG

INFORMED LARRY SNEAD OF STATE/OES TODAY OF COMPOSITION OF CDN DEL TO SUBJ MTG AND REQUESTED MTG BETWEEN CDN AND USA DELS IN BRU. IN ABSENCE OF BUSBY, SNEAD CLD NOT/NOT GIVE DEFINITIVE COMMITMENT TO MTG. HOWEVER, HE FELT SUCH A MTG WLD BE MOST USEFUL AND HE HAD NO/NO DOUBT ONE CLD BE ARRANGED IN BRU. COMPLICATING FACTOR ON USA SIDE IS THEIR NEED TO HAVE USA DEL MTG IN BRU. GIVEN VARYING ARRIVAL TIMES OF DEL MEMBERS, THIS MIGHT HAVE TO TAKE PLACE EVENING OF 22JUL. WE WILL ENDEAVOUR TO CONTACT BUSBY 21JUL TO SET FIRM TIME FOR MTG, ALTHO WITH HIS CONFIRMATION HEARINGS SET FOR 21JUL AM AND DEPARTURE IN EARLY AFTERNOON, THIS MIGHT NOT/NOT BE POSSIBLE. WILL ADVISE.

2. USA DEL WILL STAY AT ASTORIA HOTEL, 103 RUE ROYAL, BRU. DEL MEMBERS ARE BUSBY AND SNEAD OF STATE/OES; MARY MCLEOD OF STATE/LEGAL; DAN RIEFSNEIDER OF COMMERCE; DICK BUCK OF ROSA; AND FRANK CARLTON, PRES, NATL COALITION FOR MARINE CONSERVATION. ATNTA. DEAN CUARAN OF USA MISSION TO EC WILL ALSO PARTICIPATE.

3. IN BRIEF EXCHANGE ON SUBSTANTIVE MATTERS, SNEAD MENTIONED USA

...2

PAGE TWO UNGR4034 CONFD

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CCC/275 171844Z UNGR4034

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ACTION
SUITE A DONNER

R E S T R I C T E D

FM COPEN YJGR1692 17JUL80

TO EXTOTT GEB

INFO BRREC LDN DUBLN WSHDC

TT FANDOOT/APPLEBAUM DE OTZ

DISTR GEP FLO EIP EBS

REF YOURTELS GEB0424 20FEB AND GEB1545 14JUL

---INNATL ATLANTIC SALMON FOUNDATION(IASF)--VISIT TO COPEN,
10-12AUG.AND GREENLAND

HAVE HIGHEST REGARD FOR EVAN GILL 9D EPEDO ETFIXAN

DELAGATION FROM IASF W

HICH HE ADVISES WILL BE VISITING COPEN ANB

GREENLAND IN AUG.SUGGEST THEY CALL ON ME AT CHANCERY AFTERNOON
OF AUG11;GALPIN COULD BRIEF THEM ON ASPECTS OF GREENLAND SALMON
ISSUES OF CONCERN TO EMB.

2.EINAR LEMCHE OF MINISTRYTFOR GREENLAND(MFG),SAID TO BE CO-
ORDINATING PROGRAM FOR IASF GROUP(PARA 3 REFTTEL).HAS BEEN ON LEAVE
AND IS AT PRESENT IN BRIGHTON,ENGLAND FOR INTL WHALING COMMISSION
MTG.WE ARE THEREFORE NOT/NOT ABLE TO CONSULT HIM ON THIS SUBJ BUT
WE HAVE SPOKEN TO CHRISTIAN JENSEN,DIIRECTOR OF LEMCHES DIVISION IN
MFG,WHO CONFIRMS MFG IS AWARE OF PROPOSED VISIT.JENSEN ASSUMES
LEMCHE HAS WRITTEN TO RIGSOMBUDSMAN TO INFORM HIM AND GREENLAND HOME
RULE AUTHORITIES OF IASF PROJECT(SEE ALSO OURTEL YJGR0246 OF
FEB22/80 IN REPLY TO YOURTEL GEB0424 WHICH FIRST ALERTED US TO IASF
PROPOSAL).

...2

001342

PAGE TWO YJGR1692 RESTD

3.WE HAVE ALSO SPOKEN TO HENRIK NETTERSTROEM,DIRECTOR OF MFA FOURTH ECONOMIC POLICY DIVISION(CONCERNED INTER ALIA WITH GREENLAND FISHERIES MATTERS),WHO INDICATED MFA HAD NOT/NOT HEARD PREVIOUSLY OF PROPOSED IASF VISIT.NETTERSTROEM SAID HE WOULD CHECK WITH MFG. SEE ALSO OURTEL YJGR0102 OF JAN24/80 RE CONVERSATION WITH NETTERSTROEM ABOUT PROPOSED ATLANTIC SALMON CONVENTION.

4.YOU MAY WISH TO MENTION TO MR GILL FOR HIS OWN INFO THAT,IN CONVERSATION RE IASF VISIT,JENSEN REMARKED HE HAD BEEN QUOTE WARNED AGAINST UNQUOTE IASF GROUP BY ONE OF TWO OTHER EMBASSIES WHOSE NATIONALS ARE TO BE MEMBERS OF GROUP VISITING COPEN AND GREENLAND. SALMON QUOTAS ARE,OF COURSE,SENSITIVE ISSUES,AND INVOLVEMENT OF NGO COULD COMPLICATE INTER-GOVTL RELATIONS.

5.YOU ARE AWARE THAT QUOTE RECREATIONAL FISHING UNQUOTE FOR SALMON IS NOT/NOT CONSIDERED IN GREENLAND AS VALID JUSTIFICATION FOR SALMON QUOTAS FAVOURED BY CDA,USA,ETC.(FOR BACKGROUND SEE OURTEL YJGR2724 OF NOV23/79 AND RELATED CORRESPONDENCE,ESPECIALLY OURTELS YJGR2593 OF NOV09/79 AND YJGR2666 OF NOV16/79).WE THEREFORE DOUBT GREENLAND HOME RULE AUTHORITIES WILL BE ENTHUSIASTIC ABOUT RIGSOMBUDSMAN PROVIDING FACILITIES WHICH IASF GROUP MAY EXPECT IN ORDER TO QUOTE INVESTIGATE EXTENT TO WHICH GREENLANDERS ARE ADHERING TO RESTRICTIONS ON SALMON TAKING BY GPEENLAND NATIVES OFF WEST GREENLAND UNQUOTE.IN THIS REGARD WE WOULD DRAW TO ATTENTION MFG PROMULGATION ORDER NO. 243 OF JUN03/80 RE SALMON FISHERIES

PAGE THREE YJGR1692 RESTD

ON GREENLAND FISHERY TERRITORY, OFFICE TRANSLATION OF WHICH WAS
FORWARDED UNDER COVER OF OUR TRN NO. 166 OF JUN24/80. YOU MAY WISH
TO GIVE SUBSTANCE OF ABOVE TO MR GILL.

6. PRESUME APPOINTMENTS IN COPEN FOR MESSRS CARTER, KREIBERG AND CO.
ARE BEING OR WILL BE ARRANGED BY LEMCHE. HE HAS NOT/NOT, HOWEVER, BEEN
IN TOUCH WITH US ON SUBJ SINCE WE SPOKE TO HIM IN FEB ABOUT CONTENTS
OF YOURTEL GEB0424 AND, GIVEN LOCAL SENSITIVITIES, WE WOULD PREFER
NOT/NOT TO BE INVOLVED IN WHATEVER PROGRAMME IS ARRANGED FOR IASF
VISITORS BY DANISH AUTHORITIES. WOULD BE INTERESTED TO KNOW,
NEVERTHELESS, IF VISITORS ARE SCHEDULED TO CALL ON MR SVEN AAGE
HORSTED, DIRECTOR OF GREENLAND FISHERIES INVESTIGATION (A DEPARTMENT
OF MFG WITH HEADQUARTERS IN COPEN).

7. IT MAY BE OF INTEREST THAT ACCORDING TO CPN DAILY QUOTE POLITIKEN
UNQUOTE OF 17 JUL, QUOTE ATLANTIC SALMON FEDERATION CONSIDERS THAT
SALMON FISHERIES OFF GREENLAND ARE REASON FOR A DECLINE OF TAKINGS
IN IRELAND AND BRITAIN; FIVE EXPERTS WILL GO TO GREENLAND TO EXAMINE
THE MATTER UNQUOTE.

MACPHERSON

CCC/209 180847Z YJGR1692

ACTION SUITA DONNER

R E S T R I C T E D

FM ~~BREEC~~ YCGP2120 16JUL80

TO EXTOTT GEB

INFO WSHDC

TT FANDOTT/APPLEBAUM/WALSH DE OTZ

DISTR FLO GNC

REF YOURTEL GEB1595 14JUL

---ATLANTIC SALMON CONVENTION

QUESTIONS OF WHETHER AN EAST GREENLAND COMMISSION WOULD BE SEPARATE OR PART OF LARGER NORTHEAST ATLANTIC COMMISSION, AND EVEN NUMBER OF COMMISSIONS TO BE ESTABLISHED ARE NOT/NOT YET SETTLED WITHIN CTY.

M/S WERE UNABLE TO REACH AGREEMENT AT GROUP LEVEL AND QUESTIONS HAVE MOVED UP TO COREPER FOR DISCUSSION TODAY OR TOMORROW. IF M/S REMAIN DEADLOCKED, COUNCIL MAY ADDRESS QUESTIONS JUL21. THUS IT IS NOT/NOT EXCLUDED THAT CTY MAY NOT/NOT HAVE COMMON POSITION IN TIME FOR MTGS JUL23-24.

2. PLS CONFIRM CANDEL LIST ASAP.

CCC/216 170918Z YCGR2120

file: 35113
257

25-5-7-2-SALMON	
30	24

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to Upd & to file - A & L Salmon

Info obtained from Ne;
USA Embassy 15/7/80
(passed to Applebaum 16/7)
USA Del to Brussels
Salmon talks:

DATE	REF
ACC	DOSSIER
FILE	25-5-7-2-SALMON
HAND	PAR PORTEUR
ATTN	

1. Morris Busby - Head of Del
2. Larry Anead - OES
3. McLeod - State Lawyer
4. Mr. D. Reifnyder - Nat'l
Marine & Fisheries Service
5. D. Buck - Pres., Salmon Conserv.
values
6. F. Carlton - Pres., Nat'l
Coalition Marine Conservation
7. Officer from USA Embassy
in Brussels.

- G. Morrison

ACTC/FILE/W.F./DIARY/CIRC/CHRONMESSAGE

OM 1282/15

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.	14 Jul 80	25-5-72-Salmon	
FM/DE	OTTAWA	EXTOTT	GEB-1545	9-7-80	31

UNCLASSIFIED

PRECEDENCE

JUL 14 21 17 '80

TO/A COPEN

INFO FANDOOTT/APPLEBAUM

DISTR. GEP FLO

REF

SUB/SUJ ---INNATL ATLANTIC SALMON FOUNDATION (IASF) - VISIT

EVAN GILL, FORMER AUSSEA, CONTACTED DEPT JUL 8 CONCERNING VISIT TO COPEN AND GREENLAND OF SIX MAN DEL FROM IASF WHICH WILL BE VISITING GREENLAND AND DENMARK TO INVESTIGATE EXTENT TO WHICH GREENLANDERS ARE ADHERING TO RESTRICTIONS ON SALMON TAKING BY GREENLAND NATIVES OFF WEST GREENLAND FIRST ESTAB UNDER ICNAF IN 72 AND CURRENTLY EMBODIED IN CDA/EC BILATERAL FISHERIES AGREEMENT. FOUNDATION IS NGO CONCERNED WITH SALMON CONSERVATION AND FANDO HAVE APPROACHED DANISH EMB OTT INFORMALLY TO ADVISE THEM OF IASF INTENTIONS.

2. GROUP IS COMPOSED OF SIX MEMBERS, DR. WILFRED M CARTER (EXEC DIR, IASF CDN SECTION); HENRIK KREIBERG, EXEC DIR, SUNBURY SHORES ARTS AND NATURE CENTRE, N.B., CDA: WM: S. BREWSTER (VP AND DIR, IASF, USA); ANDREW STOUT (NEW ENGLAND CO-ORDINATOR, IASF, USA); DEREK MILLS (FORESTRY AND NAT

.../2

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG.....

A.F. Burger/ac

GEB

6-8782

SIG.....

A.F. Burger

GEB-1545 PAGE 2 UNCLASSIFIED

RESOURCES DEPT, UNIV OF EDINBURGH, SCOTLAND); AND GORDON BIELDY (SOUTH-WEST WATER AUTHORITY, EXETER, ENGLAND). FIRST TWO ARE CDN CITIZENS; OTHERS ARE UK AND USA NATIONALS RESPECTIVELY.

3. GILL CLAIMS AMB MACPHERSON MAY HAVE MET KREIBERG IN ST. ANDREWS LAST YEAR. HE SUGGESTS THAT IF MISS MACPHERSON WISHES TO BRIEF GROUP OR RECEIVE THEM THIS WOULD BE APPROPRIATE EITHER AUG 10 OR 11. THEY INVITE HER TO PARTICIPATE IN ANY PART OF PROGRAMME (WHICH IS BEING CO-ORDINATED BY EINAR LIMICHE OF MINISTRY FOR GREENLAND). DEL ARRIVES COPEN AUG 10 AND DEPARTS AUG 12 (TO BE VERIFIED WITH LIMICHE) FOR GREENLAND, RETURNING COPEN AUG 20 AND STAYING UNTIL 22 OR 23. GROUP WILL STAY AT ADVOCAT HOTEL.

4. ADVISE IF YOU WISH US TO FOLLOW UP WITH GILL.

(506) 529-3588

0MD2/15/282IC

MESSAGE

FM/DE	PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
	LIEU	MINISTÈRE	N° D'ORIG.	14 JUL 80	25-5-7-2-SALMON	Restricted
	OTT	EXT AFF	GEB	10/07/80	30	
TO/A BREEC						PRECEDENCE
INFO WSHDC						By Tel
BH FANDOCOT/APPLEBAUM/WALSH						05

DISTR. FLO GNG

REF YOUR TEL YCGR2021 JUL 08 80

SUB/SUJ ATLANTIC SALMON CONVENTION

YOU CLARIFY COMMENTS IN REFTL.

GRATEFUL FOR CLARIFICATION. WE ASSUME EC IS NOT PROPOSING

SEPARATE COMMISSION FOR EAST GREENLAND, BUT IS TAKING POSITION THAT EAST GREENLAND SHOULD BE PART OF LARGER NORTHEAST ATLANTIC COMMISSION. CONFIRM.

2. WHAT DATE DOES MARCUSSEN EXPECT THREE COMMISSION APPROACH TO BE DISCUSSED IN EC COUNCIL?

3. CAN DEL ~~XXXXXXXXXXXXXXXXXXXX~~ LIST WILL FOLLOW SHORTLY. ~~CONFERENCE ADVANCE RE-STATEMENTS FOR YOUR AND THE SECRETARY~~

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG.....*B. Applebaum*
B. APPLEBAUM

INTERNATIONAL
DIRECTORATE

5-2036

SIG.....*A.F. Burger*

A.F. BURGER

GEB

6-8782

**ACTION
SUITE A DONNER**

C O N F I D E N T I E L
DE BREEC YCGR2021 08JUL80
A EXTOTT GEB
INFO WSHDC

PM FANDOOTT/APPLEBAUM WALSH DE OTZ
DISTR FLO GNG
REF VOTRETEL 1497 3JUL

File agn

25-5-7-2-SALMON	
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---CONVENTION INTNALE SUR SAUMON ATLANTIQUE

MARCUSSEN NOUS CONFIRME ACCORD CEE POUR RENCONTRE A BRU 23-24JUL
AVEC POSSIBILITE DE POURSUIVRE LE 25.IL CONFIRME AUSSI QUE COMEUR
EST FAVORABLE A L EXISTENCE DE TROIS COMMISSIONS DONT UNE,NORD
AMERICAINE DONT CEE NE FERAIT PAS/PAS PARTIE ET DEUX AUTRES
CCOMMISSIONS,SOIT CIT PROBABLEMENT FINCIT UNE POUR L EST GROENLAND
ET L AUTRE POUR OUEST GROENLAND.

2.MARCUSSEN A TENU A PRECISER QUE LE FAIT QUE CEE CONVOQUE CETTE
REUNION N IMPLIQUE PAS/PAS QUE TOUS LES PAYS MEMBRES SOIENT D ACCORD
POUR EXISTENCE DE TROIS COMMISSIONS AU SEIN DE CONVENTION INTNALE
SAUMON.DEBAT SE POURSUIT,SELON MARCUSSE,SUR STRUCTURES DE CES
COMMISSIONS ET SUR LEURS COMPETENCES.COMEUR CONSIDERE QUE
DISCUSSIONS CDA/USA/CEE NE SONT ENCORE QU AU STADE DE NEGOCIATIONS
PRELIMINAIRES.D AILLEURS ETANT DONNE RESERVE DANOISE EXPRIMEE AU
NOM DU GROENLAND,COMEUR NE PEUT POUR LE MOMENT QUE NOUS CONFIRMER
LA POSITION QU ELLE DEFEND DEVANT LES PAYS MEMBRES SANS S ENGAGER
SUR LE RESULTAT DES DELIBERATIONS AU SEIN DU CONSEIL CEE.

CCC/216 081616Z YCGR2021

MESSAGE

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY
LIEU	MINISTÈRE	N° D'ORIG.			SÉCURITÉ
FM/DE	OTT	EXT AFF	GEB-1497	03JUL80	25-5-72-SALMON 30
					UNCLAS

TO/A	BREEC	JUL 4 02 52 '80	PRECEDENCE
			DEFERRED
			4000-5-15-4
INFO	FANDOOTT/APPLEBAUM/WALSH DE OTZ	WSHDC	To be sent by telex yes

DISTR. FLO, GNG

REF YOURTELS YCTD1958 30JUN80 AND 1937 27JUN80

SUB/SUJ

ATLANTIC SALMON CONVENTION MEETING

WHILE EURCOM PROPOSAL TO HOLD INNATL SALMON CONV MTG
JUL 23, 24, 25 IS ACCEPTABLE TO US, IN TELCON BETWEEN DFO
AND USA OFFICIALS INVOLVED AT END LAST WEEK IT WAS THAT
CDA WOULD ALSO BE AMENABLE TO, USA
ALONG WITH PROPOSAL TO BE MADE BY AMERICANS FOR MTG IN BRUSSELS
JULY 29, 30, 31. WHICHEVER OF THESE DATES FINALLY SETTLED UPON
EQUALLY ACCEPTABLE TO US. ADVISE. WILL PROVIDE LIST OF DEL
IN DUE COURSE.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG.....
M. H. WALSH/elInternational
Directorate, DFO

5-2193

SIG.....
A. F. Bunge

ACTION
SUITE A DONNER

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G. T.
Check with
FLO/and DFO

File
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flg

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UNCLASSIFIED

FM BREEC YCTD1958 30JUN80

TO EXTOTT GEB

INFO FANDCOTT/APPLEBAUM/SCHWECGAR/WALSH

DISTR FLM FLO ECO

REF OURTEL 1937 JUN27

--INNATL SALMON CONVENTION

EURCOM NOW INFORMS US THAT DATES JUL8 AND 9 NOT/NOT SUITABLE
ANYMORE TO USA. THEY SUGGEST MTG BRU JUL23, 24 AND 25. PRESUME
YOU ARE ALSO IN TOUCH WITH BUSSBY. AND WOULD APPRECIATE
CONFIRMATION IF DATES ACCEPTABLE AND NAMES OF PARTICIPANTS.

UUU/216 301624Z YCTD1958

5-293

ACTION
SUITE A DONNER

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file: *ab*

NONCLASSIFIE

DE BREEC YCGR1937 27JUN80

A EXTOTT GEB LIVRAISON 270900

INFO FANDOTT/APPLEBAUM/SCHWEIGER/WALSH WSHDC

LIVRAISON 270900

DISTR FLO ECO FLM

---CONVENTION INTL SAUMON:REUNION A BRU

MARCUSSEN NOUS COMMUNIQUE CE JOUR QUE CEE EST CONTRAINTE DE
MAINTENIR DATES DES 8 ET 9JUIL POUR PROCHAINE REUNION CDA/USA/CEE
A BRU SUR CONVENTION INTERNATIONALE SUR SAUMON DE L ATLANTIQUE.
2.SELON COMEUR,SEMAINE DU 15 NE CONVIENT PAS AUX AMERICAINS ET
SEMAINE SUIVANTE EST PRESQUE ENTIEREMENT OCCUPEE PAR CONSEIL PECHE
QUI AURA LIEU A LUXEMBOURG 21JUIL.

UUU/216 271302Z YCGR1937

EEC

SUGGESTED WORDING FOR ARTICLE VIIIC

(composite text dated 6/6/1980)

ACC

FILE

255-7-2-SALMON

In the exercise of its functions under this paragraph, and particularly in the adoption of proposals for conservation measures involving a limitation of salmon catches, each Commission shall seek to ensure equity of sacrifice between the Contracting Parties, taking into account inter alia:

-- the specific interests of states of origin, especially their efforts for the restoration of the salmon stocks in their rivers;

-- the historical development of the fisheries in question;

-- the interests of coastal communities which are particularly dependent on fishing for salmon; *incl. in Chg.*

-- the contribution made by the cooperation of these communities to the restoration of salmon stocks

Cms.

very imp to EEC

US window relation inclusion of school programs
better to be practiced
Want to look at

W. Navy - need more information, as ^{major} ~~but~~ country ~~not~~ want
? ~~sample~~ clearly

Cirala - factors

reflects unbalanced paragraph gets all against
us interests

Contradicts ~~fact~~!, major!

ANNEX I

The area of concern of the North American panel shall be that part of the Convention Area west of 42°00'W, with the exception of the area within the fisheries jurisdiction of Greenland. The area of concern of the Greenland panel shall be that part of the Convention Area within the fisheries jurisdiction of Greenland. The area of concern of the Northeast Atlantic panel shall be that part of the Convention Area east of 42°00'W, with the exception of the area within the fisheries jurisdiction of Greenland.

U.S. Draft, 7/16/80

US suggested draft
Th 6/11

Article I, Paragraph 1

The Convention Area includes all maritime waters of the North Atlantic Ocean and adjacent seas and bays, including but not limited to, Baffin Bay, the Gulf of St. Lawrence, Davis Strait, the Labrador Sea, the Greenland Sea, the Norwegian Sea, the North Sea, and the Barents Sea, but not including the Baltic Sea.

U.S. Draft, 7/16/80

EEC draft
Nov 07/80

ARTICLE III

Para. 2

The Organization shall consist of :

- a General Council
- a North American Salmon Commission
- a West Greenland Salmon Commission
- a North East Atlantic Salmon Commission
- a Secretariat

ARTICLE IV

2. Each Contracting Party in whose rivers salmon originate shall notify the General Council of all measures taken by that Contracting Party concerning the management, conservation, restoration and development of salmon stocks in its river systems and maritime waters.
3. Such notifications shall be made annually and shall be sent to the Secretariat not later than 30 days before the annual meeting of the General Council.

ARTICLE VII

(replaces existing Article VII)

1. The members of the North American Salmon Commission shall be the United States of America and Canada.
2. The North American Commission shall provide a forum for consultation and cooperation among its members concerning the conservation of salmon in the Commission area.
3. The Commission may adopt proposals to regulate fisheries in the parts of the Commission area under the jurisdiction of either Commission member of salmon originating in the rivers of the other Commission member.
4. Such proposals shall be based on the best available scientific advice and on all relevant information concerning factors affecting the state of the stocks concerned.

ARTICLE VIII

(replaces existing Article VIII)

1. The members of the West Greenland Salmon Commission shall be the European Economic Community, Canada and the United States of America.
2. The West Greenland Salmon Commission shall provide a forum for consultation and cooperation among its members concerning the conservation of salmon stocks which migrate into the Commission area.
3. The West Greenland Salmon Commission may adopt proposals to regulate salmon fisheries in the Commission area.

Such proposals shall be based on the best available scientific advice and on all relevant information concerning factors affecting the state of the stocks concerned.

5. In adopting such proposals the West Greenland Salmon Commission shall take into account inter alia:
 - the specific interests of states of origin, especially their efforts for the restoration of the salmon stocks in their rivers;
 - the historical development of the fisheries in questions;
 - the interests of coastal communities which are particularly dependent on fishing for salmon;
 - the contribution made by the cooperation of these communities to the conservation of salmon stocks.

ARTICLE IX

(replaces existing Article IX)

1. The members of the North East Atlantic Salmon Commission shall be the European Economic Community, Norway, and
2. The North East Atlantic Salmon Commission shall provide a forum for consultation and cooperation between its members concerning the conservation and management of salmon which originate in the Commission area.
3. The Commission may adopt proposal to regulate fisheries in the parts of the Commission area under the jurisdiction of one Commission member of salmon originating in the rivers of other Commission members.
4. Such proposals shall be based on the best available scientific advice and on all relevant information concerning factors affecting the state of the stocks concerned.

ARTICLE X

(replaces existing Article ~~10~~)

1. Each member of a Commission shall be represented on the Commission by its representatives on the General Council.
2. Any Contracting Party may attend meetings of a Commission of which it is not a member as an observer.
3. Each Commission shall elect a Chairman and a Vice-Chairman, each of whom shall serve for a term of two years and shall be eligible for re-election but shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be representatives of different Commission members.
4. Each Commission shall meet annually (^{1.} during) (^{2.} prior to) the annual meeting of the Organization. Any meeting of a Commission, other than the annual meeting, may be called by its Chairman at such time and place as the Chairman may determine, upon the request of a Commission member with the concurrence of another Commission member. /
5. Each Commission may establish its own rules of procedure and may establish committees and subcommittees for the exercise of its duties and functions.
6. Each member of a Commission shall have one vote in proceedings of the Commission. Decisions of each Commission shall be taken by unanimous vote of its members.

The Canadian Embassy,
COPENHAGEN

The Under-Secretary of State for External
Affairs, OTTAWA

Further Atlantic Salmon Measures for the
Maritime Provinces in 1980

UNCLASSIFIED

May 26, 1980

DATE	FLO-762
ACC	78472
FILE	25-5-7-2-SALMON
BY HAND	FAI PORTEUR
ATTN	

1

Attached is a press release of the Department
of Fisheries and Oceans concerning "Further Atlantic
Salmon Measures for the Maritime Provinces in 1980". We
would be grateful if you would transmit it to the
Danish Ministry of Foreign Affairs.

~~SECRET~~ Section

Under-Secretary of State
for External Affairs

HALIFAX - R.A. Crouter, Regional Director General of the Federal Department of Fisheries & Oceans for the Maritime Provinces, has announced the following management restrictions for Atlantic salmon to be implemented in the Maritime Provinces this year. These conservation measures are being introduced, effective immediately, to assist in the restoration of Atlantic salmon stocks on the Atlantic Coast.

In the Maritime Provinces these conservation measures include:

(1) All commercial fishermen who operate fish traps, weirs and gillnets which are licensed to fish species other than Atlantic salmon and which are capable of catching salmon must release them alive. Any salmon found dead in gillnets will be permitted to be retained but must be recorded in a daily logbook maintained by the fisherman. In areas where excessive salmon by-catches are observed in the gillnet fishery, fishermen will be asked to relocate their gillnets to reduce interference with salmon migration runs.

(2) All licensed commercial salmon gear operators will be required to maintain a daily log, as a condition of their license, for recording Atlantic salmon catches. Logbooks will be provided by the Federal Department of Fisheries & Oceans. In 1979 voluntary logbooks were tried in situated areas of Nova Scotia. Results were excellent with a 94 percent response rate realized by the end of the fishing season. It is hoped the same type of cooperation will continue in future under this new policy.

(3) All herring, mackerel and gaspereau gillnets must not exceed a maximum mesh size of 3" (76.2mm) from January 1 to August 31 each year. On and after September 1 each year, the maximum mesh size permitted will be 3½" (88.7mm) to allow for the fall mackerel fishery. In the Gulf of St. Lawrence, the maximum mesh size for gillnets is 3" (76.2mm) and serious consideration is being given to reducing that maximum mesh size to 2 3/4" (70mm) for all pelagic species.

(4) Present salmon regulations also prohibit the use of all gillnets inside a 1/2 mile boundary, or as marked by a Federal Fishery Officer, in all bays and estuaries of major Atlantic salmon rivers.

Resource biologists will continue to expand their research into the state of the Atlantic salmon resource in the Maritime Region during 1980, and it is anticipated that further restrictions on the catching of Atlantic salmon will be necessary in 1981. Additional restrictions presently being considered for 1981 will be the establishment of salmon management zones which deal with individual river management programs. As well, serious consideration is being given to the banning of the use of all monofilament gillnets for 1981 within the Maritime Region. Furthermore, selective closures or reduced fishing seasons for the licensed commercial salmon fishery may be implemented for major salmon river areas, particularly in areas demonstrating low levels of salmon escapement.

W. J. Lever, Chief
Information Division
Fisheries & Oceans
Maritimes Region
Halifax, N. S.
B3J 2S7
(902)426-3550

FILE/DIARY/CIRC/DIV

FLO/J. Harlick/5-3589/dg

The Mission of Canada to the European
Communities, BREEC

The Under-Secretary of State for External
Affairs, OTTAWA

Further Atlantic Salmon Measures for the
Maritime Provinces in 1980

UNCLASSIFIED

May 26, 1980

DATE	FLO-761
ACC	78474
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTEUR
ATTN:	

1
--
Attached is a press release of the Department
of Fisheries and Oceans concerning "Further Atlantic
Salmon Measures for the Maritime Provinces in 1980.
We would be grateful if you would transmit it to
Mr. Marcussen of the DG XIV.

R. J. Rechen

Under-Secretary of State
for External Affairs

April 22, 1980

"FURTHER ATLANTIC SALMON MEASURES FOR THE MARITIME PROVINCES IN 1980"

HALIFAX - R.A. Crouter, Regional Director General of the Federal Department of Fisheries & Oceans for the Maritime Provinces, has announced the following management restrictions for Atlantic salmon to be implemented in the Maritime Provinces this year. These conservation measures are being introduced, effective immediately, to assist in the restoration of Atlantic salmon stocks on the Atlantic Coast.

In the Maritime Provinces these conservation measures include:

(1) All commercial fishermen who operate fish traps, weirs and gillnets which are licensed to fish species other than Atlantic salmon and which are capable of catching salmon must release them alive. Any salmon found dead in gillnets will be permitted to be retained but must be recorded in a daily logbook maintained by the fisherman. In areas where excessive salmon by-catches are observed in the gillnet fishery, fishermen will be asked to relocate their gillnets to reduce interference with salmon migration runs.

(2) All licensed commercial salmon gear operators will be required to maintain a daily log, as a condition of their license, for recording Atlantic salmon catches. Logbooks will be provided by the Federal Department of Fisheries & Oceans. In 1979 voluntary logbooks were tried in situated areas of Nova Scotia. Results were excellent with a 94 percent response rate realized by the end of the fishing season. It is hoped the same type of cooperation will continue in future under this new policy.

(3) All herring, mackerel and gaspereau gillnets must not exceed a maximum mesh size of 3" (76.2mm) from January 1 to August 31 each year. On and after September 1 each year, the maximum mesh size permitted will be 3½" (88.7mm) to allow for the fall mackerel fishery. In the Gulf of St. Lawrence, the maximum mesh size for gillnets is 3" (76.2mm) and serious consideration is being given to reducing that maximum mesh size to 2 ¾" (70mm) for all pelagic species.

(4) Present salmon regulations also prohibit the use of all gillnets inside a 1/2 mile boundary, or as marked by a Federal Fishery Officer, in all bays and estuaries of major Atlantic salmon rivers.

Resource biologists will continue to expand their research into the state of the Atlantic salmon resource in the Maritime Region during 1980, and it is anticipated that further restrictions on the catching of Atlantic salmon will be necessary in 1981. Additional restrictions presently being considered for 1981 will be the establishment of salmon management zones which deal with individual river management programs. As well, serious consideration is being given to the banning of the use of all monofilament gillnets for 1981 within the Maritime Region. Furthermore, selective closures or reduced fishing seasons for the licensed commercial salmon fishery may be implemented for major salmon river areas, particularly in areas demonstrating low levels of salmon escapement.

W. J. Lever, Chief
Information Division
Fisheries & Oceans
Maritimes Region
Halifax, N. S.
B3J 2S7
(902)426-3550

80050434



Government of Canada
Gouvernement du Canada

Fisheries and Oceans
Pêches et Océans

May 21, 1980

Your file Votre référence

Our file Notre référence

File

Mr. J. Harlick,
Legal Operations Division,
Department of External Affairs,
125 Sussex Drive,
Tower A, 4th Floor,
Ottawa, Ontario.

Dear Jim,

DATE	May 23, 1980		
ACC	74843		REF
FILE	25-5-7-2-SALMON		
BY HAND	PAR PORTEUR		
ATTN	FLO/9 Harlick		

Abbie attached

Could you please see that the attached press release concerning "Further Atlantic Salmon Measures for the Maritime Provinces in 1980" is bagged to BREEC, for onward transmittal to Marcussen for his info, and to Copenhagen for onward transmittal to the Danish Ministry of Foreign Affairs.

My apologies that these information documents on salmon have been coming to you in bits and pieces but I trust this completes the lot - for a while at least.

Yours sincerely,

Mary H. Walsh,
International Directorate.

Attachment

Attached is a ~~press~~ press release of the Dept of F&O
concerning the new we would
grateful if you could transmit it to Mr. Marcussen
of the DO XIV.
the Danish MFA.

MIN(2)

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Legal Operations Div/J. Harlick/
5-3589/dg

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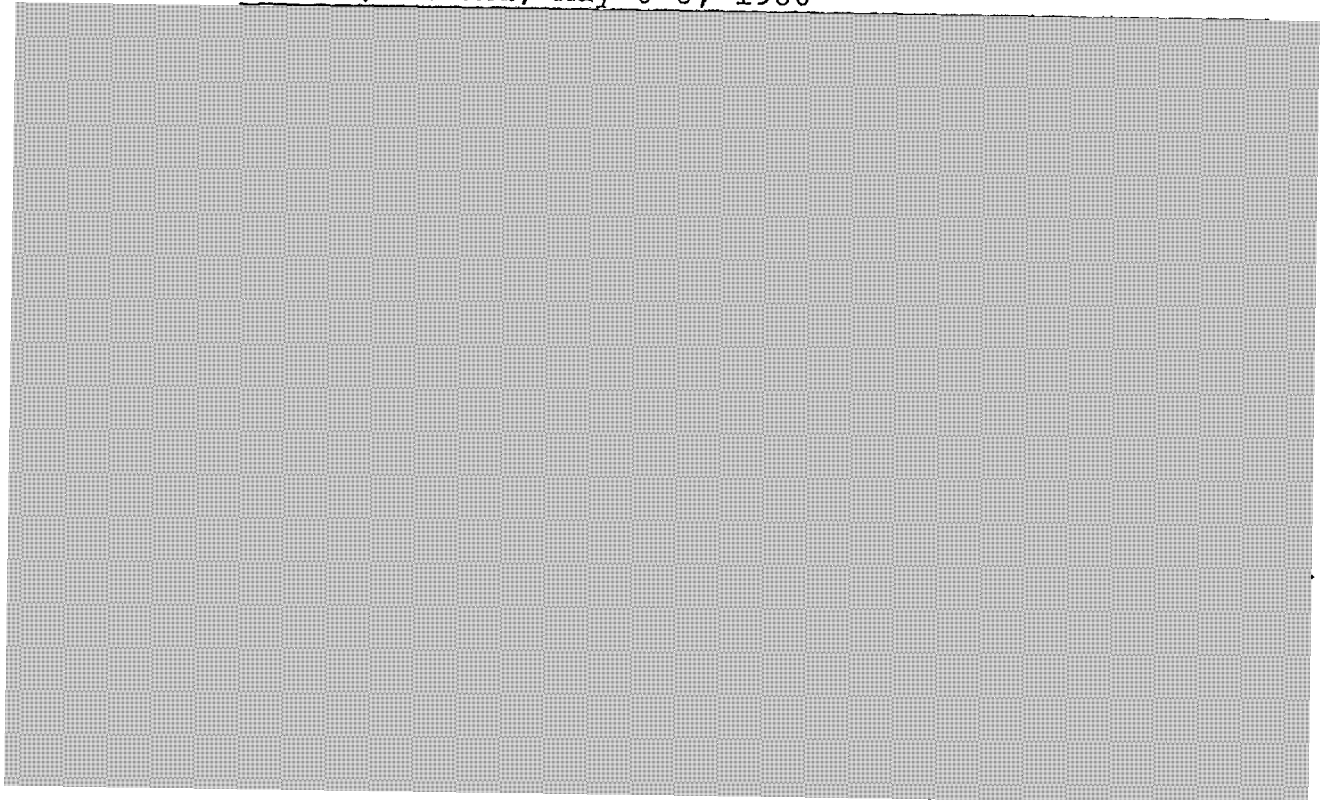
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ATTN:		

RESTRICTED

May 14, 1980

MEMORANDUM FOR THE MINISTER

SUBJECT: Canada-USA Pacific Salmon Interception Negotiations,
Juneau, Alaska, May 6-8, 1980



ORIGINAL SIGNED BY
K. GOLDSCHLAG

A.E.G.



External Affairs
Canada

Affaires extérieures
Canada

TRANSMITTAL SLIP - NOTE D'ENVOI

TO/À MIN (through AEG) *Wuo*
FROM/DE Legal Operations Division (FLO)
SUBJECT/SUJET Canada-USA Pacific Salmon
Interception Negotiations,
Juneau, Alaska, May 6-8, 1980

ATTACHMENT
PIÈCE JOINTE Memorandum for the Minister

Security Sécurité	RESTRICTED
File Dossier	
Date	May 14, 1980

DISTRIBUTION	RECORD OF CONSULTATION (Names/Divisions) RAPPORT DE CONSULTATION (Noms des individus/Directions)	ACTION/SUITE À DONNER
MIN (2) AEG PARL SEC POL SER FPR GNG GLM WSHDC SEATL		<p>Your signature on the attached memorandum.</p> <div data-bbox="852 716 1219 997" data-label="Image"></div> <p>REQUIRED BY/DEMANDÉ POUR</p> <p><i>Thyane</i> Director General Bureau of Legal Affairs (FLP)</p>

TO BE RETAINED WITH FILE COPY - À CONSERVER AVEC L'EXEMPLAIRE DESTINÉ AU DOSS001371



Government of Canada
Gouvernement du Canada

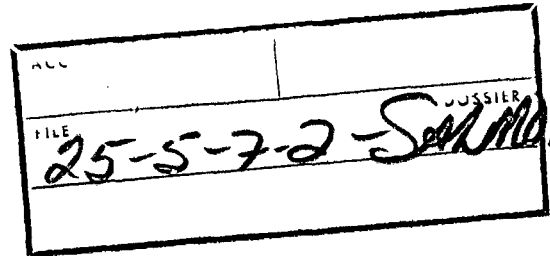
Fisheries and Oceans
Pêches et Océans

May 12, 1980

Your file Votre référence

Our file Notre référence

Mr. J. Harlick,
Legal Operations Division,
Department of External Affairs,
Lester B. Pearson Building,
Tower A, 4th Floor,
125 Sussex Drive,
Ottawa, Ontario.



Dear Jim,

Further to my letter to you of May 6th concerning certain salmon catch statistics that were to be transmitted to the EEC, enclosed is a Discussion Paper entitled "Blueprint for the Future of Atlantic Salmon" which we would also appreciate being sent to BREEC for onward transmittal to Mr. Marcussen.

Yours sincerely,

Mary H. Walsh,
International Directorate

Attachment

Abbie

- pls send booklet under transmittal slip
to Breec

"attached is a copy of "Blueprint" →
which we wd like you to pass to
Mr. M. Marcussen of DO XIV."

Done
15-5-80

FILE/DIARY/CIRC/DIV

FLO/R.J. Rochon/2-2002/dg

Canadian Embassy,
Washington, D.C.

UNCLASSIFIED

May 8, 1980

The Under-Secretary of State for
External Affairs, OTTAWA (FLO)

FLO-676

Historical Data on Commercial Atlantic
Salmon Catches in Atlantic Canada and Quebec

DATE	
ACC	73622
FILE	25-5-7-2-Salmon
B HAND	

4

-- We attach a copy of a self-explanatory letter
-- of May 6, 1980 with attachments from Mary Walsh of the
Department of Fisheries and Oceans. We would be grateful
if you would ensure that the attachments to Miss Walsh's
letter are forwarded as she requests.

GEB

FANDOOTT/
Walsh

Under-Secretary of State
for External Affairs

Mr. J. Harlick,
Legal Operations Division,
Department of External Affairs,
125 Sussex Drive,
Tower A, 4th Floor,
Ottawa, Ontario.

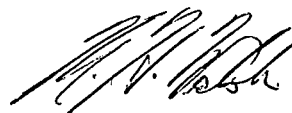
DATE	May 8 1980	
ACC	172478	REF
FILE	25-5-7-2-SALMON	DOSSIER
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ATTN:	FLO 1 (Jim) H	

Dear Jim,

At the recent Atlantic salmon negotiations in Washington we undertook to transmit to the EEC historical data on the commercial Atlantic salmon catches in the Atlantic provinces and Québec. Could you please see that the attached data is sent under cover of a numbered letter to BREEC and also to Washington D.C. (for delivery to Mr. Busby who should be informed that this information has also been given to the EEC).

Thank you for your attention to this matter.

Yours sincerely,



Mary H. Walsh,
International Directorate.

Attachment

HISTORICAL DATA
ON
COMMERCIAL ATLANTIC SALMON CATCHES
IN ATLANTIC CANADA AND QUEBEC 1970-1979

YEAR	Commercial salmon landings in kilograms x 10 ³					
	Maritimes					
	N.B. ¹	N.S.	P.E.I.	NFLD.	QUEBEC ¹	TOTAL
1970	260	52	0.05	1595	174	2081
1971	123	25	0.02	1576	104	1828
1972	2.5	49	0.07	1395	60	1506
1973	0	46	0.04	2008	76	2130
1974	0.1	74	0.07	2011	134	2219
1975	0.03	57	0	2044	109	2210
1976	0.09	43	0.04	2012	100	2155
1977	0.2	79	2.6	1939	82	2103
1978	1.0	57		1179	77	1314
1979 ²	0.6	17	1.8	972	45	1036

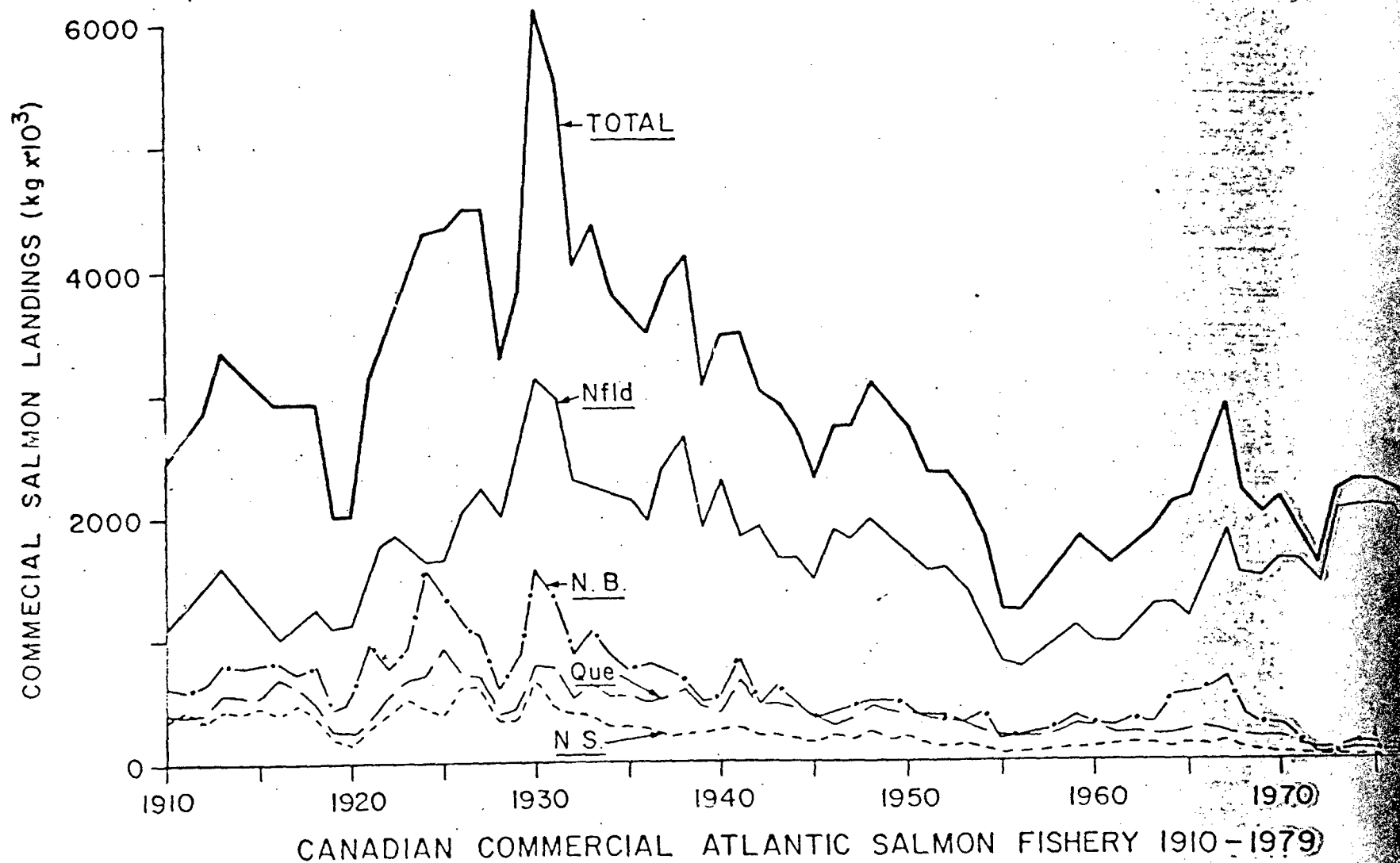
¹ Catches from 1972 to 1979 affected by the commercial salmon fishing ban in New Brunswick and Quebec's Gaspé area.

² Catches for 1979 provisional.

ATLANTIC SALMON ANGLING CATCHES IN CANADA, 1970 - 1979

Year	New Brunswick		Nova Scotia		Newfoundland		Quebec		TOTALS	
	Number Caught	kg x 10 ³	Number Caught	kg x 10 ³	Number Caught	kg x 10 ³	Number Caught	kg x 10 ³	Number Caught	kg x 10 ³
1970	34969	78.2	4631	11.8	37167	81.6	14846	61.7	91613	233.3
1971	19427	44.1	3650	8.3	32711	71.3	8801	34.0	64589	157.7
1972	32163	90.8	3928	9.7	29175	63.3	14131	63.2	79397	227.0
1973	30703	97.1	5016	12.7	45936	100.2	15189	67.5	96844	277.2
1974	42262	126.2	8280	19.0	31002	67.8	17455	84.9	98999	297.9
1975	27579	79.3	3380	8.2	38930	83.1	15507	70.3	85396	240.9
1976	43162	127.7	7218	16.1	42070	90.2	15348	63.5	107798	297.5
1977	57857	186.3	6630	16.3	42987	96.3	20028	92.1	127502	391.0
1978	24741	85.6	4060	11.6	33640	75.4	18498	83.9	80935	256.5
*1979	26210	72.2	7143	14.9	36457	81.7	11233	50.9	81043	219.7

* 1979 figures preliminary



FILE/DIARY/CIRC/DIV

FLO/R.J. Rochon/2-2002/dg

The Mission of Canada to the
European Communities, BRUSSELS

The Under-Secretary of State for
External Affairs, OTTAWA (FLO)

Historical Data on Commercial Atlantic
Salmon Catches in Atlantic Canada and Quebec

UNCLASSIFIED

May 8, 1980

FLO-666

73619

25-5-7-8 Summary

4

-- We attach a copy of a self-explanatory letter
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GEB

FANDOOTT/
Walsh

Under-Secretary of State
for External Affairs



Government of Canada
Gouvernement du Canada
Fisheries and Oceans
Pêches et Océans

8/5/80

May 6, 1980

Your file Votre référence

Our file Notre référence

DATE	May 8, 1980	
ACC	72478	REF
FILE	25-5-7-2-SALMON	
BY HAND	✓	PAR PORTEUR
ATTN:	FLO / Jim H	

Mr. J. Harlick,
Legal Operations Division,
Department of External Affairs,
125 Sussex Drive,
Tower A, 4th Floor,
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Mary H. Walsh,
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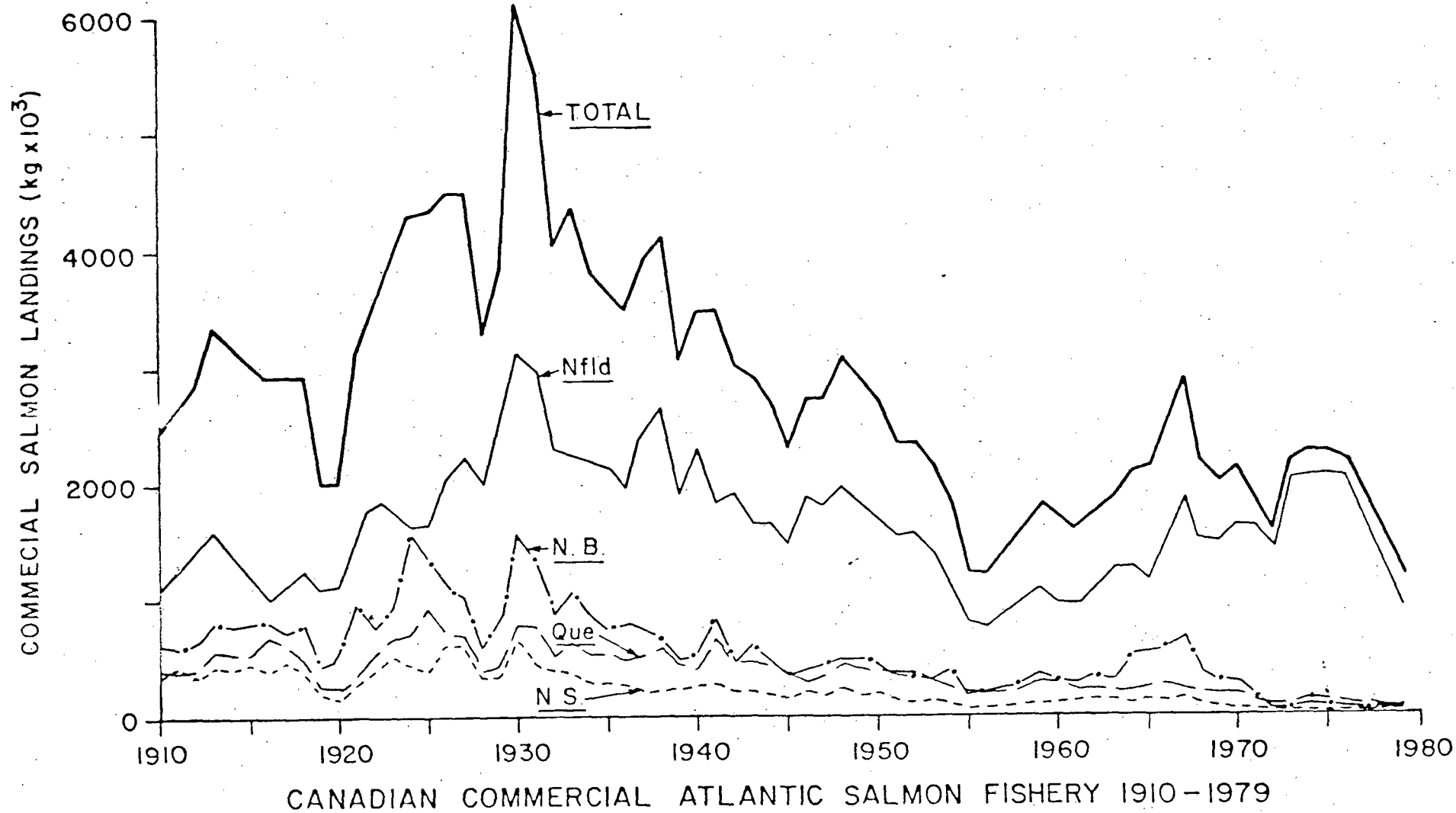
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* 1979 figures preliminary



TH

**ACTION
SUITE A DONNER**

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BY HAND	PAR PORTEUR
ATTN:	

C O N F I D E N T I A L

FM WSHDC UNGR2445 01MAY80

TO EXTOTT FLO

INFO BREC LDN COPEN DUBLN BONN PARIS OSLO

PH FANDOTT/MAY/CAMPBELL/APPLEBAUM/PARSONS/GAETON DE OTZ

DISTR GNG GEB EIP GNP

---ATLANTIC SALMON NEGOTIATIONS

SUMMARY:WORKING GROUP HOSTED BY USA AND ATTENDED BY DELS FROM CDA AND EC MET IN WSHDC 29/30PAR TO DEVELOP DRAFT INTERNATIONAL ATLANTIC SALMON CONVENTION.DISCUSSIONS HELD IN CONSTRUCTIVE AND FRANK ATMOSPHERE WITH FULL EXCHANGE OF VIEWS ON ALL MAJOR ELEMENTS OF PROPOSED CONVENTION.DELS HAD BEFORE THEM EC DRAFT CONVENTION,CDN DRAFT AND CONSOLIDATED DOCUMENT PREPARED BY USA CONTAINING CDN AND USA PROPOSALS AND AGREED LANGUAGE ON CERTAIN MATTERS.EC DID NOT/NOT ACCEPT CDN AND USA POSITIONS ON NUMBER OF QUOTE BODIES IN ORGANIZATION UNQUOTE.(EC WANTED TWO COMMISSIONS WHILE CDA/USA PROPOSAL WAS FOR THREE COMMISSIONS OR PANELS).EC ALSO OBJECTED TO QUOTA CONTROLS LIMITED TO GREENLAND FISHERY ONLY.HOWEVER THERE WERE INDICATIONS THAT EC WOULD MOEDERATE ITS POSITION ON AT LEAST THE FIRST ISSUE BEFORE NEXT MTG.THIS MTG TENTATIVELY SCHEDULED FOR WEEK OF 23JUN WITH EC AS HOST.EUROPEAN VENUE NOT/NOT YET DECIDED.

2.STRUCTURE AND ROLE OF ORGANIZATION:EC DRAFT CONVENTION CONTAINED TWO COMMISSIONS,ONE FOR NORTH EAST ATLANTIC OCEAN AND OTHER FOR

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PAGE TWO UNGR2445 CONF

NORTH WEST ATLANTIC. LATTER COMMISSION WOULD COVER BOTH W/GREENLAND AND N/AMERICA AREAS. CDN DEL INDICATED THIS APPROACH WAS NOT/NOT ACCEPTABLE BECAUSE CONVENTION MUST BE DIRECTED TO INTERCEPTING FISHERIES ONLY AND THESE OCCURRED IN THREE DISTINCT AREAS, N/AMERICA, GREENLAND AND NE ATLANTIC. USA SUPPORTED CDN POSITION, ARGUING THAT CDA AND USA HAVE PARTICULAR PROBLEMS IN N/AMERICAN AREA AND THUS IT SHOULD BE SUBJECT TO SEPARATE COMMISSION. SIMILARLY, GREENLAND POSED PROBLEMS DIFFERENT FROM N/AMERICAN AREA AND ALSO SHOULD BE SUBJECT TO SEPARATE COMMISSION. EC DEL REPEATED THEIR DESIRE TO BE INVOLVED IN DECISIONS TAKEN REGARDING CDN AND USA FISHERIES AND FOR THIS REASON THEY PREFERRED ONE COMMISSION FOR NW ATLANTIC AREA. USA DEL REPLIED THAT MEMBERS OF GREENLAND COMMISSION HAD OBVIOUS NEED TO KNOW THAT HAD HAPPENED IN N/AMERICA COMMISSION AREA BUT ACTUAL VOICE IN LATTERS ACTIVITIES WOULD BE UNACCEPTABLE. ALTHOUGH EC DID NOT/NOT ACCEPT THREE COMMISSION APPROACH AT MTG, IT IS EXPECTED, GIVEN FIRM CDN AND USA STAND ON MATTER, EC WILL DO SO. ACTUAL RELATIONSHIP BETWEEN COMMISSIONS AND ROLE OF ORGANIZATION (IE GENERAL COUNCIL) WILL THEN REMAIN TO BE DEALT WITH.

3. QUOTAS: CDA REAFFIRMED POSITION THAT QUOTA OF 1190 MT SHOULD BE APPLIED TO W/GREENLAND FISHERY FOR FIXED PERIOD TIME (5 YEARS) > THEREAFTER W/GREENLAND COMMISSION WOULD BE FREE TO ADOPT APPROPRIATE CONSERVATION MEASURES FOR THE FISHERY. USA SUPPORTED THIS

...3

PAGE THREE UNGR2445 CONFD

POSITION SAYING IT WOULD PROVIDE FOR PERIOD OF PREDICTABILITY AND ALLOW FOR GATHERING OF SCIENTIFIC DATA. AFTER FIXED PERIOD HAD ENDED, QUOTA COULD FLUCTUATE DEPENDING ON STATE OF STOCK. BOTH CDN AND USA DELS AGREED TO EC PROPOSAL THAT QUOTA COULD BE PLACED IN PROTOCOL TO THE CONVENTION. EC DEL ARGUED STRONGLY THAT QUOTE EQUITY OF SACRIFICE UNQUOTE WAS REQUIRED OF ALL STATES IN NW ATLANTIC AREA. THEREFORE QUOTAS SHOULD BE PLACED ON ALL COMMERCIAL FISHERIES IN AREA AND NOT/NOT JUST ON THOSE OF/W/GREENLAND. CDN DEL REJECTED THIS, STATING QUOTA IN CDN WATERS WAS NOT/NOT ACCEPTABLE. QUOTA APPROACH WAS NOT/NOT APPROPRIATE FORM OF MANAGEMENT CONTROL^{not} FOR CDN FISHERIES AND CDA HAD ALREADY MADE CONSIDERABLE SACRIFICES IN ITS SALMON FISHERIES (CLOSING OF SALMON RIVERS, CLOSING OF GULF OF ST. LAWRENCE COMMERCIAL FISHERY IN 1972 ETC).

THEREFORE BURDEN WAS FAR FROM BEING ONE-SIDED. USA DEL SUPPORTED CDN POSITION.

4. THIS TOPIC OCCUPIED LARGE AMOUNT OF TIME OF MTG AND WAS NOT/NOT RESOLVED. EC CONTINUED TO POINT OUT NEED FOR SOME VISIBLE MOVE BY USA AND ESPECIALLY CDA IN ORDER TO DEMONSTRATE THEIR WILLINGNESS TO ASSIST GREENLAND BEAR BURDEN OF MAINTAINING LIMITS ON SALMON CATCH. CDN DEL SUGGESTED PROTOCOL⁰ COULD DESCRIBE CDN ENHANCEMENT COMMITMENT AS BASIS FOR MAINTENANCE OF GREENLAND QUOTA. EC THOUGHT THIS MIGHT BE HELPFUL BUT RETURNED TO INSISTENCE

PAGE FOUR UNGR2445 CONFD

CN QUOTA ON CDN COMMERCIAL FISHERIES.DISCUSSION ON THIS SUBJECT
FINISHED WITHOUT AGREEMENT.

5.OTHER TOPICS DISCUSSED WERE CONVENTION AREA COVERAGE,OFFSHORE
FISHING LIMIT,VOTING,COMMISSION MEMBERSHP,SCIENTIFIC ADVICE,
ENFORCEMENT,CONVENTION MEMBERSHIP,NUMBER OF DELEGATES,HEADQUARTERS
OF ORGANIZATION,OBJECTION PROCEDURE,ETC.NO/NO SIGNIFICANT PROBLEMS
APPEAR TO EXIST ON THESE ISSUES.

6.FUTURE WORK:EC WILL REVIEW ABOVE MENTIONED TWO UNRESOLVED
ISSUES AND WILL COMMUNICATE THEIR VIEWS TO CDA AND USA.

ON BASIS OF EC ACCEPTANCE OF THREE COMMISSION APPROACH,
USA WILL THEN PRODUCE UNITARY DRAFT TEXT WHICH WILL REFLECT
CONSIDERED VIEWS OF ALL THREE PARTIES ON ISSUES.USA WILL
CIRCULATE DRAFT FOR COMMENTS.THIS DOCUMENT WOULD FORM BASIS
FOR FURTHER WORKING GROUP MTG TO BE HOSTING^{ED} BY EC DURING
WEEK OF 23JUN IN EUROPE.

CCC/105 011610Z UNGR2445

29 April 1980

EEC Draft

232064	821105
FILE	DOSSIER
25-5-7-2-Salmon	

International Convention for the Conservation of Salmon
in the North Atlantic Ocean

THE CONTRACTING PARTIES

Conference on the Law of the Sea relating to anadromous stocks
of fish,

RECOGNIZING that the State in the rivers of which an anadromous
stock of fish originates has the primary interest in, and
responsibility for such stock,

RECOGNIZING, that a State which permits the capture of salmon
originating in the rivers of another State has an obligation
to cooperate with that State with regard to the conservation
and management of such stocks,

DESIRING to promote the conservation and management of salmon stocks
in the North Atlantic Ocean through regional cooperation

HAVE AGREED as follows:

Article I

1. The area to which this Convention applies, hereinafter referred to as "the Convention Area", shall be the maritime waters of the North Atlantic Ocean, north of 35°00' north latitude south of (°) north latitude and west of (30°) east longitude, the maritime waters of the Gulf of St Lawrence,
Davis Strait and Baffin Bay south of 78°10' north latitude and the maritime waters of the Barents Sea ^{WEST} east of (30°) east longitude and south of (°) north latitude including its adjacent seas, with the exception of the Baltic Sea. *
2. The Convention area shall be divided into regions, the boundaries of which shall be those defined in the Annex to this Convention. The regions may be subject to such alterations as may be made in accordance with the provisions of paragraph 4 of Article III of this Convention.
3. This Convention applies to all salmon resources of the Convention Area.
4. Nothing in this Convention shall affect or prejudice the positions or claims of any Contracting Party in regard to internal waters, the territorial sea, or the limits or extent of the jurisdiction of any Contracting Party over fisheries; or affect or prejudice the views or positions of any Contracting Party with respect to the law of the sea.
5. For the purpose of this Convention:
 - "Coastal State" means a Contracting Party exercising fisheries jurisdiction in waters forming part of the Convention Area or the region concerned;
 - "State of origin" means a Contracting Party in whose rivers originate salmon stocks occurring in the Convention Area or the region concerned.

Article II

1. The Contracting Parties agree to establish and maintain an international organization whose object shall be to contribute through consultation and cooperation to the conservation and management of the salmon resources of the North Atlantic Ocean. This organization shall be known as the North Atlantic Salmon Conservation Organization, hereinafter referred to as "the Organization", and shall carry out the functions set forth in this Convention.

2. The Organization shall consist of:

- (a) a General Council,
- (b) a North West Atlantic Salmon Commission,
- (c) a North East Atlantic Salmon Commission,
- (d) a Secretariat.

3. The Organization shall have legal personality and shall enjoy in its relations with other international organizations and in the territories of the Contracting Parties such legal capacity as may be necessary to perform its functions and achieve its ends. The immunities and privileges which the Organization and its officers shall enjoy in the territory of a Contracting Party shall be subject to agreement between the Organization and the Contracting Party concerned.

4. The Headquarters of the Organization shall be at _____ or at such other place as may be decided by the General Council.

Article III

1. The functions of the General Council shall be:

- (a) to supervise and coordinate the organizational, administrative, financial and other internal affairs of the Organization, including the relations among its constituent bodies; *General Council*
- (b) to coordinate the external relations of the Organization; and ✓
- (c) to exercise such other authority as is conferred upon it by this Convention. ✓

Article IV

1. Each Contracting Party shall be a member of the General Council and shall appoint to the General Council not more than (three) representatives who may be accompanied at any of its meetings by experts and advisers.
2. The General Council shall elect a Chairman and a Vice-Chairman, each of whom shall serve for a term of two years and shall be eligible for re-election but shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be chosen from the General Council representatives of different Contracting Parties.
3. The Chairman of the General Council shall be the President of the Organization and shall be its principal representative.
4. The Chairman of the General Council shall convene a regular annual meeting of the Organization at a place decided upon by the General Council.
5. Any meeting of the General Council, other than the annual meeting, may be called by the Chairman at such time and place as the Chairman may determine, upon the request of a Contracting Party with the concurrence of another Contracting Party.
6. The General Council may establish Committees and Subcommittees for the exercise of its duties and functions.

Article V

1. Each Contracting Party shall have one vote in proceedings of the General Council.
2. Except where otherwise provided, decisions of the General Council shall be taken by a majority of the votes of all Contracting Parties present and casting affirmative or negative votes, provided that no vote shall be taken unless there is a quorum of at least two-thirds of the Contracting Parties.
3. The General Council shall adopt rules for the conduct of its meetings and for the exercise of its functions.
4. The General Council shall submit to the Contracting Parties an annual report of the activities of the Organization.

Article VI

1. Each Salmon Commission shall perform the following functions each with regard to its respective region as defined in the Annex:

- (a) Provide a forum for cooperation among the Contracting Parties with respect to the study, analysis and exchange of scientific information and views relating to the salmon resources of their Region and all relevant factors affecting these resources.
- (b) Encourage and promote scientific research by the Contracting Parties designed to fill gaps in knowledge, including studies dealing with the areas of origin of salmon resources of their Region, and environmental and ecological factors affecting these resources.
- (c) Provide a forum for cooperation among the Contracting Parties with respect to the management of the salmon resources of their Region. *
- (d) Compile and maintain statistics and records and publish or disseminate reports and information pertaining to salmon resources of their Region.
- (e) Prepare an annual report for the General Council on the Commission's operations, investigations and findings.

Article VII

1. Each Commission [✓] may adopt, on the basis of scientific research, studies and investigations, proposals to conserve, manage, maintain ^{or develop} restore ~~the~~ salmon stocks of its respective region. x

2. In the exercise of its functions under paragraph 1, and particularly in the adoption of proposals for conservation measures involving a limitation of salmon catches, the Commission shall seek to ensure equity of sacrifice between the Contracting Parties, taking into account inter alia: x

- the specific interests of states of origin especially their efforts for the restoration of the salmon stocks in their rivers;
- the historical development of the fisheries in question;
- the need to minimise economic dislocation for communities carrying out salmon fisheries.

Article VIII

1. Any proposal adopted by the Commissions shall enter into force on the expiration of ^{ninety} days from the date of adoption or on such later date as determined by the Commission, except as provided in paragraph 3 of this Article.
2. Any Contracting Party may, within ^{ninety} days of the adoption of a proposal, lodge an objection to it.
3. If a Contracting Party lodges an objection to a proposal within ninety days after its adoption, the following procedure shall apply :
- (a) The proposal shall not enter into force with respect to any Contracting Party until the expiration of ^{ninety} days following the date of adoption or until the expiration of thirty days following the date of the objection, whichever is longer ;
- (b) Any other Contracting Party may lodge an objection prior to the expiration of the period stated in subparagraph (a) of this paragraph ;
- (c) The proposal shall enter into force at the end of the period stated in subparagraph (a) of this paragraph (or at such later date as determined by the Commission under paragraph 1 of this Article) only for those Contracting Parties which have not lodged an objection, unless a simple majority of Contracting Parties has lodged objections, in which case, the proposal shall not enter into force with respect to any Contracting Party, unless any or all of the Contracting Parties agree as among themselves to be bound by it on an agreed date. x
4. A Contracting Party who lodges an objection which is not withdrawn shall not be under any obligation to give effect to the proposal to which such recommendation relates. x
5. Subject to the provisions of this Article, the Contracting Parties shall give effect to any proposal adopted by the Commissions under this Article from the date of its entry into force.
6. The Executive Secretary shall notify all Contracting Parties promptly of recommendations adopted by the Commissions, of each objection and of each withdrawal of an objection, and of the entry into force of any proposal.

*Amended
with
amendment*

ARTICLE IX

1. The membership of the North West Atlantic Salmon Commission shall consist of Canada, the European Economic Community and the United States of America, being the coastal states and principal states of origin in the region concerned.
2. Each Commission member shall appoint to the Commission not more than ... representatives who may be accompanied at any of its meetings by experts and advisers.
3. Any other Contracting Party may attend meetings of the North West Atlantic Salmon Commission as an observer.
4. The Commission shall elect a Chairman and a Vice-Chairman, each of whom shall serve for a term of two years and shall be eligible for re-election but shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be representatives of different Commission members.
5. The Commission shall meet annually at a place decided upon by the Commission, and at such other times and places as may be requested by a majority of the Commission members.
6. The Commission may establish committees and subcommittees for the exercise of its duties and functions.

Article X

1. Decisions of the North West Atlantic Salmon Commission shall be taken on the basis of unanimity.
2. The Commission shall adopt rules for the conduct of its meetings and for the exercise of its functions.

Article XI

1. The membership of the North East Atlantic Salmon Commission shall be determined by the General Council at its annual meeting and shall consist of:

- ✓ (a) each Contracting Party which is a coastal State in the North East Atlantic Region;
- ✓ (b) each Contracting Party which is a state of origin in respect of the North East Atlantic Region.

2. Each Commission member shall appoint to the Commission not more than ... representatives who may be accompanied at any of its meetings by experts and advisers.



3. Any other Contracting Party may attend meetings of the North East Atlantic Salmon Commission as an observer.

4. The Commission shall elect a Chairman and a Vice-Chairman, each of whom shall serve for a term of two years and shall be eligible for re-election but shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be representatives of different Commission members.

5. The Commission shall meet annually at a place decided upon by the Commission, and at such other times and places as may be requested by a majority of the Commission members.

6. The Commission may establish committees and subcommittees for the exercise of its duties and functions.

Article XII

- 
1. Each member shall have one vote in proceedings of the North East Atlantic Salmon Commission. All decisions of the Commission shall be made by two-thirds vote of all members present and casting affirmative or negative votes, provided that no vote shall be taken unless there is a quorum of at least two thirds of the members.
 2. The Commission shall adopt rules for the conduct of its meetings for the exercise of its functions.
- 

Article XIII

1. The Secretariat shall provide services to the Organization in the exercise of its duties and functions.
2. The chief administrative officer of the Secretariat shall be the Executive Secretary, who shall be appointed by the General Council according to such procedures and on such terms as it may determine.
3. The staff of the Secretariat shall be appointed by the Executive Secretary in accordance with such rules and procedures as may be determined by the General Council.
4. The Executive Secretary shall, subject to the general supervision of the General Council, have full power and authority over the staff of the Secretariat and shall perform such other functions as the General Council shall prescribe.

Article XIV

1. In the interest of the optimal performance of their functions the Commissions shall seek information and advice from the International Council for the Exploration of the Sea (ICES). Such information and advice shall be sought on matters related to the Commission's activities and falling within the competence of ICES, including information and advice on the biology and population dynamics of the stocks concerned, the state of the stocks and measures for their conservation and management.
2. The General Council shall establish arrangements with ICES concerning the relationships between the Commission and that body.
3. The Contracting Parties shall furnish to ICES any available statistical and scientific information it requires for the purpose of this Article.
4. The General Council may establish working arrangements with any other international organisation which has related objectives.

Article XV

1. Each Contracting Party shall compile and submit to the Commission records of the amount of salmon taken within its area of fisheries jurisdiction. This information shall be provided in such form and at such intervals as shall be decided by the Commission.
2. Each Contracting Party shall, as far as practicable, compile and furnish to the Fisheries Commissions such other records and information as the Commission may request.

Article XVI

1. Each Contracting Party shall pay the expenses of its own delegation to all meetings held pursuant to this Convention.
2. The General Council shall adopt an annual budget for the Organization.
3. The General Council shall establish the contributions due from each Contracting Party under the annual budget on the following basis :
4. The Executive Secretary shall notify each Contracting Party of the contribution due from that Party as calculated under paragraph 3 of this Article and as soon as possible thereafter each Contracting Party shall pay to the Organisation its contribution.
5. Contributions shall be payable in the currency of the country in which the headquarters of the Organisation is located, except if otherwise authorized by the General Council.
6. The General Council shall, at its first meeting, approve a budget for the first financial year in which the Organisation functions and the Executive Secretary shall transmit to the Contracting Parties copies of that budget together with notices of their respective contributions.
7. For subsequent financial years, drafts of the annual budget shall be submitted by the Executive Secretary to each Contracting Party together with a schedule of contributions, not less than sixty days before the annual meeting of the Organisation at which the budget is to be considered.
8. A Contracting Party acceding to this Convention during the course of a financial year shall contribute in respect of that year a part of the contribution calculated in accordance with the provisions of this Article that is proportional to the number of complete months remaining in the year.

. / .

9. A Contracting Party which has not paid its contributions for two consecutive years shall not enjoy any right of casting votes under this Convention until it has fulfilled its obligations, unless the General Council decides otherwise.

10. The financial affairs of the Organization shall be audited annually by external auditors to be selected by the General Council.

Article XVII

1. Each Contracting Party shall take such action, including the imposition of adequate sanctions for violations, as may be necessary to*. Each Contracting Party shall transmit to the General Council an annual statement of the actions taken by it for these purposes.

2. The Contracting Parties shall implement within that part of the Convention Area which lies beyond the areas in which coastal states exercise fisheries jurisdiction the scheme of joint enforcement set out in Annex II.

*... make effective the provisions of the Convention, and to implement any measures which become binding under Article VIII.

Article XVIII

1. Any Contracting Party may propose amendments to this Convention to be considered and acted upon by the General Council at an annual or a special meeting. Any such proposed amendment shall be sent to the Executive Secretary at least ninety days prior to the meeting at which it is proposed to be acted upon, and the Executive Secretary shall immediately transmit the proposal to all Contracting Parties.
2. The adoption of a proposed amendment to the Convention by the General Council shall require a two thirds majority of the votes of all Contracting Parties. The text of any proposed amendments so adopted shall be transmitted by the Depositary to all Contracting Parties.
3. An amendment shall take effect for all Contracting Parties 120 days following the date of ~~transmission~~ ^{transmission} specified in the notification by the Depositary of receipt of written notification of an approval by three-fourths of all Contracting Parties unless any other Contracting Party notifies the Depositary that it objects to the amendment within 90 days of the date of ~~transmission~~ ^{transmission} specified in the notification by the Depositary of such receipt, in which case the amendment shall not take effect for any Contracting Party. Any Contracting Party which has objected to an amendment may at any time withdraw that objection. If all objections to an amendment are withdrawn, the amendment shall take effect for all Contracting Parties 120 days of the date of transmittal specified in the notification by the Depositary of receipt of the last withdrawal.
4. Any Party which becomes a Contracting Party to the Convention after an amendment has been adopted in accordance with paragraph 2 of this Article shall be deemed to have approved the said amendment.
5. The Depositary shall promptly notify all Contracting Parties of the receipt of notifications of approval of amendments, the receipt of notifications of objection or withdrawal of objections, and the entry into force of amendments.

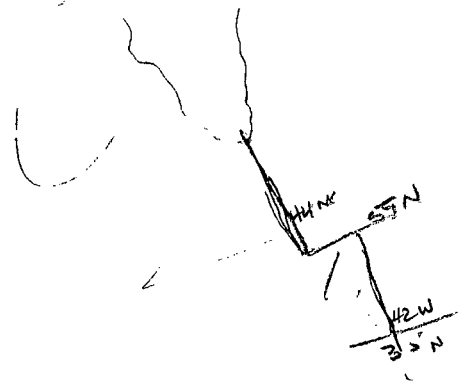
Article XIX

1. This Convention shall be open for signature
at _____ until _____
by the parties represented at the Diplomatic Conference
on _____ held at _____
from _____ to _____
It shall thereafter be open for accession.
2. This Convention shall be subject to ratification, acceptance or approval by the Signatories and the instruments of ratification, acceptance or approval shall be deposited with the Depositary.
3. This Convention shall enter into force upon the first day of the month following the deposit of instruments of ratification, acceptance or approval by not less than three signatories.
4. Any party which has not signed this Convention may accede thereto by a notification in writing to the Depositary. Accessions received by the Depositary prior to the date of entry into force of this Convention shall become effective on the date this Convention enters into force. Accessions received by the Depositary after the date of entry into force of this Convention shall become effective on the date of receipt by the Depositary.
5. The Depositary shall inform all Signatories and all acceding Parties of all ratifications, acceptances or approvals deposited and accessions received.
6. The Depositary shall convene the initial meeting of the Commission to be held not more than six months after the entry into force of the Convention, and shall communicate the provisional agenda to each Contracting Party not less than one month before the date of the meeting.

Article XX

1. Any Contracting Party may withdraw from the Convention on 31 December of any year by giving notice on or before the preceding 30 June to the Depositary, which shall immediately communicate copies of such notice to other Contracting Parties.

2. Any other Contracting Party may thereupon withdraw from the Convention on the same 31 December by dispatching notice to the Depositary within one month of the receipt of a copy of a notice of withdrawal given pursuant to paragraph 1 of this Article.



ANNEX I

1. The North West Atlantic Region shall be that part of the Convention Area situated to the west of a line extending due North from 35°00' north latitude and 42°00' west longitude to 59°00' north latitude, thence due west to 44°00' west longitude and then due north to the coast of Greenland.
2. The North East Atlantic Region shall be the part of the Convention Area not included in the North West Atlantic Region.

ANNEX II

Scheme of joint enforcement.

PROTOCOL

to the Convention on the Conservation of Salmon in the
North Atlantic Ocean

Article 1

1. Fishing for Atlantic Salmon (*salmo solar*) in the Convention Area is prohibited beyond the following limits.
2. Each of the Commissions established by the Convention may propose amendments to the provisions of paragraph 1 in regard to its respective region. Such proposals shall be adopted and enter into force in accordance with the provisions of Articles VII, VIII, X and XII of the Convention.

Article 2

Until fishing for salmon within the area in which
fishing is permitted in accordance with paragraph 1
shall not exceed

DRAFT (5)

24 April 1980

232050	821105
DOSSIER	
25-5-7-2-Salmon	

North Atlantic Salmon Convention

THE CONTRACTING PARTIES

TAKING into account the consensus which has emerged at the Third United Nations Conference on the Law of the Sea relating to anadromous stocks of fish,

NOTING, in accordance with that consensus, that fisheries for salmon in the North Atlantic Ocean shall not be permitted to take place beyond 200 miles from the baselines from which the breadth of territorial seas are measured,

RECOGNIZING that the State in the rivers of which an anadromous stock of fish originates has the primary interest in, and responsibility for such stock,

RECOGNIZING that salmon originating in the rivers of Canada and the United States intermingle in the area off the east coast of North America and that salmon originating in the rivers of Canada, the United States of America and the States of Western Europe intermingle in areas off the coasts of Greenland,

- 2 -

RECOGNIZING, in particular, that a State which permits the capture of salmon originating in the rivers of another State has an obligation to cooperate with that State to ensure the conservation of the stocks originating in that State, and

DESIRING to cooperate in the conservation of salmon stocks in areas under national fisheries jurisdiction in the North Atlantic Ocean,

HAVE AGREED as follows:

- 3 -

ARTICLE

1. This Convention applies to the salmon stocks which migrate between areas under national fisheries jurisdiction in the North Atlantic Ocean.

2. Nothing in this Convention shall (be deemed to) affect or prejudice the positions or claims of any Contracting Party in regard to internal waters, the territorial sea, or the limits or extent of the jurisdiction of any Contracting Party over fisheries; or shall (be deemed to) affect or prejudice the views or positions of any Contracting Party with respect to the law of the sea.

- 4 -

ARTICLE

1. The Contracting Parties agree to establish and maintain an international organization whose object shall be to contribute through consultation and cooperation to the conservation of the salmon resources in areas under national fisheries jurisdiction in the North Atlantic Ocean,~~in accordance with the principles stated in Annex 1.~~ This organization shall be known as the North Atlantic Salmon Conservation Organization, hereinafter referred to as "the Organization", and shall carry out the functions set forth in this Convention.
2. The Organization shall consist of:
 - (a) a General Council,
 - (b) a North American Commission,
 - (c) a ~~West~~ Greenland Commission,
 - (d) a Northeast Atlantic Commission,
 - (e) a Secretariat.
3. The Organization shall have legal personality and shall enjoy in its relations with other international organizations and in the territories of the Contracting Parties the legal capacity necessary to perform its functions and achieve its ends. The immunities and privileges which the Organization and its officers shall enjoy in the territory of a Contracting Party shall be subject to agreement between the Organization and the Contracting Party concerned.

- 5 -

4. The Headquarters of the Organization shall be at _____
or at such other place as may be decided by the General Council.

- 6 -

ARTICLE

1. The functions of the General Council shall be:
 - (a) to supervise and coordinate the organizational, administrative, financial and other internal affairs of the Organization, including the relations among its constituent bodies;
 - (b) to consider any recommendations that a Commission may propose for scientific research under the auspices of the Organization, and to make appropriate recommendations to its members and to ICES;
 - (c) to coordinate the external relations of the Organization; and
 - (d) to exercise such other authority as is conferred upon it by this Convention.

- 7 -

ARTICLE

1. Each Contracting Party shall be a member of the General Council and shall appoint to the General Council not more than three representatives who may be accompanied at any of its meetings by alternates, experts and advisers.
2. The General Council shall elect a Chairman and a Vice-Chairman, each of whom shall serve for a term of two years and shall be eligible for re-election but shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be chosen from the General Council representatives of different members.
3. The Chairman of the General Council shall be the President of the Organization and shall be its principal representative.
4. The Chairman of the General Council shall convene a regular annual meeting of the Organization at a place decided upon by the General Council.
5. Any meeting of the General Council, other than the annual meeting, may be called by the Chairman at such time and place as the Chairman may determine, upon the request of a member with the concurrence of another member.

- 8 -

6. The General Council may establish such Committees and Subcommittees as it considers desirable for the exercise of its duties and functions.

- 9 -

ARTICLE

1. Each member shall have one vote in proceedings of the General Council.
2. Except where otherwise provided, decisions of the General Council shall be taken by a majority of the votes of all members present and casting affirmative or negative votes, provided that no vote shall be taken unless there is a quorum of at least two-thirds of the members.
3. The General Council may adopt, and amend as occasion may require, rules for the conduct of its meetings and for the exercise of its functions.
4. The General Council shall submit to the members an annual report of the activities of the Organization.

- 10 -

ARTICLE

1. Pursuant to the arrangements made with the International Council for the Exploration of the Sea (ICES) and recorded in Appendix A, ICES shall:

- (a) provide a forum for consultation and cooperation among the Contracting Parties with respect to the study, appraisal and exchange of scientific information and views relating to the salmon resources of the North Atlantic Ocean, including environmental and ecological factors affecting those resources;
- (b) encourage and promote cooperation among the Contracting Parties in scientific research designed to fill gaps in knowledge pertaining to those matters; and
- (c) provide scientific advice to the North American Commission, the ~~West~~ Greenland Commission and the Northeast Atlantic Commission pursuant to Article [p.24] or on its own initiative as required for the purposes of the Organization.

2. The Contracting Parties shall furnish to ICES any available statistical and scientific information it requires for the purpose of this Article.

ARTICLE

The North American Commission

1. Canada and the United States of America shall be the members of the North American Commission and shall each appoint to the Commission not more than three representatives who may be accompanied at any of its meetings by alternates, experts and advisers.
2. Any other Contracting Party may attend meetings of the North American Commission as an observer.
3. There shall be two Co-chairmen of the North American Commission, one to be designated by each member from among the representatives appointed to the North American Commission.
4. Any meeting of the North American Commission, other than the annual meeting convened pursuant to Article [p.7], may be called by the Co-chairmen at such time and place as the Co-chairmen may determine.

- 12 -

ARTICLE

5. Decisions of the North American Commission shall be taken on the basis of unanimity of its members.

- 13 -

ARTICLE

1. The North American Commission's area of concern shall be all waters within national fisheries' jurisdiction off the east coast of North America, hereinafter referred to as the "North American Commission Area", in which salmon fisheries under the jurisdiction of either Commission member harvest salmon originating in the rivers of the other member.

Why not
Co-management
policy

"Where interest take place"

2. The North American Commission shall provide a forum for consultation and cooperation between its members on matters relating to catches within the jurisdiction of one Commission member of salmon originating in the rivers of the other Commission member, and in cases where measures established or proposed by one Commission member affect salmon within the jurisdiction of the other Commission member. The Commission may adopt proposals for action to regulate salmon fisheries under the jurisdiction of either country which harvest significant amounts of salmon originating in the rivers of the other country.

MM the
dynamite

3. Fishing for salmon in the North American Commission Area is prohibited beyond 12 miles from the baseline from which the territorial sea is measured.

Question beyond 200 miles
- no on 12th

- 14 -

ARTICLE

The provisions of Article [p.24] shall apply to the North American Commission.

- 15 -

ARTICLE

The Greenland Commission

1. The Greenland Commission's area of concern shall be all waters within national fisheries jurisdiction off Greenland, hereinafter referred to as the "Greenland Commission Area";
2. The Greenland Commission shall provide a forum for consultation and cooperation among its members on matters of mutual concern respecting the conservation of the salmon resources in the Greenland Commission area, and, may, in accordance with the provisions of this Article, adopt proposals for action to regulate the fisheries in the Commission Area of those resources.

- 16 -

ARTICLE

1. Canada, the European Economic Community, the United States of America, and _____ shall be the members of the Greenland Commission, and shall appoint to the Commission not more than three representatives who may be accompanied at any of its meetings by alternates, experts and advisers.

2. The Greenland Commission shall elect a Chairman and a Vice-Chairman, each of whom shall serve for a term of two years and shall be eligible for re-election but shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be chosen from the Greenland Commission representatives of different members.

3. Any meeting of the Greenland Commission, other than the annual meeting convened pursuant to Article [p.7], may be called upon by the Chairman at such time and place as the Chairman may determine, upon the request of any Greenland Commission member.

- 17 -

ARTICLE

1. Each member shall have one vote in proceedings of the Greenland Commission.

2. Decisions of the Greenland Commission shall be taken on the basis of unanimity of its members.

- 18 -

ARTICLE

1. Fishing for salmon in the Greenland Commission Area shall be regulated in accordance with Annex I for a period of ____ years.
2. The Greenland Commission may, at any time, adopt a proposal to establish an annual salmon catch limit for any year within the period covered by Annex I that is lower than the salmon catch limit set by Annex I for that year.

- 19 -

ARTICLE

1. The provisions of Article [p.24] shall apply to the Greenland Commission.

X

- 20 -

ARTICLE

The Northeast Atlantic Commission

1. The Northeast Atlantic Commission's area of concern shall be all waters east of the Greenland Commission Area subject to the national fisheries jurisdiction of Commission members, hereinafter referred to as the "Northeast Atlantic Commission Area".

2. The Northeast Atlantic Commission shall provide a forum for consultation and cooperation between the members of the Commission on matters of mutual concern respecting the ^cconservation of the salmon resources of the Northeast Atlantic Commission Area and may, in accordance with the provisions of this Article, adopt proposals for action to regulate salmon fisheries in the Commission Area in which the fishermen of one country harvest significant amounts of salmon originating in the rivers of another country.

3. Fishing for salmon in the Northeast Atlantic Commission Area is prohibited beyond ____ miles from the baseline from which the territorial sea is measure.

- 21 -

ARTICLE

1. The European Economic Community _____ and
_____ shall be the members of the Northeast
Atlantic Commission, and shall appoint to the
Commission not more than three representatives who may be accompanied
at any of its meetings by alternates, experts and advisers.

2. The Northeast Atlantic Commission shall elect a Chairman and
a Vice-Chairman, each of whom shall serve for a term of two years
and shall be eligible for re-election but shall not serve for more
than four years in succession. The Chairman and Vice-Chairman shall
be chosen from the representatives of different members of the
Commission.

3. Any meeting of the Northeast Atlantic Commission, other than
the annual meeting convened pursuant to Article [p.7], may be called
by the Chairman at such time and place as the Chairman may determine,
upon the request of any Northeast Atlantic Commission member.

- 22 -

ARTICLE

1. Each member shall have one vote in proceedings of the Northeast Atlantic Commission.
2. Decisions of the Northeast Atlantic Commission shall be taken on the basis of unanimity of its members.

- 23 -

X

ARTICLE

The provisions of Article [p.24] shall apply to the Northeast
Atlantic Commission.

- 24 -

ARTICLE

1. Commissions may refer separately or jointly to ICES for advice upon any question pertaining to the scientific basis for the management and conservation of salmon resources within that Commission's Area and shall specify terms of reference for the consideration of that question.
2. Commissions may separately or jointly invite the attention of any Contracting Party to any matters which relate to the objectives and purposes of this Convention within that Commission's Area.
3. Any Commission may establish such Committees and Subcommittees as it considers desirable for the exercise of its duties and functions.
4. The Commissions shall, as occasion may require, adopt rules for conduct of their respective meetings and the exercise of their respective functions.
5. Proposals adopted by Commissions shall be consistent with the principles stated in Annex I.
6. A member of a Commission may present to the Executive Secretary an objection to a proposal by that Commission within sixty days of the date of transmittal specified in the notification of the proposal by the Executive Secretary. The proposal shall not become a binding measure

- 25 -

until the expiration of forty days following the date of transmittal specified in the notification of that objection to all members of that Commission. Any other member of that Commission may similarly object, prior to the expiration of the additional forty-day period, or within thirty days after the date of transmittal specified in the notification to the members of that Commission of any objection presented within that additional forty-day period, whichever shall be the later. The ^{thereupon} proposal shall / become a measure binding on all Commission members to which it applies, except those which have presented objections, at the end of the extended period or periods for objecting. If, however, at the end of such extended period or periods, objections have been presented and maintained by a majority of the members of that Commission, the proposal shall not become a binding measure, unless any or all of those members agree among themselves to be bound by it by an agreed date.

7. Any member of a Commission which has objected to a proposal by that Commission may at any time withdraw that objection and the proposal immediately shall become a measure binding on that member, subject to the objection procedure provided for in this Article.

- 26 -

8. At any time after the expiration of one year from the date on which a measure enters into force, any member of the Commission concerned may give to the Executive Secretary notice of its intention not to be bound by the measure, and, if that notice is not withdrawn, the measure shall cease to be binding on that member at the end of one year from the date of receipt of the notice by the Executive Secretary. At any time after a measure has ceased to be binding on a Commission member under this paragraph, the measure shall cease to be binding on any other member of the same Commission, upon the date a notice of its intention not to be bound is received by the Executive Secretary.

9. The Executive Secretary shall immediately notify each member of the Commission concerned of:

- (a) the receipt of each objection and withdrawal of objection under paragraphs 6 and 7;
- (b) the date on which any proposal becomes a binding measure under the provisions of paragraphs 6 and 7; and
- (c) the receipt of each notice under paragraphs 6, 7 and 8.

- 27 -

ARTICLE

1. The Secretariat shall provide services to the Organization in the exercise of its duties and functions.

2. The chief administrative officer of the Secretariat shall be the Executive Secretary, who shall be appointed by the General Council according to such procedures and on such terms as it may determine.

3. The staff of the Secretariat shall be appointed by the Executive Secretary in accordance with such rules and procedures as may be determined by the General Council.

4. The Executive Secretary shall, subject to the general supervision of the General Council, have full power and authority over the staff of the Secretariat and shall perform such other functions as the General Council shall prescribe.

- 28 -

ARTICLE

1. Each Contracting Party shall pay the expenses of its own delegation to all meetings held pursuant to this Convention.
2. The General Council shall adopt an annual budget for the Organization.
3. The General Council shall establish the contributions due from each Contracting Party under the annual budget on the following basis:
4. The Executive Secretary shall notify each Contracting Party of the contribution due from that Party as calculated under paragraph 3 of this Article and as soon as possible thereafter each Contracting Party shall pay to the Organization its contribution.
5. Contributions shall be payable in the currency of the country in which the headquarters of the Organization is located, except if otherwise authorized by the General Council.

- 29 -

6. The General Council shall, at its first meeting, approve a budget for the first financial year in which the Organization functions and the Executive Secretary shall transmit to the Contracting Parties copies of that budget together with notices of their respective contributions.

7. For subsequent financial years, drafts of the annual budget shall be submitted by the Executive Secretary to each Contracting Party together with a schedule of contributions, not less than sixty days before the annual meeting of the Organization at which the budget is to be considered.

8. A Contracting Party acceding to this Convention during the course of a financial year shall contribute in respect of that year a part of the contribution calculated in accordance with the provisions of this Article that is proportional to the number of complete months remaining in the year.

9. A Contracting Party which has not paid its contributions for two consecutive years shall not enjoy any right of casting votes under this Convention until it has fulfilled its obligations, unless the General Council decides otherwise.

-30 -

10. The financial affairs of the Organization shall be audited annually by external auditors to be selected by the General Council.

- 31 -

ARTICLE

1. Any Contracting Party may propose amendments to this Convention to be considered and acted upon by the General Council at an annual or a special meeting. A proposed amendment shall be sent to the Executive Secretary at least ninety days prior to the meeting at which it is proposed to be acted upon, and the Executive Secretary shall immediately transmit the proposal to all Contracting Parties.

2. The adoption of a proposed amendment to the Convention by the General Council shall require a two-thirds majority of the votes of all Contracting Parties. The text of any proposed amendments so adopted shall be transmitted by the Depositary to each Contracting Party.

3. An amendment shall take effect for all Contracting Parties one hundred and twenty days following the date of transmittal, specified in the notification by the Depositary, of receipt of written notification of approval by three-fourths of all Contracting Parties, unless any other Contracting Party notifies the Depositary, within ninety days of the date of transmittal specified in the notification by the Depositary of such receipt, that it objects to the amendment, in which case the amendment shall not take effect for any Contracting Party. Any Contracting Party

- 32 -

which has objected to an amendment may at any time withdraw that objection. If all objections to an amendment are withdrawn, the amendment shall take effect for all Contracting Parties one hundred and twenty days following the date of transmittal specified in the notification by the Depositary of receipt of the last withdrawal.

4. Any Party which becomes a Contracting Party to the Convention after an amendment has been adopted in accordance with paragraph 2 of this Article shall be deemed to have approved the said amendment.

5. The Depositary shall promptly notify all Contracting Parties of the receipt of notifications of approval of amendments, the receipt of notifications of objection or withdrawal of objections, and the entry into force of amendments.

- 33 -

ARTICLE

1. This Convention shall be open for signature at _____ until 31 December 19__, by the Parties represented at the Diplomatic Conference on Future Multilateral Cooperation in the North Atlantic Salmon Fisheries, held at _____ from _____ to _____, _____, and it shall thereafter be open for accession by those Parties.
2. This Convention shall be subject to ratification, acceptance or approval by the Signatories and the instruments of ratification, acceptance or approval shall be deposited with the Government of _____, referred to in this Convention as "the Depositary".
3. This Convention shall enter into force upon the first day of _____ following the deposit of instruments of ratification, acceptance or approval by Canada, the European Economic Community, and the United States of America.
4. The Depositary shall inform all Signatories and all Contracting Parties of all ratifications, acceptances or approvals deposited and accessions received.

-34 -

5. The Depositary shall convene the initial meeting of the Organization to be held not more than six months after the entering into force of the Convention, and shall communicate the provisional agenda to each Contracting Party not less than one month before the date of that meeting.

- 35 -

ARTICLE

1. Any Contracting Party may withdraw from the Convention on 31 December of any year by giving notice on or before the preceding 30 June to the Depositary, which shall communicate copies of that notice to other Contracting Parties.

2. Any other Contracting Party may thereupon withdraw from the Convention on the same 31 December by giving notice to the Depositary within one month of the receipt of a copy of a notice of withdrawal given pursuant to paragraph 1.

- 36 -

ARTICLE

1. The original of the present Convention shall be deposited with the Government of _____, which shall communicate certified copies thereof to all Signatories and all Contracting Parties.

2. The Depositary shall register the present Convention with the Secretariat of the United Nations.

IN WITNESS WHEREOF the undersigned, being duly authorized, therefor, have signed this Convention.

DONE at _____, this _____ day of _____, 198__,
in a single original, in the English and French languages, each text being equally authentic.

- 37 -

ANNEX I

1. The catch limit for the salmon fishery in that portion of the Greenland Commission Area lying westerly of a line drawn due south from the most southerly point of Cape Farewell for each of the years 1980 to 198_, shall be _____ metric tons.

2. Fishing for salmon in that portion of the Greenland Commission Area described in paragraph 1 shall follow strictly the 1976-77 fishing patterns, and is prohibited beyond 30 miles from the baseline from which the territorial sea is measured.

0000030/23/230

MESSAGE ACTC/FILE/DIARY/CIRC/DIV

PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY SÉCURITÉ
LIEU	MINISTÈRE	N° D'ORIG.			
OTT	EXTAFF	FLO-589	APR23/80		RESTR

FM/DE

TO/A

WSHDC

PRECEDENCE

IMMED

INFO

FANDOOTT/CAMPBELL/APPLEBAUM

APR 23 21 24 '80

BREEC LDN DUBLIN PARIS BONN COPEN

DATE	
ACC	71354
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTEUR
ATTN:	

DISTR.

GEB GNG EIP

REF OURTEL FLO-0545 APR14

SUB/SUJ

ATLANTIC SALMON MTG

DISCUSSIONS BETWEEN FANDO OFFICIAL (CAMPBELL) AND BUSBY HAVE RESULTED IN LATTER AGREEING TO CHANGES IN WORDING OF ARTICLE FOUR OF USA DRAFT SALMON CONVENTION CONCERNING ROLE OF PROPOSED ORGANIZATION. SUBJECT TO MINISTERIAL APPROVAL, CHANGES WOULD NOW APPEAR TO PERMIT CDA TO PARTICIPATE IN TRILATERAL MTG (CDA/USA/EC) SET FOR 29-30 APR IN WSHDC.

2. CANDEL^{will} CONSIST OF A. CAMPBELL (HEAD), B. APPLEBAUM, M. GOLDBERG AND, AS YET, UNNAMED OFFICIAL, ALL FROM FANDO, AND J.E. HARLICK (FLO). WOULD VERY MUCH APPRECIATE IF BOEHM COULD BE MADE AVAILABLE TO ATTEND MTG.

3. PLEASE MAKE HOTEL RESERVATIONS (EXCEPT GRAMMERCY) FOR FOUR PERSONS FOR NIGHTS 28-29 APR. CAMPBELL ARR 29APR AND NEEDS HOTEL FOR ONE NIGHT ONLY.

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG

J.E. HARLICK/HD

FLO

5-3589

SIG

R.J. ROCHON

ACTION
SUITE A DONNER

JH

RR to see
+ file

C O N F I D E N T I A L

FM LDN XNGR0292 23APR80

TO EXTOTT FLO DELIVER BY 230900

INFO WSHDC BREEC PARIS ROME BONN COPEN HAGUE BRU

BH FANDOOT/APPLEBAUM DE OTZ

DISTR GEB EIP GNG

REF YOURTEL FLO0572 17APR OURTEL XNGR2632 9NOV79

DATE		
ACC	71391	REF
FILE	25-5-7-2-SALMON	DOSSIER
BY HAND		PAR PORTEUR
ATTN:		

---USA SALMON CONVENTION PROPOSAL

REVIEWED SUBJ AT LENGTH WITH ANDREW CAHN OF MAFF WHO WILL BE UK REP
AT WSHDC MTG(HE WILL BE ACCOMPANIED BY DAVID CRAWLEY OF SCOTTISH
MAFF AND BASIL PARISH,MAFF SALMON EXPORT).CAHN WILL ALSO ATTEND
CDA-EC NEGS IN OTT.

2.UK CONCERNS OVER CONTROL OF GREENLAND SALMON FISHERIES REMAIN AS
OUTLINED OUR REFTEL.TO THESE MAY NOW BE ADDED ILLEGAL IRISH DRIFT-
NET FISHING.CAHN CONFIRMED EC HAS NOT/NOT DECIDED ITS POSITION ON
SALMON QUOTAS.HE SAID EC MANDATE FOR PARTICIPATION IN WSHDC MTG WAS
BROAD AND GENERAL.

3.CDN CONCERNS ARE VIEWED WITH MUCH SYMPATHY.UK DOES NOT/NOT WANT
QUOTAS ON ITS OWN ACTIVITIES.HOWEVER,UK DOES WANT CONTROL ON
GREENLAND ACTIVITIES AND SEES ONLY TWO AVENUES:PRESENT CDA-EC FISHING
AGREEMENT AND POSSIBLE CONVENTION.UK FEARS THAT WITHOUT ONE OR OTHER,
EC WOULD BE UNABLE TO CONTROL GREENLANDERS.(IN THIS CONTEXT CAHN
EXPRESSED HOPE THAT CDA WOULD REMAIN ADAMANT ON GREENLAND SALMON
QUOTA IN CDA-EC NEGS IN OTT.HE BELIEVES FGRS CONSIDERABLE DESIRE

...2

PAGE TWO XNGR0929 CONF

FOR CONCLUSION OF NEGS WOULD LEAD IT TO APPLY VERY GREAT PRESSURE ON DANES. HE MAY TRY TO SPEAK TO CAMPBELL/APPLEBAUM IN CORRIDORS ON THIS.) ONCE GREENLANDERS ENGAGED IN FREE FISHING, OBTAINING ANY CONVENTION WOULD BE THAT MUCH HARDER. UK ASSESSMENT OF DANISH POSITION IS THAT IN ORDER FOR CONVENTION TO BE CONCLUDED, IT WOULD PROVE NECESSARY TO PUT GREENLAND QUOTAS INTO CONTEXT OF QUOTAS ON OTHER FISHERIES. UK WOULD NOT/NOT FIND ACCEPTABLE ANY CONVENTION WHICH DID NOT/NOT BASE ITSELF ON LOS ARTICLE 66 AND RECOGNIZE PRIMACY OF INTEREST OF ORIGINATING STATE. UK HAS NOT/NOT YET RESOLVED PROBLEM OF DEMANDS FOR SHARING INCREASES IN TACS. THIS LATTER POINT MAY BE WORTH PURSUING AS CAHN SEEMED VERY CONCERNED WHEN WE EXPLORED IT FURTHER WITH HIM IN TERMS OF PRECEDENT WHICH SALMON CASE MIGHT SET FOR UK IN ITS CFP NEGS WITH EC PARTNERS OVER OTHER FISHERIES.

4. CAHN REVEALED THAT FRENCH HAD PRESSED EURCOM TO PRODUCE A DRAFT CONVENTION AND THIS HAD NOW BEEN RECEIVED BY MEMBER STATES, BUT NOT/NOT YET DISCUSSED BY THEM. THEY WOULD HAVE IT WITH THEM IN WSHDC AND IT MIGHT SURFACE INFORMALLY. HE HAD ONLY LOOKED AT A COUPLE OF ARTICLES AND SAID DRAFT SEEMED TO COME DOWN BETWEEN USA AND CDN POSITIONS, ALTHOUGH CLOSER TO USA. HE HOPED VERY MUCH CDA WOULD BE ABLE TO BE AT WSHDC MTG.

CCC/281 231017Z XNGR0929

EXTERNAL AFFAIRS



Handwritten: 7-4-80
Handwritten: File
Handwritten: 25-5-7-2-Salmon

DATE	April 29 80	CCF
ACC	70723	
EXTERIEURES		DOSE
FILE	25-5-7-2-Salmon	
BY HAND		PAR PORTEUR
SECURITY	Unclassified	FLO

TO The Under-Secretary of State
A for External Affairs (FLO)

FROM The Canadian Consulate General, Seattle, Washington

REFERENCE Our Telegram UAGR 5431 of April 16, 1980

SUBJECT Final Summary Report - 1980 Bristol Bay Salmon Harvest

DATE April 21, 1980

NUMBER 123

FILE	DOSSIER
OTTAWA	
MISSION	35-11-11

ENCLOSURES
Annexes

1

DISTRIBUTION

BY POST:
(w/attach)

FANDO/Hunter

FAND/VNCVR/
Hourston

Attached is a copy of the Final Summary Report of the Fishery Harvest Planning Group on the 1980 Bristol Bay Salmon Harvest.

2. You should note that the Planning Group have recommended the Option #2, which is outlined as follows:

"Increase processing capacity through a limited exception that provides for:

- a. Sale of fish by fishermen to domestic processors, and domestic tenders.
- b. Transfer of unprocessed fish by domestic tenders, to domestic processors, or foreign tenders, processing vessels (outside State waters) or foreign processing plants.
- c. Transfer of unprocessed fish by foreign tenders to foreign processing vessels or plants (and, pending approval of requested waiver of Federal Laws, to domestic processors)."

Handwritten signature: R.D. Martens
for Consulate General

FINAL SUMMARY REPORT
OF THE
FISHERY HARVEST PLANNING GROUP
ON THE
1980 BRISTOL BAY SALMON HARVEST

Submitted by
The 1980 Fishery Harvest Planning Group



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

March 14, 1980

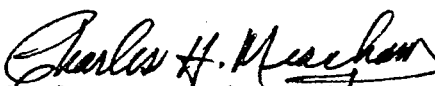
The Honorable Ronald O. Skoog
Commissioner of Fish and Game
Support Building
Juneau, AK 99801

Dear Commissioner Skoog:

As Chairman of the Governor's Planning Group preparing for the orderly harvest of the 1980 Bristol Bay salmon fishery, I am forwarding the Report of the Planning Group to you for your own use and for transmittal to the Board of Fisheries.

The report outlines the findings of the Planning Group and includes tables of information on which these findings are based. Members of the Planning Group present at its March 3 meeting unanimously agreed, if a salmon run in excess of U.S. processing capacity is expected, to recommend to you implementation of Option 2, that of increasing processing capacity by allowing foreign vessel tendering. This procedure would allow you, if necessary, to move directly into Option 3, that of increasing processing capacity by allowing foreign processing vessels within State waters.

Sincerely,


Charles H. Meacham, Director
International Fisheries and
External Affairs

JAY S. HAMMOND
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

1980 Fishery Harvest Planning Group

Office of the Governor

Charles H. Meacham, Director, International Fisheries and
External Affairs (Chairman)

Keith Specking, Legislative Assistant to the Governor

Jim Edenso, Bottomfish Coordinator

Robert Waldrop, Special Assistant to the Governor

John Halterman, Acting Director, Division of Policy Development
and Planning

David Allison, Policy and Program Specialist

Office of the Lieutenant Governor

Kim Elton, Special Assistant

Legislature

Eric Eckholm, Legislative Aide to Senator George Hohman and
Representative Nels Anderson

Department of Commerce and Economic Development

Charles R. Webber, Commissioner

Department of Fish and Game

Ronald O. Skoog, Commissioner (Vice Chairman)

Carl Rosier, Deputy Commissioner

Department of Labor

Glenn Lundell, Deputy Commissioner

Department of Law

John Gissberg, Assistant Attorney General

Introduction

In the fall of 1979 the Commissioner of Fish and Game discussed with Governor Hammond the projected heavy salmon runs in Bristol Bay in 1980 and the possibility that existing processing capacity would be insufficient to meet the needs. At about the same time that the Alaska Department of Fish and Game (ADF&G) preliminary forecasts were being developed in September of 1979, the Governor's Office, as well as the Department of Fish and Game, began to receive inquiries from fishermen and processors expressing some anxiety about the unusually large runs and potential harvest and processing problems.

The Director of International Fisheries and External Affairs, on November 19, 1979, in accordance with the Governor's instructions established an Interagency study group composed of representatives from the Governor's Office, Department of Fish and Game, Commerce and Economic Development, Law, and the Division of Policy Development and Planning to conduct a preliminary review and investigation. That group met on December 11 to present the Governor with preliminary information in preparation for a meeting between the Governor and representatives of the fishing and processing sectors of the industry on December 17 in Anchorage. The group met again on December 18 and reviewed updated Department of Fish and Game projections and statistics together with the comments of fishermen and representatives of the processing industry.

The planning group was expanded to include a staff representative from the Legislature, a representative from the Office of the Lieutenant Governor, the Department of Labor and several staff members from ADF&G, Commerce and Economic Development and the Division of Policy Development and Planning.

Preliminary economic studies were conducted (Appendices I through VII). Representatives from the planning group met in Seattle with processors representing a substantial portion of Bristol Bay processing capacity. During those meetings with policy-level personnel, alternatives for meeting possible shortfalls in capacity were discussed. Alternative market opportunities were explored by a delegation from the planning group to the National Marine Fisheries Service, Department of Agriculture, and Alaska Congressional Delegation in Washington, D.C., specifically discussed was the use of Alaska salmon in school lunch and needy family supplemental food programs, international relief projects and the military. Some immediate sales opportunities for a substantial volume of canned products were identified and that specific information was provided to industry representatives. It was determined that frozen products would be difficult to distribute in international relief programs, but that a long-term potential exists for the sale of portion-controlled items to school lunch programs and the military.

Our investigations left little doubt that there are markets not yet tapped and those which could be expanded for salmon products. This is true for domestic as well as European areas. An underlying concern for successful entry into these markets is the need to improve quality standards and handling of the product and to establish confidence in the market of an assured supply. Strong sales promotion efforts will be required over several years to provide significant impact on the distribution of Bristol Bay salmon products, especially in frozen form. Expanding the distribution of air fresh fish is seen as having good potential. Systems developed this season for transportation, handling,

and sales of fresh salmon will be helpful in the future. Further comment and suggestions were solicited from both fishermen and processors who had experience with the Bristol Bay salmon harvest.

During late December, January, and February additional meetings of the planning group were held and accumulated statistics and information were reviewed and analyzed. A summary of the study results and options available to the State has been compiled in this report for the Governor's review and presentation to the Commissioner of the Alaska Department of Fish and Game and the Board of Fisheries.

Supplementing Domestic Processing Capacity

As the result of expected large returns of salmon to various areas of Alaska in 1980 and expressed concerns regarding the adequacy of salmon processing capability within the State, the Alaska Board of Fisheries adopted regulatory procedures for supplementing domestic processing with foreign capacity. These procedures, provided under 5 AAC 39.198, are implemented by the Commissioner of Fish and Game following consultation with the Board of Fisheries.

Under 5 AAC 39.198, foreign vessels or aliens are prohibited from engaging in a number of activities including:

- (1) the catching, taking, or harvesting of fish resources;
- (2) the tendering, offloading, or other movement or handling of fish resources until processing by U.S. citizens has been completed;
- (3) the processing of fish resources; or
- (4) any attempt at, preparation for, or assistance of the foregoing, with the intent of disposing of the fish resources for profit, or by sale, barter, trade, or in commercial channels.

When U. S. capacity is not sufficient to handle the fish available for harvest, the Commissioner of Fish and Game may grant a limited exception to allow foreign assistance in processing or in transporting fish. The Commissioner's decision to grant a limited exception must be based upon consideration of five factors:

- (1) When the volume of fish resources expected to be taken in the fishery under current regulations exceeds the anticipated processing capability of facilities operated by United States processors;
- (2) When there is no practical opportunity for United States processors to make emergency arrangements to handle excess volume, or at any time it is determined that anticipated marketing conditions may limit United States processors' capability to process the projected harvestable surplus;
- (3) When there is a likelihood of substantial wastage of fish resources taken in the fishery if foreign processing or transportation capacity were not utilized;
- (4) And, there is no significant likelihood of clandestine foreign fishing operations if the exception is granted.

(5) The limited exception may be terminated when, after consultation with the Board, the Commissioner determines United States processors can adequately process the harvest.

In previous years, the Commissioner delayed consideration of a possible waiver until in-season circumstances showed there was "no practical opportunity for United States processors to make emergency arrangements for the excess volume." However, the Board of Fisheries has supplemented this provision to provide for a pre-season waiver if the Commissioner finds that "anticipated marketing conditions may limit United States processors' capacity to process the projected harvestable surplus."

This additional provision has been filed with the Lieutenant Governor and will become effective on March 31, 1980. Complete regulations as adopted by the Board of Fisheries are presented in Appendix XVI.

Review of 1979 Bristol Bay Processing Capacity

Bristol Bay processing capacity in 1979 was adversely affected by a unique set of variables. The return of 40.4 million sockeye was nearly double the 22.7 forecast level, making approximately 17.7 million additional sockeye available for harvest and processing; average sockeye weights were significantly above normal, extending processing time for both canning and freezing, price disputes delayed significant canning until June 28, well into the run, and agreed-to sockeye prices of \$.80 per pound for canning and \$1.25 per pound for freezing required heavy processing dependence on freezing and utilization of smaller can size canning lines.

Pre-season evaluation of the 1979 Bristol Bay processing capacity by the Department of Fish and Game, based on industry supplied data, indicated a seasonal capacity of 22.6 million sockeye. Preliminary data indicate that over 21.9 million sockeye were processed in 1979. A post-season evaluation by the Department of Fish and Game on the pre-season daily estimated processing capacity compared to the actual daily rates indicates a deficiency of about 18% for all operations. The pre-season estimated daily rate was 1,652,000 fish per day and the actual post-season evaluation, 1,360,000 fish processed per day. Preliminary production data indicate that canning and freezing capacity, largely within Bristol Bay, accounted for 8.3 and 8.6 million sockeye respectively. Transportation via tenders and aircraft to processing facilities outside of Bristol Bay accounted for the remaining 4.6 million sockeye.

Bristol Bay 1980 Salmon Run Projections

Salmon catch projections for Bristol Bay in 1980 total 53.7 million of all species. Record catches of 37.1 million sockeye and 14.7 million pink salmon are forecast while the chum catch is projected to be 1.5 million, kings 200,000, and coho 200,000. Except in the case of chum salmon, significant overlap in run timing of the various species does not occur.

The Alaska Department of Fish and Game point forecast for the sockeye return is 54.5 million with a range of 39.4 - 69.5 million. Peak year escapement requirements total 17.5 million, leaving a harvest surplus of 37.1 million from all systems at the point return level. Within the

forecast range the harvest surplus range is 21.9 - 52.0 million. The 1980 point forecast harvest level of 37.1 million sockeye is one and a half times greater than the previous record high catch of 24.7 million taken in 1938. Large returns and significant harvests are anticipated in all fishing districts.

Japanese scientists also forecast the 1980 Bristol Bay sockeye return and their point forecast was initially 82.6 million. They have recently revised this forecast downward to 73.6 million. The earlier Japanese forecast was reviewed by Alaskan scientists and while the magnitude of the Japanese 2-ocean forecast was viewed as realistic the 3-ocean forecast appeared to be significantly above probable returns. The new revised Japanese forecast in the magnitude of 73.6 million tends to support the view of the Alaska Department of Fish and Game that the 1980 return will be in the middle to upper range.

Comparative data on accuracy of forecasts by the Japanese and Alaska Department of Fish and Game are provided in Appendix X. The Alaska Department of Fish and Game 1980 sockeye forecast by river system is shown in Appendix IX and projected potential daily harvests of sockeye are shown in Appendix XII and XIII.

Pink salmon returning to the Nushagak system is forecast to be 15.7 million. A return at this level will provide a harvest of 14.7 million. The 1980 pink return is the result of the phenomenal 1978 Nushagak River pink run of 14 million. The forecast should be viewed with some caution as outlined in the forecast discussion of Appendix XI.

Chum salmon runs to all Bristol Bay river systems are expected to contribute 1.0 - 1.5 million fish to the 1980 catch. The Nushagak River system is the single largest producer and over 1.0 million of the total catch is expected from the Nushagak district. Timing of the chum salmon runs in the Nushagak district overlap sockeye timing to a large degree and chum salmon catches must be considered a factor in the evaluation of processing capacity for sockeye. A formal forecast of chum salmon runs is not made for Bristol Bay, however, the 1976 parent year which produced the 1980 return was subjected to the same excellent survival conditions that produced the record pink return to Nushagak in 1978.

Bristol Bay 1980 Processing Estimates

Processing capacity estimates for 1980 are based on the planned pre-season production goal of 24 processors individually interviewed by members of the study team. The interviewed industry group is expected to process the majority of the 1980 catch. It is anticipated that additional processors, whose identity and number will not be known until immediately prior to the season, will participate.

The processing capacity figures should be considered "best estimates" due to economic and resource unknowns which could affect the industry's ability to handle the 1980 salmon run.

The assumption has been made that disruption of fishing and processing from economic and resource unknowns will not occur. It is important to realize, however, that each unknown has the ability to either disrupt or enhance prospects for an orderly harvest of Bristol Bay salmon. For

example:

--fishermen and processors have not yet agreed upon fish prices and price negotiations are a vital part of the harvest and processing potential--a work stoppage could significantly compress the amount of time allowed for catching and processing the fish;

--in the years 1975-79, there has been a significant market dislocation as a result of increased prices paid by Japanese buyers due to their domestic consumption concerns. To some degree this destabilized the industry's market projections;

--bad weather could significantly decrease fishing effort, allowing increased escapements and reduced demand for processing capacity.

In addition to these imponderables, the timing of the run, energy costs, run magnitude, and availability of operational financing in the volatile money markets could also affect the Bristol Bay salmon harvest and processing capability. The committee recognizes that these, and other, unknowns will possibly impact Bristol Bay this summer and has considered each to the fullest extent possible in arriving at its final recommendation.

Processing capacity estimates for sockeye are calculated on an average weight of 5.5 pounds per fish. This estimated greater-than-normal weight for a peak year results from consideration of the greater-than-normal 1979 average weight (5.82 lbs), good environmental conditions, and the percentage of 3 ocean-fish in the 1980 return. At the point forecast level of return, 0.1 of a pound deviation represents approximately $\pm 687,000$ fish.

Increases over 1979 in processing capacity are expected to occur in all methods of processing within Bristol Bay in 1980; however, the majority of the increase will result from transport of fish through flying and tendering. Documented industry plans provide for the movement of a substantial 11.3 million sockeyes out of Bristol Bay for processing. Facilities at Dutch Harbor, King Cove, False Pass, Kodiak, Kenai, Soldotna, Homer, Anchorage, and Cordova will be utilized in processing the Bristol Bay catch and other area facilities may be added as the season progresses.

Freezing capacity operating in Bristol Bay is projected to exceed the 1979 level. Processors with large freezers are planning for increased production through efficiencies in operations after experience gained in 1979. New shore-based freezing facilities will come on-line at both Ekuk and South Naknek and one new floating freezer barge will operate in 1980.

Canning capacity is expected to be more efficiently utilized in 1980 with an early fish price settlement, plans for having multiple line crews in place early, and expansion of the total days of canning. At least one half-pound line not operated in 1979 will be operational in Bristol Bay and one additional pound tall line in Dutch Harbor will process Bristol Bay sockeye. Utilization of canning capacity outside the Bay is not part of projected canning capacity, but was considered part of the transport-out estimate. Projections of canning capacity within Bristol Bay are those developed by the Department of Fish and Game prior to the 1979 season and upgraded for 1980. These estimates

have been assessed to be generally quite accurate and call for a total seasonal canning capacity of 14.5 million sockeye salmon. Canning operations on the west side of Bristol Bay (Dillingham) are estimated to be capable of processing 5.3 million sockeye salmon, and east-side operations 9.2 million sockeye seasonally.

In summary, based on pre-season production goals and planning of individual companies, processing capacity directed at the 1980 sockeye return is estimated to be 35.4 million of the 37.1 million sockeye projected to be available.

The estimated sockeye processing deficit of 1.7 million sockeye must be increased by an additional 1.5 million chum salmon which are expected to be harvested simultaneously with sockeye largely in the Nushagak district. A total processing deficit of 3.2 million fish or 18.3 million pounds is estimated to exist at the point forecast level of return. Deviation normally occurs around the point forecast level and it is expected that the deviation in 1980 will be on the plus side, thus further increasing the processing deficit.

Operational canning lines in Bristol Bay are shown in Appendix XIV and estimates of daily and seasonal processing capacity are presented in Appendix XV.

Bristol Bay Planning Group Recommendations (Appendix XVII)

Three options for processing Bristol Bay salmon were identified and analyzed by the planning group. The options were as follows:

1. Utilize only domestic processing capacity with no foreign participation:
 - a. Fishermen sell to domestic tenders or processors only.
2. Increase processing capacity through a limited exception that provides for:
 - a. Sale of fish by fishermen to domestic processors, and domestic tenders.
 - b. Transfer of unprocessed fish by domestic tenders, to domestic processors, or foreign tenders, processing vessels (outside State waters) or foreign processing plants.
 - c. Transfer of unprocessed fish by foreign tenders to foreign processing vessels or plants (and, pending approval of requested waiver of Federal Laws, to domestic processors).
3. Increase processing capacity through a limited exception that provides for:
 - a. All procedures allowed under Option 2, plus,
 - b. Sale of fish by fishermen directly to foreign tenders within State waters, and

OTS

c. Sale of fish by fishermen directly to foreign processing vessels within the State waters.

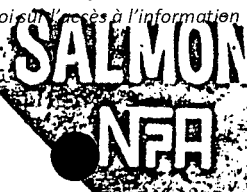
The first option, in view of the projected deficit in processing sockeye, is not recommended as a viable option by the planning group. Option 1 does not support the statutory mandate of the Commissioner of Fish and Game to manage the fishery resources of Alaska in the interest of the economy or the constitutional provisions for a sustained-yield fishery developed for maximum benefit to the people. In addition, any U.S. failure to utilize the Bristol Bay salmon run could result in pressure for increased foreign fishing under the International Convention for the High Seas Fishery of the North Pacific Ocean.

Rejection of Option 1 by this planning group accepts an undetermined level of foreign involvement in the processing of Bristol Bay salmon in 1980.

The consensus of the planning group is that the most appropriate action would be for the Board of Fisheries and the Commissioner of the Alaska Department of Fish and Game to issue a limited exception which would permit foreign tenders to assist U.S. processors in handling the catch. Option 2 would guarantee maximum domestic control over and utilization of the resource, with maximum utilization of domestic processing capacity. This option also promotes compliance with all applicable State laws and regulations. Cooperative business arrangements could be readily made by U.S. processors with foreign tender vessels to handle salmon excess to their plant needs. These business arrangements for tendering could also provide an incentive for some foreign countries to commit processing capacity to the immediate off-shore area of Bristol Bay. Although this option provides the opportunity for expanded markets for fishermen, neither it nor any of the available options guarantee that every fisherman will have a market for all his fish.

Following evaluation of the data available to the planning group, it does not appear at this time necessary to recommend that regulations be implemented to allow foreign vessels into State waters for the purpose of processing the catch as provided for in Option 3. Processing aboard foreign vessels is not required at this time because domestic processing capacity appears to be substantially capable of handling the majority of the runs under consideration. Under these considerations it is not probable that foreign processors would commit substantial processing vessels on a standby basis.

The Commissioner and Board of Fisheries would retain authority to implement additional measures upon full consideration of the circumstances immediately prior to, and during, the 1980 Bristol Bay salmon season.



January 1, 1980 Report
NOT FOR RELEASE UNTIL
February 6, 1980

CANNED SALMON
U. S. SUPPLY, STOCKS, AND SHIPMENTS

	1977-78	1978-79	1979-80	% Change From One Year Ago
	(Basis 48/1 lb.)			
Carryover, June 1.....	517,076	785,894	643,612	-18
Pack to January 1.....	3,090,234	3,261,046	3,313,613	+ 2
Imports to January 1.....	-	-	-	-
Supply to January 1.....	3,607,310	4,046,940	3,957,225	- 2
Stocks, January 1.....	2,230,821	2,315,787	1,932,439	-17
Shipments Dec. 1 to Jan. 1.....	297,404	187,350	352,993	+88
Shipments June 1 to Jan. 1.....	1,376,489	1,731,153	2,024,786	+17
	(Actual Cases)			
Carryover, June 1.....	686,984	1,120,211	964,487	-14
Pack to January 1.....	4,363,572	4,322,940	4,688,932	+ 8
Imports to January 1.....	-	-	-	-
Supply to January 1.....	5,050,556	5,443,151	5,653,419	+ 4
Stocks, January 1.....	3,160,231	3,153,113	2,691,353	-15
Shipments Dec. 1 to Jan. 1.....	424,602	222,927	503,441	+126
Shipments June 1 to Jan. 1.....	1,890,325	2,290,038	2,962,066	+29

	KING	RED	COHO	PINK	CHUM	TOTAL
CARRYOVER JUNE 1 & PACK & IMPORTS (TOTAL SUPPLY FOR SHIPMENTS)						
	TOTAL SOLD & UNSOLD					
48/1 lb.	251	245,646	14,590	219,574	1,007	481,068
48/1/2 lb.	23,857	1,118,678	39,337	1,352,294	136,620	2,670,786
48/15 1/2	4,184	710,817	25,015	1,506,375	184,029	2,430,420
12/4 lb.	-	794	1,510	65,770	3,071	71,145
U.S. Total	28,292	2,075,935	80,452	3,144,013	324,727	5,653,419
	TOTAL STOCKS IN CANNERS' HANDS JANUARY 1, 1980					
48/1 lb.	80	108,019	8,915	99,169	18	216,201
48/1/2 lb.	9,278	441,812	20,538	656,260	65,637	1,193,525
48/ 15 1/2	3,057	375,003	14,720	783,652	78,609	1,255,041
12/4 lb.	-	316	1,041	24,969	260	26,586
U.S. Total	12,415	925,150	45,214	1,564,050	144,524	2,691,353
	SHIPMENTS JUNE 1, 1979 - JANUARY 1, 1980					
48/1 lb.	171	137,627	5,675	120,405	989	264,867
48/1/2 lb.	14,579	676,866	18,799	696,034	70,983	1,477,261
48/ 15 1/2	1,127	335,814	10,295	722,723	105,420	1,175,379
12/4 lb.	-	478	469	40,801	2,811	44,559
U.S. Total	15,877	1,150,785	35,238	1,579,963	180,203	2,962,066
	U. S. STOCKS, JANUARY 1			ACCUMULATED SHIPMENTS TO JANUARY 1		
	1978	1979	1980	1978	1979	1980
48/1 lb.	366,953	188,315	216,201	136,108	172,882	264,867
48/1/2 lb.	1,308,392	1,392,180	1,193,525	823,508	858,445	1,477,261
48/ 15 1/2	1,457,706	1,515,446	1,255,041	889,521	1,214,857	1,175,379
12/4 lb.	27,180	57,172	26,586	41,188	43,854	44,559
U.S. Total	3,160,231	3,153,113	2,691,353	1,890,325	2,290,038	2,962,066

Comparative Estimates of Frozen Salmon
Market in Japan
December 1, 1979

<u>Source</u> ^{1/}	<u>1978</u>		<u>1979</u>		<u>1980</u> ^{2/}	
	<u>Metric Tons</u>		<u>Metric Tons</u>		<u>Metric Tons</u>	
	<u>Salmon</u>	<u>Sockeye</u>	<u>Salmon</u>	<u>Sockeye</u>	<u>Salmon</u>	<u>Sockeye</u>
Carryover	40,000	10,000	40,000	20,000	85,000	30,000
High Sea Catch	70,000	10,000	75,000	15,000	70,000	10,000
Hokkaido Chum	45,000	-	90,000	-	90,000	-
Imports	50,000	30,000	50,000	40,000	40,000	20,000
Total Frozen Supply	200,000	50,000	255,000	75,000	285,000	60,000
Consumption	160,000	30,000	170,000	45,000	180,000	55,000

^{1/} Source: Alaska Department of Fish and Game estimates based on interviews of individual U.S. processors conducting business in Japan.

^{2/} 1980 figures are market projections based on previous two years.

Northwest Cold Storage Holdings of Frozen Salmon
(Millions of Pounds)

Salmon <u>1/</u>	11/30/79	12/31/79	12/31/78
Fillets & Steaks	1,173,000	1,253,000	1,699,000
Round & Dressed Kings	7,497,000	6,563,000	6,567,000
Coho-	14,286,000	13,312,000	6,262,000
Chum-	6,019,000	5,582,000	7,803,000
Unclass-	12,972,000	11,209,000	4,514,000

1/ Holdings represent reports from 30 cold storage warehouses;

Alaska 6; Washington 16; Oregon 4; Colorado 1; Idaho 2; Utah 1. Some significant holdings are not reported in these figures.

Source: National Marine Fisheries Service, Fishery Market News.

Japan Salmon Roe Production And
Consumption 1973-1979
(Metric Tons)

	<u>1973</u>	<u>1974</u>	<u>1975</u>	<u>1976</u>	<u>1977</u>	<u>1978</u>	<u>1979 (est.)</u>
Non-Hokkaido roe	4,868	4,335	3,486	5,773	6,682	7,794	6,669
Hokkaido roe	<u>900</u>	<u>1,200</u>	<u>1,750</u>	<u>1,200</u>	<u>1,380</u>	<u>1,557</u>	<u>3,420</u>
Total available	5,768	5,535	5,236	6,973	8,062	9,351	10,089
Total Consumption	<u>5,168</u>	<u>4,935</u>	<u>4,636</u>	<u>6,373</u>	<u>7,262</u>	<u>8,701</u>	<u>7,269</u>
Carry-Over	<u>600</u>	<u>600</u>	<u>600</u>	<u>600</u>	<u>800</u>	<u>650</u>	<u>2,820</u>
Hokkaido chum catch	26,260	32,782	47,362	29,307	34,338	41,462	90,000

Source: Alaska Department of Fish and Game estimates based on interviews of individual U.S. processors conducting business in Japan.

Exports of Domestic Canned Salmon by Country of Destination

U.S. Exports

Country	Import Tariff	NTB	1977	1978	Jan.-Nov. 1979	Change between	Country share	10% of
			Metric tons			1978 and 1979	in 1979	Jan-Nov 1979
			(\$ per MT)			Percentage		Metric Tons
United Kingdom	7 % ad Val.	-	3,708 (1,388)	4,340 (3,796)	6,853 (4,533)	+57.9	37.5	685
Australia	0	-	1,568 (3,708)	2,254 (3,456)	2,258 (3,712)	+0.2	12.4	226
Netherland	7 % ad Val.	-	1,151 (3,642)	2,157 (3,207)	2,130 (3,726)	-1.2	11.7	213
Canada	7½% ad Val.	Bilingual labelling	1,548 (3,085)	2,618 (2,681)	3,949 (3,770)	+50.8	21.6	395
Belgium	7 % ad Val.	-	540 (3,065)	654 (2,946)	772 (3,178)	+18.0	4.2	77
France	7 % ad Val.	-	252 (4,507)	400 (2,732)	256 (4,650)	-36.0	1.4	26
Japan	12% ad Val.	Food Sanit. Law	325 (4,471)	614 (3,520)	1,195 (3,910)	+94.6	6.5	119
Venezuela	40% ad Val.	Sanitary Permit	82 (3,536)	60 (3,091)	50 (3,160)	-16.7	0.3	5
Other	0	-	476 (3,311)	696 (3,228)	801 (3,494)	+15.1	4.4	80
Total	0	-	9,650 (3,526)	13,793 (3,570)	18,264 (4,027)	+32.4	100.0	1,826

Fisheries Development Division F/UD1 1/15/80 MW

Source: National Marine Fisheries Service

Export of Domestic Salmon, Fresh and Frozen, Whole or Eviscerated, by Country of Destination

U.S. Exports

Country	Import Tariff	NTB	1977	1978	Jan.-Nov. 1979	Change between 1978 and 1979	Country share in 1979	10% of Jan.-Nov 1979
				Metric tons (\$ per. MT)			Percentage	Metric Tons
Japan	5% ad Val.	Food Sanit. Laws	14,449 (3,974)	39,771 (4,953)	35,820 (2,531)	+0.1	67.0	1,982
France	4% ad Val.	-	5,843 (4,729)	5,457 (5,649)	7,413 (6,232)	+35.8	12.5	741
United Kingdom	4% ad Val.	-	1,643 (3,131)	2,699 (3,735)	2,702 (4,812)	+0.1	4.5	270
Canada	0	-	2,479 (2,160)	1,657 (2,848)	2,646 (4,812)	+59.7	4.4	265
Sweden	0	-	1,784 (3,233)	1,861 (3,402)	2,457 (3,440)	+32.0	4.1	246
Belgium	4% ad Val.	-	809 (4,894)	743 (5,520)	1,170 (6,563)	+57.5	2.0	117
Federal Republic of Germany	4% ad Val.	-	821 (5,214)	959 (5,481)	1,080 (6,287)	+12.6	1.8	108
Netherlands	4% ad Val.	-	532 (4,451)	766 (4,735)	700 (6,144)	-8.6	1.2	70
Denmark	4% ad Val.	-	804 (3,516)	426 (3,958)	597 (4,390)	+40.1	1.0	60
Italy	4% ad Val.	-	197 (7,010)	297 (7,121)	357 (7,498)	+20.2	0.6	36
Republic of Korea	25% ad Val.	Licensing & Import deposit	1.8 (5,000)	476 (2,590)	150 (4,440)	-68.5	0.2	15
Others	-	-	374	308	342	+11.0	0.5	34
Total	-	-	29,737 (3,951)	55,420 (4,846)	58,434 (4,765)	+7.2	100.0	5,943
EEC Countries	4% ad Val.	-		11,347	14,028	+23.6	23.6	1,403

Fisheries Development Division F/UDI 1/15/80 MW

Source: National Marine Fisheries Service

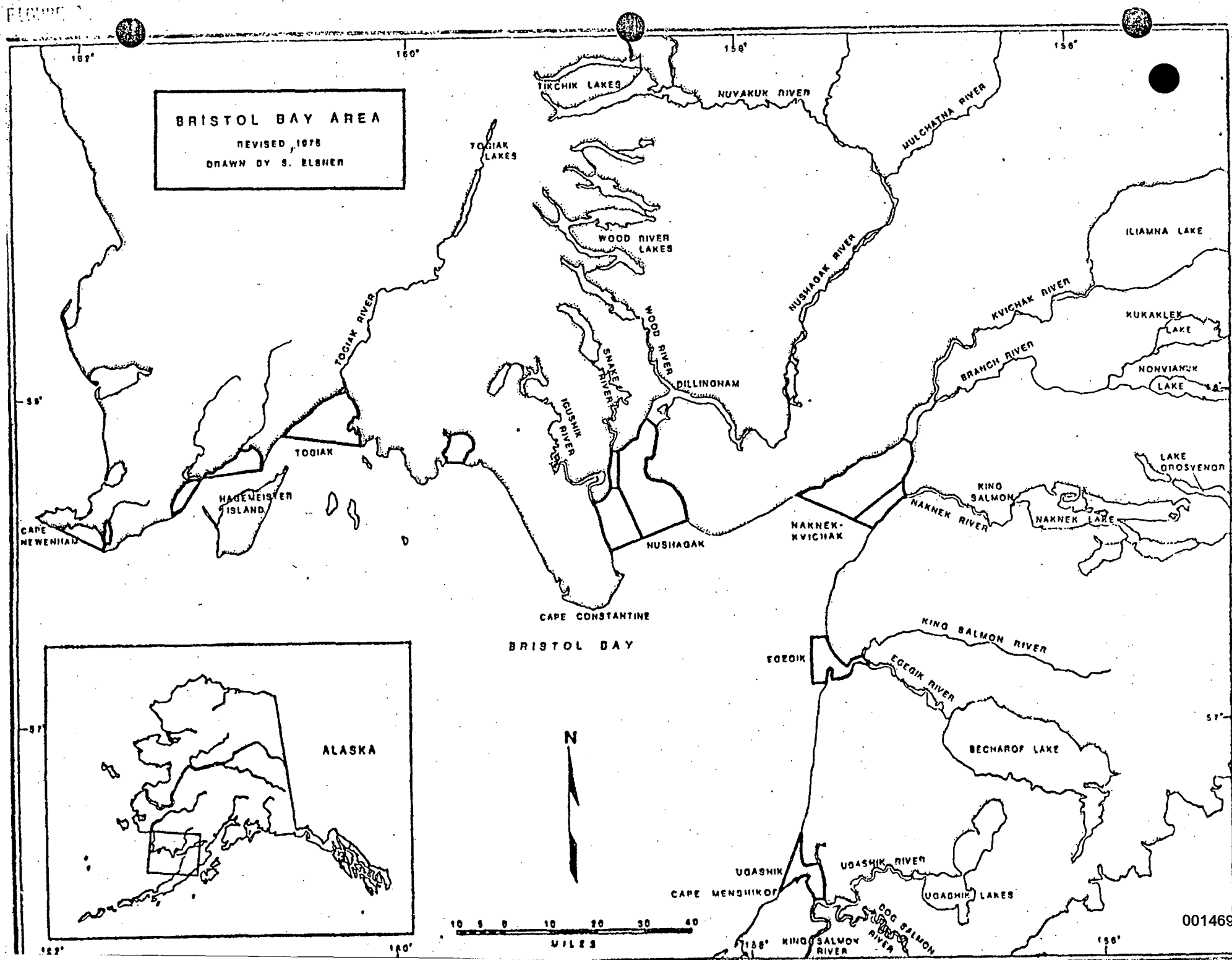
Exports of Fresh or Frozen Salmon Fillets, by Country of Destination

U.S. Exports

Country	Import Tariff	NTB	1977	1978	Jan.-Nov. 1979	Change between 1978 and 1979	Country share in 1979	10% of Jan.-Nov. 1979
			Metric tons (\$ per MT)			Percentage		Metric Tons
Japan	5% ad Val.	Food Sanit. Laws	820 (3,867)	964 (5,167)	802 (4,343)	-16.8	43.5	80
Canada	0	Bilingual labelling	172 (2,907)	134 (2,582)	347 (3,559)	+159.0	18.8	35
France	4% ad Val.	-	529 (5,180)	229 (4,432)	319 (7,233)	+39.3	17.3	32
Federal Republic of Germany	4% ad Val.	-	27 (4,852)	59 (6,000)	129 (6,568)	+118.6	7.0	13
Sweden	0	-	85 (3,541)	30 (5,233)	81 (3,070)	+170.0	4.4	8
United Kingdom	4% ad Val.	-	73 (3,110)	71 (2,028)	48 (2,266)	-32.4	2.6	5
Belgium	4% ad Val.	-	75 (4,320)	60 (3,983)	43 (4,228)	-28.3	2.3	4
Other	-	-	161 (3,093)	82 (5,353)	75 (3,961)	-8.5	4.1	7
Total	-	-	1,944 (4,060)	1,629 (4,711)	1,844 (4,722)	+13.2	100.0	184

Fisheries Development Division F/UD1 1/15/80 MW

Source: National Marine Fisheries Service



001469

Forecast of sockeye salmon returns, escapement goals, and projected potential harvestable surplus by river system and fishing district, Bristol Bay, 1980.

District/System	Numbers of Fish in 1000's		
	Forecast of total run	Escapement Goal	Projected Harvest
Kvichak River	40,064	14,000	26,064
Branch River	155	185	0
Naknek River	2,703	800	1,903
Naknek-Kvichak District	42,922	14,985	27,967
Egegik District	3,445	600	2,845
Ugashik District	1,488	500	988
Wood River	2,338	800	1,538
Igushik River	1,425	150	1,275
Nuyakuk River	2,167	250	1,917
Nush.- Mulch.	205	40	165
Snake River	21	30	0
Nushagak District	6,156	1,270	4,895
Togiak District	531	100	431
Total Bristol Bay ^{1/}	54,542	17,455	37,126

^{1/} Sockeye salmon of several minor age classes are expected to contribute an additional 1-2 percent to the total run.

Source: Alaska Department of Fish and Game

Comparison of ADF&G and Japanese Forecasts of Sockeye Salmon
Returns to Bristol Bay, 1969 - 1980.

Year	Actual Returns	Forecast Returns (Millions)		Percent Return of Forecast	
		ADF&G	Japanese	ADF&G	Japanese
1969	19.043	21.274	20.60	90%	92%
1970	39.399	55.812	27.76	71%	142%
1971	15.825	15.170	17.51	104%	90%
1972	5.377	9.744	24.87	55%	22%
1973	2.439	6.200	4.99	39%	49%
1974	11.004	5.004	5.06	220%	217%
1975	24.161	11.960	24.60	202%	98%
1976	11.499	11.145	24.29	103%	47%
1977	9.474	8.380	22.23	113%	43%
1978	19.687	11.534	15.64	169%	126%
1979	40.322	22.650	27.32	178%	148%
1980	?	54.542	82.63	-	-
Mean Error				49%	45%

Forecast Area: Bristol Bay

SPECIES: Pink Salmon

PRELIMINARY FORECAST OF 1980 RETURN:

Point Estimate: 15.7 million

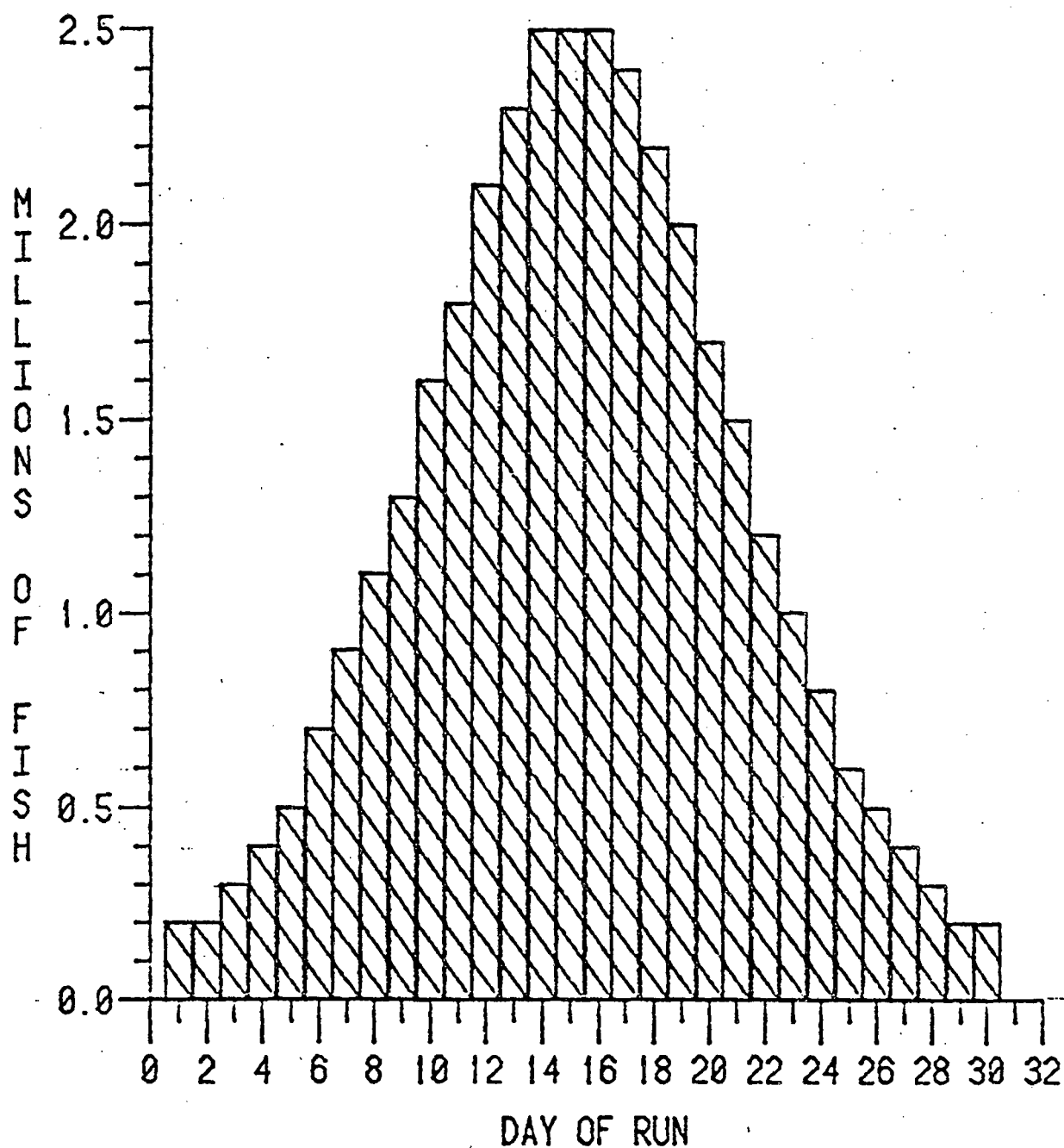
Range Estimate: See discussion

DISCUSSION OF THE 1980 FORECAST

After the phenomenal 1978 Nushagak River pink salmon return of nearly 14 million fish, which provided an unprecedented escapement of 9.4 million, and the exceptionally mild spring weather in 1979, any forecast of 1980 pink salmon return will be highly speculative. Since 1958, returns-per-spawner have ranged from a low of 0.1 to nearly 17. Some of this variability can be eliminated by taking account of water temperature in the spring during fry emigration. Spring water temperatures from the nearby Kvichak River are available beginning in 1962. A multiplicative mathematical model incorporating escapement magnitudes and spring water temperatures does fit observed return-per-spawner data reasonably well, but natural variation is so large that the average relative error of prediction (without regard to sign) is 64%. The 1980 forecast of a 15.7 million fish total return is particularly untrustworthy because the parent year escapement of 9.4 million was more than twice as large as any observed before, and the spring water temperature was the warmest measured since 1962 in the years considered. The escapement goal is 1 million pink salmon, and a very large allowable harvest exceeding 14 million fish is expected.

Source: Alaska Department of Fish and Game

1980 BRISTOL BAY SOCKEYE SALMON ANTICIPATED DAILY CATCH



Anticipated potential harvest of sockeye salmon, by day,
for Bristol Bay with a run size of 54 million sockeye.

Source: Alaska Department of Fish and Game

Anticipated potential daily harvest of sockeye salmon (in thousands) by day for Bristol Bay fishing districts, 1980.

Day of run	Nushagak	Naknek-Kvichak	Egegik	Ugashik	Togiak
1	34.2	139.7	22.8	4.0	2.6
2	44.0	167.6	28.4	4.9	3.0
3	48.9	223.5	34.1	5.9	3.9
4	68.4	307.3	42.7	8.9	4.3
5	78.2	391.1	54.1	9.9	4.7
6	102.6	502.9	62.6	12.8	5.6
7	122.1	642.6	76.8	16.8	6.5
8	146.6	810.2	91.0	20.7	7.8
9	175.9	977.8	108.1	24.7	8.6
10	205.2	1201.3	122.3	30.6	9.5
11	234.5	1424.8	136.6	36.6	10.8
12	263.8	1620.3	150.8	42.5	12.1
13	283.4	1815.9	162.2	49.4	13.4
14	298.0	1927.7	167.9	54.3	14.7
15	307.8	1983.5	170.7	60.3	15.5
16	302.9	1983.5	167.9	62.2	16.4
17	288.3	1843.8	147.9	63.2	17.7
18	273.6	1704.2	147.9	63.2	18.1
19	244.3	1508.6	147.9	59.3	18.1
20	219.9	1285.1	122.3	55.3	18.5
21	190.6	1089.5	105.3	50.4	18.5
22	156.4	866.0	91.0	43.5	18.1
23	136.8	698.4	74.0	37.5	17.2
24	107.5	558.7	62.6	30.6	16.4
25	87.9	447.0	51.2	25.7	15.5
26	73.3	335.2	42.7	21.7	14.2
27	58.6	251.4	34.1	16.8	12.9
28	48.9	195.6	28.4	12.8	11.6
29	34.2	139.7	22.8	10.9	10.8
30	29.3	111.7	17.1	8.9	9.5
Total	4895.0 ^{1/}	27967.0 ^{1/}	2845.0 ^{1/}	988.0 ^{1/}	431.0 ^{2/}

^{1/} Totals include an approximate 5% which would be caught prior to and after the 30 day period.

^{2/} Totals include an approximate 20% which would be caught prior to and after the 30 day period.

Source: Alaska Department of Fish and Game

Bristol Bay Operational Canning Line Comparison
1980 Season and Prior High Production Years

Year	Operative Companies	Number of Lines			Total
		Tall	1/2's	1/4's	
1970	12	30	12	2	44
1975	10	24	14	2	40
1979	11	20	17	1	38
1980					
Eastside	7	13	13	0	26
Westside	<u>4</u>	<u>7</u>	<u>5</u>	<u>1</u>	<u>13</u>
Total	11	20	18	1	39

Source: Alaska Department of Fish and Game

Estimates of Processing Capacity Directed At The 1980 Bristol Bay Sockeye Return

Estimated Season Capacity

Canning Capacity in Bristol Bay: 80.0 million pounds
Freezing Capacity in Bristol Bay: 53.0 million pounds
Transport To Other Areas:

Flying: 39.5 million pounds
Tendering: 22.5 million pounds

Total: 195.0 million pounds

1/	Point Forecast Level:	204.0 million pounds	37.1 million fish
	Estimated Capacity:	<u>-195.0</u> million pounds	<u>-35.4</u> million fish
	Sockeye Processing Deficit:	9.0 million pounds	1.7 million fish

2/	Projected Chum Catch	+ 9.3 million pounds	+ 1.5 million fish
	Total Processing Deficit:	- 18.3 million pounds	- 3.2 million fish

Estimated Daily Capacity

	<u>Operators</u>	<u>Capacity</u>
Canning Operations in Bristol Bay	11	890,000 fish/day
Freezing Operations in Bristol Bay	22	459,400 fish/day
Transporting out of Bristol Bay:		
Flying:	10	396,000 fish/day
Tendering:	7	4.1 Million fish/season

Daily capacity minus tendering out-1,745,000/day

1/ Conversion from pounds to fish based on 5.5 pound average weight for sockeye and 6.2 pounds for chum salmon.

2/ Season capacity has been estimated on the basis of sockeye only. It is projected that 1.5 million chums will be harvested simultaneously with the sockeye largely in Nushagak District.

Source of Estimates: Alaska Department of Fish and Game

1980 Board Amendments

5 AAC 39.198(b) (6) and (d) are amended to read:

5 AAC 39.198. COMMERCIAL FISHING AND RELATED OPERATIONS BY ALIENS NOT LAWFULLY ADMITTED TO THE UNITED STATES.

(b) As used in this section, "processing" means completion of:

(6) freezing, which means to congeal and solidify the flesh of fish by abstraction of heat.

(d) The commissioner, after consultation with the Board of Fisheries, may under conditions and limitations determined by him, grant a limited exception to this section with respect to a particular fishery and permit foreign vessels or aliens or both to process fish resources at an existing or constructive port, or to transport processed or unprocessed fish resources outside the state from an existing or constructive port, if he determines after investigation that:

(1) the volume of fish resources expected to be taken in the fishery under current regulations exceeds the anticipated processing capability of facilities operated by United States processors;

(2) there is no practical opportunity for United States processors to make emergency arrangements to handle excess volume or at any time it is determined that anticipated marketing conditions may limit United States processors capability to process the projected harvestable surplus;

(3) there is a likelihood of substantial wastage of fish resources taken in the fishery if foreign processing or transportation capacity is not utilized;

(4) there is no significant likelihood of clandestine foreign fishing operations if the exception is granted;

(5) the limited exception may be terminated when, after consultation with the board, the commissioner determines United States processors can adequately process the harvest.

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FISH AND GAME

5 AAC 39.195
5 AAC 39.198

(3) press releases and announcements in local newspapers and commercial radio stations;

(4) telegrams and commercial radio facilities.
Authority: AS 16.05.060

5 AAC 39.197. UNLAWFUL POSSESSION OF FISH. No person may possess, purchase, sell, barter or transport fish within the state or within waters subject to the jurisdiction of the state if that person knows or has reason to know that the fish were taken or possessed in contravention of chs. 01-39 of this title.

Authority: AS 16.05.251(a)(10) and (b)

5 AAC 39.198. COMMERCIAL FISHING AND RELATED OPERATIONS BY ALIENS NOT LAWFULLY ADMITTED TO THE UNITED STATES. (a) Foreign vessels or aliens or both are prohibited from

(1) the catching, taking, or harvesting of fish resources;

(2) the tendering, offloading, or other movement or handling of fish resources until processing has been completed;

(3) the processing of fish resources; or

(4) any attempt at, preparation for, or assistance of the foregoing; with the intent of disposing of the fish resources for profit, or by sale, barter, trade, or in commercial channels.

(b) As used in this section, "processing" means completion of

(1) cooking;

(2) canning;

(3) smoking;

(4) salting, which means uniformly mixing at a minimum salting level of at least 20 percent of the weight of the fish resources;

(5) drying; or

(6) freezing.

(c) Aliens and foreign vessels are not prohibited from transporting fish resources

outside the state, or engaging in other business activities respecting fish resources, after processing has been completed. Any vessel used pursuant to this authorization, whether domestic or foreign

(1) must not be equipped for the harvesting of fish resources; and

(2) must be in compliance with applicable state and federal laws.

(d) The commissioner, after consultation with the Board of Fisheries, may, under conditions and limitations determined by him, grant a limited exception to this section with respect to a particular fishery and permit foreign vessels to process fish resources at an existing or constructive port, or to transport fish resources outside the state from an existing or constructive port that processing takes place, if he determines after investigation that:

(1) the volume of fish resources expected to be taken in the fishery under current regulations exceeds the anticipated processing capability of facilities operated by United States processors;

(2) there is no practical opportunity for United States processors to make emergency arrangements to handle the excess volume;

(3) there is a likelihood of substantial wastage of fish resources taken in the fishery if foreign processing or transportation capacity is not utilized; and

(4) there is no significant likelihood of clandestine foreign fishing operations if the exception is granted.

(e) With respect to paragraph (d) of this section the commissioner may recognize and designate constructive ports, provided

(1) the ports are within the internal waters of the state;

(2) there is no existing port within reasonable running time from fishing grounds which are the subject of a substantial fishery; and

(3) there is no significant opportunity for clandestine violations of (a) of this section or

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FISH AND GAME

5 AAC 39.198
5 AAC 39.260

evasion of other applicable state and federal laws and regulations.

(f) The provisions of this section apply to foreign vessels and aliens in the internal waters and the territorial sea of the state.

(g) As used in this section

(1) "aliens" means aliens not admitted to the United States with immigrant or other resident alien status under the immigration and naturalization laws of the United States;

(2) "existing ports" means those Alaskan marine ports designated in 19 C.F.R. sec. 1.2.;

(3) the phrase "foreign vessels and aliens" includes foreign vessels staffed with aliens, foreign vessels staffed with U.S. citizens, and U.S. vessels staffed with aliens; and

(4) "foreign vessels" means vessels not documented under the laws of the United States or documented under the laws of a state.

Authority: AS 16.05.251 AS 16.05.910
AS 16.05.475 AS 16.05.920
AS 16.05.905 AS 16.05.940

ARTICLE 2. SALMON FISHERY

Section

- 230. Gear
- 240. General gear specifications and operation
- 250. Gill net specifications and operation
- 260. Seine specifications and operation
- 270. Troll specifications and operation
- 280. Identification of stationary fishing gear
- 290. Closed waters

5 AAC 39.230. GEAR. Only those gill nets, seines, troll lines, fishwheels, spears or other appliances as provided for in chs. 03-39 of this title may be used to take salmon.

Authority: AS 16.05.250(3)

5 AAC 39.240. GENERAL GEAR SPECIFICATIONS AND OPERATION. (a) A salmon fishing vessel shall operate, assist in operating, or have aboard it or any boat towed by it, only one legal limit of salmon fishing gear in the aggregate except as otherwise provided in this title.

(b) Unhung gear sufficient for mending purposes may be carried aboard fishing vessels.

(c) A purse seine, hand purse seine or beach seine may not be fished simultaneously with gill net gear by any individual or vessel.

(d) Salmon fishing nets shall be measured, either wet or dry, by determining the maximum or minimum length of the cork line when the net is fully extended with traction applied at one end only.

(e) The interim-use or entry permit card holder is responsible for the operation of the net.

Authority: AS 16.05.251(4)

5 AAC 39.250. GILL NET SPECIFICATIONS AND OPERATION. (a) The trailing of gill net web is prohibited at any time or place where fishing is not permitted.

(b) Set gill nets shall be removed from the water during any closed period.

(c) Gill net web must contain no less than 25 filaments until December 31, 1978. After December 31, 1978, gill net web must contain no less than 30 filaments.

Authority: AS 16.05.251(4)

5 AAC 39.260. SEINE SPECIFICATIONS AND OPERATION. (a) In the use of purse seines and hand purse seines, not more than one anchor may be used to hold the seine, lead and seine boat during a set.

(b) Repealed 3/26/76.

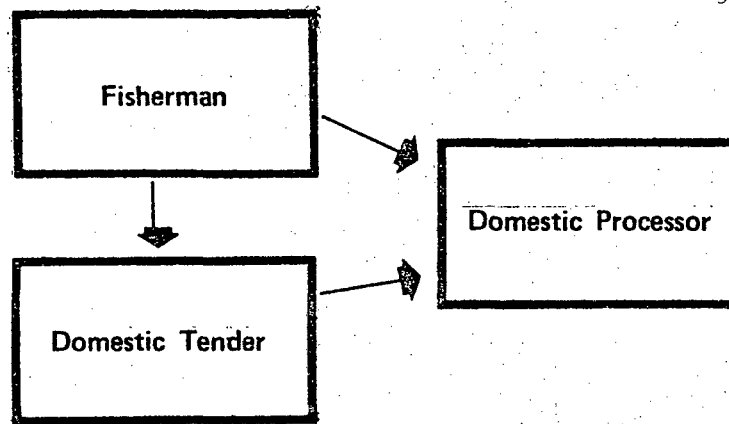
(c) A purse seine is considered to have ceased fishing when all the rings are out of the water.

(d) A hand purse seine is considered to have ceased fishing when both ends of the seine are fast to the vessel.

(e) A beach seine is considered to have ceased fishing when all of the lead line is above the water on the beach.

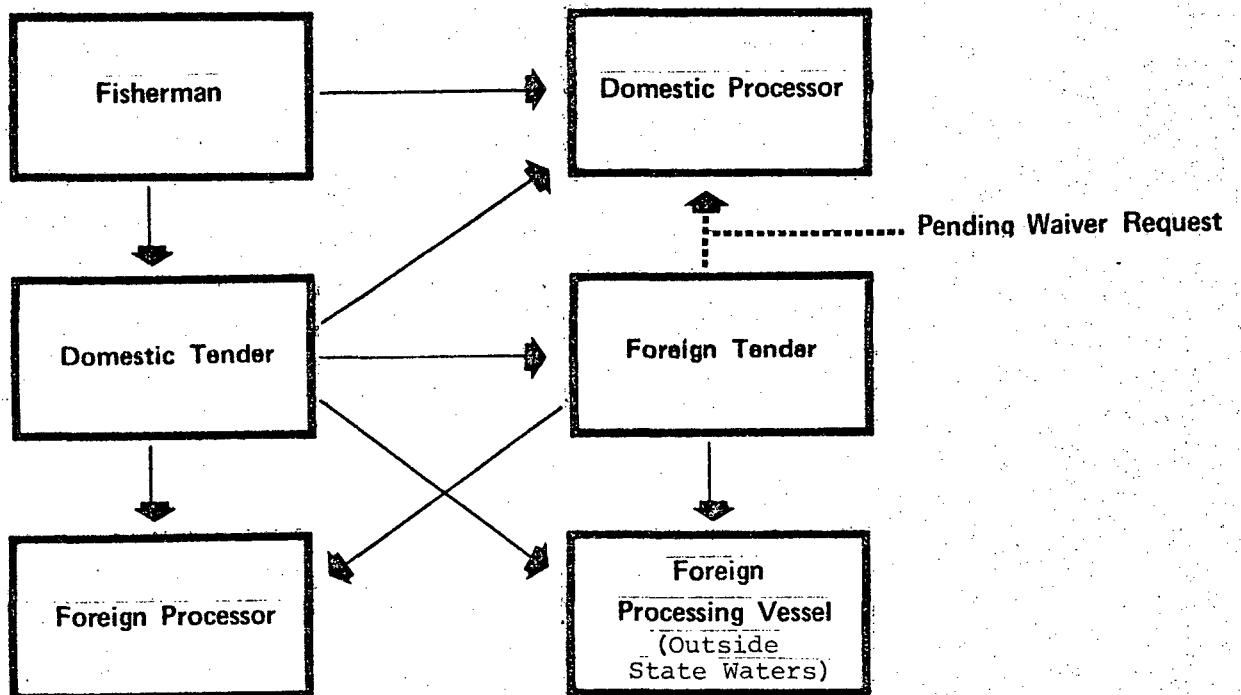
(f) Where the use of leads is permitted, a purse seine vessel may not have or use more than one lead of legal length and depth, without purse

#1



Option

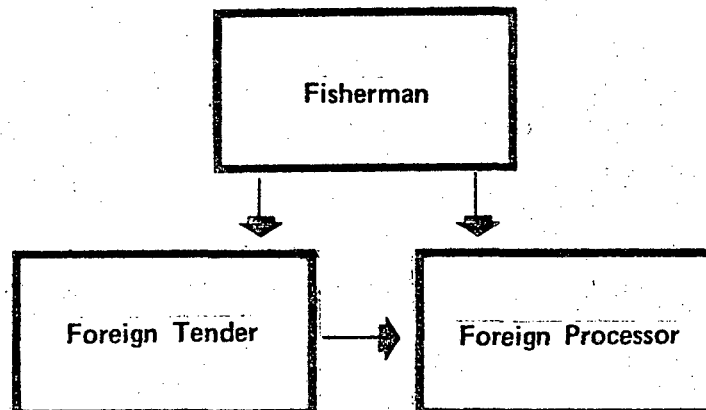
#2



Option

#3

As Options #1 and #2 above, plus



ACTION
SUITE A DONNER

file

C O N F I D E N T I A L

FM DUBLN YPGR0305 21APR80

TO EXTOTT/FLO

INFO LDN WSHDC BREEC PARIS ROME BONN COPEN HAGUE BRU

BH FANDOOTT DE OTZ

DISTR GEB EIP

REF YOURTEL FLO572 17APR

---USA SALMON CONVENTION PROPOSAL

DATE	COPEN HAGUE BRU	
ACC	70336	REF
FILE	25-5-7-2-SALMON	
BY HAND	PAR PORTEUR	
ATTN:		

SPOKE 21APR TO OCONNELL, EURO ECONOMIC INTEGRATION SECTION, DFA AND EXPRESSED CONCERN AS PER YOUR REFTEL. OCONNELL SAID EC CONSENSUS NOT/NOT YET REACHED AND THANKED US FOR OUR COMMENTS.

2. WHILE RESERVING EC POSITION, OCONNELL SAID QUOTE TRADITIONAL UNQUOTE IRISH POINT OF VIEW AS STATE OF ORIGIN HAD BEEN THAT QUOTAS FOR ALL CATCHES UNACCEPTABLE AND, MOREOVER, UNWORKABLE. AT SAME TIME INTERESTS OF GREENLANDERS HAD TO BE CONSIDERED FOR WITHOUT THEM ANY MANAGEMENT SCHEME WOULD BE IMPOSSIBLE.

3. OCONNELL WAS CURIOUS WHETHER CDA HAD BEEN INVITED AND WOULD ATTEND. AS PER PARA ONE REFTEL WE DID NOT/NOT SAY. IRISH APPARENTLY CONCERNED ABOUT POSSIBLE ABSENCE OF CDA AND CONSEQUENCES FOR MEANINGFUL DISCUSSIONS.

4. IRISH WILL BE REPRESENTED IN WSHDC BY J OCONNOR, DEPT OF FISHERIES, AND T BARRINGTON OF THEIR EC MISSION IN BRU.

CCC/222 211350Z YPGR0305

C. Vernon
May
Campbell
Goldberg

FLO - Harlick

Draft No. 2

TO The Minister of Fisheries and Oceans

FROM D.D. Tansley

SUBJ Atlantic Salmon Convention
Invitation by USA to USA/Canada/EEC Meeting

- For follow
up & completion
when Campbell
returns from
Wash D.C.

The purpose of this memorandum is to request your comments on a response to an invitation from the USA to attend a meeting with the USA and the EEC in Washington, April 29-May 1, to discuss the development of an Atlantic Salmon Convention.

ACC	233293
FILE	25-5-7-2-SALMON
DOSSIER	

Background

It is considered to be in the Canadian interest to establish an Atlantic Salmon Convention in order to get USA support in maintaining the present limit of 1190 mt in the West Greenland fishery, and to remove the salmon element from the Canada-EEC negotiations on a long term bilateral fisheries agreement. The USA has been anxious, for some time, to convene a trilateral meeting between the USA, Canada and the EEC on this subject. We have informed the USA on several occasions over the past year that Canada favours an Atlantic Salmon Convention, but would not attend a trilateral meeting in the absence of an agreed approach between Canada and the USA concerning ^{the} essential elements of ^a ~~an Atlantic Salmon~~ Convention. The objective of this position was to ensure that we do not find ourselves ^{at the wrong end of} ~~in~~ a "two against one" position, given the joint USA-EEC interest in establishing control over Canada's salmon fisheries. A USA delegation, headed by M. Busby, met a Canadian delegation headed by B. Applebaum in Ottawa on April 8 to try to develop a joint

approach to an International Atlantic Salmon Convention.

3. At the April 8 meeting the two sides discussed new draft texts of an Atlantic Salmon Convention prepared by each side, based on earlier drafts by each side and interim discussions. It soon became clear that the USA remained committed to two objectives which the EEC would support and which the Canadian side had made clear, from the outset of discussions over a year ago, were unacceptable to Canada. The two USA objectives were as follows:

- a) to establish quotas on all commercial salmon fisheries in the North Atlantic Ocean, based on catches over agreed base periods,
- b) to establish a forum in which the USA and the EEC would have the express authority to review and criticize the entire Canadian Atlantic salmon management program (Canada and the USA would have the same rights vis à vis the European salmon management program).

4. The Canadian side once again made clear that Canada could only participate in the trilateral meeting proposed by the USA on the basis of a joint approach on essential elements. The essential elements proposed by Canada were as follows:

- a) the USA would support maintenance of the 1190 mt limit off West Greenland for a fixed number of years (target 5) i.e. it would not support *an increase, or* fluctuating quotas for the fixed period;
- b) the USA would neither initiate nor support any ~~the~~ proposal to establish a quota on the Canadian salmon catch in the process of establishing a quota for the West Greenland salmon catch;
- c) the Convention would cover only intercepting fisheries, ^{d)} the USA would neither initiate nor support a proposal for the establishment of a forum whose express terms of reference would *provide an opportunity* include provision for the EEC to review and comment on the Canadian salmon management program.

5. Two days after the meeting the USA negotiator, Mr. Busby, informed us that the USA was willing to agree to the first two conditions set by Canada for a trilateral meeting i.e. maintenance of the salmon limit off West Greenland at 1190 mt for a fixed number of years and no quota on Canadian salmon fisheries, but was unwilling to commit itself on the third and fourth conditions. The USA side then transmitted an invitation to Canada to attend the proposed meeting in Washington, D.C., but, at our request, refrained from informing the EEC that Canada had been invited, pending further discussions.

7. Given the USA refusal to agree to our remaining conditions, it is clear that the USA intends to use the proposed trilateral meeting to promote its objective of establishing an international forum in which the USA and the EEC can combine to review and criticize the entire Canadian salmon management program, with a view to pressing for quotas on, and reduction, of Canada's commercial salmon fisheries. We have informed the USA that the Canadian proposal for a draft convention allows scope for such comment and criticism but that we cannot accept express language in a convention which would close off Canada's options^{a)} to refuse to have its salmon management program reviewed by such a body, and^{b)} to reject any link between Canadian quotas and the West Greenland quota. We have also stressed that continued pursuit by the USA of its objectives in this regard, given their unacceptability to Canada, will inevitably make it more difficult to prevent an increase in the salmon catch off West Greenland, for 1981 and for the future. The USA position obviously remains the brainchild of the wealthy USA salmon sports^{c)} fishing interests, led by Richard Buck, who wish to protect their salmon fisheries in Canadian rivers by bringing international pressure to bear on Canadian commercial salmon fisheries.

Recommendation

8. It is recommended that:

MESSAGE FILE DIARY CIRC DIV

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BH	FANDOOTT/APPLEBAUM				
DISTR.	GE8 EIP GNG				

REF LDN TEL XNGR2632 NOV9/79
SUB/SUBJ USA SALMON CONVENTION PROPOSAL

DATE	
ACC	70334
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTEUR
ATTN:	

THIS PARA FYI ONLY: DISCUSSIONS WITH USA AIMED AT DEVELOPING JOINT CDA/USA APPROACH FOR TRILATERAL DISCUSSIONS WITH ~~REC~~ (SET FOR ~~APR 29~~ APR 29 - MAY 1 IN WSHDC) HAVE RUN INTO DIFFICULTIES. USA HAS GONE AHEAD WITH INVITATION TO ~~REC~~ TO ATTEND QUOTE WORKING GROUP UNQUOTE MTG. ~~REC~~ AT OUR REQUEST, NO/NO MENTION ^(MADE IN INVITATION) WHETHER CDA ~~HAS BEEN~~ INVITED OR WILL ATTEND. SEPARATE INVITATION ^(HAS BEEN IN FACT BEEN) SENT TO ~~US AND WE.A~~ ^(WITH USA OFFICIALS) ~~CDN AND USA OFFICIALS~~ ARE DISCUSSING POSSIBILITY OF ACCOMMODATION WHICH WOULD CLEAR WAY FOR CDN PARTICIPATION. HOST AUTHORITIES SHOULD NOT/NOT BE INFORMED THAT CDA HAS RECEIVED INVITATION.

2. ONE OF MAIN USA OBJECTIVES, REFLECTED IN DRAFT CONVENTION ^{WHICH} USA DISTRIBUTED, IS TO ESTABLISH QUOTAS FOR ALL COMMERCIAL SALMON CATCHES IN NORTH ATLANTIC. USA HAS BEEN TELLING US THAT THIS IS ~~REC~~ POSITION, IE THAT IN ORDER TO JUSTIFY QUOTA OFF WEST GREENLAND, THERE MUST BE QUOTAS IN OTHER NORTH ATLANTIC SALMON FISHERIES. WE HAVE RESPONDED THAT ~~REC~~ SIDE HAS NEVER, IN EITHER FORMAL OR INFORMAL DISCUSSIONS, SUGGESTED .../2..

DRAFTER/RÉDACTEUR	DIVISION/DIRECTION	TELEPHONE	APPROVED/APPROUVÉ
SG..... B. APPLEBAUM/el	International Directorate, DFO	5-2035	SG..... L.H. LEGAULT

APR 16 1980

EXT 18/BIL (RE)

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- 2 -

^AAT CDN SALMON QUOTA IS PART OF EQUATION IN ESTABLISHING WEST
GREENLAND SALMON QUOTA. WE HAVE EMPHASIZED TO USA THAT IT IS
DANGEROUS TO DEVELOP FOCUS ON THIS ISSUE. THE POINTS WE HAVE
MADE ARE: A) NEGOTIATIONS TO DATE HAVE AVOIDED ANY QUESTION
OF QUOTAS ^{BEING APPLIED TO} STATES OF ORIGIN, B) ^{SO FAR} EEC SIDE HAS ^{USA} ACCEPTED THAT
ONLY ISSUE IS LEVEL OF QUOTA OFF WEST GREENLAND, C) CDN
POSITION IS THAT QUOTA ON CDN COMMERCIAL SALMON FISHERIES IS
UNACCEPTABLE, BEING INCONSISTENT WITH PRIMARY INTEREST OF STATE
OF ORIGIN ^{AS} REFLECTED IN LOS CONSENSUS, D) ^{IF} ^{USA} PRESSURE FOR STATE
OF ORIGIN QUOTAS CONTINUES AND ^{ISSUE} BECOMES PART OF NEGOTIATION
PROCESS IT WOULD HAVE ADVERSE AFFECT ON OUR EFFORTS TO AVOID
INCREASED SALMON CATCH OFF WEST GREENLAND.

3. WITH THIS DISCUSSION FRESH IN OUR MINDS WE REVIEWED
REFTEL, NOTING COMMENTS BY UK INDICATING APPARENT READINESS TO
ACCEPT SALMON QUOTAS FOR COMMERCIAL FISHERIES IN EUROPEAN STATES
OF ORIGIN. GRATEFUL YOU BRING OUR CONCERNS TO ATTENTION OF
APPROPRIATE UK AND IRISH AUTHORITIES. WE BELIEVE THAT IT IS
IN THEIR BEST INTEREST, AS WELL AS OUR OWN, TO PREVENT EEC
FROM ESPOUSING QUOTAS FOR STATES OF ORIGIN ^{BECAUSE}, ONCE EEC HAS
FIRMLY TAKEN THIS POSITION, IT WILL INEVITABLY INCREASE
DIFFICULTIES IN AVOIDING INCREASE IN SALMON CATCH OFF WEST
GREENLAND, FOR 1981 AND FOR THE FUTURE.

OTT 001/16 (DONE) MESSAGE

FAX

1 of 3

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BOEHM

APR 16 00 17 '80

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DATE	
ACC	70319
FILE	25-5-7-2-SALMON
BY HAND	PAR PORTEUR
ATTN:	

DISTR.

GNG GEB

REF

SUB/SUJ

ATLANTIC SALMON CONVENTION

FURTHER TO SNEAD-APPLEBAUM TELECOM, GRATEFUL YOU PASS
FOLLOWING DRAFT LET TO BUSBY AND SNEAD FOR CONSIDERATION.

~~REDACTED~~

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SG... B. Applebaum (5-2036)

April 15, 1980

SG... R J ROSEMAN

2 or 3

Draft Letter

To Mr. M. Busby

Dear Bu~~ZZ~~,
[REDACTED]

Further to our discussion on the subject of the proposed International Atlantic Salmon Convention, the following is my understanding concerning the commitments you have made which would allow Canada to participate in the proposed working group meeting at the end of April (these commitments apply to the whole of the meeting and will not continue after the meeting has been concluded):

- a) the USA will support Canada in insisting on a maximum 1190 metric tons for a fixed number of years (target 5),
- b) the USA will neither initiate nor support any proposal to establish a quota on catches of salmon by Canada,
- c) the USA will neither initiate nor support any proposal for language or a structure within an Atlantic Salmon Convention which would expressly provide a forum, in which the EEC would participate as a member, which would have the authority to review or comment on Canadian salmon management.

As I have indicated to you previously, I believe that U.S. cooperation on these issues is essential if we are to avoid creating a situation which will prejudice our attempts to maintain

3 OF 3

the 1190 metric ton limit off West Greenland, even for 1981.
Because of this danger, I would also ask that you consider
maintaining this solidarity with us, even in your bilateral
discussions with the EEC, at least for the time being while we
are feeling our way towards an acceptable compromise between
the differing national positions.

Yours sincerely,

A. Campbell.

MESSAGE

ACEC/FILE/DIARY/CIRC/DIV

OMB 86/14

FM/DE	PLACE	DEPARTMENT	ORIG. NO.	DATE	FILE/DOSSIER	SECURITY	
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INFO	FANDOOT/APPLEBAUM/PARSONS PARIS BONN				DATE		
	BREC COPEN LDN DBLIN				ACC	70311	
					FILE	25-5-7-2-SALMON	
					BY HAND	PAR PORTEUR	
DISTR.	GEB GEC EIP GNG					ATTN:	

REF

SUB/SUJ

ATLANTIC SALMON NEGOTIATIONS

SUMMARY:

CDN AND USA OFFICIALS (HEADS OF DEL APPLEBAUM AND BUSBY RESPECTIVELY) MET 8 ^{APRIL} ~~MAR~~ IN OTT TO TRY TO DEVELOP JOINT CDA/USA TEXT FOR ATLANTIC SALMON CONV. CONSOLIDATED DOCU ATTACHED TO BUSBY LET OF 31MAR AND CONTAINING CURRENT CDN AND USA PROPOSED TREATY TEXTS WAS BASIS OF DISCUSSION. NO PROGRESS WAS REGISTERED AS IT BECAME CLEAR THAT IMPORTANT DIFFERENCES OF OPINION EXIST CONCERNING CRUCIAL POINTS. BOTH SIDES AGREED TO REPORT BACK TO PRINCIPALS, WITH USA INDICATING IT MAY GO AHEAD AND ISSUE INVITATIONS TO CDA AND EC TO MEET IN WSHDC DURING WEEK OF 28 APRIL TO DISCUSS PROSPECTS FOR DEVELOPMENT OF ATLANTIC SALMON CONSERVATION ORGANIZATION. CDN SIDE TOLD USA IT WAS UNLIKELY CDA WOULD ATTEND SUCH MTG IN ABSENCE OF LONGSTANDING CONDITION FOR CDN ATTENDANCE BEING MET, I.E. JOINT CDA/USA APPROACH ON ESSENTIAL ELEMENTS OF TREATY.

.../2

DRAFTER/RÉDACTEUR

DIVISION/DIRECTION

TELEPHONE

APPROVED/APPROUVÉ

SIG.....

Applebaum, B. H. L. /kw

FLO

5-3589

SIG.....

Deputy Director

2. ROLE OF ORGANIZATION:

CDA HAS INSISTED THAT AUTONOMOUS BODIES WITHIN ORGANIZATION, (INCLUDING A NORTH AMERICAN BODY WITH ONLY USA AND CDA AS MEMBERS)... SHLD HAVE EXCLUSIVE ROLE IN DEALING WITH INTERCEPTING FISHERIES (I.E. NOT/NOT ALL SALMON FISHERIES) IN THEIR RESPECTIVE AREAS (I.E. NORTH AMERICA, GREENLAND AND NORTH EAST ATLANTIC). EACH BODY WLD HAVE ROLE IN MANAGEMENT OF INTERCEPTING FISHERIES (BUT WLD HAVE NO/NO ROLE REGARDING OTHER FISHERIES) IN ITS OWN AREA. NO/NO QUOTE SUPERIOR UNQUOTE BODY WLD EXIST WITH POWER TO OVERTURN DECISIONS OF AUTONOMOUS BODIES, OR TO REVIEW SUCH DECISIONS. OBJECT IS TO PREVENT UNWARRANTED INTERFERENCE BY INTERCEPTING STATE OR STATES WITH NO/NO DIRECT INTEREST IN MANAGEMENT OF SALMON FISHERIES OF STATE OF ORIGIN, SITUATION WHICH IS SENSITIVE MATTER FOR CDA GIVEN PROBABLE REPERCUSSIONS WHICH WLD RESULT FROM PROVIDING FORUM IN WHICH USA AND EC CLD COMBINE FORCES WITH AIM OF LIMITING CDN CATCHES OF CDN SALMON. ^{PREVIOUS FEB 25/96,} SINCE ~~LAST~~ MTG ¹ USA HAS MOVED TOWARD CDN POSITION BY ACCEPTING CDN VIEW THAT DECISION OF AUTONOMOUS BODIES CANNOT BE OVERRULED BY BODY COMPOSED OF ALL PARTIES. CDA HAS MOVED TOWARDS USA POSITION BY ACCEPTING THAT AUTONOMOUS BODIES WLD HAVE MANAGEMENT RATHER THAN JUST ADVISORY RESPONSIBILITIES. HOWEVER, USA INSISTS ON ESTABLISHMENT OF A FORUM IN WHICH IN OUR VIEW IT WLD BE POSSIBLE FOR USA AND EC TO JOIN FORCES IN REVIEWING AND CRITICIZING CDN SALMON MANAGEMENT PROGRAM. THIS IS NOT/NOT ACCEPTABLE TO CDA AND USA WAS SO INFORMED. USA REAFFIRMED THEIR VIEW THAT EXPRESS PROVISION OF SUCH POWER IN TREATY IS NECESSARY IN ORDER THAT CO-ORDINATION AMONG SUBSIDIARY BODIES CAN TAKE PLACE.

.../3

3. INTERCEPTION FREEZE: CDA INSISTED THAT USA COMMIT ITSELF, THROUGHOUT ~~XXXX~~ PROPOSED TRILATERAL MTG, TO SUPPORT FREEZE ON WEST GREENLAND SALMON CATCH AT 1190/1190 MT FOR FIXED NUMBER OF YEARS (ABOUT 5). USA POSITION WAS THAT ALL SALMON CATCHES SHLD BE FROZEN FOR FIXED PERIOD OF TIME, AFTER WHICH HIGHER OR LOWER CATCH LEVELS CLD BE SET. CDN SIDE SAID IT COULD NOT/NOT ACCEPT GENERAL FREEZE, BUT ONLY ONE RELATED TO WEST GREENLAND FISHERY AS GENERAL FREEZE INCONSISTENT WITH PRIMARY INTEREST OF STATE OF ORIGIN, AND INCONSISTENT WITH HISTORY AND DYNAMICS OF ATLANTIC SALMON NEGOTIATIONS. AFTER MUCH DISCUSSION, USA INDICATED THEY CLD AGREE TO SUPPORT CDN POSITION AS AN OPENING POSITION IN NEGOTIATIONS WITH EC, BUT THAT IF THIS PROVED TO BE NON-NEGOTIABLE THEY WLD RETREAT TO POSITION OF GENERAL FREEZE. CDA INSISTED THAT AS SINE QUA NON FOR CDN PARTICIPATION IN TRILATERAL MTG, USA WLD HAVE TO SUPPORT CDN POSITION DURING ENTIRE MTG. (THIS IS NECESSARY IN ORDER TO PREVENT CDA BECOMING EXPOSED TO JOINT USA-EC ATTACK AT MTG ON THIS IMPORTANT ISSUE, AND TO PREVENT INTRODUCTION INTO CDA-EC NEGOTIATIONS OF CONCEPT OF CDN QUOTA RELATED TO WEST GREENLAND QUOTA).

4. RE PROSPECTIVE TRILATERAL MTG, USA DEL INDICATED THAT IT MAY NONETHELESS ISSUE FORMAL INVITATIONS TO CDA AND EC FOR THREE DAY MTG, PROBABLY COMMENCING 29APR (IN DISREGARD OF LONGSTANDING CDN POSITION THAT TRILATERAL MTG CLD NOT/NOT TAKE PLACE IN ABSENCE OF JOINT CDA-USA APPROACH ON ESSENTIAL ELEMENTS OF A CONVENTION). USA VIEWS MTG AS VERY INFORMAL EXPLORATION OF POSSIBILITIES FOR CREATING ORGANIZATION FOR CONSERVATION OF NORTH ATLANTIC SALMON. USA WLD PROBABLY DISTRIBUTE TEXT OF PROPOSED AGMT WHICH IT WLD CHARACTERIZE AS BEING REASONABLE APPROACH TO MATTER. OTHER PAR-

.../4

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TICIPANTS CLD SUBMIT THEIR OWN PROPOSALS. CANDEL EXPRESSED DOUBT THAT CDA WLD ACCEPT INVITATION UNDER PRESENT CIRCUMSTANCES AND WARNED OF DANGER TO PROSPECTS FOR PROGRESS IF USA TRIES TO PAINT PICTURE, WHICH BECOMES PUBLIC, OF CDA AS PLAYING QUOTE DOG IN THE MANGER UNQUOTE ON SALMON CONSERVATION BY REFUSING TO COME TO QUOTE MULTILATERAL CONFERENCE UNQUOTE HOSTED BY USA FOR THIS PURPOSE. CANDEL ALSO CONCERNED THAT USA PERSISTANCE IN FOLLOWING A POLICY WITH EC WHICH IS AIMED AT ESTABLISHMENT OF QUOTA ON CDN FISHERIES AND AT GIVING EC VOICE IN MANAGEMENT OF CDN SALMON FISHERIES, WILL ADVERSELY AFFECT EFFORTS TO MAINTAIN PRESENT MAXIMUM CATCH LIMIT ON WEST GREENLAND SALMON.

5. WE ARE NOT/NOT SANGUINE CONCERNING PROSPECTS FOR CDN PARTICI-
EXAMINING
PATION IN USA SPONSORED MTG. OFFICIALS ARE ~~EXAMINE~~ RESULTS OF
^{APRIL}
8~~MEET~~ MTG AND AVAILABLE CDN OPTIONS. WILL KEEP YOU INFORMED OF
DEVELOPMENTS.

FLO/J.E. Harlick/5-3589/dg

~~FILE~~/DIARY/CIRC/DIV

FLO-526

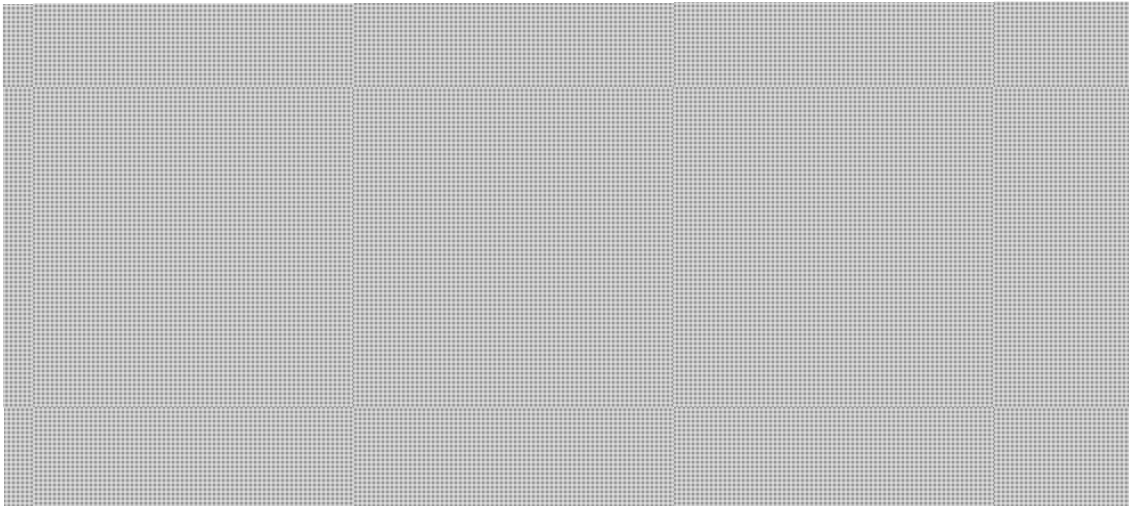
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OTTAWA, KIA 0G2

April 10, 1980

DATE		
ACC	70194	REF
FILE	25-5-4-2-SHIMON	DOSSIER
BY MAIL		PAR PORTEUR
A.T.N.	25-5-4-2-FAUBERT	

Dear Bob,



Yours sincerely,

R. J. Rochon

R.J. Rochon,
Deputy Director,
Legal Operations Division.

Mr. B.I.M. Applebaum,
Director,
International Fisheries Policy,
International Directorate,
Department of Fisheries and Oceans,
8th Floor West,
240 Sparks Street,
OTTAWA, Ontario.

CC: WSHDC/Boehm
FLE/Peden, GNG/Willson, FLM/Breton

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SUBJECT: fisheries

AUTHORIZING OFFICER: G. LEGER

SIGNATURE: R. Gje

ADDITIONAL COMMENTS OR INSTRUCTIONS: _____

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25-5-7-2-SHAW	
BY HAND	PAR PORTEUR
ATTN:	



DEPARTMENT OF STATE

Washington, D.C. 20520

BUREAU OF OCEANS AND INTERNATIONAL
ENVIRONMENTAL AND SCIENTIFIC AFFAIRS

March 31, 1980

Mr. Anthony E.H. Campbell
Director General
International Fisheries
Department of Fisheries and Oceans
8th Floor West
240 Sparks Street
Ottawa, Canada K1A 0E6

Dear Tony:

We were pleased by the amount of progress made during our meeting with you February 25-26 in Washington on the Atlantic salmon issue and we look forward to continuing these discussions with you in Ottawa on April 8.

On March 24, Tom Boehm provided us a copy of your revised salmon treaty text for review in preparation for the April 8 meeting. Our side had gone through a similar exercise with the U.S. draft. Rather than provide you our revised text "as is" however, we thought it would be more useful to attempt to consolidate your new text and ours into a single document (copy attached) which could serve as a common basis for our discussions in Ottawa. This consolidated document includes U.S. and Canadian language where there are differences in our respective positions or approaches, and a proposed text where there appears to be agreement.

Most differences in the U.S. and Canadian texts occur in our view as a result of our respective approaches in the design of a Convention structure. As we discussed in February, there do not appear to be many substantive areas of difference in the underlying U.S. and Canadian objective to conserve and manage Atlantic salmon stocks through international consultation and cooperation.

The principal remaining differences that I see are as follows. While Canada prefers a NAFO-style organization having separate Commissions which can take autonomous actions, the U.S. strongly prefers a Commission which could review the work done by the Regional Panels and could discuss any matter relating to the conservation and management of salmon in the North Atlantic Ocean. We are now willing to agree, however, that the Commission could not override international conservation and management proposals adopted by the Panels, nor domestic conservation and management proposals adopted by the member parties on fish of their origin.

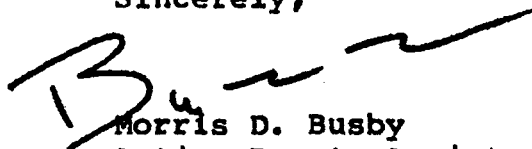
- 2 -

Another matter of substantive difference is our view that the Convention must provide for the possibility of flexible quotas so salmon host countries such as Greenland will have an incentive to contribute to the conservation of salmon in years of reduced runs in return for the possibility to share in benefits later if the runs increase. Although we can understand and could accept Canada's position to freeze Greenland's catch for an interim period, in light of present circumstances of reduced North American and European stocks, we believe that a Convention which only allows for a phase-down of the Greenland catch will not be negotiable. Also, it may be necessary for all fishing nations to accept such an initial freeze, a prospect with which we agree. In fact, the EC has told us repeatedly that it will not agree to a quota in the salmon treaty which applies to Greenland alone, nor to a phase-out of the Greenland fishery. We have concluded that by virtue of its jurisdiction over salmon in its zone and the economic importance of salmon to its fishermen, Greenland has a long-term salmon interest which can be accommodated within reason in return for Greenland's support of conservation and enhancement objectives of states of origin.

Your recent text has a strong enforcement section which, similar to our original text, would allow non-flag arrest and seizure for violations. However, as we noted in February, there were strong objections throughout Europe to our original enforcement Article, thus we have modified our text to leave enforcement beyond 200 miles a responsibility of the flag states. We believe this approach is more in line with the juridical concerns of other countries and will not detract from achieving the objectives of the treaty.

These issues highlight most of the major differences we see in the U.S. and Canadian approaches to the Atlantic salmon problem which can be discussed along with other issues in April. Again, I am encouraged about the progress we have made to date and we are looking forward to meeting with you soon.

Sincerely,



Morris D. Busby
Acting Deputy Assistant Secretary
for Oceans and Fisheries Affairs

Enclosure:

As stated.

ATLANTIC SALMON CONVENTION

PROPOSED AGREED LANGUAGE

U.S.

CANADA

INTERNATIONAL CONVENTION ON SALMON
IN THE NORTH ATLANTIC OCEAN

Preamble

The Contracting Parties,
TAKING into account the consensus which has emerged
at the Third United Nations Conference on the Law of
the Sea relating to anadromous stocks of fish;

No similar provision.

NOTING, in accordance with that
consensus, that fisheries for
salmon in the North Atlantic
Ocean shall not be permitted to
take place beyond 200 miles from
the baselines from which the
breadth of territorial seas are
measured.

No similar provision.

RECOGNIZING that the State in the
rivers of which an anadromous
stock of fish originates has the
primary interest in, and
responsibility for such stock:

RECOGNIZING that salmon originating in the rivers
of Canada and the United States intermingle in the
area off the east coast of North America and that
salmon originating in the rivers of Canada, the
United States of America and the States of Western
Europe intermingle in areas off the coasts of
Greenland.

-2-

PROPOSED AGREED LANGUAGE

U.S.

No similar provision.

Considering that stocks of salmon in the North Atlantic Ocean have for some years been in a period of decline;

DESIRING TO promote the conservation and restoration of the salmon stocks of the North Atlantic Ocean through regional cooperation between the States of origin of these stocks and other states fishing these stocks;

CANADA

RECOGNIZING, in particular, that a State which permits the capture of salmon originating in the rivers of another State has an obligation to cooperate with that State to ensure the conservation of the stocks originating in that State, and

No similar provision.

DESIRING to cooperate in the conservation of salmon stocks in areas under national fisheries jurisdiction in the North Atlantic Ocean.

1 & 2. This Convention applies to the salmon stocks which migrate between areas under national fisheries jurisdiction in the North Atlantic Ocean.

HAVE AGREED AS FOLLOWS:

Article I

1.

1. The area to which this Convention applies, hereinafter referred to as "the Convention Area", shall be all waters of the North Atlantic Ocean including the adjacent seas, with the exception of the Baltic Sea. The Convention Area shall include all waters seaward of the coast.

PROPOSED AGREED LANGUAGE

2.

3. Nothing in this Convention shall affect or prejudice the positions or claims of any Contracting Party in regard to internal waters, the territorial sea, or the limits or extent of the jurisdiction of any party over fisheries; or shall affect or prejudice the views or positions of any Contracting Party with respect to the law of the sea.

Article II

U.S.

2. This Convention applies to all salmon resources within the Convention Area.

CANADA

Fishing for salmon in the Convention Area is prohibited beyond 12 miles from the baseline from which the breadth of the territorial sea is measured.

Fishing for Atlantic salmon (salmo salar) in the North American Commission Area is prohibited beyond 12 miles from the baseline from which the territorial sea is measured.

Fishing for salmon in the West Greenland Commission Area is prohibited beyond 30 miles from the baseline from which the territorial sea is measured.

Fishing for salmon in the Northeast Atlantic Commission Area is prohibited beyond _____ miles from the baseline from which the territorial sea is measured.

PROPOSED AGREED LANGUAGE

U.S.

CANADA

Article III

1. The Contracting Parties hereby agree to establish and maintain the International Commission* on Salmon in the North Atlantic Ocean, hereinafter referred to as "the Commission,...

...whose object shall be to promote the conservation and management of the salmon resources of the North Atlantic Ocean.

...whose object shall be to contribute through consultation and cooperation to the conservation of the salmon resources in areas under national fisheries jurisdiction in the North Atlantic Ocean in accordance with the principles stated in Annex 1.

2. The Commission shall have legal personality and shall enjoy in its relations with other international organizations and in the territories of the Contracting Parties the legal capacity necessary to perform its functions and achieve its ends. The immunities and privileges which the Commission and its officers shall enjoy in the territory of a Contracting Party shall be subject to agreement between the Commission and the Contracting Party concerned.

3. Each Contracting Party shall be represented on the Commission by not more than three representatives. Such representatives may be assisted by alternates, experts and advisers.

*In order to simplify the text, "Commission" is used throughout, without indicating the Canadian alternative, "Organization".

PROPOSED AGREED LANGUAGE

U.S.

CANADA

4. The Commission shall elect a Chairman and a Vice-Chairman, each of whom shall serve for a term of two years and shall be eligible for re-election but shall not serve for more than four years in succession. The Chairman and Vice-Chairman shall be representatives of different Contracting Parties.

5. The Chairman of the Commission shall convene a regular annual meeting of the Commission at a place decided upon by the Commission. Any meeting of the Commission, other than the regular annual meeting, may be called by the Chairman at such time and place as the Chairman may determine, upon request of a member with the concurrence of another member.

② 6. Each Contracting Party shall have one vote in proceedings of the Commission. All decisions of the Commission shall be made by majority vote of all Contracting Parties present and casting affirmative or negative votes, provided that no vote shall be taken unless there is a quorum of at least two thirds of the Contracting Parties.

7. The Commission may adopt, and amend as occasion may require, rules for the conduct of its meetings and for the exercise of its functions.

8. The Commission may establish such Committees and Subcommittees as it considers desirable for the exercise of its duties and functions.

9. The headquarters of the Commission shall be at _____, or at such other place as may be decided by the Commission.

10. The official languages of the Commission shall be English and French.

PROPOSED AGREED LANGUAGE

U.S.

CANADA

Article IV

The Commission shall perform the following functions:

- (a)
- (a) Provide a forum for international cooperation among the Contracting Parties in the conservation and management of the salmon resources of the Convention area, including, but not limited to, the study, analysis and exchange of information and views relating to the salmon resources of the Convention area and all relevant factors affecting these resources (including, but not limited to, national and international salmon conservation and management programs).
- (a) to supervise and coordinate the organizational, administrative, financial and other internal affairs of the Organization, including the relations among its constituent bodies;
- (b)
- (b) Taking into account recommendations made by the Panels* under paragraph 6 of Article VII,
- 1) recommend, promote and coordinate scientific research by the Contracting Parties designed to fill gaps in knowledge about the salmon resources of the Convention Area and all relevant factors affecting those resources, including studies to identify rivers of origin;
- 2) recommend to ICES and other appropriate international fisheries organizations and scientific commissions that they undertake such research.
- (b) to consider any recommendations that a Panel may propose for scientific research under the auspices of the Organization, and to make appropriate recommendations to its members and to ICES;

In order to simplify the text, "Panel" is used throughout, without indicating the Canadian alternative, "Commission."

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(c)

(d) Prepare an annual report for the Contracting Parties on the Commission's operations, investigations and findings.

(e)

(f)

(g) Perform such other functions as are assigned to it in this Convention.

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(c) Compile and maintain statistics and records and publish or disseminate reports and information pertaining to salmon resources of the Convention Area.

(e) Discuss the reports of the Panels prepared in accordance with Article VI. No similar provision.

(f) Indicate approval or disapproval of conservation and management proposals adopted by the Panels in accordance with Article VII. Such indications of approval or disapproval shall not affect the provisions of Article VII, paragraphs 2, 3 and 4 relating to entry into force of such proposals. No similar provision.

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(c) to coordinate the external relations of the Organization.

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Article V

The Commission shall appoint an Executive Secretary according to such procedures and on such terms as it may determine. The Executive Secretary, subject to such rules and procedures as may be determined by the Commission, shall have authority with respect to the selection and administration of the staff of the Commission. The Executive Secretary shall also perform, inter alia, the following functions as the Commission may prescribe:

- (a) Coordinating the programs of scientific research by the Contracting Parties;
- (b) Preparing budget estimates for review by the Commission;
- (c) Authorizing the disbursement of funds in accordance with the Commission's budget.
- (d) Accounting for the funds of the Commission;
- (e) Arranging for cooperation with the organizations referred to in Article XI of this Convention;
- (f) Preparing the collection and analysis of data necessary to accomplish the purposes of the Convention;
- (g) Preparing for review or approval by the Commission scientific, administrative and other reports of the Commission and its subsidiary bodies.

Article VI

1. There are established within the Commission three Greenland Panels: a North American Panel, a [West]Greenland Panel, and a Northeast Atlantic Panel.

2. The members of the North American Panel shall be the United States of America and Canada. The area of concern of the North American Panel shall be all waters within national fisheries jurisdiction off the east coast of North America...

2. ... No further language.

West Greenland

2. ... frequented by salmon stocks originating in the rivers of Canada and the United States of America.

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3. The members of the [West] Greenland Panel shall be the United States of America, the European Economic Community, Canada, and _____...

4. The members of the Northeast Atlantic Panel shall be the European Economic Community, _____ and _____. The area of concern of the Northeast Atlantic Panel shall be all waters...

5. Each member of a Panel shall be represented on the Panel by its representatives on the Commission.

6. Each Panel may establish its own rules of procedure and may establish such committees and subcommittees as it considers desirable for the exercise of its duties and functions.

7. Each member of a Panel shall have one vote in proceedings of the Panel. Decisions of each Panel shall be taken by unanimous vote of its members.

8. Any Contracting Party may attend meetings of a Panel of which it is not a member as an observer. Observers may participate in Panel discussions, but shall not be entitled to vote.

9. Each Panel shall meet during the regular annual meeting of the Commission and shall also meet at such other times and places as a majority of its members deem necessary.

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3. ...The area of concern of the Greenland Panel shall be all waters within national fisheries jurisdiction off the coast of Greenland.

4. ... within national fisheries jurisdiction off the coasts of _____.

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3. ... The area of concern of the West Greenland Panel shall be all waters off that portion of the coast of Greenland lying westerly from a line drawn due south from the most southerly point of Cape Farewell.

4. ... east of a line drawn due south from the most southerly point of Cape Farewell and lying northerly from latitude 35° north.

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10. Each Panel may establish such Committees and Subcommittees as it considers desirable for the exercise of its duties and functions.

11. Each Panel shall, as occasion may require, adopt rules for conduct of its meetings and the exercise of its functions.

12. Each Panel shall submit a report on each of its meetings to the Commission. The report shall summarize the matters discussed in the panel and shall set out any conservation proposals adopted in accordance with paragraph 2 of Article VII.

(12) Article VII

1. Each Panel shall provide a forum for consultation and cooperation between its members...

2. Subject to paragraph 6 of this Article, each Panel may adopt, on the basis of scientific research, studies and investigations, as well as other relevant factors, conservation and management proposals applicable in all or part of its area of concern to regulate salmon fisheries within the Commission Area (conducted in the areas permitted under Article II) in which the fishermen of one country harvest...

1. ... in the conservation and management of the salmon resources in its area of concern.

2. ... salmon originating in the rivers of the other country or countries.

1. ... on matters of mutual concern respecting the conservation of its salmon resources in its area of concern.

2. ... significant amounts of salmon originating in the rivers of the other country or countries. Proposals adopted by Panels shall be consistent with the principles stated in Annex 1.

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3. Any conservation proposal adopted by a Panel pursuant to paragraph 2 of this Article shall enter into force with respect to all the Panel members to which it applies on the expiration of forty days of the date of transmittal specified in the notification of the proposal by the Executive Secretary or on such later date as determined by the Panel, except as provided in paragraph 4 of this Article.

4.

4. Any Panel member to which a proposal applies may, within forty days of the date of transmittal specified in the notification of the proposal by the Executive Secretary, present an objection to it to the Executive Secretary. If such an objection is lodged, the proposal shall not enter into force for any of the Panel members.

3.4. A member of a Panel may present to the Executive Secretary an objection to a proposal by that Panel within sixty days of the date of transmittal specified in the notification of the proposal by the Executive Secretary. The proposal shall not become a binding measure until the expiration of forty days following the date of transmittal specified in the notification of that objection to all members of that Panel. Any other member of that Panel may similarly object, prior to the expiration of the additional forty-day period, or within thirty days after the date of transmittal specified in the notification to the members of that Panel, of any objection presented within that additional forty-day period, whichever shall be the later. The proposal shall thereupon become a measure binding on all Panel members to which it applies except those which have presented

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objections, at the end of the extended period or periods for objecting. If, however, at the end of such extended period or periods, objections have been presented and maintained by a majority of the members of that Panel, the proposal shall not become a binding measure, unless any or all of those members agree among themselves to be bound by it by an agreed date. Any member of a Panel which has objected to a proposal by that Panel may at any time withdraw that objection and the proposal immediately shall become a measure binding on that member, subject to the objection procedure provided for in this Article.

5. At any time after the expiration of one year from the date on which a measure enters into force, any member of the Panel concerned may give to the Executive Secretary notice of its intention not to be bound by the measure, and, if that notice is not withdrawn, the measure shall cease to be binding on that member at the end of one year from the date of receipt of the notice by the Executive Secretary. At any time after a measure has ceased to be binding on a Panel member under this paragraph, the measure shall cease to be binding on any other member of the same Panel, upon the date a notice of its intention not to be bound is received by the Executive Secretary.

5. No similar provision.

5.

6.

6. Until _____, fishing for salmon by a coastal state within the area in which fishing is permitted in accordance with Article II shall not exceed the average of the annual catches taken from the area during 1976-1978 or the annual catch level permitted under the International Convention for the Northwest Atlantic Fisheries for these years, whichever is less, as set forth in Annex 2. After _____, the Panels, pursuant to paragraph 2 of this Article, shall adopt quotas related to the status of the stocks, which may be higher or lower than those set forth in Annex 2.

6. Fishing for salmon in the West Greenland Commission Area shall be regulated in accordance with Annex 2 for a period of _____ years. The West Greenland Commission may, at any time, adopt a proposal to establish an annual salmon catch limit for any year within the period covered by Annex 2 that is lower than the salmon catch limit set by Annex 2 for that year.

7.

7. Each Panel may recommend to the Commission scientific research pertaining to the scientific basis for the conservation and management of salmon resources within its area of concern to be undertaken by the Contracting Parties, ICES, or other appropriate international fisheries organizations and scientific commissions. Such recommendations need not be limited to research in the Panel's area of concern.

7. Panels may refer separately or jointly to ICES for advice upon any question pertaining to the scientific basis for the management and conservation of salmon resources within that Panel's Area and shall specify terms of reference for the consideration of that question.

8. Panels may separately or jointly invite the attention of any Contracting Party to any matters which relate to the objectives and purposes of this Convention within that Panel's area of concern.

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9. The Executive Secretary shall immediately notify each member of the Commission of:

(a) the receipt of each objection... under paragraph 4.

(b) the date on which any proposal becomes a binding measure under the provisions of paragraphs 3 and 4...

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(a) No additional language.

(b) " " "

(c) " " "

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Document disclosed under the Access to Information Act
Document divulgué en vertu de la Loi sur l'accès à l'information

(a)...and each withdrawal of objection...

(b)...; and

(c) the receipt of each notice under paragraphs 3, 4 and 5.

Article VIII

1. Each Contracting Party shall, with respect to the part of the Convention Area in which it exercises fisheries jurisdiction, take measures to minimize the incidental taking of salmon in connection with other fisheries. No similar article.

2. Each Contracting Party shall, with respect to the part of the Convention Area in which no State exercises fisheries jurisdiction, take measures to minimize the incidental taking of salmon by its flag vessels in connection with other fisheries.

Article IX

1.

1. The Contracting Parties agree to take all action necessary to ensure the enforcement of this Convention. Each Contracting Party shall transmit to the Commission, annually or at such other times as may be required by the Commission, a statement of the action taken by it for these purposes.

1. The Contracting Parties agree that:
(a) Within the Convention Area each Contracting Party shall enforce the provisions of this Convention within 200 nautical miles off its coast.
(b) Within the Convention Area beyond 200 nautical miles off the coast of any Contracting Party, any Contracting Party may, for the

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purpose of carrying out the provisions of this Convention, enforce those provisions as follows:

(i) Duly authorized officials of a Contracting Party may board a fishing vessel of any other Contracting Party to inspect equipment, log books, documents, or other articles, and to question the persons on board. Inspections and questionings shall be so conducted that inspected vessels suffer minimum interference or inconvenience, and inspecting officials shall, upon request of the master of the vessel, present credentials issued by their respective Governments;

(ii) If there is reasonable ground to believe that a person or fishing vessel has violated the provisions of this Convention, inspecting officials may arrest or seize that person or vessel and investigate further.

The Contracting Party affecting an arrest or seizure shall notify promptly the Contracting Party under whose flag the vessel is operating of that arrest or seizure, and, as promptly as practicable, shall deliver that person or vessel to the officials of the Contracting Party under whose flag the vessel is operating at a place to be agreed upon by both Parties. When the Contracting Party receiving that

notification cannot immediately accept delivery, the Contracting Party giving the notification may keep that person or vessel under detention under such conditions as the two Contracting Parties involved may agree.

(iii) Only the authorities of the Contracting Party under whose flag the vessel is operating may try the offence and impose penalties therefor. The witnesses and evidence necessary for establishing the offence, so far as they are under the control of any of the Contracting Parties to this Convention, shall be furnished as promptly as possible in response to a request from the Contracting Party having jurisdiction to try the offence.

(c) the Contracting Parties shall take measures to ensure that their fishing vessels allow and assist boardings and inspections carried out in accordance with this Article by the duly authorized officials of any Contracting Party, and co-operate in whatever enforcement action may ensue.

(d) the Organization may adopt regulations for further implementation of the scheme of enforcement consistent with paragraph 1 of this Article.

(e) Each Contracting Party/report to the Organization any action it may/shall have taken to enact and enforce laws and regulations, including the imposition of adequate sanctions for violations, that may be necessary to make effective the provisions of this Convention.

2.

2. Each Contracting Party shall compile and furnish to the Commission annually records of the amount of salmon taken within the Convention Area off its coast in the area in which fishing is permitted in accordance with Article II.

2. See Article XI, paragraph 2.

3.

3. Upon request of the Commission, each Contracting Party shall transmit to the Commission information concerning the implementation and enforcement of measures it has taken domestically to conserve and manage salmon, including measures applicable in rivers.

3. See Article XI, paragraph 2.

4.

4. Each Contracting Party shall, as far as practicable, compile and furnish to the Commission such other records and information as the Commission may request.

4. See Article XI, paragraph 2.

Article X

1. Each Contracting Party shall pay the expenses of its own delegation to all meetings held pursuant to this Convention.
2. The Commission shall adopt an annual budget for the Commission.
3. The Commission shall establish the contributions due from each Contracting Party under the annual budget on the basis that the joint expenses of the Commission shall be borne in equal shares by the Contracting Parties, unless otherwise agreed by them.
4. The Executive Secretary shall notify each Contracting Party of the contribution due from that Party as calculated under paragraph 3 of this Article and as soon as possible thereafter each Contracting Party shall pay to the Commission its contribution.
5. Contributions shall be payable in the currency of the country in which the headquarters of the Commission is located, except if otherwise authorized by the Commission.
6. The Commission shall, at its first meeting, approve a budget for the first financial year in which the Commission functions and the Executive Secretary shall transmit to the Contracting Parties copies of that budget together with notices of their respective contributions.

7. For subsequent financial years, drafts of the annual budget shall be submitted by the Executive Secretary to each Contracting Party together with a schedule of contributions, not less than sixty days before the annual meeting of the Commission at which the budget is to be considered.

8. A Contracting Party acceding to this Convention during the course of a financial year shall contribute in respect of that year a part of the contribution calculated in accordance with the provisions of this Article that is proportional to the number of complete months remaining in the year.

9. A Contracting Party which has not paid its contributions for two consecutive years shall not enjoy any right of casting votes under this Convention until it has fulfilled its obligations, unless the Commission decides otherwise.

10. The financial affairs of the Commission shall be audited annually by external auditors to be selected by the Commission.

Article XI

The Commission shall seek to cooperate with other international fisheries organizations and scientific commissions whose objectives and activities are related to its own. In particular, the Contracting Parties recognize that the International Council for the Exploration of the Seas (ICES) will be a major source of scientific information relating to the salmon resources of the Convention Area.

Pursuant to the arrangements made with the International Council for the Exploration of the Seas (ICES) and recorded in Appendix A, ICES shall:

(a) provide a forum for consultation and cooperation among the Contracting Parties with respect to the study, appraisal and exchange of scientific information and views relating to the salmon resources of the North Atlantic Ocean, including environmental and ecological factors affecting those resources;

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(b) encourage and promote co-operation among the Contracting Parties in scientific research designed to fill gaps in knowledge pertaining to those matters; and
(c) provide scientific advice to the North American Panel, the West Greenland Panel and the Northeast Atlantic Panel pursuant to paragraph 7 of Article VI or on its own initiative as required for the purposes of the Commission.

2. The Contracting Parties shall furnish to ICES any available statistical and scientific information it requires for the purpose of this Article.

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In the event that it shall come to the attention of any of the Contracting Parties that the nationals or fishing vessels of any country which is not a Party to this Convention appear to affect adversely the operations of the Commission or the implementation of this Convention, such Party shall call the matter to the attention of other Contracting Parties. All the Contracting Parties agree upon the request of such Party to confer upon the steps to be taken towards obviating such adverse effects or relieving any Contracting Party from such adverse effects.

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Article XIII

1. Any Contracting Party may propose amendments to this Convention to be considered and acted upon by the Commission at an annual or a special meeting. Any such proposed amendment shall be sent to the Government of , hereinafter referred to as the Depositary, at least ninety days prior to the meeting at which it is proposed to be acted upon, and the Depositary shall immediately transmit the proposal to all Contracting Parties.

2. The adoption of a proposed amendment to the Convention by the Commission shall require a two-thirds majority of the votes of all Contracting Parties. The text of any proposed amendments so adopted shall be transmitted by the Depositary to all Contracting Parties.

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An amendment shall take effect for all Contracting Parties one hundred and twenty days following the date of transmittal specified in the notification by the Depositary of receipt of written notification of approval by three-fourths of all Contracting Parties unless any other Contracting Party notifies the Depositary that it objects to the amendment within ninety days of the date of transmittal specified in the notification by the Depositary of such receipt, in which case the amendment shall not take effect for any Contracting Party. Any Contracting Party which has objected to an amendment may at any time withdraw that objection. If all objections to an amendment are withdrawn, the amendment shall take effect for all Contracting Parties one hundred and twenty days following the date of transmittal specified in the notification by the Depositary of receipt of the last withdrawal.

4. Any Party which becomes a Contracting Party to the Convention after an amendment has been adopted in accordance with paragraph 2 of this Article shall be deemed to have approved the said amendment.

5. The Depositary shall promptly notify all Contracting Parties of the receipt of notifications of approval of amendments, the receipt of notifications of objection or withdrawal of objections, and the entry into force of amendments.

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Article XIV

1. This Convention shall be open for signature at _____ until 31 December 19____, by the Parties represented at the Diplomatic Conference on _____ an International Convention on Salmon in the North Atlantic Ocean held at _____ from _____ to _____. It shall thereafter be open for accession by those Parties...

...and any State which exercises fisheries jurisdiction in the Convention Area or is a state of origin for salmon which is caught in the Convention Area.

No additional language.

2. This Convention shall be subject to ratification, acceptance or approval and the instruments of ratification, acceptance or approval shall be deposited with the Government of _____, referred to in this Convention as "the Depositary."

3. This Convention shall enter into force upon the first day of _____ following the deposit of instruments of ratification, acceptance or approval by Canada, the European Economic Community, and the United States of America.

4. The Depositary shall inform all Signatories and all Contracting Parties of all ratifications, acceptances or approvals deposited and accessions received.

5. The Depositary shall convene the initial meeting of the Organization to be held not more than six months after the entering into force of the Convention, and shall communicate the provisional agenda to each Contracting Party not less than one month before the date of that meeting.

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Article XV

1. Any Contracting Party may withdraw from the Convention on 31 December of any year by giving notice on or before the preceding 30 June to the Depositary, which shall immediately communicate copies of such notice to other Contracting Parties.
2. Any other Contracting Party may thereupon withdraw from the Convention on the same 31 December by dispatching notice to the Depositary within one month of the receipt of a copy of a notice of withdrawal given pursuant to paragraph 1 of this Article.

2

Article XVI

1. The original of the present Convention shall be deposited with the Government of _____, which shall communicate certified copies thereof to all signatories and all Contracting Parties.
2. The Depositary shall register the present Convention with the Secretariat of the United Nations.

IN WITNESS WHEREOF the undersigned, being duly authorized, therefor, have signed this Convention.

DONE at _____, this _____ day of _____, 198__, in a single original, in the English and French languages, each text being equally authentic.

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No similar Annex.

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Annex 1

Northwest Atlantic Salmon Management
Principles

A. General

1. Recognition shall be given to the primary interest and responsibility of the State of Origin for stocks originating in its rivers.
2. a) When Consultations between the State of Origin and other States fishing its stocks within their fisheries limits, lead to the establishment by the State of Origin of total allowable catch limits for its stocks and, if necessary, to the establishment of allocations to the coastal states fishing the State of Origin's stocks within their fisheries limits, these allocations should take into account, for both the State of Origin and the coastal state, current harvest levels, management problems, and the relevant socio-economic implications.
- b) Recognition shall be given to the right of the State of Origin to manage and harvest

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its own stocks in its own waters, with consideration given to minimizing interception of stocks originating in other states.

3. Coastal states shall control fisheries within their zone of salmon stocks originating outside their zones, in accordance with the arrangements developed with States of Origin.
4. Coastal states shall strive to minimize catches of salmon not originating in their waters, through research programmes, and through adjustment of fishing patterns taking into account the need to minimize disruption of other fisheries.
5. Consultations shall take place between coastal states fishing salmon originating in the rivers of other states and the States of Origin on the development of new fishing patterns directed at exotic transfers. Any such fisheries shall be conducted in such a way as to minimize interception effects on Atlantic salmon (*salmo salar*).

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6. States shall cooperate in fisheries research and through exchange of data in order to improve salmon management generally and to permit biological and socio-economic analyses of coastal state fisheries related to minimizing interception of the stocks of other states.
7. There shall be cooperation and coordination of activities in particular:
- a) Discussion of plans for the enhancement of existing stocks, and for the management of related fisheries.
 - b) Exchanges concerning fish disease information and controls, and
 - c) Research programmes aimed at adjustment of fishing patterns to minimize salmon interceptions.

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<u>Contracting Party</u>	<u>Annual Catch Level</u>
United States	-0-
Canada	1,848
Norway	1,029
Iceland	212
Denmark (for Faroe Islands)	39
EEC	
Greenland	1,190
Denmark	1,283
France	1.3
West Germany	39.3
Ireland	1,325
U.K.	1,300*

The catch limit for the salmon fishery in the West Greenland Commission Area for each of the years 1980 to 198__, shall be _____ metric tons. Fishing for salmon in the West Greenland Commission Area shall follow strictly the 1976-77 fishing patterns.

* (Average of 1976 and 1977; 1978 data not available)

Source: FAO Yearbook(s) of Fishery Statistics (1976-1977)
FAO Fisheries Department (1978)

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